S.R. NO. ²⁰ S.D. 1

SENATE RESOLUTION

REQUESTING THE WOMEN'S CORRECTIONS IMPLEMENTATION COMMISSION TO DEVELOP A STRATEGY AND MAKE RECOMMENDATIONS TO REDUCE THE NUMBER OF WOMEN INCARCERATED AT THE WOMEN'S COMMUNITY CORRECTIONAL CENTER BY TWENTY-FIVE PERCENT OVER THE NEXT FIVE YEARS.

WHEREAS, transforming the State's prison system from a 1 2 punitive to a rehabilitative model is a priority of this body; 3 and 4 5 WHEREAS, this body has given specific programmatic attention to women in the criminal justice system; and 6 7 WHEREAS, the Legislature adopted House Concurrent 8 Resolution No. 85, H.D. 2, S.D. 1, Regular Session of 2016, 9 which requested the establishment of a task force to study 10 effective incarceration policies in Hawaii and other 11 jurisdictions; and 12 13 14 WHEREAS, the final report of the task force stated that "the current model of prisons in Hawaii reinforces 15 institutionalized thinking and thought patterns and re-16 traumatizes women"; and 17 18 WHEREAS, the final report emphasized that "[w]omen should 19 be placed in community-based programs as soon as possible after 20 incarceration" because "being part of a community and learning 21 to navigate that community reinforces the reality that there is 22 something beyond incarceration,"; and 23 24 WHEREAS, the final report also highlighted the differences 25 between women and men offenders and found that women offenders 26 "tend to have a history of physical and/or sexual abuse" and 27 that their "involvement in criminal activity is often motivated 28 by poverty and/or substance abuse, and they are less likely than 29 men to have been convicted of a violent crime"; and 30 31



Page 2

S.R. NO. ²⁰ s.D. 1

WHEREAS, according to the 2023 Annual Report of the 1 Criminal Justice Research Institute, roughly 86.5 percent of 2 women at the Women's Community Correctional Center had no 3 violent offenses under the Women's Corrections Implementation 4 Commission's definition of "violent offense"; and 5 6 WHEREAS, the Legislature specifically recognized the 7 differences between women and men in the criminal justice system 8 when it established the Women's Corrections Implementation 9 Commission under Act 244, Session Laws of Hawaii 2022, to, among 10 other things, "[d]evelop and implement an evidence-based, 11 gender-responsive plan to divert non-violent women offenders, 12 especially those with minor children, from the criminal justice 13 system"; and 14 15 WHEREAS, there has been little progress diverting non-16 violent women offenders from prison as the recidivism rate 17 remains at fifty percent and the population at the Women's 18 Community Correctional Center remains at approximately two 19 hundred, a nine hundred fifty percent increase since 1978 when 20 only nineteen women were incarcerated there; and 21 22 23 WHEREAS, the lack of progress diverting women from the criminal justice system can be traced to two failings: the lack 24 of a definite, measurable goal by which to reduce the number of 25 26 incarcerated women and a lack of resources allocated to proven community-based rehabilitative programs; and 27 28 29 WHEREAS, there is a need in the State to establish policy changes regarding probation, parole, and restitution; set 30 measurable goals to reduce the number of incarcerated women; and 31 provide sufficient resources to community-based programs to 32 include mental health counseling, drug and alcohol treatment, 33 education, and job training; now, therefore, 34 35 BE IT RESOLVED by the Senate of the Thirty-second 36 Legislature of the State of Hawaii, Regular Session of 2024, 37 that the Women's Corrections Implementation Commission is 38 requested to develop a strategy and make recommendations to 39 reduce the number of women incarcerated at the Women's Community 40 Correctional Center by twenty-five percent by 2029; and 41 42



S.R. NO. ²⁰ S.D. 1

1 2 3 4 5 6 7 8 9	BE IT FURTHER RESOLVED that, in developing a strategy and making recommendations, the Women's Corrections Implementation Commission is requested to work with the Judiciary, Department of Corrections and Rehabilitation, Department of Human Services, Department of Health, Department of Education, Office of the State Public Defender, Hawaii Paroling Authority, each county police department and county prosecuting attorney, and community-based organizations; and
10	BE IT FURTHER RESOLVED that the Women's Corrections
11	Implementation Commission is requested to submit:
12	
13 14 15	(1) An initial report of its findings and recommendations, including any proposed legislation, to the Legislature no later than November 1, 2024; and
16 17 18 19 20 21 22	(2) Subsequent reports of its findings and recommendations, including any proposed legislation, to the Legislature no later than twenty days prior to the convening of the Regular Sessions of 2026, 2027, 2028, and 2029; and
22 23 24 25 26 27 28 29	BE IT FURTHER RESOLVED that certified copies of this Resolution be transmitted to the Administrative Director of the Courts, Director of Corrections and Rehabilitation, Director of Human Services, Director of Health, Superintendent of Education, State Public Defender, Chairperson of the Hawaii Paroling Authority, chiefs of police of each county, and prosecuting attorneys of each county.

