# A BILL FOR AN ACT

RELATING TO STATE BUDGET.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

| 1  | PART I                                                           |
|----|------------------------------------------------------------------|
| 2  | SECTION 1. This Act is recommended by the governor for           |
| 3  | immediate passage in accordance with section 9 of article VII of |
| 4  | the Constitution of the State of Hawaii.                         |
| 5  | PART II                                                          |
| 6  | SECTION 2. In accordance with section 9 of article VII of        |
| 7  | the Constitution of the State of Hawaii and sections 37-91 and   |
| 8  | 37-93, Hawaii Revised Statutes, the legislature has determined   |
| 9  | that the general fund expenditure ceiling for fiscal year        |
| 10 | 2023-2024 has already been exceeded by \$1,033,839,854 or ten    |
| 11 | per cent. The appropriations contained in this Act will cause    |
| 12 | the state general fund expenditure ceiling for fiscal year       |
| 13 | 2023-2024 to be further exceeded by \$362,000,000 or four per    |
| 14 | cent. This declaration takes into account the additional         |
| 15 | general fund appropriations authorized for fiscal year 2023-2024 |
| 16 | in this Act only. The reasons for exceeding the general fund     |
| 17 | expenditure ceiling are that:                                    |



Page 2



| 1  | (1) T       | he appropriations made in this Act are necessary to    |
|----|-------------|--------------------------------------------------------|
| 2  | S           | erve the public interest; and                          |
| 3  | (2) T       | he appropriations made in this Act meet the needs      |
| 4  | a           | ddressed by this Act.                                  |
| 5  |             | PART III                                               |
| 6  | SECTIO      | N 3. The legislature finds that the devastating        |
| 7  | wildfires b | prought on by winds from Hurricane Dora on August 8,   |
| 8  | 2023, resul | ted in one of the worst natural disasters in the       |
| 9  | State's his | tory. The wildfires caused loss of life and            |
| 10 | displacemen | t of thousands on the island of Maui. The disaster     |
| 11 | also destro | yed nearly all of Lahaina.                             |
| 12 | The le      | gislature further finds that to support response and   |
| 13 | recovery ef | forts and address immediate 2023 wildfire funding      |
| 14 | needs, the  | governor, through the seventh emergency proclamation   |
| 15 | relating to | wildfires, dated September 8, 2023, and executive      |
| 16 | memorandum  | no. 23-08, redirected \$164,100,000, after             |
| 17 | adjustments | , from selected general fund operating appropriations  |
| 18 | from Act 16 | 4, Session Laws of Hawaii 2023, originally intended    |
| 19 | for specifi | c purposes and capital improvement projects, to the    |
| 20 | department  | of budget and finance. The department of budget and    |
| 21 | finance sub | esequently transferred the \$164,100,000 amount to the |

SB582 CD1 LRB 24-1804-1.docx



1 major disaster fund along with another \$30,000,000 that the 2 governor authorized pursuant to section 5 of Act 164, Session 3 Laws of Hawaii 2023. With the existing \$5,000,000 major 4 disaster fund appropriation, a total of \$199,100,000 has been 5 allocated to the major disaster fund for initial wildfire 6 response and recovery, including the State's expected share of 7 noncongregate housing and debris clean-up costs initially being 8 paid by the Federal Emergency Management Agency. These steps 9 provided what was thought to be sufficient funding for the State 10 to address the expected fiscal year 2023-2024 response and 11 recovery expenses as of the beginning of January 2024. The 12 legislature further finds that the Federal Emergency Management 13 Agency executed the contract for debris clean-up costs, and the 14 State executed the contracts for noncongregate housing and 15 related expenses for room and board of Maui wildfire victims 16 displaced from their homes.

17 The legislature further finds that the immediate expenses 18 in fiscal year 2023-2024 that the State may be obligated to 19 provide total \$1,018,967,788, including:

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| 1  | (1)       | \$500,000,000 for noncongregate Federal Emergency      |
|----|-----------|--------------------------------------------------------|
| 2  |           | Management Agency eligible and Federal Emergency       |
| 3  |           | Management Agency ineligible housing;                  |
| 4  | (2)       | \$135,512,492 for the State's share of mission         |
| 5  |           | assignment and federal assistance expenses;            |
| 6  | (3)       | \$123,680,797 for Federal Emergency Management Agency  |
| 7  |           | ineligible transitional housing and rental assistance; |
| 8  | (4)       | \$194,774,499 for potential Federal Emergency          |
| 9  |           | Management Agency ineligible state expenses made by    |
| 10 |           | various state agencies; and                            |
| 11 | (5)       | \$65,000,000 for a victim relief fund.                 |
| 12 | The       | State's expenses for noncongregate housing and other   |
| 13 | expenses, | including expenses for individuals impacted by the     |
| 14 | wildfires | who have been classified as not eligible for Federal   |
| 15 | Emergency | Management Agency assistance, are expected to exceed   |
| 16 | the amoun | ts previously transferred to the major disaster fund.  |
| 17 | Because t | he State executed these contracts, the State is        |
| 18 | responsib | le for making payment and will seek reimbursement from |
| 19 | the Feder | al Emergency Management Agency for eligible costs.     |
| 20 | Issues ha | ve recently arisen over what costs are eligible for    |
| 21 | reimburse | ment, and the timeline in which the State will be      |

SB582 CD1 LRB 24-1804-1.docx



reimbursed for eligible costs is currently not clear. The State
 will thus require additional funds to cover these immediate
 expenses in fiscal year 2023-2024.

Accordingly, the purpose of this part is to make an
emergency appropriation to cover the State's immediate expenses
incurred in the Maui wildfires disaster response efforts.

7 SECTION 4. There is appropriated out of the general 8 revenues of the State of Hawaii to the department of budget and 9 finance, departmental administration and budget division 10 (BUF101), the sum of \$297,000,000 or so much thereof as may be necessary for fiscal year 2023-2024 for expenses related to 11 12 noncongregate housing and other costs relating to the provision 13 of food, housing, or other assistance for individuals affected 14 by the Maui wildfires disaster that began on August 8, 2023; 15 provided that:

16 (1) \$72,500,000 or so much thereof as may be necessary may
17 be transferred to the department of human services to
18 pay for housing that is ineligible for reimbursement
19 by the Federal Emergency Management Agency and for
20 other costs relating to the provision of food,
21 housing, or other assistance for individuals affected

SB582 CD1 LRB 24-1804-1.docx 

Page 6

| 1  |            | by the Maui wildfires disaster that began on August 8, |
|----|------------|--------------------------------------------------------|
| 2  |            | 2023; provided further that no funds transferred under |
| 3  |            | this paragraph shall be expended unless matched with   |
| 4  |            | not less than \$40,000,000 of private funds; and       |
| 5  | (2)        | Any unexpended or unencumbered balance shall lapse to  |
| 6  |            | the general fund on June 30, 2024.                     |
| 7  | SECT       | ION 5. The sum appropriated shall be expended by the   |
| 8  | department | t of budget and finance for the purposes of this part. |
| 9  | SECT       | ION 6. Any law to the contrary notwithstanding, the    |
| 10 | departmen  | t of budget and finance and department of human        |
| 11 | services   | shall submit the following information associated with |
| 12 | the Hawai  | i wildfires disaster that began on August 8, 2023, to  |
| 13 | the legis  | lature on the seventh day of each month:               |
| 14 | (1)        | The date of any expenditures;                          |
| 15 | (2)        | The amounts of any expenditures made, separately, for  |
| 16 |            | Federal Emergency Management Agency eligible and       |
| 17 |            | Federal Emergency Management Agency ineligible         |
| 18 |            | expenses;                                              |
| 19 | (3)        | The purpose of the expenditures;                       |
| 20 | (4)        | Any contracts executed for the expenditure of funds;   |

SB582 CD1 LRB 24-1804-1.docx

| 1  | (5)                                                           | The liquidation date for all contracts or liabilities;  |  |
|----|---------------------------------------------------------------|---------------------------------------------------------|--|
| 2  |                                                               | and                                                     |  |
| 3  | (6)                                                           | A detailed explanation of the public purpose served by  |  |
| 4  |                                                               | the expenditure of resources; provided that the         |  |
| 5  |                                                               | governor shall submit to the legislature a summary      |  |
| 6  |                                                               | report containing the aforementioned information for    |  |
| 7  |                                                               | the previous twelve month period from December 1 to     |  |
| 8  |                                                               | November 30 no later than thirty days prior to the      |  |
| 9  |                                                               | convening of the regular session of 2025.               |  |
| 10 |                                                               | PART IV                                                 |  |
| 11 | SECT                                                          | TON 7. The legislature finds that the State's           |  |
| 12 | contribut                                                     | ion of public funds to the one ohana bank trust account |  |
| 13 | is for th                                                     | e compromise and settlement of claims to compensate     |  |
| 14 | individua                                                     | ls or their personal representatives affected by        |  |
| 15 | serious physical injury or death caused by the Maui wildfires |                                                         |  |
| 16 | and serves a public purpose.                                  |                                                         |  |
| 17 | The                                                           | purpose of this part is to make an emergency            |  |
| 18 | appropria                                                     | tion to fund the State's contribution to the one ohana  |  |
| 19 | bank trus                                                     | t account for the compromise and settlement of claims   |  |
| 20 | based on                                                      | the Maui wildfires.                                     |  |

### SB582 CD1 LRB 24-1804-1.docx

based on the Maui wildfires.



| 1  | SECT      | ION 8. The legislature finds and declares that the      |
|----|-----------|---------------------------------------------------------|
| 2  | contribut | ion of state moneys to the one ohana bank trust account |
| 3  | under thi | s part for the compromise and settlement of claims is   |
| 4  | in the pu | blic interest and for the public health, safety, and    |
| 5  | general w | elfare of the State for the following reasons:          |
| 6  | (1)       | The State recognizes the devastating impact of the      |
| 7  |           | Maui wildfires on its residents, resulting in physical  |
| 8  |           | injury and loss of life;                                |
| 9  | (2)       | It is imperative for the State to respond with          |
| 10 |           | compassion and support for those affected by the Maui   |
| 11 |           | wildfires, ensuring that victims or their personal      |
| 12 |           | representatives are provided with fair and just         |
| 13 |           | compensation on a timely basis;                         |
| 14 | (3)       | The State's contribution to the one ohana bank trust    |
| 15 |           | account is for the compromise and settlement of claims  |
| 16 |           | for those who have lost loved ones or suffered serious  |
| 17 |           | physical injuries in the Maui wildfires.                |
| 18 |           | Participation in seeking compensation from the one      |
| 19 |           | ohana bank trust account is purely voluntary;           |
| 20 | (4)       | The legislature recognizes that contributors to the     |
| 21 |           | one ohana bank trust account besides the State          |



### **S.B. NO.** 582 S.D. 2 H.D. 1 C.D. 1

1 include, among others, the county of Maui, Hawaiian 2 Electric Company, the Kamehameha Schools, Charter 3 Communications/Spectrum, Hawaiian Telcom, and the West Maui Land Company; 4 5 (5) The legislature recognizes the one ohana bank trust 6 account as an efficient mechanism to address this 7 urgent and exceptional situation, and understands the 8 one ohana bank trust account's unique ability to 9 provide assistance to those in need; 10 (6) The legislature recognizes the complexity and 11 challenges of tort litigation and finds it prudent to 12 provide an alternative through the one ohana bank 13 trust account of streamlining the compensation process 14 for those impacted by the Maui wildfires; 15 (7) The legislature finds that it is in the public 16 interest to encourage swift and fair resolution to 17 claims arising from the Maui wildfires, thus 18 alleviating the burden on the judicial system, and 19 fostering community support, unity, and recovery in 20 the aftermath of the Maui wildfires; and

SB582 CD1 LRB 24-1804-1.docx

S.B. NO. 582 S.D. 2 H.D. 1 C.D. 1

1 The legislature recognizes that individuals seeking (8) compensation from the one ohana bank trust account 2 3 will be required to release the contributing parties to the fund from further liability and are willingly 4 waiving their rights to pursue damages through tort 5 litigation for wrongful death or personal injury 6 7 claims, contributing to a more efficient resolution 8 process.

9 Consequently, the legislature finds and declares that the 10 public purpose is served by authorizing the expenditure of 11 public moneys as the State's contribution to the one ohana bank trust account for the compromise and settlement of claims to 12 13 provide an alternative for compensation to any individual or 14 personal representative of a deceased individual who suffered 15 serious physical injury or died as a result of the Maui 16 wildfires, thus offering a timely and compassionate resolution 17 to those affected by the Maui wildfires while relieving the 18 burden on the judicial system and contributing to the rebuilding 19 of lives and community.

20 SECTION 9. Any individual who receives compensation from21 the one ohana fund under this Act shall waive the right to sue





SB582 CD1 LRB 24-1804-1.docx 



1 wildfires; provided that the moneys appropriated in this section 2 shall not lapse at the end of the fiscal year for which the 3 appropriation is made; and provided further that any moneys that 4 remain unencumbered on June 30, 2025, shall lapse on that date; 5 provided further that upon closure of the one ohana bank trust 6 account, the remaining balance after the settlement of all 7 administrative costs shall be returned to the contributors to 8 the one ohana bank trust account in proportion to their contributions, with the State's proportionate contribution being 9 10 returned to the general fund.

SECTION 12. The sum appropriated shall be expended by the department of the attorney general for the purposes of this part.

14

#### PART V

15 SECTION 13. Act 115, Session Laws of Hawaii 2022,
16 section 4, as amended by Act 35, Session Laws of Hawaii 2023,
17 section 5, is amended to read as follows:

18 "SECTION 4. In accordance with article VII, section 6, of 19 the Hawaii State Constitution, there is appropriated out of the 20 general revenues of the State of Hawaii the sum of \$300,000,000 21 or so much thereof as may be necessary for fiscal year 2022-2023

# SB582 CD1 LRB 24-1804-1.docx



1 for deposit into the pension accumulation fund established under 2 section 88-114, Hawaii Revised Statutes; provided that any 3 unexpended [or], unencumbered, unallotted, or unrequired balances from the appropriation shall lapse to the general fund 4 5 on [June 30, 2024;] the effective date of Act , Session Laws 6 of Hawaii 2024; provided further that funds shall not be 7 expended nor deposited into the pension accumulation fund before 8 July 1, 2023." 9 PART VI 10 SECTION 14. Section 37-41.5, Hawaii Revised Statutes, is 11 amended by amending subsection (c) to read as follows: 12 "(C) In addition to the five per cent retainage under 13 subsection (a), the department of education may retain any 14 appropriation received pursuant to section 127A-16(a) or as 15 reimbursement for disaster relief pursuant to section 16 [127A 16(d)] 127A-16(e) at the close of the fiscal year in which 17 the appropriation or reimbursement was received, and the funds 18 retained shall not lapse until June 30 of the first fiscal year of the next fiscal biennium. [Such] The funds shall be 19 20 considered as separate and distinct from the funds the

## SB582 CD1 LRB 24-1804-1.docx

1 department of education is authorized to retain pursuant to
2 subsection (a)."

3 SECTION 15. Section 127A-16, Hawaii Revised Statutes, is
4 amended to read as follows:

5 "§127A-16 Major disaster fund. (a) The administrator 6 shall submit requests to the legislature to appropriate from the 7 general revenues of the State sufficient moneys as may be 8 necessary for expenditure by or under the direction of the 9 governor for immediate relief in response to an emergency or 10 disaster in any part of the State; provided that:

- 11 (1) The governor has issued a proclamation of a state of
   12 emergency;
- 13 (2) The governor shall not expend in excess of \$10,000,000
  14 for immediate relief as a result of any single
  15 emergency or disaster; and
- 16 (3) In addition to the funds in paragraph (2), an
  17 additional \$5,000,000 may be made available solely for
  18 the purpose of matching federal disaster relief funds
  19 when these funds become available to the State
  20 following a presidential disaster declaration.



In expending the moneys, the governor may allot any portion thereof to any agency, office, or employee of the State or a county for the most efficient relief for the population. Notwithstanding this subsection, the only exception to paragraphs (1), (2), and (3) is that the administrator may use up to \$250,000 per year to support the emergency management reserve corps.

8 (b) No later than sixty days after any allotment by the 9 governor or the expenditure of any fund moneys, the 10 administrator shall report to the legislature on the purpose of 11 the allotment or expenditure.

12 (c) Except as provided in [subsection (d),] subsections 13 (d) and (e), federal reimbursement moneys for disaster relief 14 shall be deemed to be trust moneys and shall be deposited into a 15 trust account with and under the control of the Hawaii emergency 16 management agency. Upon receipt by the Hawaii emergency 17 management agency, these moneys shall be reimbursed to the 18 originating fund of the expending agency; provided that if the 19 original appropriation has lapsed, the funds shall be returned 20 to the general fund.

### SB582 CD1 LRB 24-1804-1.docx

#### S.B. NO. 582 S.D. 2 H.D. 1 C.D. 1

| (d) Federal reimbursement moneys for disaster relief for                           |
|------------------------------------------------------------------------------------|
| he Maui wildfires disaster that began on August 8, 2023, shall                     |
| e deemed to be trust moneys and shall be deposited into a trust                    |
| ccount with and under the control of the Hawaii emergency                          |
| anagement agency. These moneys and any interest earned thereon                     |
| hall be used for the recovery efforts from the Maui wildfires                      |
| lisaster that began on August 8, 2023, and shall not lapse to                      |
| he general fund.                                                                   |
| [ <del>(d)</del> ] <u>(e)</u> In cases in which the department of education        |
| expends the funds appropriated to the department for purposes                      |
| leemed to be reimbursable by federal reimbursement moneys for                      |
| lisaster relief, the federal reimbursement moneys shall not                        |
| apse to the general fund and shall be credited directly to the                     |
| lepartment of education without regard to whether the original                     |
| appropriation has lapsed. [ <del>Such</del> ] <u>The</u> funds shall carry over in |
|                                                                                    |
|                                                                                    |

17 [(e)] (f) Any unspent funding under \$2,500,000 shall be 18 rolled over to the next fiscal year to support current and 19 future emergencies and disasters.

20  $\left[\frac{f}{g}\right]$  Each state department and agency shall submit to 21 the administrator, no later than August 1 of each year, a report

# SB582 CD1 LRB 24-1804-1.docx

Page 17

1 of all funds expended, if any, for the prior fiscal year by the 2 state department and agency for disaster response. The report 3 shall include: The source of funds, including the name and account 4 (1) 5 number of the funding source; 6 (2) The amount and purpose of each expenditure; and 7 Whether any programs, activities, or contracts were (3) 8 reduced as a result of disaster response spending by 9 the state department and agency. 10  $\left[\frac{g}{g}\right]$  (h) The administrator shall submit an annual report 11 to the legislature no later than September 1 of each year on: 12 (1)The amount of federal reimbursement moneys for 13 disaster response that the State could have applied 14 for during the prior fiscal year. The report shall 15 indicate the amount of federal reimbursement moneys 16 for disaster response broken down by department and 17 agency; 18 (2) The amount of federal reimbursement moneys for 19 disaster response that the State applied for and the 20 amount received during the prior fiscal year. The

S.B. NO. <sup>582</sup> S.D. 2

21 report shall indicate the amount of federal





| 1  |           | reimbursement moneys for disaster response broken down   |
|----|-----------|----------------------------------------------------------|
| 2  |           | by department and agency;                                |
| 3  | (3)       | The justification for any difference in the amount of    |
| 4  |           | federal reimbursement moneys for disaster response       |
| 5  |           | that the State was eligible for and the amount the       |
| 6  |           | State applied for;                                       |
| 7  | (4)       | The average amount of time between the submittal of an   |
| 8  |           | application for a Federal Emergency Management Agency    |
| 9  |           | reimbursement and receipt of the funds;                  |
| 10 | (5)       | The number of disaster accounts opened for the prior     |
| 11 |           | fiscal year; and                                         |
| 12 | (6)       | The information relating to the expenditure of funds     |
| 13 |           | that is reported by each state department and agency     |
| 14 |           | pursuant to subsection [ <del>(f).</del> ] <u>(g).</u> " |
| 15 |           | PART VII                                                 |
| 16 | SECT      | ION 16. Statutory material to be repealed is bracketed   |
| 17 | and stric | ken. New statutory material is underscored.              |
| 18 | SECT      | ION 17. This Act shall take effect upon its approval;    |
| 19 | provided  | that on July 1, 2026, sections 14 and 15 of this Act     |
| 20 | shall be  | repealed and sections 37-41.5 and 127A-16, Hawaii        |
| 21 | Revised S | tatutes, shall be reenacted in the form in which they    |
|    |           |                                                          |

# SB582 CD1 LRB 24-1804-1.docx



1 read on the day prior to the effective date of this Act;
2 provided further that on June 30, 2026, any unencumbered trust
3 account moneys retained, pursuant to section 15 of this Act, in
4 the account to be used for the recovery efforts from the Maui
5 wildfires disaster that began on August 8, 2023, shall lapse to
6 the general fund.





#### Report Title:

Wildfires; Reports; Emergency Appropriations; General Fund Expenditure Ceiling Exceeded

#### Description:

Appropriates funds to support the State's response to the August 2023 wildfires that affected the County of Maui. Makes an appropriation to the One Ohana Bank Trust Account to compensate victims of the 2023 Maui wildfires. Temporarily lifts various restrictions on the use of funds for Maui wildfire response. Appropriates moneys. Declares that the appropriations exceed the state general fund expenditure ceiling for 2023-2024. Requires reports to the Legislature. (CD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

