THE SENATE THIRTY-SECOND LEGISLATURE, 2024 STATE OF HAWAII S.B. NO. 2997

JAN 2 4 2024

A BILL FOR AN ACT

RELATING TO PUBLIC UTILITIES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that as the risk of 1 2 catastrophic wildfires in the State increases, it is imperative that electric utilities develop and implement effective plans 3 4 for wildfire risk mitigation. Electric utilities should develop 5 wildfire mitigation plans, and the public utilities commission, 6 through a public process, should review and approve these plans 7 and the related costs of implementation. 8 The purpose of this Act is to require electric utilities to 9 design and operate in compliance with a risk-based wildfire

10 protection plan approved by the public utilities commission.

SECTION 2. Chapter 269, Hawaii Revised Statutes, is amended by adding a new part to be appropriately designated and to read as follows:

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"PART . WILDFIRE PROTECTION AND MITIGATION

15 §269- Electric utility workshops. The public utilities
16 commission may periodically convene community outreach workshops
17 to help electric utilities identify, adopt, and implement best



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practices regarding wildfires, including but not limited to
 risk-based wildfire protection and risk-based wildfire
 mitigation procedures and standards.

4 §269-Wildfire protection plans. (a) Each electric 5 utility shall have and operate in compliance with a risk-based 6 wildfire protection plan, which shall be filed with and 7 evaluated and approved by the public utilities commission. The 8 risk-based wildfire protection plan shall be based on reasonable 9 and prudent practices and on commission standards adopted by 10 rule or order. The electric utility shall design the risk-based 11 wildfire protection plan to protect public safety, reduce risk 12 to utility customers, and promote resilience of the Hawaii 13 electric system to wildfire damage.

(b) Each electric utility shall, on an annual basis,
update the risk-based wildfire protection plan on a schedule
determined by the public utilities commission. The risk-based
wildfire protection plan shall, at a minimum:

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18 (1) Identify areas that are subject to a heightened risk19 of wildfire;
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1	(2)	Identify a means for mitigating wildfire risk that
2		reflects a reasonable balancing of mitigation costs
3		with the resulting reduction of wildfire risk;
4	(3)	Identify preventive actions and programs that the
5		electric utility will carry out to minimize the risk
6		of utility facilities causing a wildfire;
7	(4)	After seeking information from state and local
8		entities, identify a protocol for the deenergizing of
9		power lines and adjusting of power system operations
10		to mitigate wildfires, promote the safety of the
11		public and first responders, and preserve health and
12		communication infrastructure;
13	(5)	Describe the procedures, standards, and time frames
14		that the electric utility will use to inspect utility
15		infrastructure in areas that the electric utility
16		identifies under paragraph (1);
17	(6)	Describe the procedures, standards, and time frames
18		that the electric utility will use to carry out
19		vegetation management in areas that the electric
20		utility identifies under paragraph (1);

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1 Identify the estimated development, implementation, (7)2 and administration costs for the risk-based wildfire 3 protection plan; 4 (8) Identify the community outreach and public awareness 5 efforts that the electric utility will use before, 6 during, and after a wildfire season; and 7 (9) Identify the timelines, as applicable, for 8 development, implementation, and administration of any 9 aspects of the risk-based wildfire protection plan. 10 The commission shall evaluate each electric utility's (C) 11 risk-based wildfire protection plan and plan updates through a 12 public process. 13 (d) No more than one hundred eighty days after receiving a 14 risk-based wildfire protection plan or plan update from an 15 electric utility, the public utilities commission shall approve 16 or approve with conditions the plan or update if the commission 17 finds that the plan or update is based on reasonable and prudent 18 practices and designed to meet all applicable standards adopted 19 or established by rule or order by the commission. The 20 commission may, in approving the plan or update with conditions, 21 make modifications to the plan or update that the commission

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1	determine	s represent a reasonable balancing of mitigation costs
2	with the	resulting reduction of wildfire risk. The public
3	utilities	commission shall issue a decision explaining any
4	modificat	ions at the time the risk-based wildfire protection
5	plan or u	pdate is approved. In evaluating a risk-based wildfire
6	protectio	n plan, the commission may consult with and consider
7	informati	on from federal, state, and local governmental entities
8	and indus	try organizations; provided that the commission shall
9	identify	the nature of any consultation in the decision.
10	(e)	In the decision under subsection (d), the public
11	utilities	commission:
12	(1)	Shall determine the reasonable costs to develop,
13		implement, and administer the risk-based wildfire
14		protection plan;
15	(2)	Shall authorize the electric utility to recover these
16		costs in rates;
17	(3)	Shall establish a method to allow timely recovery of
18		the costs authorized for recovery;
19	(4)	Shall assess these costs on a statewide basis based on
20		the development, implementation, and administration
21		costs for the risk-based wildfire protection plan; and

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1 (5) Shall not assess the costs based on the utility 2 service territory that is particularly affected by any 3 aspect of the risk-based wildfire protection plan. 4 The electric utility shall track the costs it actually (f) 5 incurs to develop, implement, and administer the risk-based 6 wildfire protection plan. In the electric utility's risk-based 7 wildfire protection plan update, the electric utility shall 8 report on the costs as actually incurred for the most recent 9 past period for which the information is available. If the 10 actual costs are less than the amounts the public utilities 11 commission determined were reasonable in its decision under 12 subsection (d), the commission shall direct the electric utility 13 to refund or credit the costs to ratepayers. If the actual 14 costs are equal to or greater than the amounts the commission 15 determined were reasonable in its decision under subsection (d), 16 then the commission shall not direct the electric utility to 17 refund to ratepayers the amount the commission previously 18 determined was reasonable, but may disallow the recovery from 19 ratepayers of any additional costs the commission finds 20 unreasonable. For purposes of evaluating additional costs, the 21 following shall apply:

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(1) Actual costs that are no more than fifteen per cent
 greater than the costs the commission previously
 determined were reasonable shall be presumed prudent
 and authorized for recovery from ratepayers absent
 proof by clear and convincing evidence that the costs
 were unreasonable; and

7 (2) The electric utility shall have the burden of proving
8 the reasonableness of actual costs that are more than
9 fifteen per cent greater than the costs the commission
10 previously determined were reasonable.

(g) The commission may adopt rules for the implementation of this section. The rules may include but need not be limited to procedures and standards regarding vegetation management, public power safety shutoffs and restorations, pole materials, circuitry, and monitoring systems.

16 §269- Liability. (a) No electric utility shall be 17 civilly liable for the death of or injury to persons, or 18 property damage, as a result of or in connection with any the 19 followings acts or omissions:

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1 Any act taken in accordance with a risk-based wildfire (1)2 protection plan or update approved by the commission 3 under this part; or 4 (2) Any failure to take an action proposed by an electric 5 utility in a plan or update and subsequently removed 6 from the plan by modification of the commission. 7 (b) In any action seeking to hold an electric utility 8 civilly liable for the death of or injury to persons, or 9 property damage, no inference of liability shall be drawn solely 10 based on a failure by the electric utility to adhere to the requirements of an approved risk-based wildfire protection plan. 11 12 There shall be no liability on the part of, and no (C) 13 cause of action of any nature shall arise against, the State, 14 public utilities commission or the commission's agents and 15 employees, commissioners, or commissioners' representatives for 16 the death of or injury to persons, or property damage, for any 17 action taken by them in the performance of their powers and 18 duties under this part."

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SECTION 3. This Act shall take effect upon its approval.

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INTRODUCED BY:



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Report Title:

PUC; Electric Utilities; Risk-Based Wildfire Protection Plan

Description:

Allows the Public Utilities Commission to convene community outreach workshops to aid electric utilities in the development and implementation of best practices regarding wildfires. Requires electric utilities to design and operate in compliance with a risk-based wildfire protection plan approved by the Public Utilities Commission. Shields electric utilities from civil liability for acts taken in accordance with a risk-based wildfire protection plan and failing to act in accordance with an item in the draft plan but removed by the Public Utilities Commission. Shields the State, Public Utilities Commission, and its agents from liability for actions taken in the performance of their duties with respect to risk-based wildfire protection plans.

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