THE SENATE THIRTY-SECOND LEGISLATURE, 2024 STATE OF HAWAII

S.B. NO. 2793

JAN 1 9 2024

### A BILL FOR AN ACT

RELATING TO THE STATE FIRE MARSHAL.

### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

The legislature finds that the devastating 2023 1 SECTION 1. Maui wildfires, which claimed more than one hundred lives and 2 burned through the historic town of Lahaina, serve as a reminder 3 of the threat of wildfires in Hawaii. The legislature 4 recognizes that pursuant to Act 241, Session Laws of Hawaii 5 6 1978, Hawaii's state fire marshal program was disbanded and replaced with the state fire council, making Hawaii the only 7 state without a fire marshal. The legislature notes that under 8 9 this decentralized approach to firefighting, each county is responsible for investigating, preventing, and mitigating fires. 10

11 The legislature notes that in the almost forty-six years 12 since the state fire marshal program was disbanded, the state 13 fire council has played a crucial role in fire prevention and 14 education. However, modern firefighting methods and practices 15 now require an accounting for the significant negative impacts 16 of climate change, which have increased the risk of wildfires 17 and other mass fire events throughout the State. The

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1	legislatu	re therefore believes that re-establishing a dedicated	
2	state fir	e marshal position to function alongside the state fire	
3	council will significantly improve Hawaii's wildfire		
4	preparedn	ess and response efforts.	
5	Accordingly, the purpose of this Act is to establish the		
6	position and duties of the state fire marshal.		
7	SECTION 2. Chapter 132, Hawaii Revised Statutes, is		
8	amended b	y adding a new section to be appropriately designated	
9	and to re	ad as follows:	
10	" <u>§13</u>	2- <u>State fire marshal.</u> (a) There is established	
11	within th	e department of labor and industrial relations for	
12	administr	ative purposes the position of the state fire marshal.	
13	<u>(b)</u>	Notwithstanding any law to the contrary, the state	
14	fire mars	hal_shall:	
15	(1)	Assess each county's firefighter personnel staffing	
16		issues;	
17	(2)	Identify and address any policy barriers that may	
18		impede or prevent the reassignment of firefighter	
19		personnel and support staff between the counties	
20		during a state of emergency declared pursuant to	
21		section 127A-14 or any other conflagration event;	

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1	(3)	Identify any policy barriers that may impede the
2		efficient and effective allocation of resources,
3		including materials, equipment, and personnel, to each
4		county's respective fire department;
5	(4)	Compile and maintain accurate records of each fire
6		that has occurred in the State and any relevant
7		historical fire data;
8	(5)	Develop and implement statewide fire prevention
9		programs;
10	(6)	Develop wildfire risk maps;
11	(7)	Develop and implement wildfire protection and fuel
12		management plans;
13	(8)	Have the primary responsibility for collaborating with
14		each applicable federal, state, or local department,
15		including each county fire department, to develop
16		prioritized_contingency plans and project_lists_to
17		address wildfires in the State;
18	(9)	Collaborate with the department of land and natural
19		resources to identify and assess wildfire risks
20		created by invasive and native species of flora and

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1		fauna throughout the State and develop methods for
2		monitoring and mitigating these risks;
3	(10)	Identify and assess new technologies that may improve
4		wildfire protection efforts in the State;
5	(11)	Have the primary responsibility for reviewing the
6		state fire code and the State and each county's
7		relevant policies to:
8		(A) Ensure compliance with any applicable federal
9		requirements; and
10		(B) Identify any inconsistencies between, and
11		inefficiencies in, the state fire code and these
12		policies;
13	(12)	Provide policy recommendations to the governor,
14		legislature, and each county to improve the efficacy
15		of the State and each county's fire protection
16		efforts;
17	(13)	Determine the possible effects of the State and each
18		county's urban expansion initiatives on the State and
19		each county's fire protection efforts, including
20		planning, mitigation, and response coordination
21		efforts, and regularly update any plans developed



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1		pursuant to this section to include consideration of
2		these effects;
3	(14)	Coordinate with the Hawaii state emergency response
4		commission to respond to hazardous substance releases;
5	(15)	Coordinate with the Hawaii emergency management agency
6		to improve the State's emergency preparedness
7		activities and ensure the efficient and effective
8		distribution of resources during a state of emergency
9		declared pursuant to section 127A-14 or any
10		conflagration event;
11	(16)	Serve as the primary contact for, and have the primary
12		responsibility for coordinating the fire mitigation
13		efforts of, each applicable federal, state, or county
14		department or agency during each conflagration event
15		in the State, including providing public updates
16		regarding the conflagration event;
17	(17)	Regularly identify areas of the State that are at
18		particular risk of wildfires and include in the annual
19		report to the legislature required under paragraph
20		(19) its findings and recommendations, including any
21		proposed legislation;



1	(18)	<u>Advi</u>	se the governor on all matters relating to
2		<u>conf</u>	lagration events in the State; and
3	(19)	Subr	nit a report to the legislature no later than
4		twer	ity days prior to the convening of each regular
5		sess	ion detailing:
6		<u>(A)</u>	The state fire marshal's activities performed
7			during the preceding calendar year;
8		<u>(B)</u>	The State and each county's fire mitigation
9			efforts undertaken during the preceding calendar
10			year;
11		(C)	The extent to which the State is prepared for
12			wildfires and other conflagrations;
13		<u>(D)</u>	The information required under paragraph (17);
14		<u>(E)</u>	The funding mechanisms used by the state fire
15			marshal during the preceding fiscal year;
16		<u>(F)</u>	The state fire marshal's expenses incurred during
17			the current and preceding fiscal years; and
18		<u>(G)</u>	Requested funding for the following fiscal year.
19	(c)	With	in one year of appointment, the state fire marshal
20	shall rec	eive	fire marshal certification from a state fire
21	council-a	pprov	ed program.



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1	(d) The colour of the state five weached shall be eat in
1	(d) The salary of the state fire marshal shall be set in
2	accordance with section 26-56; provided that the commission on
3	salaries' recommendation shall be commensurate with salaries of
4	state fire marshals in other states.
5	(e) As used in this section, "hazardous substance" shall
6	have the same meaning as in section 128D-1."
7	SECTION 3. Section 26-56, Hawaii Revised Statutes, is
8	amended by amending subsection (b) to read as follows:
9	"(b) The commission shall review and recommend an
10	appropriate salary for the governor, lieutenant governor,
11	members of the legislature, justices and judges of all state
12	courts, administrative director of the State or an equivalent
13	position, state fire marshal, and department heads or executive
14	officers and the deputies or assistants to the department heads
15	of the departments of:
16	(1) Accounting and general services;
17	(2) Agriculture;
18	(3) The attorney general;
19	(4) Budget and finance;
20	(5) Business, economic development, and tourism;
21	(6) Commerce and consumer affairs;



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2 (8) Defense; 3 (9) Hawaiian home lands; 4 (10)Health; 5 (11)Human resources development; 6 (12)Human services; 7 (13)Labor and industrial relations; Land and natural resources; 8 (14)9 (15)Law enforcement; 10 (16)Taxation; and 11 (17)Transportation. 12 The commission shall not review the salary of any position 13 in the department of education or the University of Hawaii. 14 The commission may recommend different salaries for 15 department heads and executive officers and different salary 16 ranges for deputies or assistants to department heads; provided 17 that the commission shall recommend the same salary range for 18 deputies or assistants to department heads within the same 19 department; provided further that the appointing official shall 20 specify the salary for a particular position within the 21 applicable range.

Corrections and rehabilitation;

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1 The commission shall not recommend salaries lower than
2 salary amounts recommended by prior commissions replaced by this
3 section."

4 SECTION 4. Section 132-16, Hawaii Revised Statutes, is5 amended to read as follows:

"\$132-16 State fire council; composition; functions. 6 (a) There is established a state fire council which shall be placed 7 within the department of labor and industrial relations for 8 9 administrative purposes. The state fire council shall consist 10 of the fire chiefs of the counties. The state fire council may appoint an advisory committee to assist it in carrying out its 11 functions under this chapter. The advisory committee may 12 13 include the heads of the various county building departments, a licensed architect recommended by the Hawaii Society of the 14 American Institute of Architects, a licensed electrical engineer 15 and a licensed mechanical engineer recommended by the Consulting 16 17 Engineers Council of Hawaii, a representative of the Hawaii Rating Bureau, a representative of the Hawaii firefighters 18 association, representatives of the county fire departments, and 19 20 [such] any other members of the public as the state fire council

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1	may deter	mine can best assist it. The state fire council shall
2	elect a cl	hairperson from among its members.
3	(b)	[ <del>In</del> ] Except as otherwise provided in section 132- ,
4	in additio	on to adopting a state fire code pursuant to
5	section 1	32-3, the state fire council shall:
6	(1)	Administer the requirements for reduced ignition
7		propensity cigarettes, in accordance with chapter
8		132C; and
9	(2)	Serve as a focal point through which all applications
10		to the federal government for federal grant assistance
11		for fire-related projects shall be made. Upon the
12		receipt of any [ <del>such</del> ] federal grants, the state fire
13		council shall administer those federal grants.
14	(c)	[The] Except as otherwise provided in section 132- ,
15	<u>the</u> state	fire council may also:
16	(1)	Appoint advisory committees comprised of
17		representatives from each county fire department to
18		assist in drafting the state fire code and
19		coordinating statewide training, data collection, and
20		contingency planning needs for firefighters;

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Advise and assist the county fire departments where 1 (2) appropriate [, may]; prescribe standard procedures and 2 3 forms relating to inspections, investigations, and reporting of fires [, may]; approve plans for 4 cooperation among the county fire departments  $[\tau]$ ; and 5 [may] advise the governor and the legislature with 6 7 respect to fire prevention and protection, life safety, and any other functions or activities for 8 9 which the various county fire departments are 10 generally responsible; and Establish, in conformance with the adopted state fire 11 (3) 12 code and nationally recognized standards, statewide 13 qualifications and procedures, to be administered by 14 the county fire departments, for testing, certifying, and credentialing individuals who perform maintenance 15 16 and testing of portable fire extinguishers, water-based fire protection systems, other fire 17 18 protection systems, private fire hydrants, and fire alarm systems; provided that the county fire 19 departments may establish and charge reasonable 20 21 certification fees.

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1 The state fire council may adopt rules pursuant to (d) 2 chapter 91 for purposes of this section." 3 SECTION 5. In accordance with section 9 of article VII, of the Constitution of the State of Hawaii and sections 37-91 and 4 5 37-93, Hawaii Revised Statutes, the legislature has determined that the appropriation contained in this Act will cause the 6 7 state general fund expenditure ceiling for fiscal year 2024-2025 8 to be exceeded by \$ , or per cent. The reasons 9 for exceeding the general fund expenditure ceiling are that the 10 appropriation made in this Act is necessary to serve the public 11 interest and to meet the needs provided for by this Act. 12 SECTION 6. There is appropriated out of the general 13 revenues of the State of Hawaii the sum of \$ or so 14 much thereof as may be necessary for fiscal year 2024-2025 for 15 the establishment of one permanent full-time equivalent 16 (1.0 FTE) state fire marshal position and full-time 17 equivalent ( FTE) administrative positions. 18 The sum appropriated shall be expended by the department of 19 labor and industrial relations for the purposes of this Act. 20 SECTION 7. Statutory material to be repealed is bracketed 21 and stricken. New statutory material is underscored.

1 SECTION 8. This Act shall take effect on July 1, 2024. 2 INTRODUCED BY: Hut M. Read Q



### Report Title:

Department of Labor and Industrial Relations; State Fire Marshal; Establishment; Appropriation

### Description:

Establishes the position and duties of the State Fire Marshal. Declares that the appropriation will cause the general fund expenditure ceiling to be exceeded. Appropriates moneys.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

