H.C.R. NO. ¹⁴ ^{H.D. 2}

HOUSE CONCURRENT RESOLUTION

AUTHORIZING THE ISSUANCE OF A TERM, NON-EXCLUSIVE EASEMENT COVERING A PORTION OF STATE SUBMERGED LANDS AT MAALAEA BEACH LOTS, WAIKAPU, WAILUKU, MAUI, FOR THE EXISTING SEAWALL, AND FOR USE, REPAIR, AND MAINTENANCE OF THE EXISTING IMPROVEMENTS CONSTRUCTED THEREON.

WHEREAS, a portion of the existing seawall seaward of the
 property identified as Tax Map Key: (2) 3-8-014:022, Maalaea
 Beach Lots, Waikapu, Wailuku, Maui (subject property), was
 placed on state submerged lands; and

6 WHEREAS, the property identified as Tax Map Key: (2) 3-87 014:022 contained a sandy beach and no seawall or other
8 shoreline protection structures when it was originally purchased
9 by Wendell and Myrtle Crockett in the 1940s; and

11 WHEREAS, the Territory of Hawaii built the Maalaea Small 12 Boat Harbor abutting the western corner of the makai boundary of 13 the subject property in 1952 and added improvements, including 14 break walls, to the harbor facility in 1955 and 1959; and

16 WHEREAS, in the early 1950s, around the same time that the 17 Territory of Hawaii was building the Maalaea Small Boat Harbor 18 and its associated improvements, a seawall was installed seaward 19 of the entire makai boundary of the subject property and 20 continuing across the makai boundaries of neighboring properties 21 to the east, and appears to be a non-conforming structure as it 22 was built before October 1, 1964; and 23

24 WHEREAS, around August 2015, the Department of Land and 25 Natural Resources' Office of Conservation and Coastal Lands 26 worked with the current property owners, the Association of 27 Apartment Owners of Milowai-Maalaea, to resolve the existing 28 seawall encroachment; and



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2 WHEREAS, the age and origin of the seawall were confirmed 3 through an environmental assessment conducted as part of the 4 2015 land disposition process; and 5

6 WHEREAS, the Office of Conservation and Coastal Lands
7 indicated it had no objections to a long-term easement to
8 resolve the encroachment; and

10 WHEREAS, at its meeting of October 9, 2015, under agenda 11 item D-6, the Board of Land and Natural Resources approved a 12 grant of a fifty-five year term, non-exclusive easement to 13 resolve the seawall encroachment, and authorized the non-14 exclusive easement to run with the land and inure to the benefit 15 of the abutting real property; and

WHEREAS, at its meeting of January 8, 2021, under agenda 17 18 item D-5, the Board of Land and Natural Resources approved an 19 amendment to the Board of Land and Natural Resources' action of 20 October 9, 2015, item D-6, to shorten the term of the nonexclusive easement from fifty-five to twenty-five years, or in 21 the event the applicant is unsuccessful in acquiring the fee or 22 obtaining an extension of the ground lease of the abutting 23 apartment property, to end on December 31, 2038, concurrent with 24 25 the expiration of the ground lease for the abutting apartment 26 property; and

28 WHEREAS, the total encroachment area was determined to be 29 1,737 square feet, as reviewed and approved by the Department of 30 Accounting and General Services' Survey Division; and 31

32 WHEREAS, on January 25, 2021, the Association of Apartment Owners of Milowai-Maalaea executed a removal bond agreement with 33 Great American Insurance Company in which the Association 34 35 guaranteed the State of Hawaii the sum of \$432,000 to insure against the cost of removing the encroachment in the event that 36 37 the Legislature and the Governor do not approve the issuance of the non-exclusive easement approved by the Board of Land and 38 39 Natural Resources; and

41 WHEREAS, the Board of Land and Natural Resources executed 42 Revocable Permit No. S-7932 on February 16, 2021, granting the 43 Association of Apartment Owners of Milowai-Maalaea the right to 44 enter and occupy the subject parcel of state submerged land,



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subject to terms including the payment of \$255 monthly rental 1 2 amount; and 3 WHEREAS, the grantee has paid the State the fair market 4 value of the non-exclusive easement as consideration of the use 5 of state submerged lands, determined to be \$63,300 by an 6 independent appraisal; and 7 8 WHEREAS, in 2022, the National Oceanic and Atmospheric 9 10 Administration issued a technical report that found that sea level rise will create a profound shift in coastal flooding over 11 the next thirty years by causing tide and storm surge heights to 12 increase and reach further inland; and 13 14 WHEREAS, by 2050, moderate and typically damaging coastal 15 flooding is expected to occur on average more than ten times as 16 often as it does today and can be intensified by local factors; 17 18 and 19 20 WHEREAS, in Hawaii, sea-level rise and coastal erosion are occurring at an accelerated rate, with moderate estimates 21 22 projecting the sea level to increase by six to eight inches by mid-century; and 23 24 25 WHEREAS, the practice of issuing easements to private landowners for state submerged lands on a case-by-case basis is 26 27 not prudent as a long-term strategy when considered in relation 28 to the public trust doctrine and in the context of planning for 29 landscape-scale adaptation and retreat; and 30 31 WHEREAS, section 171-53, Hawaii Revised Statutes, requires the prior approval of the Governor and prior authorization of 32 33 the Legislature by concurrent resolution to lease state submerged lands; now, therefore, 34 35 BE IT RESOLVED by the House of Representatives of the 36 Thirty-second Legislature of the State of Hawaii, Regular 37 38 Session of 2024, the Senate concurring, that the Board of Land 39 and Natural Resources is hereby authorized to issue a nonexclusive easement, with a term not to exceed twenty-five years, 40 41 covering a portion of state submerged lands seaward of the property identified as Tax Map Key: (2) 3-8-014: 022, Maalaea 42 43 Beach Lots, Waikapu, Wailuku, Maui, for the existing seawall, and for use, repair, and maintenance of the existing 44 HCR14 HD2



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improvements constructed thereon pursuant to section 171-53, 1 2 Hawaii Revised Statutes; and 3 4 BE IT FURTHER RESOLVED that the Board of Land and Natural Resources is requested to require the easement to provide for 5 either public access to the shoreline from the grass next to the 6 7 seawall or the installation of a railing along the top of the seawall to allow the public lateral access to the shoreline; and 8 9 10 BE IT FURTHER RESOLVED that certified copies of this Concurrent Resolution be transmitted to the Chairperson of the 11 Board of Land and Natural Resources and Governor. 12 13

