A BILL FOR AN ACT

RELATING TO THE INDIVIDUAL HOUSING ACCOUNT PROGRAM.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the affordable 2 housing crisis continues to be one of the State's most 3 significant and challenging social problems and is a critical 4 issue for many Hawaii residents. Considering the current median 5 home value is estimated at between \$820,000 and \$977,000, the allowed contribution requires a minimum of eight years of 6 7 savings. As the cost of housing continues to rise, the State 8 must assist residents in finding methods of increasing the 9 availability of homeownership. Saving for a down-payment on a 10 home loan continues to be a barrier for many Hawaii residents 11 with few programs available to assist in this endeavor.

12 Contributions to the first-time home buyer savings account 13 will reduce taxable income. This incentivizes first time home 14 ownership through saving for a down payment and closing costs. 15 The purpose of this Act is to update the Individual Housing 16 Accounts statute by increasing the contribution levels, and

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1 maximum account levels, to reflect current housing prices more
2 accurately.

3 SECTION 2. Section 235-5.5, Hawaii Revised Statutes, is
4 amended to read as follows:

5 "§235-5.5 Individual housing accounts. (a) There shall 6 be allowed as a deduction from gross income the amount, not to 7 exceed [\$5,000] \$20,000, paid in cash during the taxable year by 8 an individual taxpayer to an individual housing account 9 established for the individual's benefit to provide funding for 10 the purchase of the individual's first principal residence. A 11 deduction not to exceed [\$10,000] \$40,000 shall be allowed for a 12 married couple filing a joint return. No deduction shall be 13 allowed on any amounts distributed less than three hundred 14 sixty-five days from the date on which a contribution is made to 15 the account. Any deduction claimed for a previous taxable year 16 for amounts distributed less than three hundred sixty-five days 17 from the date on which a contribution was made shall be 18 disallowed and the amount deducted shall be included in the 19 previous taxable year's gross income and the tax reassessed. 20 The interest paid or accrued within the taxable year on the account shall not be included in the individual's gross income. 21

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1 For purposes of this section, the term "first principal residence" means a residential property purchased with the 2 3 payment or distribution from the individual housing account 4 which shall be owned and occupied as the only home by an 5 individual who did not have any interest in, individually, or 6 whose spouse did not have any interest in, if the individual is 7 married, a residential property within the last five years of 8 opening the individual housing account.

9 In the case of a married couple filing separate returns,
10 the sum of the deductions allowable to each of them for the
11 taxable year shall not exceed [\$5,000] \$20,000, or [\$10,000]
12 \$40,000 for a joint return, for amounts paid in cash, excluding
13 interest paid or accrued thereon.

The amounts paid in cash allowable as a deduction under this section to an individual for all taxable years shall not exceed [\$25,000] \$200,000, excluding interest paid or accrued. In the case of married individuals having separate individual housing accounts, the sum of the separate accounts and the deduction under this section shall not exceed [\$25,000] \$200,000, excluding interest paid or accrued thereon.

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1	(b)	For purposes of this section, the term "individual
2	housing a	ccount" means a trust created or organized in Hawaii
3	for the e	xclusive benefit of an individual, or, in the case of a
4	married i	ndividual, for the exclusive benefit of the individual
5	and spous	e jointly, but only if the written governing instrument
6	creating	the trust meets the following requirements:
7	(1)	Contributions shall not be accepted for the taxable
8		year in excess of [\$5,000] <u>\$20,000</u> (or [\$10,000]
9		$\underline{$40,000}$ in the case of a joint return) or in excess of
10		[\$25,000] $$200,000$ for all taxable years, exclusive of
11		interest paid or accrued;
12	(2)	The trustee is a bank, a savings and loan association,
13		a credit union, or a depository financial services
14		loan company, chartered, licensed, or supervised under
15		federal or state law, whose accounts are insured by
16		the Federal Deposit Insurance Corporation, the
17		National Credit Union Administration, or any agency of
18		this State or any federal agency established for the
19		purpose of insuring accounts in these financial
20		institutions. The financial institution must actively
21		make residential real estate mortgage loans in Hawaii;



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1 (3) The assets of the trust shall be invested only in 2 fully insured savings or time deposits. Funds held in 3 the trust may be commingled for purposes of 4 investment, but individual records shall be maintained 5 by the trustee for each individual housing account 6 holder that show all transactions in detail; 7 (4) The entire interest of an individual or married couple 8 for whose benefit the trust is maintained shall be 9 distributed to the individual or couple not later than one hundred twenty months after the date on which the 10 11 first contribution is made to the trust: 12 (5) Except as provided in subsection (g), the trustee 13 shall not distribute the funds in the account unless 14 the trustee: 15 (A) Verifies that the money is to be used for the 16 purchase of a first principal residence located 17 in Hawaii, and provides that the instrument of 18 payment is payable to the mortgagor, construction 19 contractor, or other vendor of the property 20 purchased; or



1 (B) Withholds an amount equal to ten per cent of the 2 amount withdrawn from the account and remits this 3 amount to the director within ten days after the 4 date of the withdrawal. The amount withheld shall be applied to the liability of the taxpayer 5 6 under subsections (c) and (e); and 7 (6) If any amounts are distributed before the expiration 8 of three hundred sixty-five days from the date on 9 which a contribution is made to the account, the 10 trustee shall so notify in writing the taxpayer and 11 the director. If the trustee makes the verification 12 required in paragraph (5) (A), then the department 13 shall disallow the deduction under subsection (a) and 14 subsections (c), (e), and (f) shall not apply to that 15 amount. If the trustee withholds an amount under 16 paragraph (5)(B), then the department shall disallow 17 the deduction under subsection (a) and subsection (e) 18 shall apply, but subsection (c) shall not apply. 19 (C) Any contributions paid or distributed out of an 20 individual housing account shall be included in gross income by the individual for whose benefit the account was established for 21

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1 the taxable year in which the payment or distribution is 2 received, unless the amount is used exclusively in connection 3 with the purchase of the first principal residence in Hawaii for 4 the individual for whose benefit the account was established. The transfer of an individual's interest in an 5 (d) 6 individual housing account to a spouse under a dissolution of 7 marriage decree or under a written instrument incident to a dissolution of marriage shall not be considered a taxable 8 9 transfer made by the individual, and the interest, at the time 10 of the transfer, shall be treated as part of an individual 11 housing account of the transferee, and not of the transferor. 12 After the transfer, the account shall be treated, for purposes 13 of this section, as maintained for the benefit of the 14 transferee. 15 (e) If a distribution from an individual housing account 16 to an individual for whose benefit the account was established

17 is made and not used in connection with the purchase of the 18 first principal residence in Hawaii for the individual, the tax 19 liability of the individual under this chapter for the taxable 20 year in which the distribution is received shall be increased by 21 an amount equal to ten per cent of the amount of the

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1 distribution which is includable in the individual's gross 2 income for the taxable year. 3 If, during any taxable year, the individual uses the 4 account or any portion thereof as security for a loan, the 5 portion so used shall be treated as if it had been distributed 6 to that individual. 7 (f) If the individual for whose benefit the individual housing account was established purchases a residential property 8 9 in Hawaii with the distribution from the individual housing 10 account [+ 11 (1) Before January 1, 1990, and if the individual sells in 12 any manner or method or by use of any instrument 13 conveying or transferring the residential property, 14 the gross income of the individual under this chapter 15 for the taxable year in which the residential property 16 is sold, conveyed, or transferred, whichever is 17 applicable, shall include an amount equal to the 18 amount of the distribution from the individual housing 19 account, and in addition, the gross income of the 20 individual shall be increased by an amount equal to

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1		ten per cent of the total distribution from the
2		individual housing account; or
3	(2)	After December 31, 1989,]the individual shall report
4		one-tenth of the total distribution from the
5		individual housing account used to purchase the
6		residential property as gross income in the taxable
7		year in which the distribution is completed and in
8		each taxable year thereafter until all of the
9		distribution has been included in the individual's
10		gross income at the end of the tenth taxable year
11		after the purchase of the residential property. If
12		the individual sells in any manner or method or by use
13		of any instrument conveying or transferring the
14		residential property, the gross income of the
15		individual under this chapter for the taxable year in
16		which the residential property is sold, conveyed, or
17		transferred, whichever is applicable, shall include an
18		amount equal to the amount of the distribution from
19		the individual housing account not previously reported
20		as gross income, and in addition, the tax liability of
21		the individual shall be increased by an amount equal

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1 to ten per cent of the total distribution from the individual housing account. If the individual sells 2 3 the residential property in any manner as provided in 4 this paragraph after all of the distribution has been 5 included in the individual's gross income at the end 6 of the tenth taxable year after the purchase of the 7 residential property, the tax liability of the 8 individual shall not be increased by an amount equal 9 to ten per cent of the total distribution from the 10 individual housing account.

11 [An individual who purchased a residential property in Hawaii 12 with the distribution from an individual housing account before 13 January 1, 1990, who is subject to paragraph (1) may elect to 14 report as provided in paragraph (2). The election shall be made 15 before January 1, 1991. If the individual makes the election, 16 the individual shall report one-tenth of the total distribution 17 from the individual housing account as gross income in the 18 taxable year in which the election occurs and in each taxable 19 year thereafter until all of the distribution has been included 20 in gross income as provided by paragraph (2). If the individual 21 making the election sells the residential property in any manner

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1	as provid e	ed in-paragraph (2), then the individual shall include		
2	as income	the amount of the distribution not previously reported		
3	as income	as income and increase the individual's tax liability as		
4	provided i	n the second sentence of paragraph (2), except when		
5	the third	sentence of paragraph (2) applies.		
6	In t h	e alternative, any individual subject to paragraph (2)		
7	who establ	ished the individual housing account before January 1,		
8	1990, may	elect within one year after the date of purchase, to		
9	be-subject	to paragraph (1).		
10	(g)	No tax liability shall be imposed under this section		
11	if:			
12	(1)	The payment or distribution is attributable to the		
13		individual dying or becoming totally disabled; or		
14	(2)	Residential property subject to subsection (f) is		
15		transferred by will or by operation of law or sold due		
16		to the death or total disability of an individual or		
17		individual's spouse,		
18	subject to	the following:		
19	An in	dividual shall not be considered to be totally		
20	disabled u	nless proof is furnished of the total disability [in		

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1 the form and manner as the director may require] as defined in
2 §235-1.

3 Upon the death of an individual for whose benefit an 4 individual housing account has been established, the funds in 5 the account shall be payable to the estate of the individual; 6 provided that if the account was held jointly by the decedent 7 and a spouse of the decedent, the account shall terminate and be 8 paid to the surviving spouse; or, if the surviving spouse so 9 elects, the spouse may continue the account as an individual 10 housing account. Upon the total disability of an individual for 11 whose benefit an individual housing account has been 12 established, the individual or the individual's authorized 13 representative may elect to continue the account or terminate 14 the account and be paid the assets; provided that if the account 15 was held jointly by a totally disabled person and a spouse of that person, then the spouse or an authorized representative may 16 elect to continue the account or terminate the account and be 17 18 paid the assets.

(h) If the individual for whose benefit the individual
housing account was established subsequently marries a person
who has or has had any interest in residential property, the

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individual's housing account shall be terminated, the funds therein shall be distributed to the individual, and the amount of the funds shall be includable in the individual's gross income for the taxable year in which such marriage took place; provided that the tax liability defined under subsection (f) shall not be imposed.

7 (i) The trustee of an individual housing account shall 8 make reports regarding the account to the director and to the 9 individual for whom the account is maintained with respect to 10 contributions, distributions, and other matters as the director 11 may require under rules. The reports shall be filed at a time 12 and in a manner as may be required by rules adopted under 13 chapter 91. A person who fails to file a required report shall be subject to a penalty of \$10 to be paid to the director for 14 15 each instance of failure to file."

16 SECTION 3. The department of taxation shall promptly 17 create and implement awareness programs and materials to educate 18 the public about the Individual Housing Account program, 19 eligibility requirements, and other information or helpful 20 resources.

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1 SECTION 4. In accordance with section 9 of article VII, of 2 the Constitution of the State of Hawaii and sections 37-91 and 3 37-93, Hawaii Revised Statutes, the legislature has determined 4 that the appropriation contained in this Act will cause the 5 state general fund expenditure ceiling for fiscal year 2024-2025 6 to be exceeded by \$, or per cent. The reasons for exceeding the general fund expenditure ceiling are that the 7 8 appropriation made in this Act is necessary to serve the public 9 interest and to meet the need provided for by this Act. SECTION 5. There is appropriated out of the general 10 11 revenues of the State of Hawaii the sum of \$ or so much 12 thereof as may be necessary for fiscal year 2024-2025 for the 13 creation and implementation of a public awareness program. 14 The sum appropriated shall be expended by the department of 15 taxation for the purposes of this Act. 16 SECTION 6. Statutory material to be repealed is bracketed 17 and stricken. New statutory material is underscored. 18 SECTION 7. This Act, upon its approval, shall apply to 19 taxable years beginning after December 31, 2024.

- Mat INTRODUCED BY: JAN 2 4 2024

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Report Title:

Housing; Public Education; Appropriation; General Fund Exceeded

Description:

Updates the Individual Housing Account statute to more accurately reflect the current cost of housing down-payments. Requires department of taxation to create and implement a public awareness campaign about Individual Housing Accounts. Appropriates funds exceeding the expenditure ceiling.

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