HOUSE OF REPRESENTATIVES THIRTY-SECOND LEGISLATURE, 2024 STATE OF HAWAII H.B. NO. **2628** 

#### A BILL FOR AN ACT

RELATING TO REHABILITATION.

#### **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:**

1

#### PART I

2 SECTION 1. The legislature finds that other jurisdictions, such as Miami-Dade County, Florida, have implemented successful 3 4 post-booking jail diversion programs to divert defendants with 5 serious mental illnesses away from the criminal justice system 6 and into community-based treatment and support services. 7 Treatment outcomes improve when participation in post-booking 8 jail diversion programs is based on the defendants' agreement, 9 and successful post-booking programs require coordination and 10 cooperation among stakeholders.

Recently, certain Hawaii stakeholders entered into agreements establishing procedures for post-booking jail diversion programs for district and circuit court in the first judicial circuit that are based on the Miami-Dade model. These agreements were signed by representatives from the judiciary, department of health, office of the public defender, and department of the prosecuting attorney of the city and county of



1 Honolulu. Collectively, the agreements apply to defendants 2 charged with non-violent misdemeanors and promoting a dangerous 3 drug in the third degree, as approved by the prosecution, and 4 other charges the parties agree to on a case-by-case basis. The 5 agreements establish procedures for screening and assessing 6 defendants for serious mental illness, determining whether 7 defendants qualify for involuntary hospitalization, entry of 8 defendants into diversion programs for treatment, dismissal of 9 the charge if the defendant complies with the diversion plan, 10 and regular meetings among stakeholders.

11 The purpose of this part is to require the judiciary, in 12 consultation with other stakeholders, to submit reports to the 13 legislature to monitor and evaluate the effectiveness of the 14 agreements establishing procedures for post-booking jail 15 diversion programs.

16 SECTION 2. At least forty days prior to the convening of 17 the regular sessions of 2025, 2026, and 2027 the judiciary, in 18 consultation with the department of health, state public 19 defender, and prosecuting attorney of the city and county of 10 Honolulu, shall submit to the legislature a report on the 21 progress and effectiveness of the agreements establishing



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1 procedures for post-booking jail diversion programs in the first 2 circuit described in section 1 of this Act. Each report shall 3 include: 4 The status of the programs; (1) 5 (2) The number of persons referred to the programs during 6 the reporting period; 7 (3) The number of persons accepted into the programs 8 during the reporting period; 9 (4) A breakdown of program participants by types of 10 qualifying criminal charges; 11 (5) The number of participants whose criminal charges were 12 dismissed upon completion of the programs; 13 (6) A quantification and discussion of other relevant 14 program measures, outcomes, and procedures; and 15 Any other findings and recommendations, including ways (7) 16 to improve the programs and proposed legislation. 17 The report shall also include the comments and recommendations 18 of the department of health, state public defender, and 19 prosecuting attorney of the city and county of Honolulu. 20 SECTION 3. Beginning September 1, 2024, the judiciary, in 21 consultation with the department of health, state public

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1	defender, and prosecuting attorney of the city and county of
2	Honolulu, state public defender, and department of health, shall
3	submit to the legislature a monthly report on the progress to
4	date of the post-booking jail diversion programs in the first
5	circuit described in section 1 of this Act.
6	PART II
7	SECTION 4. The purpose of this part is to enable the
8	examination of defendants through telehealth.
9	SECTION 5. Chapter 704, Hawaii Revised Statutes, is
10	amended by adding a new section to be appropriately designated
11	and to read as follows:
12	"§704- Examination of defendants via telehealth. (1)
13	The director of health may prescribe by rule the requirements,
14	terms, conditions, and circumstances under which examinations of
15	defendants conducted pursuant to this chapter may be
16	administered via telehealth.
17	(2) With regard to examinations of defendants conducted
18	via telehealth and pursuant to this chapter:
19	(a) The director of health, in the case of any facility
20	under the jurisdiction of the director of health;



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1	(b)	The director of corrections and rehabilitation, in the
2		case of any facility under the jurisdiction of the
3		director of corrections and rehabilitation; and
4	<u>(C)</u>	The chief justice, in the case of any facility under
5		the jurisdiction of the chief justice,
6	shall est	ablish procedures regarding the provision and use of
7	telehealt	h resources at appropriate facilities. The procedures
8	shall com	ply with any rules prescribed by the director of health
9	pursuant	to subsection (1) and ensure the widest availability of
10	telehealt	h resources feasible at appropriate facilities.
11	(3)	The director of corrections and rehabilitation shall
12	establish	procedures allowing for the transfer of defendants to
13	<u>a communi</u>	ty mental health center for the purposes of receiving
14	telehealt	
		h services in cases where a facility under the
15	-	h services in cases where a facility under the ion of the director of corrections and rehabilitation
15 16	jurisdict	
	jurisdict lacks app	ion of the director of corrections and rehabilitation
16	jurisdict lacks app procedure	ion of the director of corrections and rehabilitation ropriate telehealth resources; provided that these
16 17	jurisdict lacks app procedure	ion of the director of corrections and rehabilitation ropriate telehealth resources; provided that these s shall comply with any rules prescribed by the



1	technology by a health care professional who is at a location
2	other than where the defendant is located."
3	PART III
4	SECTION 6. The purpose of this part is to provide a
5	mechanism for nonviolent petty misdemeanor defendants whose
6	fitness to proceed in criminal proceedings remains an
7	outstanding issue to be automatically screened for involuntary
8	hospitalization or assisted community treatment.
9	SECTION 7. Section 704-404, Hawaii Revised Statutes, is
10	amended by amending subsection (2) to read as follows:
11	"(2) Upon suspension of further proceedings in the
12	prosecution:
13	(a) In cases where the defendant is charged with a petty
14	misdemeanor not involving violence or attempted
15	violence, if a court-based certified examiner is
16	available, the court shall appoint the court-based
17	certified examiner to examine and provide an expedited
18	report solely upon the issue of the defendant's
19	capacity to understand the proceedings against the
20	defendant and defendant's ability to assist in the
21	defendant's own defense. The court-based certified



1 examiner shall file the examiner's report with the 2 court within two days of the appointment of the 3 examiner, or as soon thereafter is practicable. A 4 hearing shall be held to determine if the defendant is 5 fit to proceed within two days of the filing of the report, or as soon thereafter as is practicable [;]. 6 7 This paragraph shall not apply to any case under the 8 jurisdiction of the family court unless the presiding 9 judge orders otherwise;

10 In all other nonfelony cases, and where a court-based (b) 11 certified examiner is not available in cases under 12 paragraph (a), the court shall appoint one gualified 13 examiner to examine and report upon the defendant's 14 fitness to proceed. The court may appoint as the 15 examiner either a psychiatrist or a licensed 16 psychologist designated by the director of health from 17 within the department of health; and 18 In felony cases, the court shall appoint three (C) 19 qualified examiners to examine and report upon the 20 defendant's fitness to proceed. The court shall 21 appoint as examiners psychiatrists, licensed



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1 psychologists, or qualified physicians; provided that 2 one of the three examiners shall be a psychiatrist or 3 licensed psychologist designated by the director of 4 health from within the department of health. 5 All examiners shall be appointed from a list of certified 6 examiners as determined by the department of health. The court, 7 in appropriate circumstances, may appoint an additional examiner 8 or examiners. The examination may be conducted while the 9 defendant is in custody or on release or, in the court's 10 discretion, when necessary the court may order the defendant to 11 be committed to a hospital or other suitable facility for the 12 purpose of the examination for a period not exceeding thirty 13 days, or a longer period as the court determines to be necessary 14 for the purpose. The court may direct that one or more 15 qualified physicians or psychologists retained by the defendant be permitted to witness the examination. As used in this 16 17 section, the term "licensed psychologist" includes psychologists 18 exempted from licensure by section 465-3(a)(3) and "qualified 19 physician" means a physician qualified by the court for the 20 specific evaluation ordered."

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SECTION 8. Section 704-421, Hawaii Revised Statutes, is
amended to read as follows:

3 "[+]§704-421[+] Proceedings for defendants charged with 4 petty misdemeanors not involving violence or attempted violence; 5 criminal justice diversion program. (1) In cases where the 6 defendant is charged with a petty misdemeanor not involving 7 violence or attempted violence, if, at the hearing held pursuant 8 to section 704-404(2)(a) or at a further hearing held after the 9 appointment of an examiner pursuant to section 704-404(2)(b), 10 the court determines that the defendant is fit to proceed, then 11 the proceedings against the defendant shall resume. In all 12 other cases under this section where fitness remains an outstanding issue, the court shall continue the suspension of 13 14 the proceedings and either commit the defendant to the custody 15 of the director of health to be placed in a hospital or other 16 suitable facility, including an outpatient facility, for further 17 examination and assessment [-] or, in cases where the defendant 18 was not subject to an order of commitment to the director of 19 health for the purpose of the fitness examination under section 20 704-404(2), the court may order that the defendant remain 21 released on conditions the court determines necessary for



1	placement	in a group home, residence, or other facility	
2	prescribe	d by the director of health for further assessment by a	
3	clinical	team pursuant to subsection (3).	
4	(2)	[Within seven days from the commitment of the	
5	defendant	to the custody of the director of health, or as soon	
6	thereafte	r as is practicable, the director of health] In cases	
7	<u>under thi</u>	s section where the defendant's fitness to proceed	
8	remains a	n outstanding issue at the hearing held pursuant to	
9	section 7	04-404(2)(a) or a further hearing held after the	
10	appointment of an examiner pursuant to section 704-404(2)(b), as		
11	applicabl	e, the director of health, within fourteen days of that	
12	hearing o	r as soon thereafter as is practicable, shall report to	
13	the court	on the <u>following:</u>	
14	<u>(a)</u>	<u>The</u> defendant's current capacity to understand the	
15		proceedings against the defendant and the defendant's	
16		current ability to assist in <u>the</u> defendant's own	
17		defense[-];	
18	(b)	Whether, after assessment of the defendant pursuant to	
19		subsection (3)(a) or (b), the defendant's clinical	
20		team believes that the defendant meets the criteria	
21		for involuntary hospitalization under section 334-60.2	



1		or assisted community treatment under section 334-121;
2		and
3	<u>(C)</u>	The date that the director of health filed a petition
4		for involuntary hospitalization or assisted community
5		treatment on behalf of the defendant pursuant to
6		subsection (3)(a) or (b), as applicable.
7	If, follow	wing the report, the court finds defendant fit to
8	proceed,	the proceedings against defendant shall resume. In all
9	other case	es, the court shall dismiss the charge with or without
10	prejudice	in the interest of justice. [ <del>The director of health</del>
11	may at any	y time proceed under the provisions of section 334-60.2
12	<del>or 334-12</del>	1.]
13	(3)	During the defendant's commitment to the custody of
14	the direct	tor of health or release on conditions pursuant to
15	subsection	n (1):
16	<u>(a)</u>	If the defendant's clinical team determines that the
17		defendant meets the criteria for involuntary
18		hospitalization set forth in section 334-60.2, the
19		director of health, within seven days of the clinical
20		team's determination, shall file with the family court
21		a petition for involuntary hospitalization pursuant to



	section 334-60.3. If the petition is granted, the
	defendant shall remain hospitalized for a period of
	time as provided by section 334-60.6; or
(b)	If the defendant's clinical team determines that the
	defendant does not meet the criteria for involuntary
	hospitalization, or the court denies the petition for
	involuntary hospitalization, the defendant's clinical
	team shall determine whether an assisted community
	treatment plan is appropriate pursuant to part VIII of
	chapter 334. If the clinical team determines that an
	assisted community treatment plan is appropriate, the
	psychiatrist or advanced practice registered nurse
	from the clinical team shall prepare the certificate
	for assisted community treatment specified by section
	334-123, including a written treatment plan for the
	provision of mental health services to the defendant.
	The clinical team shall identify a community mental
	health outpatient program that agrees to provide
	mental health services to the defendant as the
	designated mental health program under the assisted
	community treatment order. The clinical team shall
	<u>(b)</u>



1	provide the defendant with a copy of the certificate.
2	Within ten days of provision of the certificate to the
3	defendant by the clinical team, the director of health
4	shall file with the family court the assisted
5	community treatment petition described in section 334-
6	123. When a petition for assisted community treatment
7	has been filed for a defendant, the defendant
8	committed to the custody of the director of health
9	shall remain in custody until the family court issues
10	a decision on the petition.
11	(4) This section shall not apply to any case under the
12	jurisdiction of the family court unless the presiding judge
13	orders otherwise."
14	SECTION 9. Section 710-1021, Hawaii Revised Statutes, is
15	amended to read as follows:
16	"§710-1021 Escape in the second degree. (1) A person
17	commits the offense of escape in the second degree if the person
18	intentionally escapes from a correctional or detention facility
19	or from custody.
20	(2) Escape in the second degree is a class C felony.



1	(3) Notwithstanding subsection (2), if the offense was
2	committed by a person under the custody of the director of
3	health pursuant to section 704-421(1) for a petty misdemeanor
4	not involving violence or attempted violence, it shall be a
5	petty misdemeanor; provided that if the person is arrested for a
6	new felony offense in the course of the escape or during the
7	pendency of the escape, this subsection shall not apply."
8	PART IV
9	SECTION 10. The purpose of this part is to authorize
10	courts to require a probation violator to undergo a mental
11	health evaluation and treatment program as a condition of
12	continued probation whenever there is reason to believe that the
13	probation violation is associated with a mental disease,
14	disorder, or defect of the defendant.
15	SECTION 11. Section 706-625, Hawaii Revised Statutes, is
16	amended to read as follows:
17	"§706-625 Revocation, modification of probation
18	conditions. (1) The court, on application of a probation
19	officer, the prosecuting attorney, the defendant, or on its own
20	motion, after a hearing, may revoke probation except as provided
21	in [ <del>subsection</del> ] <u>subsections (6) and</u> (7), reduce or enlarge the



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conditions of a sentence of probation, pursuant to the
provisions applicable to the initial setting of the conditions
and the provisions of section 706-627.

4 (2) The prosecuting attorney, the defendant's probation 5 officer, and the defendant shall be notified by the movant in 6 writing of the time, place, and date of any such hearing, and of 7 the grounds upon which action under this section is proposed. 8 The prosecuting attorney, the defendant's probation officer, and 9 the defendant may appear in the hearing to oppose or support the 10 application, and may submit evidence for the court's 11 consideration. The defendant shall have the right to be 12 represented by counsel. For purposes of this section the court 13 shall not be bound by the Hawaii rules of evidence, except for 14 the rules pertaining to privileges.

(3) The court shall revoke probation if the defendant has inexcusably failed to comply with a substantial requirement imposed as a condition of the order or has been convicted of a felony. The court may revoke the suspension of sentence or probation if the defendant has been convicted of another crime other than a felony.



1 (4) The court may modify the requirements imposed on the 2 defendant or impose further requirements, if it finds that such 3 action will assist the defendant in leading a law-abiding life. 4 (5) When the court revokes probation, it may impose on the 5 defendant any sentence that might have been imposed originally 6 for the crime of which the defendant was convicted. 7 [(6) As used in this section, "conviction" means that a 8 judgment has been pronounced upon the verdict. 9 (7)] (6) The court may require a defendant to undergo and 10 complete a substance abuse treatment program when the defendant 11 has committed a violation of the terms and conditions of 12 probation involving possession or use, not including to 13 distribute or manufacture as defined in section 712-1240, of any 14 dangerous drug, detrimental drug, harmful drug, intoxicating 15 compound, marijuana, or marijuana concentrate, as defined in 16 section 712-1240, unlawful methamphetamine trafficking as 17 provided in section 712-1240.6, or involving possession or use 18 of drug paraphernalia under section 329-43.5. If the defendant 19 fails to complete the substance abuse treatment program or the court determines that the defendant cannot benefit from any 20 21 other suitable substance abuse treatment program, the defendant



1	shall be a	subject to revocation of probation and incarceration.
2	The court	may require the defendant to:
3	· (a)	Be assessed by a certified substance abuse counselor
4		for substance abuse dependency or abuse under the
5		applicable Diagnostic and Statistical Manual and
6		Addiction Severity Index;
7	(b)	Present a proposal to receive substance abuse
8		treatment in accordance with the treatment plan
9		prepared by a certified substance abuse counselor
10		through a substance abuse treatment program that
11		includes an identified source of payment for the
12		treatment program;
13	(c)	Contribute to the cost of the substance abuse
14		treatment program; and
15	(d)	Comply with any other terms and conditions of
16		probation.
17	[ <del>As t</del>	used in this subsection, "substance abuse treatment
18	<del>program" </del>	means drug or substance abuse treatment services
19	provided (	outside a correctional facility by a public, private,
20	or nonprot	fit entity that specializes in treating persons who are
21	diagnosed	with substance abuse or dependency and preferably



1	employs l	icensed professionals or certified substance abuse	
2	<del>counselors.</del>		
3	Noth	ing in this subsection shall be construed to give rise	
4	<del>to a caus</del>	e of action against the State, a state employee, or a	
5	treatment	-provider.]	
6	(7)	As a condition of continued probation, the court may	
7	require a	defendant to undergo a mental health evaluation and	
8	treatment	program when the defendant has committed a violation	
9	of the te	rms and conditions of probation and there is reason to	
10	believe t	hat the violation is associated with a mental disease,	
11	disorder,	or defect of the defendant. The court may require the	
12	defendant	to:	
13	<u>(a)</u>	Be assessed for a mental disease, disorder, or defect	
14		by a psychiatrist or psychologist, who shall prepare	
15		an appropriate treatment plan;	
16	(b)	Present a proposal to receive treatment in accordance	
17		with the plan prepared pursuant to paragraph (a)	
18		through a mental health treatment program that	
19		includes an identified source of payment for the	
20		treatment program, as applicable;	



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1	<u>(c)</u>	Contribute to the cost of the treatment program, as	
2		applicable; and	
3	<u>(d)</u>	Comply with any other terms and conditions of	
4		probation.	
5	If th	ne defendant fails to complete the treatment program or	
6	the court	determines that the defendant cannot benefit from any	
7	other suitable treatment program, the defendant may be subject		
8	to revocat	tion of probation and incarceration.	
9	(8)	For the purposes of this section:	
10	"Conv	viction" means that a judgment has been pronounced upon	
11	the verdic	ct.	
12	"Ment	al health treatment program" means treatment services	
13	addressing a mental disease, disorder, or defect of the		
14	defendant,	including residential or rehabilitation treatment or	
15	any other	course or procedure, including diversion into	
16	specialize	ed courts.	
17	"Subs	stance abuse treatment program" means drug or substance	
18	abuse trea	tment services provided outside a correctional	
19	facility b	by a public, private, or nonprofit entity that	
20	specialize	es in treating persons who are diagnosed with having	



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1	substance abuse or dependency and preferably employs licensed
2	professionals or certified substance abuse counselors.
3	(9) Nothing in subsection (6) or (7) shall be construed to
4	give rise to a cause of action against the State, a state
5	employee, or a treatment provider."
6	PART V
7	SECTION 12. If any provision of this Act, or the
8	application thereof to any person or circumstance, is held
9	invalid, the invalidity does not affect other provisions or
10	applications of the Act that can be given effect without the
11	invalid provision or application, and to this end the provisions
12	of this Act are severable.
13	SECTION 13. Statutory material to be repealed is bracketed
14	and stricken. New statutory material is underscored.
15	SECTION 14. This Act shall take effect on July 1, 2024.
16	
	INTRODUCED BY: Alle G Beliti

JAN 2 3 2024

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#### Report Title:

Post-Booking Jail Diversion Programs; Criminal Justice Diversion Program; Telehealth; Involuntary Hospitalization; Assisted Community Treatment; Probation Violators; Mental Health Treatment

#### Description:

Requires the Judiciary, in consultation with other stakeholders, to submit monthly and annual reports to the Legislature on the effectiveness of agreements for post-booking jail diversion programs in the first circuit. Amends the criminal justice diversion program to enable examination of defendants via telehealth. Provides a mechanism for the automatic screening of certain nonviolent defendants for involuntary hospitalization or assisted community treatment. Authorizes courts to require certain probation violators to undergo a mental health evaluation and treatment program as a condition of continued probation.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

