<u>H</u>.B. NO. 2450

A BILL FOR AN ACT

RELATING TO CRISIS SERVICES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that thousands of people 2 in Hawaii are cited or arrested each year for offenses such as 3 drinking liquor in public, loitering in public parks after 4 hours, and camping on sidewalks, beaches, and other restricted 5 public places. Most of these people suffer from issues relating 6 to drugs, alcohol, or mental illness. Many of those cited do 7 not appear in court, leading courts to issue bench warrants for 8 their arrests. Time and resources are expended bringing people 9 to court, and the court system, prosecutors, and police are 10 caught in a never-ending revolving door situation. In response 11 to this situation, mental health service providers have been 12 working with appropriate law enforcement agencies and the 13 criminal justice system to implement a crisis intervention 14 program on the island of Oahu.

15 Accordingly, the purposes of this Act are to:

16 (1) Establish a crisis intervention and diversion services
 17 program within the department of health to expand
 18 existing crisis intervention and diversion services to

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1	divert persons in crisis from the criminal justice
2	system to the health care system; and
3	(2) Appropriate funds to support crisis intervention
4	efforts and diversion services.
5	SECTION 2. Chapter 334, Hawaii Revised Statutes, is
6	amended by adding a new part to be appropriately designated and
7	to read as follows:
8	"PART . CRISIS SERVICES
9	§334- Crisis intervention and diversion services
10	program. (a) There is established within the department a
11	crisis intervention and diversion services program to redirect
12	persons experiencing mental illness who are at risk for
13	involvement with the criminal justice system, or in the criminal
14	justice system, to the appropriate healthcare system and
15	services. The department shall collaborate with law
16	enforcement, courts, mental health providers, and the community
17	for the execution and implementation of these services.
18	(b) The department may lease or acquire a facility to
19	operate a behavioral health crisis center to treat and refer
20	patients from the criminal justice system to appropriate
21	services and providers."

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<pre>2 amended by adding a new definition to be appropriately inset 3 and to read as follows: 4 "<u>"Mental health emergency worker" means a person design</u></pre>	nated
4 " <u>"Mental health emergency worker</u> " means a person design	
	ıcy
5 by the department to provide crisis intervention and emerger	
6 stabilization services and to assist in determining whether	<u>a</u>
7 mentally ill person is likely to meet the criteria for emerge	jency
8 admission and examination."	
9 SECTION 4. Section 334-3, Hawaii Revised Statutes, is	
10 amended by amending subsection (c) to read as follows:	
11 "(c) The department shall specifically:	
12 (1) Perform statewide assessments of the need for	
13 prevention, treatment, and rehabilitation services	3 in
14 the areas of mental or emotional disorders and	
15 substance abuse;	
16 (2) Adopt rules pursuant to chapter 91 for establishin	Ja
17 the number and boundaries of the geographical serv	vice
18 areas for the delivery of services in the areas of	<u>-</u>
19 mental or emotional disorders and substance	
20 abuse. The department shall periodically review t	he
21 effectiveness of the geographical service areas in	1

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1		promoting accessibility and continuity of appropriate
2		care to all residents of that geographical area;
3	(3)	Appoint a service area administrator in each county
4		who shall be responsible for the development,
5		delivery, and coordination of services in that area;
6	(4)	Ensure statewide and community-based planning for the
7		ongoing development and coordination of the service
8		delivery system as guided by needs assessment data and
9		performance related information;
10	(5)	Establish standards and rules for psychiatric
11		facilities and their licensing, where applicable;
12	(6)	Establish standards and rules for services in the
13		areas of mental health and substance abuse treatment,
14		including assurances of the provision of minimum
15		levels of accessible service to persons of all ages,
16		ethnic groups, and geographical areas in the State;
17	(7)	Ensure community involvement in determining the
18		service delivery arrangements appropriate to each
19		community of the State;
20	(8)	Cooperate with public and private health, education,
21		and human service groups, agencies, and institutions
22		in establishing a coordinated system to meet the needs

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1		of persons with mental or emotional disorders and
2		substance abuse difficulties;
3	(9)	Evaluate and monitor all services in the fields of
4		mental health and substance abuse where such services
5		are supported fully or in part by state resources;
6	(10)	Promote and conduct research, demonstration projects,
7		and studies concerned with the nature, prevention,
8		intervention, and consequences of mental or emotional
9		disorders and substance abuse;
10	(11)	Keep records, statistical data, and other information
11		as may be necessary in carrying out the functions of

the mental health system and this chapter;

13 Advocate patients' rights in all psychiatric (12)facilities in the State and investigate any grievances 14 15 submitted to the department by any patient in a psychiatric facility, except as provided in section 16 334E-2(d). The department shall establish rules and 17 procedures for the purpose of this paragraph within 18 one year after January 1, 1985, and post the rules in 19 20 a conspicuous manner and accessible place;

Promote and conduct a systematic program of 22 accountability for all services provided, funds

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1 expended, and activities carried out under its direction or support in accordance with sound 2 business, management, and scientific principles; 3 (14) Coordinate mental health resources in each county of 4 5 the State by the development and presentation of a comprehensive integrated service area plan developed 6 by the service area administrator in conjunction with 7 8 the service area board. The service area 9 administrator and the service area board, in 10 collaboration with private and public agencies serving 11 their population, shall submit recommendations for the 12 statewide comprehensive integrated service plan, 13 including needs assessment, program planning, resource development, priorities for funding, monitoring, and 14 15 accountability activities; 16 (15) Oversee and coordinate service area programs and provide necessary administrative and technical 17 assistance to assist service area programs in meeting 18 their program objectives; [and] 19 20 Provide staffing to the state council and service area (16) boards to assist in the performance of their 21 22 functions [-]; and

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1 Establish standards and rules for the designation of (17) mental health emergency workers." 2 3 SECTION 5. Section 334-59, Hawaii Revised Statutes, is 4 amended by amending subsection (a) to read as follows: 5 "(a) Initiation of proceedings. An emergency admission may be initiated as follows: 6 7 (1) If a law enforcement officer has reason to believe 8 that a person is imminently dangerous to self or 9 others, the officer shall call for assistance from 10 [the] a mental health emergency [workers] worker 11 designated by the director. Upon determination by the 12 mental health emergency [workers] worker that the 13 person is imminently dangerous to self or others, the 14 person shall be transported by ambulance or other 15 suitable means $[\tau]$ to a licensed psychiatric facility 16 or other facility designated by the director for 17 further evaluation and possible emergency 18 hospitalization. A law enforcement officer may also 19 take into custody and transport to any facility 20 designated by the director any person threatening or 21 attempting suicide. The officer shall make 22 application for the examination, observation, and

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diagnosis of the person in custody. The application shall state or shall be accompanied by a statement of the circumstances under which the person was taken into custody and the reasons therefor, which shall be transmitted with the person to a physician, advanced practice registered nurse, or psychologist at the facility.

Upon written or oral application of any licensed 8 (2) physician, advanced practice registered nurse, 9 10 psychologist, attorney, member of the clergy, health 11 or social service professional, or any state or county 12 employee in the course of employment, a judge may 13 issue an ex parte order orally, but shall reduce the 14 order to writing by the close of the next court day 15 following the application, stating that there is 16 probable cause to believe the person is mentally ill 17 or suffering from substance abuse, is imminently 18 dangerous to self or others and in need of care or 19 treatment, or both, giving the findings upon which the 20 conclusion is based. The order shall direct that a law enforcement officer or other suitable individual 21 22 take the person into custody and deliver the person to

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1 a designated mental health program, if subject to an assisted community treatment order issued pursuant to 2 3 part VIII of this chapter, or to the nearest facility 4 designated by the director for emergency examination and treatment, or both. The ex parte order shall be 5 6 made a part of the patient's clinical record. If the 7 application is oral, the person making the application 8 shall reduce the application to writing and shall 9 submit the same by noon of the next court day to the 10 judge who issued the oral ex parte order. The written 11 application shall be executed subject to the penalties 12 of perjury but need not be sworn to before a notary 13 public.

14 (3) Any licensed physician, advanced practice registered 15 nurse, physician assistant, or psychologist who has 16 examined a person and has reason to believe the person 17 is:

18 (A) Mentally ill or suffering from substance abuse;
19 (B) Imminently dangerous to self or others; and
20 (C) In need of care or treatment;
21 may direct transportation, by ambulance or other
22 suitable means, to a licensed psychiatric facility for

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1 further evaluation and possible emergency 2 hospitalization. A licensed physician, an advanced practice registered nurse, or physician assistant may 3 administer treatment as is medically necessary, for 4 the person's safe transportation. A licensed 5 6 psychologist may administer treatment as is psychologically necessary." 7 8 SECTION 6. There is appropriated out of the general

9 revenues of the State of Hawaii the sum of \$6,000,000 or so much 10 thereof as may be necessary for fiscal year 2024-2025 for the 11 establishment of a crisis intervention and diversion services 12 program.

13 The sum appropriated shall be expended by the department of14 health for the purposes of this Act.

15 SECTION 7. Statutory material to be repealed is bracketed16 and stricken. New statutory material is underscored.

SECTION 8. This Act, upon its approval, shall take effecton July 1, 2024.

INTRODUCED BY:

BY REQUEST

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Report Title:

DOH; Crisis Intervention and Diversion Services Program; Mental Health Emergency Workers.

Description:

Establishes a crisis intervention and diversion services program within the Department of Health to expand existing services to divert those with mental health issues to appropriate health care services. Defines "mental health emergency worker". Appropriates funds for the crisis intervention and diversion program. Effective 7/1/2024.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

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JUSTIFICATION SHEET

DEPARTMENT: Health

TITLE: A BILL FOR AN ACT RELATING TO CRISIS SERVICES.

PURPOSE: To establish a crisis intervention and diversion services program within the Department of Health to divert appropriate individuals from the criminal justice system to the health care system.

MEANS: Add a new part to chapter 334, Hawaii Revised Statutes (HRS), and amend sections 334-1, 334-3(c), and 334-59(a), HRS.

JUSTIFICATION: The current safety net of programs and services that addresses individuals with mental illness and justice system involvement is not robust enough nor sufficiently inter-connected to assure appropriate, cost-effective, timely, and efficacious interventions. This has produced a revolving-door effect in both healthcare and criminal justice where a minority of cases drains a disproportionate amount of resources unnecessarily. This program will facilitate earlier intervention and access to more effective treatments for those persons believed to be imminently dangerous to self or others.

Impact on the public: This bill will improve public safety and efficient use of government and private resources.

Impact on the department and other agencies: None.

GENERAL FUND: \$6,000,000.

OTHER FUNDS: None.

PPBS PROGRAM DESIGNATION:

HTH 495.

OTHER AFFECTED AGENCIES:

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The Judiciary, Department of Law Enforcement, Department of Public Safety, and county law enforcement agencies.

EFFECTIVE DATE:

July 1, 2024.