<u>H</u>.B. NO. 240

A BILL FOR AN ACT

RELATING TO THE EMPLOYEES' RETIREMENT SYSTEM.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 The legislature finds that employees who became SECTION 1. members of the employees' retirement system before July 1, 2012, 2 3 commonly referred to as "Tier 1 members", are required to have a 4 minimum of five years of credited service to be eligible for 5 vested benefit status, which, among other things, permits a 6 member to receive a retirement allowance upon service 7 retirement. By contrast, employees who become members after 8 June 30, 2012, commonly referred to as "Tier 2 members", are 9 required to have a minimum of ten years of credited service to 10 be eligible for vested benefit status.

Although the two-tier member structure has assisted the employees' retirement system in its efforts to achieve full funding of its actuarial accrued liability, actuaries have determined that reducing the minimum number of years of credited service Tier 2 members must have to be eligible for vested benefit status from ten years to five years to match Tier 1 members would increase the projected full funding period only by Page 2

H.B. NO. 2410

an estimated four additional months and would not require an
 increase in contribution rates.

3 The legislature also finds that reducing the minimum number of years of credited service Tier 2 members must have to be 4 5 eligible for vested benefit status from ten years to five years 6 would help State and county employers with the recruitment and 7 retention of qualified employees. Reducing employee turnover 8 and retaining employees on the job longer may also help to reduce employer costs. The legislature further finds that these 9 10 benefits outweigh the impacts on the employees' retirement systems' unfunded liability and projected full funding period. 11

Notwithstanding section 88-99, Hawaii Revised Statutes, the purpose of this Act is to reduce the minimum number of years of credited service qualified Tier 2 members must have to be eligible for vested benefit status for service retirement allowance purposes from ten years to five years.

17 SECTION 2. Section 88-62, Hawaii Revised Statutes, is18 amended by amending subsection (b) to read as follows:

19 "(b) [For] Notwithstanding section 88-99, for members who
20 become members after June 30, 2012:

21 (1) If a former member who has fewer than ten years of
22 credited service and who has been out of service for a

GOV-09(24)

1 period of four full calendar years or more after the year in which the former member left service, or if a 2 former member who withdrew the former member's 3 accumulated contributions returns to service, the 4 5 former member shall become a member in the same manner and under the same conditions as anyone first entering 6 service; however, the former member may obtain 7 membership service credit in the manner provided by 8 9 applicable law for credited service that was forfeited 10 by the member upon termination of the member's 11 previous membership. If the member did not withdraw 12 the former member's accumulated contributions prior to 13 the former member's return to service, the accumulated contributions shall be returned to the member as part 14 15 of the process of enrolling the member in the system if the member's accumulated contributions are \$1,000 16 17 or less at the time of distribution. If the accumulated contributions for the service the member 18 had when the member previously terminated employment 19 20 are greater than \$1,000 and the member does not make written application, prior to or contemporaneously 21 22 with the member's return to service, for return of the

<u>H</u>.B. NO. <u>2410</u>

accumulated contributions, the member may not withdraw 1 2 the member's accumulated contributions, except as provided by section 88-96 or 88-341, until the member 3 retires or attains age sixty-two. The member shall 4 not be entitled to service credit by reason of the 5 6 system's retention of the member's accumulated contributions for the service the member had when the 7 8 member previously terminated employment. To be 9 eligible for any benefit, the member shall fulfill the 10 membership service requirements for the benefit 11 through membership service after again becoming a 12 member, in addition to meeting any other eligibility 13 requirement established for the benefit; provided that the membership service requirement shall be exclusive 14 15 of any former service acquired in accordance with 16 section 88-59 or any other section in part II, VII, or 17 VIII;

18 (2) If a former member with fewer than ten years of
19 credited service and who did not withdraw the former
20 member's accumulated contributions returns to service
21 within four full calendar years after the year in
22 which the former member left service, the former

1		member shall again become a member in the same manner			
2		and under the same conditions as anyone first entering			
3		service, except that the member shall be credited with			
4		service credit for the service the member had when the			
5		member terminated employment:			
6		(A) If the member returns to service as a class A or			
7		class B member, the member's new and previous			
8		accumulated contributions shall be combined; or			
9		(B) If the member returns to service as a class H			
10		member, section 88-321(b) shall apply; [and]			
11	(3)	If a former member [with ten or more years of credited			
12		service who did not withdraw the former member's			
13		contributions] who has vested benefit status as			
14		provided in section 88-96(b) returns to service, the			
15		former member's status shall be in accordance with the			
16		provisions described in section 88-97[-]; and			
17	(4)	If a former member who has fewer than five years of			
18		credited service and who has been out of service for a			
19		period of four full calendar years or more after the			
20		year in which the former member left service, or if a			
21		former member withdrew the former member's accumulated			
22		contributions returns to service and remains in			

1	service as of July 1, 2025 or returns to service after
2	June 30, 2025, the former member shall become a member
3	in the same manner and under the same conditions as
4	anyone first entering service; provided that the
5	former member may obtain membership service credit in
6	the manner provided by applicable law for credited
7	service that was forfeited by the member upon
8	termination of the member's previous membership. If
9	the member did not withdraw the former member's
10	accumulated contributions prior to the former member's
11	return to service, the accumulated contributions shall
12	be returned to the member as part of the process of
13	enrolling the member in the system if the member's
14	accumulated contributions are \$1,000 or less at the
15	time of distribution. If the accumulated
16	contributions for the service the member had when the
17	member previously terminated employment are greater
18	than \$1,000 and the member does not make written
19	application, prior to or contemporaneously with the
20	member's return to service, for return of the
21	accumulated contributions, the member may not withdraw
22	the member's accumulated contributions, except as

•

1		provided by section 88-96 or 88-341, until the member
2		retires or attains age sixty-two. The member shall
3		not be entitled to service credit by reason of the
4		system's retention of the member's accumulated
5		contributions for the service the member had when the
6		member previously terminated employment. To be
7		eligible for any benefit, the member shall fulfill the
8		membership service requirements for the benefit
9		through membership service after again becoming a
10		member, in addition to meeting any other eligibility
11		requirement established for the benefit; provided that
12		the membership service requirement shall be exclusive
13		of any former service acquired in accordance with
14		section 88-59 or any other section in part II, VII, or
15		VIII; and
16	(5)	If a former member who has fewer than five years of
17		credited service and who did not withdraw the former
18		member's accumulated contributions returns to service
19		and remains in service as of July 1, 2025 or returns
20		to service after June 30, 2025, and who returns to
21		service within four full calendar years after the year
22		in which the former member left service, the former

1	<u>m</u>	nember shall again become a member in the same manner				
2	a	and under the same conditions as anyone first entering				
3	9	service, except that the member shall be credited with				
4	5	service credit for the service the member had when the				
5	<u>n</u>	member terminated employment:				
6	_((A) If the member returns to service as a class A or				
7		class B member, the member's new and previous				
8		accumulated contributions shall be combined; or				
9	((B) If the member returns to service as a class H				
10		member, section 88-321(b) shall apply."				
11	SECTIO	DN 3. Section 88-73, Hawaii Revised Statutes, is				
12	amended as	follows:				
13	1. E	By amending subsections (a) and (b) to read:				
14	"(a)	[Any] Notwithstanding section 88-99, any member who:				
15	(1) E	Became a member before July 1, 2012, and has at least				
16	f	five years of credited service and has attained age				
17	f	fifty-five;				
18						
10	(2) E	Became a member before July 1, 2012, and has at least				
19		Became a member before July 1, 2012, and has at least twenty-five years of credited service;				
	t					
19	(3) H	twenty-five years of credited service;				

1	(4)	Becomes a member after June 30, 2012, and has at least
2		ten years of credited service and has attained age
3		sixty; [or]
4	(5)	Becomes a member after June 30, 2012, and has at least
5		twenty-five years of credited service and has attained
6		age fifty-five[7]; or
7	(6)	Becomes a member after June 30, 2012, and who is in
8		service as of July 1, 2025, or who returns to service
9		or becomes a member after June 30, 2025, and has at
10		least five years of credited service and has attained
11		the age of sixty,
12	shall bec	ome eligible to receive a retirement allowance after
13	the membe	r has terminated service.
14	(b)	Any member who first earned credited service as a
15	judge aft	er June 30, 1999, but before July 1, 2012, and who has
16	at least	five years of credited service and has attained age
17	fifty-fiv	e or has at least twenty-five years of credited service
18	shall bec	ome eligible to receive a retirement allowance after
19	the membe	er has terminated service. Any member who first earned
20	credited	service as a judge after June 30, 2012, and has at
21	least ten	years of credited service and has attained age sixty,

22 or has at least twenty-five years of credited service and has

.

1	attained age fifty-five, shall be eligible to receive a
2	retirement allowance after the member has terminated service.
3	Any member who first earned credited service as a judge after
4	June 30, 2012, and who is in service as of July 1, 2025, or
5	thereafter, and has at least five years of credited service and
6	has attained age sixty, shall be eligible to receive a
7	retirement allowance after the member has terminated service."
8	2. By amending subsection (f) to read:
9	"(f) A member's right to the member's accrued retirement
10	benefit is nonforfeitable upon the attainment of normal
11	retirement age and the completion of the requisite years of
12	credited service.
13	For the purpose of this subsection:
14	"Normal retirement age" means age sixty-five.
15	"Requisite years of credited service" means five years for
16	class A and B members who became members before July 1, 2012[$ au$];
17	[and] ten years for class A and B members who became members
18	after June 30, 2012[-]; and five years for class A and B members
19	who became members after June 30, 2012 and who are in service as
20	of July 1, 2025 or who returned to service or became a member
21	after June 30, 2025."

1	SECTION 4. Section 88-96, Hawaii Revised Statutes, is
2	amended by amending subsections (a) and (b) to read as follows:
3	"(a) Any member who ceases to be an employee and who
4	became a member before July 1, 2012, and has fewer than five
5	years of credited service, excluding unused sick leave[$_{ au}$]; or
6	who becomes a member after June 30, 2012, and has fewer than ten
7	years of credited service, excluding unused sick leave[$_{ au}$]; or
8	who becomes a member after June 30, 2012, and who is in service
9	as of July 1, 2025 or who returns to service after June 30,
10	2025, and has fewer than five years of credited service,
11	excluding unused sick leave; or who becomes a member after June
12	30, 2025 and has fewer than five years of credited service,
13	excluding unused sick leave, shall, upon application to the
14	board, be paid all of the member's accumulated contributions and
15	the member's membership shall thereupon terminate and all
16	credited service shall be forfeited; provided that a member
17	shall not be paid the member's accumulated contributions:
18	(1) If the member becomes an employee again within fifteen
19	calendar days from the date the member ceased to be an
20	employee; or

1 If, at the time the application for return of (2)2 accumulated contributions is received by the board, 3 the member has become an employee again. 4 Regular interest shall be credited to the former employee's 5 account until the former employee's accumulated contributions 6 are returned to the former employee; provided that the former 7 employee's membership shall not continue after the fourth full year following the calendar year in which the individual's 8 9 employment terminates. Upon termination of the former 10 employee's membership, the former employee's credited service 11 shall be forfeited and, if the former employee's accumulated 12 contributions are \$1,000 or less at the time of distribution, 13 the system shall return the former employee's contributions to 14 the former employee. If the former employee does not become an 15 employee again and if the former employee's accumulated 16 contributions have not been withdrawn by the former employee or 17 previously returned by the system to the former employee, the 18 system shall return the former employee's accumulated 19 contributions to the former employee as soon as possible after 20 the later of: (A) the former employee attaining age sixty-two; or (B) the termination of the former employee's membership. 21

H.B. NO. 2410

1	(b) Any member who ceases to be an employee and who became
2	a member before July 1, 2012, and has more than five years of
3	credited service, excluding unused sick leave $[_{ au}]_{\underline{\tau}}$ or who becomes
4	a member after June 30, 2012, and has more than ten years of
5	credited service, excluding unused sick leave $[_{7}]$; or who becomes
6	a member after June 30, 2012, and who is in service as of July
7	1, 2025 or who returns to service after June 30, 2025, and has
8	more than five years of credited service, excluding unused sick
9	leave; or who becomes a member after June 30, 2025 and has more
10	than five years of credited service, excluding unused sick
11	leave, shall, upon application to the board, be paid all of the
12	member's accumulated contributions and thereupon the former
13	employee's membership shall terminate and all credited service
14	shall be forfeited; provided that a member shall not be paid the
15	member's accumulated contributions:
16	(1) If the member becomes an employee again within fifteen

17 calendar days from the date the member ceased to be an18 employee; or

19 (2) If, at the time the application for return of
20 accumulated contributions is received by the board,
21 the member has become an employee again.

1	If the contributions are not withdrawn by the former				
2	employee within four calendar years following the calendar year				
3	in which the former employee's employment terminates, the former				
4	employee shall have established vested benefit status and shall				
5	be eligible for the service retirement benefit in effect at the				
6	time of the former employee's retirement, payable in accordance				
7	with this chapter; provided that if the former employee				
8	withdraws the former employee's accumulated contributions, the				
9	former employee's vested benefit status shall terminate and all				
10	credited service shall be forfeited."				
11	SECTION 5. Section 88-331, Hawaii Revised Statutes, is				
12	amended as follows:				
13	1. By amending subsection (a) to read:				
14	"(a) [A] Notwithstanding section 88-99, a class H member				
15	who:				
16	(1) Became a member before July 1, 2012, has at least five				
17	years of credited service, and has attained age sixty-				
18	two;				
19	(2) Became a member before July 1, 2012, has at least				
20	thirty years of credited service, and has attained the				
21	age of fifty-five; [or]				

1	(3)	Becomes a member after June 30, 2012, has at least ten
2		years of credited service, and has attained age sixty-
3		five; [or]
4	(4)	Becomes a member after June 30, 2012, has at least
5		thirty years of credited service, and has attained age
6		sixty[7] <u>; or</u>
7	(5)	Becomes a member after June 30, 2012, and who is in
8		service as of July 1, 2025, or who returns to service
9		or becomes a member after June 30, 2025, and has at
10		least five years of credited service and has attained
11		the age of sixty-five,
12	shall bec	ome eligible to receive a retirement allowance after
13	the membe	r has terminated service."
14	2.	By amending subsection (f) to read:
15	"(f)	A member's right to the member's accrued retirement
16	benefit i	s nonforfeitable upon the attainment of normal
17	retiremen	t age and the completion of the requisite years of
18	credited	service.
19	For	the purpose of this subsection:
20	"Nor	mal retirement age" means age sixty-five.
21	"Req	uisite years of credited service" means five years for
22	class H m	embers who became members before July 1, 2012[, and] <u>;</u>

Page 16

<u>H</u>.B. NO. 2410

1	ten years for class H members who became members after June 30,				
2	2012[-]; and five years for class H members who became members				
3	after June 30, 2012, and who are in service as of July 1, 2025,				
4	or who returned to service or became a member after June 30,				
5	2025."				
6	SECTION 6. Section 88-338, Hawaii Revised Statutes, is				
7	amended by amending subsection (a) to read as follows:				
8	"(a) Upon receipt by the system of proper proof of a class				
9	H member's death occurring in service or while on authorized				
10	leave without pay and if no pension is payable under section 88-				
11	339, there shall be paid to the member's designated beneficiary				
12	an ordinary death benefit as follows:				
13	(1) The member's accumulated contributions shall be paid				
14	to the member's designated beneficiary if:				
15	(A) The member became a member before July 1, 2012,				
16	and had less than five years of credited service				
17	at the time of death; $[\Theta r]$				
18	(B) The member became a member after June 30, 2012,				
19	and had less than ten years of credited service				
20	at the time of death; or				
21	(C) The member became a member after June 30, 2012,				
22	and was in service as of July 1, 2025, or who				

GOV-09(24)

1			returned to service or became a member after June
2			30, 2025, and had less than five years of
3			credited service at the time of death;
4	(2)	An a	mount equal to the member's hypothetical account
5		bala	nce shall be paid to the member's designated
6		bene	ficiary if:
7		(A)	The member became a member before July 1, 2012,
8			and had five or more years of credited service at
9			the time of death; [or]
10		(B)	The member became a member after June 30, 2012,
11			and had ten or more years of credited service at
12			the time of death; <u>or</u>
13		(C)	The member became a member after June 30, 2012,
14			and was in service as of July 1, 2025, or who
15			returned to service or became a member after June
16			30, 2025, and had five or more years of credited
17			service at the time of death;
18	(3)	If t	he member had ten or more years of credited
19		serv	ice at the time of death, the member's designated
20		bene	ficiary may elect to receive in lieu of any other
21		paym	ent provided in this section, the allowance that
22		woul	d have been payable as if the member had retired

1 on the first day of a month following the member's 2 death, except for the month of December when 3 retirement on the first or last day of the month shall 4 be allowed. Benefits payable under this paragraph 5 shall be calculated under option 3 of section 88-83 6 and computed on the basis of section 88-332, unreduced 7 for age; or (4) 8 If the member was eligible for service retirement at 9 the time of death, the member's designated beneficiary 10 may elect to receive in lieu of any other payment 11 provided in this section, the allowance that would 12 have been payable as if the member had retired on the first day of a month following the member's death, 13 14 except for the month of December when retirement on 15 the first or last day of the month shall be allowed. 16 Benefits payable under this paragraph shall be 17 calculated under option 2 of section 88-83 and computed on the basis of section 88-332." 18 19 SECTION 7. Section 88-341, Hawaii Revised Statutes, is 20 amended by amending subsections (a) and (b) to read as follows: 21 "(a) Any class H member who ceases to be an employee and 22 who became a member before July 1, 2012, and has fewer than five

1	years of credited service, excluding unused sick leave[$_{ au}$]; or
2	who becomes a member after June 30, 2012, and has fewer than ten
3	years of credited service, excluding <u>unused</u> sick leave[$_{ au}$]; or
4	who becomes a member after June 30, 2012, and who is in service
5	as of July 1, 2025, or who returns to service or becomes a
6	member after June 30, 2025, and has fewer than five years of
7	credited service, excluding unused sick leave, shall, upon
8	application to the board, be paid all of the former employee's
9	accumulated contributions, and the former employee's membership
10	shall thereupon terminate and all credited service shall be
11	forfeited; provided that an individual shall not be paid the
12	individual's accumulated contributions if either:
13	(1) The individual becomes an employee again within
14	fifteen calendar days from the date the individual
15	ceased to be an employee; or
16	(2) At the time the application for return of accumulated
17	contributions is received by the board, the individual
18	has become an employee again.
19	Regular interest shall be credited to the former employee's
20	account until the former employee's accumulated contributions
21	are withdrawn; provided that the former employee's membership
22	shall not continue after the fourth full year following the

1 calendar year in which the individual's employment terminates. 2 If the former employee does not become an employee again and has 3 not withdrawn the former employee's accumulated contributions, 4 the system shall return the former employee's accumulated contributions to the former employee as soon as possible after 5 6 the later of: (A) the former employee attaining age sixty-two; or (B) the termination of the former employee's membership. 7 8 (b) Any class H member who ceases to be an employee and 9 who became a member before July 1, 2012, and has more than five 10 years of credited service, excluding unused sick leave $[\tau]$; or 11 who becomes a member after June 30, 2012, and has more than ten years of credited service, excluding unused sick leave $[\tau]$; or 12 13 who becomes a member after June 30, 2012, and who is in service 14 as of July 1, 2025 or who returns to service or becomes a member 15 after June 30, 2025, and has more than five years of credited 16 service, excluding unused sick leave, shall, upon application to 17 the board, be paid an amount equal to the former employee's 18 hypothetical account balance and the former employee's 19 membership shall thereupon terminate and all credited service 20 shall be forfeited; provided that the individual shall not be 21 paid the individual's hypothetical account balance if either:

Page 21

1	(1)	The individual becomes an employee again within
2		fifteen calendar days from the date the individual
3		ceased to be an employee; or
4	(2)	At the time the application for payment of the
5		individual's hypothetical account balance is received
6		by the board, the individual has become an employee
7		again.
8	If t	he contributions are not withdrawn by the former
9	employee	after the individual's employment terminates, the
10	former em	ployee shall have vested benefit status and shall be
11	eligible	for the service retirement benefit in effect at the
12	time of t	he former employee's retirement, payable in accordance
13	with this	chapter."
14	SECT	ION 8. There is appropriated out of the general
15	revenues	of the State of Hawaii the sum of \$9,800,000 or so much
16	thereof a	s may be necessary for fiscal year 2024-2025 for
17	investmen	ts of the employees' retirement system.
18	The	sum appropriated shall be expended by the employees'
19	retiremen	at system for the purposes of this Act.
20	SECI	'ION 9. This Act does not affect the rights, duties,
21	and oblig	ations that matured or were vested, or proceedings that
22	were begu	in, before its effective date, including but not limited

•

H.B. NO. 2410

JAN 2 2 2024

1	to, any membership that was terminated, credited service that
2	was forfeited, retirement that was finalized, or benefits which
3	were paid.
4	SECTION 10. Statutory material to be repealed is bracketed
5	and stricken. New statutory material is underscored.
6	SECTION 11. This Act shall take effect upon its approval;
7	provided that section 8 shall take effect on July 1, 2024.
8	
9	INTRODUCED BY:
10	BY REQUEST

Report Title: ERS; Credited Service; Benefits

Description:

Reduces the minimum number of years of credited service qualified Tier 2 Employees' Retirement System members must have to be eligible for vested benefit status for service retirement allowance purposes from ten years to five years. Appropriates funds for investments of the ERS.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

JUSTIFICATION SHEET

DEPARTMENT: Governor

TITLE: A BILL FOR AN ACT RELATING TO THE EMPLOYEES' RETIREMENT SYSTEM.

To reduce the minimum number of years of **PURPOSE:** credited service gualified Tier 2 Employees' Retirement System (ERS) members must have to be eligible for vested benefits status for service retirement allowance purposes from ten years to five years. To appropriate funds for investments of the ERS.

Amend sections 88-62(b); 88-73(a), (b), and MEANS: (f); 88-96(a) and (b); 88-331(a) and (f); 88-338(a); and 88-341(a) and (b), Hawaii Revised Statutes. Appropriate funds.

JUSTIFICATION: State and county governments in Hawaii are experiencing the tough challenges and difficult impacts of job vacancies. Public sector vacancies hamper government's ability to serve the public and impede economic growth.

> The number of years to attain credited service to be eligible for vested benefit status for service retirement differs significantly between Tier 1 and Tier 2 ERS members. Reducing the number of years of credited service for qualified Tier 2 ERS members for vested benefits status to match that of Tier 1 ERS members would assist State and county employers in recruiting and retaining qualified employees. Reducing employee turnover and retaining employees on the job longer would also help to reduce employer costs, as well as attract individuals to public service.

Impact on the public: Attracting individuals to State and county positions, and recruiting and retaining State and county employees on the job longer would enhance public service and lessen the need Page 2

H.B. NG. 2410

for public assistance as more individuals are employed.

Impact on the department and other agencies: None.

GENERAL FUND: \$9,800,000.

OTHER FUNDS: None.

PPBS PROGRAM DESIGNATION:

BUF-141.

OTHER AFFECTED AGENCIES:

Department of Budget and Finance -Employees' Retirement System.

EFFECTIVE DATE: Upon approval, except for Section 8, which takes effect on July 1, 2024.