HOUSE OF REPRESENTATIVES THIRTY-SECOND LEGISLATURE, 2024 STATE OF HAWAII H.B. NO. <sup>1766</sup>

### A BILL FOR AN ACT

RELATING TO ELECTIONS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that deepfakes are any 2 form of media that has been altered and manipulated to misrepresent someone, typically in a way that shows the person 3 4 saying something that was never said. Deceptive and fraudulent deepfakes have become a tool for political misinformation that 5 6 further disrupts public trust in government. Legislation has 7 been enacted in various jurisdictions, including California, 8 Michigan, Minnesota, Texas, Washington, and Wisconsin to prevent 9 and punish the spread of misinformation through deepfakes. 10 The purpose of this Act is to hinder the spread of 11 political misinformation in the State by prohibiting the 12 distribution of advertisements before an election that a person 13 knows or should have known are deceptive and fraudulent 14 deepfakes of a candidate. 15 SECTION 2. Chapter 11, Hawaii Revised Statutes, is amended

16 by adding a new section to be appropriately designated and to 17 read as follows:

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1	" <u>§11</u>	<ul> <li>Synthetic media; deceptive and fraudulent</li> </ul>		
2	deepfake;	prohibitions; exceptions. (a) Except as provided in		
3	subsection (b), no person shall, within ninety days before a			
4	primary o	primary or general election, distribute a synthetic media		
5	message i	message in an advertisement that the person knows or should have		
6	known is	a deceptive and fraudulent deepfake of a candidate.		
7	(b) The prohibition in subsection (a) shall not apply if			
8	the advertisement containing the synthetic media includes a			
9	disclosure statement stating: "This			
10	[image/audio/recording/video recording] has been manipulated.",			
11	and:			
12	(1)	If the media consists of an audio recording only, the		
13		disclosure statement is read in a clearly spoken		
14		manner and in a pitch that can be easily heard by the		
15		average listener, at the beginning of the audio, at		
16		the end of the audio, and, if the audio is greater		
17		than two minutes in length, interspersed within the		
18		audio at intervals of no more than two minutes each;		
19		and		
20	(2)	For visual recordings, the text of the disclosure		
21		statement appears in a size that is easily readable by		

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1	the average viewer and no smaller than the largest	
2	font size of other text appearing in the visual me	
3		provided that if the visual media does not include any
4	4 other text, the disclosure statement shall appea	
5	5 <u>size that is easily readable by the average vi</u>	
6	6 provided further that for visual media that is	
7		the disclosure statement shall appear for the duration
8		of the video.
9	<u>(c)</u>	Any person may seek injunctive or other equitable
10	<u>relief to</u>	prohibit or cease the publication of a deceptive and
11	fraudulen	t deepfake against any person who:
12	(1)	Violates subsection (a); or
13	(2)	Intentionally or knowingly hosts or allows the hosting
14		of a deceptive and fraudulent deepfake in violation of
15		subsection (a) on the person's website or other online
16		platform.
17	(d)	The campaign spending commission may conduct
18	investigat	tions into the publication of deceptive and fraudulent
19	deepfakes	and assess administrative fines.
20	(e)	Any person may bring an action for general or special
21	damages ag	gainst any person who:

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1	(1)	Distributes a deceptive and fraudulent deepfake in
2	·	violation of subsection (a); or
3	(2)	Intentionally or knowingly hosts or allows the hosting
4		of a deceptive and fraudulent deepfake in violation of
5		subsection (a) on the person's website or other online
6		platform.
7	The court may award a prevailing party reasonable attorneys'	
8	fees and	costs.
9	<u>(f)</u>	Nothing in this section shall limit or preclude a
10	plaintiff	from seeking any other available civil remedy.
11	(g)	This section shall not apply to:
12	(1)	A radio or television broadcasting station, including
13		a cable or satellite television operator, programmer,
14		or producer, that broadcasts synthetic media as part
15		of a bona fide newscast, news interview, news
16		documentary, or on-the-spot coverage of bona fide news
17		events, if the broadcast clearly acknowledges through
18		content or a disclosure statement, in a manner that
19		can be easily heard or read by the average listener or
20		viewer, that there are questions about the
21		authenticity of the synthetic media;

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1	<u>(2)</u>	A radio or television broadcasting station, including
2		a cable or satellite television operator, programmer,
3		or producer, when the station is paid to broadcast a
4		synthetic media and has made a good faith effort to
5		establish the depiction in the synthetic media is not
6		a deceptive and fraudulent deepfake;
7	(3)	An internet website, or a regularly published
8		newspaper, magazine, or other periodical of general
9	· .	circulation, including an internet or electronic
10		publication, that routinely carries news and
11		commentary of general interest, and that publishes
12	•	deceptive and fraudulent deepfakes prohibited by this
13		section, if the publication clearly states that the
14		deceptive and fraudulent deepfake does not accurately
15	•	represent the speech or conduct of the candidate; and
16	(4)	Synthetic media that constitutes satire or parody.
17	(h)	If any provision of this section, or the application
18	thereof t	o any person or circumstance, is held invalid, the
19	invalidit	y does not affect other provisions or applications of
20	this sect	ion that can be given effect without the invalid

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1	provision or application, and to this end the provisions of this		
2	section are severable.		
3	(i) As used in this section:		
4	"Advertisement" has the same meaning as in section 11-302.		
5	"Deceptive and fraudulent deepfake" means synthetic media		
6	that depicts a candidate with the intent to injure the		
7	reputation of the candidate or otherwise deceive a voter and		
8	that:		
9	(1) Appears to a reasonable person to depict a real		
10	individual saying or doing something that did not		
11	actually occur in reality; or		
12	(2) Provides a reasonable person a fundamentally different		
13	understanding or impression of the appearance, action,		
14	or speech than a reasonable person would have from the		
15	unaltered, original version of an image, an audio		
16	recording, or a video recording.		
17	"Synthetic media" means an image, an audio recording, or a		
18	video recording of an individual's appearance, speech, or		
19	conduct that has been created or intentionally manipulated by		
20	any means or in a manner to create a realistic but false image,		
21	audio recording, or video recording."		

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1	SECTION 3.	New statutory material is underscored.
2	SECTION 4.	This Act shall take effect on July 1, 3000.

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#### Report Title:

Elections; Advertisements; Synthetic Media; Deepfakes; Prohibitions

#### Description:

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Prohibits the distribution of synthetic media messages in advertisements before an election that a person knows or should have known are deceptive and fraudulent deepfakes of a candidate. Effective 7/1/3000. (HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.