#### HOUSE OF REPRESENTATIVES THIRTY-SECOND LEGISLATURE, 2023 STATE OF HAWAII

### H.B. NO. <sup>1506</sup> H.D. 1

### A BILL FOR AN ACT

RELATING TO THE EMPLOYEES' RETIREMENT SYSTEM OF THE STATE OF HAWAII.

### **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:**

1 SECTION 1. The legislature finds that Act 260, Session 2 Laws of Hawaii 2007 (Act 260), encouraged the employees' 3 retirement system to invest in Hawaii venture capital by 4 requiring the employees' retirement system to report annually to the legislature on any Hawaii venture capital investments and, 5 6 if the system's board of trustees determines it is not prudent 7 to invest in any Hawaii venture capital, to report the rationale 8 for the decision. Further, Act 260 required the employees' 9 retirement system to develop criteria to determine the amount of 10 funds that may be prudently invested in Hawaii private placement 11 investments.

12 The legislature further finds that the employees' 13 retirement system created the Hawaii targeted investment program 14 (HiTIP) to fulfill the mandate of Act 260. Criteria and 15 investment guidelines for HiTIP were developed and approved by 16 the employees' retirement system board of trustees and codified

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1	in sectior	n E of its investment policy, most recently amended in
2	June 2021.	. According to the policy:
3	(1)	The purpose of HiTIP is to produce competitive risk-
4		adjusted investment returns for the employees'
5		retirement system by making investments in emerging
6		growth and growth-oriented businesses in traded sector
7		industries, with specific emphasis on Hawaii. HiTIP's
8		mission is not economic development, but economic
9		development may be one significant byproduct of the
10		investment program;
11	(2)	HiTIP funds will be invested only through external
12		general partners or managers or co-investments; and
13	(3)	General partners or managers will be fully
14		discretionary, meaning that after funds are allocated
15		to the limited partnership or limited liability
16		company, they are totally responsible for the
17		investment of these funds within their respective
18		investment guidelines.
19	HiTIP is a	a distinct component of the employees' retirement
20	system pr	ivate equity portfolio.

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1 The legislature also finds that since the inception of the program, \$117,000,000 has been committed, which included 2 3 reviewing more than two thousand investment opportunities with 4 over one thousand two hundred being Hawaii-based companies. The employees' retirement system is following more than four hundred 5 6 of those companies for possible future investments. 7 The legislature further finds that the employees' 8 retirement system produced investment returns that have 9 outperformed standard benchmarks in the long run. This 10 performance has been instrumental in helping to reduce the 11 employees' retirement system's large \$13,504,942,967 unfunded 12 actuarial accrued liability as of June 30, 2022. 13 The purpose of this Act is to encourage investment 14 opportunities in industries that will sustain Hawaii's natural 15 environment or produce economic opportunities for its residents, 16 including renewable energy businesses and businesses that use 17 the investment capital to acquire the infrastructure and 18 services needed to become energy sustainable, by: 19 (1)Encouraging the employees' retirement system to 20 consider opportunities in industries that will sustain 21 Hawaii's natural environment or produce economic

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1		opportunities for its residents, including renewable
2		energy businesses and businesses that use the
3		investment capital to acquire the infrastructure and
4		services needed to become energy sustainable, in
5		evaluating venture capital investments; provided that
6		if the board determines that it is not prudent to
7		invest in any Hawaii venture capital meeting this
8		description, the board shall report the rationale for
9		the decision in its annual report to the legislature;
10		and
11	(2)	Appropriating funds for the employees' retirement
12		system.
13	SECT	ION 2. Section 88-119, Hawaii Revised Statutes, is
14	amended t	o read as follows:
15	"§88	-119 Investments. The purpose of investments shall be
16	the exclu	sive benefit of the members and their beneficiaries.
17	Investmen	ts may be made in:
18	(1)	Real estate loans and mortgages. Obligations (as
19		defined in section 431:6-101) of any of the following
20		classes:

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1	(A)	Obligations secured by mortgages of nonprofit
2		corporations desiring to build multirental units
3		(ten units or more) subject to control of the
4		government for occupancy by families displaced as
5		a result of government action;
6	(B)	Obligations secured by mortgages insured by the
7		Federal Housing Administration;
8	(C)	Obligations for the repayment of home loans made
9		under the Servicemen's Readjustment Act of 1944
10		or under Title II of the National Housing Act;
11	(D)	Other obligations secured by first mortgages on
12		unencumbered improved real estate owned in fee
13		simple; provided that the amount of the
14		obligation at the time investment is made therein
15		shall not exceed eighty per cent of the value of
16		the real estate and improvements mortgaged to
17		secure it, and except that the amount of the
18		obligation at the time investment is made therein
19		may exceed eighty per cent but no more than
20		ninety per cent of the value of the real estate
21		and improvements mortgaged to secure it; provided

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1 further that the obligation is insured or 2 guaranteed against default or loss under a 3 mortgage insurance policy issued by a casualty 4 insurance company licensed to do business in the 5 State. The coverage provided by the insurer 6 shall be sufficient to reduce the system's 7 exposure to not more than eighty per cent of the 8 value of the real estate and improvements 9 mortgaged to secure it. The insurance coverage 10 shall remain in force until the principal amount 11 of the obligation is reduced to eighty per cent 12 of the market value of the real estate and 13 improvements mortgaged to secure it, at which 14 time the coverage shall be subject to 15 cancellation solely at the option of the board. 16 Real estate shall not be deemed to be encumbered 17 within the meaning of this subparagraph by reason 18 of the existence of any of the restrictions, 19 charges, or claims described in section 431:6-20 308;

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1	(E)	Othe	r obligations secured by first mortgages of
2		leas	ehold interests in improved real estate;
3		prov	ided that:
4		(i)	Each leasehold interest at the time shall
5			have a current term extending at least two
6			years beyond the stated maturity of the
7			obligation it secures; and
8		(ii)	The amount of the obligation at the time
9			investment is made therein shall not exceed
10			eighty per cent of the value of the
11			respective leasehold interest and
12			improvements, and except that the amount of
13			the obligation at the time investment is
14			made therein may exceed eighty per cent but
15			no more than ninety per cent of the value of
16			the leasehold interest and improvements
17			mortgaged to secure it;
18		prov	ided further that the obligation is insured
19		or g	uaranteed against default or loss under a
20		mort	gage insurance policy issued by a casualty
21		insu	rance company licensed to do business in the

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1		State. The coverage provided by the insurer
2		shall be sufficient to reduce the system's
3		exposure to not more than eighty per cent of the
4		value of the leasehold interest and improvements
5		mortgaged to secure it. The insurance coverage
6		shall remain in force until the principal amount
7		of the obligation is reduced to eighty per cent
8		of the market value of the leasehold interest and
9		improvements mortgaged to secure it, at which
10		time the coverage shall be subject to
11		cancellation solely at the option of the board;
12	(F)	Obligations for the repayment of home loans
13		guaranteed by the department of Hawaiian home
14		lands pursuant to section 214(b) of the Hawaiian
15		Homes Commission Act, 1920; and
16	(G)	Obligations secured by second mortgages on
17		improved real estate for which the mortgagor
18		procures a second mortgage on the improved real
19		estate for the purpose of acquiring the
20		leaseholder's fee simple interest in the improved
21		real estate; provided that any prior mortgage

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1		shall not contain provisions that might
2		jeopardize the security position of the
3		retirement system or the borrower's ability to
4		repay the mortgage loan.
5		The board may retain or dispose of the real estate,
6		including leasehold interests therein, as it may
7		acquire by foreclosure of mortgages or in enforcement
8		of security, or as may be conveyed to it in
9		satisfaction of debts previously contracted in the
10		same manner as other investments in interest in real
11		property authorized by this section;
12	(2)	Government obligations, etc. Obligations of any of
13		the following classes:
14		(A) Obligations issued or guaranteed as to principal
15		and interest by the United States or by any state
16		thereof or by any municipal or political
17		subdivision or school district of any of the
18		foregoing; provided that principal of and
19		interest on the obligations are payable in
20		currency of the United States; or sovereign debt

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1			instruments issued by agencies of, or guaranteed	
2			by foreign governments;	
3		(B)	Revenue bonds, whether or not permitted by any	
4			other provision hereof, of the State or any	
5			municipal or political subdivision thereof,	
6			including the board of water supply of the city	
7			and county of Honolulu, and street or improvement	
8			district bonds of any district or project in the	
9			State; and	
10		(C)	Obligations issued or guaranteed by any federal	
11			home loan bank, including consolidated federal	
12			home loan bank obligations, the Home Owner's Loan	
13			Corporation, the Federal National Mortgage	
14			Association, or the Small Business	
15			Administration;	
16	(3)	Corp	orate obligations. Below investment grade or	
17		nonrated debt instruments, foreign or domestic, in		
18		acco	rdance with investment guidelines adopted by the	
19		boar	d;	
20	(4)	Pref	erred and common stocks. Shares of preferred or	
21		comm	on stock of any corporation created or existing	

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1		under the laws of the United States or of any state or
2		district thereof or of any country;
3	(5)	Obligations eligible by law for purchase in the open
4		market by federal reserve banks;
5	(6)	Obligations issued or guaranteed by the International
6		Bank for Reconstruction and Development, the Inter-
7		American Development Bank, the Asian Development Bank,
8		or the African Development Bank;
9	(7)	Obligations secured by collateral consisting of any of
10		the securities or stock listed above and worth at the
11		time the investment is made at least fifteen per cent
12		more than the amount of the respective obligations;
13	(8)	Insurance company obligations. Contracts and
14		agreements supplemental thereto providing for
15		participation in one or more accounts of a life
16		insurance company authorized to do business in Hawaii,
17		including its separate accounts, and whether the
18		investments allocated thereto are comprised of stocks
19		or other securities or of real or personal property or
20		interests therein;

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1 (9) Interests in real property. Interests in improved or 2 productive real property in which, in the informed 3 opinion of the board, it is prudent to invest funds of 4 the system. For purposes of this paragraph, "real 5 property" includes any property treated as real 6 property either by local law or for federal income tax 7 purposes. Investments in improved or productive real 8 property may be made directly or through pooled funds, 9 including common or collective trust funds of banks 10 and trust companies  $[\tau]$ ; group or unit trusts  $[\tau]$ ; 11 limited partnerships[7]; limited liability 12 companies[\_\_]; investment trusts[\_\_]; title-holding 13 corporations recognized under section 501(c) of the 14 Internal Revenue Code of 1986, as amended  $[\tau]$ ; similar 15 entities that would protect the system's interest[7]; 16 and other pooled funds invested on behalf of the 17 system by investment managers retained by the system; 18 (10)Other securities and futures contracts. Securities 19 and futures contracts in which in the informed opinion 20 of the board, it is prudent to invest funds of the 21 system, including currency, interest rate, bond, and

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1 stock index futures contracts and options on the 2 contracts to hedge against anticipated changes in 3 currencies, interest rates, and bond and stock prices 4 that might otherwise have an adverse effect upon the 5 value of the system's securities portfolios; covered put and call options on securities; and stock; whether 6 7 or not the securities, stock, futures contracts, or 8 options on futures are expressly authorized by or 9 qualify under the foregoing paragraphs, and 10 notwithstanding any limitation of any of the foregoing 11 paragraphs (including paragraph (4)); and 12 (11)Private placements. Investments in institutional 13 blind pool limited partnerships, limited liability 14 companies, or direct investments that make private 15 debt and equity investments in privately held 16 companies, including but not limited to investments in 17 Hawaii high technology businesses or venture capital 18 investments that, in the informed opinion of the 19 board, are appropriate to invest funds of the system. 20 In evaluating venture capital investments, the board 21 shall consider the benefits to the members and their

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1	beneficiaries but may also consider, among other
2	things, the impact an investment may have on job
3	creation in Hawaii and on the state economy[ $\pm$ ] and
4	opportunities in industries that will sustain Hawaii's
5	natural environment or produce economic opportunities
6	for its residents, including renewable energy
7	businesses and businesses that use the investment
8	capital to acquire the infrastructure and services
9	needed to become energy sustainable. The board shall
10	report annually to the legislature on any Hawaii
11	venture capital investments it has made; provided that
12	if the board determines it is not prudent to invest in
13	any Hawaii venture capital investments <u>or in</u>
14	industries that will sustain Hawaii's natural
15	environment or produce economic opportunities for its
16	residents, including renewable energy businesses and
17	businesses that use the investment capital to acquire
18	the infrastructure and services needed to become
19	energy sustainable, the board shall report the
20	rationale for the decision. The board, by January 1,
21	2008, shall develop criteria to determine the amount

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1 of funds that may be prudently invested in Hawaii 2 private placement investments." 3 SECTION 3. There is appropriated out of the general 4 revenues of the State of Hawaii the sum of \$ or so 5 much thereof as may be necessary for fiscal year 2023-2024 to be 6 invested by the employees' retirement system; provided that the 7 employees' retirement system shall give due consideration to 8 investing such moneys in the Hawaii targeted investment program. 9 The sum appropriated shall be expended by the employees' 10 retirement system for the purposes of this Act. 11 SECTION 4. This Act shall take effect on June 30, 3000; provided that section 2 of this Act shall not take effect until 12 13 the moneys appropriated in section 3 of this Act have been 14 released to the employees' retirement system. 15

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#### Report Title:

Employees' Retirement System; HiTIP; Investments; Report; Appropriation

#### Description:

Encourages the employees' retirement system, in evaluating venture capital investments, to consider opportunities in industries that will sustain Hawaii's natural environment or produce economic opportunities for its residents, including renewable energy businesses and businesses that use the investment capital to acquire the infrastructure and services needed to become energy sustainable. If the employees' retirement system board of trustees determines that it is not prudent to invest in any Hawaii venture capital meeting this description, requires the board to report the rationale for the decision in its annual report to the legislature. Appropriates funds. Effective 6/30/3000. (HD1)

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