H.B. NO. **IIS7**

A BILL FOR AN ACT

RELATING TO THE OFFICE OF INFORMATION PRACTICES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the office of 2 information practices has been given more responsibilities over 3 the years and needs additional personnel to meet its increasing 4 workload. The legislature further finds that the office of 5 information practices would be able to more efficiently and 6 effectively resolve disputes concerning the State's Uniform 7 Information Practices Act and sunshine law if it had the 8 discretion to provide written guidance in lieu of opinions when 9 appropriate. While a formal opinion is sometimes necessary to 10 obtain an agency's or a board's compliance, or to hold it to the 11 "palpably erroneous" standard of review upon appeal to a court, 12 there are other times when the office of information practices 13 need not undergo the time-consuming process for an opinion and 14 can instead provide more timely written guidance to explain its 15 reasons why it is inclined to conclude that an agency's or a 16 board's actions did not violate the State's Uniform Information 17 Practices Act or sunshine law.

2023-0923 HB HMSO

| 1 | The | purpose of this Act is to: |
|----|---------------|--|
| 2 | (1) | Allow the office of information practices to issue |
| 3 | | written guidance to resolve disputes under the State's |
| 4 | | Uniform Information Practices Act and sunshine law; |
| 5 | | and |
| 6 | (2) | Appropriate funds for two new permanent positions in |
| 7 | | the office of information practices. |
| 8 | SECI | ION 2. Section 92F-3, Hawaii Revised Statutes, is |
| 9 | amended b | by adding two new definitions to be appropriately |
| 10 | inserted | and to read as follows: |
| 11 | " <u>"</u> Op | inion" means a written discussion of legal and factual |
| 12 | issues ra | ised by an inquiry, including the findings and |
| 13 | conclusic | ons reached by the director of the office of information |
| 14 | practices | s regarding those issues, regardless of whether the |
| 15 | inquiry a | alleges violations of this chapter or part I of chapter |
| 16 | 92 or oth | nerwise raises disputed issues of law or fact, or the |
| 17 | inquiry s | seeks an advisory legal interpretation of this chapter |
| 18 | or part I | of chapter 92. |
| 19 | "Rul | ing" means an opinion providing firm and final legal |
| 20 | determina | ation of all disputed issues raised by an inquiry |
| 21 | alleging | violations of this chapter or part I of chapter 92." |



Page 2

1 SECTION 3. Section 92F-15.5, Hawaii Revised Statutes, is 2 amended by amending subsection (a) to read as follows: 3 "(a) When an agency denies a person access to a government record, the person may appeal the denial to the office of 4 5 information practices in accordance with rules adopted pursuant 6 to section [92F-42(12).] 92F-42(a)(12)(A). A decision to appeal 7 to the office of information practices for review of the agency 8 denial shall not prejudice the person's right to appeal to the 9 circuit court after a decision is made by the office of 10 information practices." 11 SECTION 4. Section 92F-27.5, Hawaii Revised Statutes, is 12 amended by amending subsection (a) to read as follows: 13 "(a) When an agency denies an individual access to that 14 individual's personal record, the individual may appeal the 15 denial to the office of information practices in accordance with 16 rules adopted pursuant to section [92F-42(12).] 17 92F-42(a)(12)(A). A decision to appeal to the office of 18 information practices for review of the agency denial shall not 19 prejudice the individual's right to appeal to the circuit court 20 after a decision is made by the office of information 21 practices."

2023-0923 HB HMSO

1 SECTION 5. Section 92F-42, Hawaii Revised Statutes, is 2 amended to read as follows: 3 "\$92F-42 Powers and duties of the office of information 4 practices. (a) The director of the office of information 5 practices: 6 (1) Shall, upon request, review and [rule] issue a ruling 7 on an agency denial of access to information or 8 records, or an agency's granting of access; provided 9 that any review by the office of information practices shall not be a contested case under chapter 91 and 10 11 shall be optional and without prejudice to rights of 12 judicial enforcement available under this chapter; 13 provided further that if the office of information 14 practices issues written guidance to a complainant 15 concluding that an agency denial of access most likely 16 will be upheld, including reasons for that decision, 17 and informing the complainant of the right to bring a 18 judicial action under section 92F-15(a), then no 19 further action is required by the office of 20 information practices;



| 1 | (2) | Upon request by an agency, shall provide and make |
|----|-----|---|
| 2 | | public advisory guidelines, opinions, or other |
| 3 | | information concerning that agency's functions and |
| 4 | | responsibilities; |
| 5 | (3) | Upon request by any person, may provide advisory |
| 6 | | opinions or other information regarding that person's |
| 7 | | rights and the functions and responsibilities of |
| 8 | | agencies under this chapter; |
| 9 | (4) | May conduct inquiries regarding compliance by an |
| 10 | | agency and investigate possible violations by any |
| 11 | | agency; |
| 12 | (5) | May examine the records of any agency for the purpose |
| 13 | | of paragraphs (4) and $[\frac{(18)}{(15)}]$ and seek to enforce |
| 14 | | that power in the courts of this State; |
| 15 | (6) | May recommend disciplinary action to appropriate |
| 16 | | officers of an agency; |
| 17 | (7) | Shall report annually to the governor and [the state] |
| 18 | | legislature on the activities and findings of the |
| 19 | | office of information practices, including |
| 20 | | recommendations for legislative changes; |



Page 5

.

| 1 | (8) | Shall | l receive complaints from and actively solicit the |
|----|------|-------------|--|
| 2 | | comme | ents of the public regarding the implementation of |
| 3 | | this | chapter; |
| 4 | (9) | Shall | l review the official acts, records, policies, and |
| 5 | | proce | edures of each agency; |
| 6 | (10) | Shall | l assist agencies in complying with the provisions |
| 7 | | of tl | nis chapter; |
| 8 | (11) | Shal | l inform the public of the following rights of an |
| 9 | | indi | vidual and the procedures for exercising them: |
| 10 | | (A) | The right of access to records pertaining to the |
| 11 | | | individual; |
| 12 | | (B) | The right to obtain a copy of records pertaining |
| 13 | | | to the individual; |
| 14 | | (C) | The right to know the purposes for which records |
| 15 | | | pertaining to the individual are kept; |
| 16 | | (D) | The right to be informed of the uses and |
| 17 | | | disclosures of records pertaining to the |
| 18 | | | individual; |
| 19 | | (E) | The right to correct or amend records pertaining |
| 20 | | | to the individual; and |



| 1 | | (F) The individual's right to place a statement in a |
|----|-------------------|---|
| 2 | | record pertaining to that individual; |
| 3 | (12) | Shall adopt rules that set forth [an] <u>:</u> |
| 4 | | (A) An administrative appeals structure [which] that |
| 5 | | provides for: |
| 6 | | [(A)] <u>(i)</u> Agency procedures for processing |
| 7 | | records requests; |
| 8 | | [(B)] <u>(ii)</u> A direct appeal from the division |
| 9 | | maintaining the record; and |
| 10 | | [(C)] <u>(iii)</u> Time limits for action by agencies; |
| 11 | [(13) | Shall adopt rules that set forth the] |
| 12 | | (B) The fees and other charges that may be imposed |
| 13 | | for searching, reviewing, or segregating |
| 14 | | disclosable records, as well as to provide for a |
| 15 | | waiver of fees when the public interest would be |
| 16 | | served; and |
| 17 | [(14) | Shall adopt rules which set forth uniform] |
| 18 | | (C) Uniform standards for [the]: |
| 19 | | (i) The records collection practices of |
| 20 | | agencies; and |



| 1 | [(15) | Shall adopt rules that set forth uniform standards for |
|----|---------------------|--|
| 2 | | disclosure] |
| 3 | | (ii) <u>Disclosure</u> of records for research purposes; |
| 4 | [(16)] | (13) Shall have standing to appear in cases where the |
| 5 | | provisions of this chapter or part I of chapter 92 are |
| 6 | | called into question; |
| 7 | [(17)] | (14) Shall adopt, amend, or repeal rules pursuant to |
| 8 | | chapter 91 necessary for the purposes of this chapter; |
| 9 | | and |
| 10 | [(18)] | (15) Shall take action to oversee compliance with |
| 11 | | part I of chapter 92 by all state and county boards |
| 12 | | including: |
| 13 | | (A) Receiving and resolving complaints[+] by issuing |
| 14 | | a ruling on whether a violation occurred; |
| 15 | | provided that if the office of information |
| 16 | | practices issues written guidance to a |
| 17 | | complainant concluding that a board most likely |
| 18 | | did not violate part I of chapter 92, including |
| 19 | | reasons for that decision, and informing the |
| 20 | | complainant of the right to bring a judicial |
| 21 | | action under section 92-12(c), then no further |



| | action is required by the office of information |
|------------------------------|--|
| | practices; |
| (B) | Advising all government boards and the public |
| | about compliance with chapter 92; and |
| (C) | Reporting each year to the legislature on all |
| | complaints received pursuant to section 92-1.5. |
| (b) For | the purposes of this section, "guidance" means a |
| written discus | ssion of the major legal and factual issues raised |
| by an inquiry, | including the most likely resolution of a |
| complaint made | e in the inquiry, if applicable, but does not rise |
| to the level o | of an opinion." |
| SECTION 6 | 5. There is appropriated out of the general |
| revenues of th | ne State of Hawaii the sum of \$185,000 or so much |
| thereof as may | y be necessary for fiscal year 2023-2024 and the |
| same sum or so | o much thereof as may be necessary for fiscal year |
| 2024-2025 for | two full-time equivalent (2.0 FTE) permanent |
| | a placed within the effice of information |
| positions to b | be placed within the office of information |
| positions to b practices. | be praced within the office of information |
| practices. | appropriated shall be expended by the office of |
| | (C) <u>(b) For</u> written discus by an inquiry, complaint made to the level of SECTION (revenues of the thereof as may same sum or so |



н.в. no. *1*/57

SECTION 7. Statutory material to be repealed is bracketed 1 and stricken. New statutory material is underscored. 2

SECTION 8. This Act shall take effect on January 1, 2024; 3 provided that section 6 shall take effect on July 1, 2023. 4

INTRODUCED BY:

JAN 2 4 2023



Report Title: OIP; Opinions; Written Guidance; Appropriation

Description:

Allows the office of information practices to issue written guidance to resolve disputes under the State's Uniform Information Practices Act and sunshine law. Appropriates funds for two new permanent positions in the office of information practices.

.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

