

GOV. MSG. NO. 1289

EXECUTIVE CHAMBERS KE KE'ENA O KE KIA'ĀINA

JOSH GREEN, M.D. GOVERNOR KE KIA'ĀINA

July 3, 2024

The Honorable Ronald D. Kouchi President of the Senate, and Members of the Senate Thirty-Second State Legislature State Capitol, Room 409 Honolulu, Hawai'i 96813 The Honorable Scott K. Saiki Speaker, and Members of the House of Representatives Thirty-Second State Legislature State Capitol, Room 431 Honolulu, Hawai'i 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

This is to inform you that on July 3, 2024, the following bill was signed into law:

SB2216 SD1 HD1 CD1

RELATING TO THE STATE ETHICS COMMISSION. ACT 188

Sincerely,

Green M.D.

Josh Green, M.D. Governor, State of Hawai'i

Approved by the Governor

on_____JUL 3 2024

THE SENATE THIRTY-SECOND LEGISLATURE, 2024 STATE OF HAWAII

A BILL FOR AN ACT

ACT 188

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S.B. NO. 2216 S.D. 1

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RELATING TO THE STATE ETHICS COMMISSION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The purpose of this Act is to clarify and
2	modernize the way the state ethics commission provides advice
3	and conducts investigations pursuant to the state ethics code
4	and lobbyists law.
5	SECTION 2. Section 84-31, Hawaii Revised Statutes, is
6	amended by amending subsections (a) and (b) to read as follows:
7	"(a) The ethics commission shall have the following powers
8	and duties:
9	(1) It shall prescribe forms for the disclosures required
10	by article XIV of the Hawaii constitution and section
11	84-17 and the gifts disclosure statements required by
12	section 84-11.5 and shall establish orderly procedures
13	for implementing the requirements of those provisions;
14	(2) It shall provide advice upon the request of any person
15	as to whether the facts and circumstances of a
16	particular situation constitute or will constitute a
17	violation of the code of ethics or other laws or rules
18	administered and enforced by the commission, and
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1		discuss ways to avoid an appearance of impropriety. A
2		person receiving advice from the commission may
3		request a written summary of that advice. The
4		commission shall treat all advice requests, responses,
5		and related materials as confidential. Written
6		summaries shall be confidential unless the recipient
7		waives confidentiality;
8	[{2}]	(3) It shall render advisory opinions upon the
9		request of any legislator, employee, or delegate to
10		the constitutional convention, or person formerly
11		holding such office or employment as to whether the
12		facts and circumstances of a particular case
13		constitute or will constitute a violation of the code
14		of ethics. If no advisory opinion is rendered within
15		[thirty] <u>ninety</u> days after the request is filed with
16		the commission, it shall be deemed that an advisory
17		opinion was rendered and that the facts and
18		circumstances of that particular case do not
19		constitute a violation of the code of ethics. The
20		opinion rendered or deemed rendered, until amended or
21		revoked, shall be binding on the commission in any

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1 subsequent charges concerning the legislator, 2 employee, or delegate to the constitutional 3 convention, or person formerly holding such office or 4 employment, who sought the opinion and acted in 5 reliance on it in good faith, unless material facts 6 were omitted or misstated by such persons in the 7 request for an advisory opinion [+]. The commission 8 shall also render public general advisory opinions 9 concerning proper interpretation of the code of ethics 10 and other laws or rules administered and enforced by 11 the commission, if it deems the opinion of sufficient 12 general interest and importance; 13 (4) It may initiate an investigation into alleged, 14 possible, or potential violations of this chapter and 15 other laws or rules administered and enforced by the 16 commission, on a confidential basis, having available

17 all of the powers herein provided, whether the

18 investigation is made based on a charge allegation,

19 other information or indications, or as the commission

20 determines is in the public interest;

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1	[-(3)]	(5) It shall initiate, receive, and consider charges
2		and other information, on a confidential basis,
3		concerning alleged [violation], possible, or potential
4		violations of this chapter $[\tau]$ and other laws or rules
5		administered and enforced by the commission, initiate
6		or make investigation, and hold hearings;
7	[-(4)-]	(6) $[It]$ Upon adoption of a resolution defining the
8		scope and nature of the inquiry, supported by a vote
9		of three or more members of the commission, it may
10		subpoena witnesses, administer oaths, and take
11		testimony relating to matters before the commission
12		and require the production for examination of any
13		books or papers relative to any matter under
14		investigation or in question before the commission[-
15		Before the commission shall exercise any of the powers
16		authorized in this section with respect to any
17		investigation or hearings it shall by formal
18		resolution, supported by a vote of three or more
19		members of the commission, define the nature and scope
20		of-its inquiry];

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1 It may, from time to time adopt, amend, and [-(5)] (7) 2 repeal any rules, not inconsistent with this chapter, 3 that in the judgment of the commission seem appropriate for the carrying out of this chapter and 4 5 for the efficient administration thereof, including 6 every matter or thing required to be done or which may 7 be done with the approval or consent or by order or 8 under the direction or supervision of or as prescribed 9 by the commission. The rules, when adopted as 10 provided in chapter 91, shall have the force and 11 effect of law; 12 $\left[\frac{1}{1000}\right]$ (8) It shall have jurisdiction for purposes of 13 investigation and taking appropriate action on 14 [alleged] possible violations of this chapter in all 15 proceedings commenced within six years of [an alleged] 16 a possible violation of this chapter by a legislator 17 or employee or former legislator or employee. A 18 proceeding shall be deemed commenced by the filing of 19 a charge with the commission or by the signing of a

charge by three or more members of the commission.

Nothing herein shall bar proceedings against a person

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1		who by fraud or other device, prevents discovery of a		
2		violation of this chapter;		
3	[-(7)]	(9) It shall distribute its publications without cost		
4		to the public and shall initiate and maintain programs		
5		with the purpose of educating the citizenry and all		
6		legislators, employees, and delegates to the		
7		constitutional convention[, and employees] on matters		
8		of ethics in government employment; and		
9	[-(8)]	(10) It shall administer any code of ethics adopted		
10		by a state constitutional convention, subject to the		
11		procedural requirements of this part and any rules		
12		adopted thereunder.		
13	(b)	Charges concerning the violation of this chapter shall		
14	be in wri	ting, signed by the person making the charge under		
15	oath[, ex	oath[, except]; provided that any charge initiated by the		
16	commission shall be signed by three or more members of the			
17	commission. The commission shall [notify in writing] issue			
18	written notice to every person against whom a charge is received			
19	and affor	d the person an opportunity to explain the conduct		
20	alleged t	o be in violation of the chapter. The commission may		
21	investiga	te, after compliance with this section, [such] <u>the</u>		

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1 charges and render an informal advisory opinion to the alleged 2 violator. The commission shall investigate all charges on a confidential basis, having available all the powers herein 3 4 provided, and proceedings at this stage shall not be public. If 5 the informal advisory opinion indicates a probable violation, 6 the person charged shall request a formal opinion or within a 7 reasonable time comply with the informal advisory opinion. If 8 the person charged fails to comply with [such] the informal 9 advisory opinion or if a majority of the members of the 10 commission determine that there is probable cause for belief 11 that a violation of this chapter might have occurred, a copy of 12 the charge and a further statement of the alleged violation 13 shall be personally served upon the alleged violator. Service 14 shall be made by personal service upon the alleged violator 15 wherever found or by registered or certified mail with a request 16 for a return receipt and marked deliver to addressee only. If 17 after due diligence service cannot be effected successfully in 18 accordance with the above, service may be made by publication if 19 so ordered by the circuit court of the circuit wherein the 20 alleged violator last resided. The state ethics commission 21 shall submit to the circuit court for its consideration in

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1 issuing its order to allow service by publication an affidavit 2 setting forth facts based upon the personal knowledge of the 3 affiant concerning the methods, means, and attempts made to 4 locate and effect service by personal service or by registered 5 or certified mail in accordance with the above. Service by publication when ordered by the court shall be made by 6 7 publication once a week for four successive weeks of a notice in 8 a newspaper of general circulation in the circuit of the alleged 9 violator's last known state address. The alleged violator shall 10 have twenty days after service thereof to respond in writing to 11 the charge and statement."

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SECTION 3. Section 97-6, Hawaii Revised Statutes, is amended by amending subsections (a) and (b) to read as follows: (a) The state ethics commission shall administer and implement this chapter, and shall have the following powers and duties:

17 (1) Initiate, receive, and consider charges <u>and other</u>
18 <u>information, on a confidential basis, concerning</u>
19 alleged, possible, or potential violations of this
20 chapter[7] <u>and other laws or rules administered and</u>
21 <u>enforced by the commission, and investigate or cause</u>

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1		to be investigated; on a confidential basis, the
2		activities of any person to determine whether the
3		person is in compliance with this chapter;
4	(2)	Prescribe forms for the <u>documentation</u> , statements, and
5		reports required by sections 97-2 and 97-3 and
6		establish orderly procedures for implementing the
7		requirements of those provisions;
8	(3)	Provide advice upon the request of any person as to
9		whether the facts and circumstances of a particular
10		situation constitute or will constitute a violation of
11		this chapter or other laws or rules administered and
12		enforced by the commission and discuss ways to avoid
13		an appearance of impropriety. A person receiving
14		advice from the commission may request a written
15		summary of that advice. The commission shall treat
16		all advice requests, responses, and related materials
17		as confidential. Written summaries shall be
18		confidential unless the recipient waives
19		confidentiality;
20	[(3)]	(4) Render advisory opinions upon the request of any
21		person subject to this chapter. If no advisory

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1 opinion is rendered within [thirty] ninety days after 2 the request is filed with the commission, it shall be deemed that an advisory opinion was rendered and that 3 the facts and circumstances of that particular case do 4 5 not constitute a violation of this chapter. The opinion rendered or deemed rendered, until amended or 6 7 revoked, shall be binding on the commission in any 8 subsequent charges concerning the person subject to this chapter who sought the opinion and acted in 9 10 reliance on it in good faith, unless material facts 11 were omitted or misstated by the person in the request for an advisory opinion [7]. The commission shall also 12 13 render public general advisory opinions concerning 14 proper interpretations of the laws of this chapter and 15 other laws or rules administered and enforced by the 16 commission, if it deems the opinion of sufficient 17 general interest and importance; 18 [(4)] (5) Issue subpoenas, administer oaths, [and] require 19 the production for examination of any records or 20 papers relative to any matter under investigation or

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1 in question before the commission, and exercise those 2 powers conferred upon the commission by section 92-16; 3 [(5)] (6) Adopt, amend, and repeal rules, not inconsistent with this chapter, [as] that in the judgment of the 4 5 commission seem appropriate for the carrying out of this chapter and for the efficient administration of 6 7 this chapter, including every matter or thing required 8 to be done or [which] that may be done with the 9 approval or consent or by order or under the direction 10 or supervision of, or as prescribed by, the 11 commission. The rules, when adopted as provided in chapter 91, shall have the force and effect of law; 12 13 and 14 (6) (7) Have jurisdiction for purposes of investigation 15 and taking appropriate action on [alleged] possible 16 violations of this chapter in all proceedings 17 commenced within [three] six years of [an alleged] a

18 possible violation of this chapter. A proceeding
19 shall be deemed commenced by the filing of a charge
20 with the commission or by the signing of a charge by
21 three or more members of the commission. Nothing

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1		shall bar proceedings against a person who by fraud or	
2		other device prevents discovery of a violation of this	
3		chapter[-]; and	
4	(8)	Distribute educational and advisory publications and	
5		initiate, administer, and maintain training programs	
6		for the purpose of training lobbyists on compliance	
7		with state lobbying laws and applicable parts of the	
8		code of ethics.	
9	(b)	Charges concerning the violation of this chapter shall	
10	be in wri	ting, signed by the person making the charge under	
11	oath[, except]; provided that any charge initiated by the		
12	commissic	n shall be signed by three or more members of the	
13	commissic	n. The commission shall [notify in writing] <u>issue</u>	
14	written n	otice to every person against whom a charge is received	
15	and affor	d the person an opportunity to explain the conduct	
16	alleged t	o be in violation of the chapter. The commission may	
17	investiga	te, after compliance with this section, [such] the	
18	charges a	nd render an informal advisory opinion to the alleged	
19	violator.	The commission shall investigate all charges on a	
20	confident	ial basis, having available all the powers herein	
21	provided,	and proceedings at this stage shall not be public. If	

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1 the informal advisory opinion indicates a probable violation, 2 the person charged shall request a formal opinion or within a 3 reasonable time comply with the informal advisory opinion. If 4 the person charged fails to comply with [such] the informal advisory opinion or if a majority of the members of the 5 6 commission determine that there is probable cause for belief 7 that a violation of this chapter might have occurred, a copy of 8 the charge and a further statement of the alleged violation 9 shall be personally served upon the alleged violator. Service 10 shall be made by personal service upon the alleged violator 11 wherever found or by registered or certified mail with request 12 for a return receipt and marked deliver to addressee only. If 13 after due diligence service cannot be effected successfully in 14 accordance with the above, service may be made by publication if 15 so ordered by the circuit court of the circuit wherein the 16 alleged violator last resided. The commission shall submit to 17 the circuit court for its consideration in issuing its order to 18 allow service by publication an affidavit setting forth facts 19 based upon the personal knowledge of the affiant concerning the 20 methods, means, and attempts made to locate and effect service 21 by personal service or by registered or certified mail in

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accordance with the above. Service by publication when ordered by the court shall be made by publication once a week for four successive weeks of a notice in a newspaper of general circulation in the circuit of the alleged violator's last known 5 state address. The alleged violator shall have twenty days 6 after service thereof to respond in writing to the charge and 7 statement." SECTION 4. Statutory material to be repealed is bracketed

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9 and stricken. New statutory material is underscored.

10 SECTION 5. This Act shall take effect upon its approval.

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APPROVED this 3rd

day of **July**

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GOVERNOR OF THE STATE OF HAWAI'I

THE SENATE OF THE STATE OF HAWAI'I

Date: May 1, 2024 Honolulu, Hawai'i 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the Senate of the Thirty-Second Legislature of the State of Hawai'i, Regular Session of 2024.

President of the Senate

Canolo

Clerk of the Senate

SB No. 2216, SD 1, HD 1, CD 1

THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date: May 1, 2024 Honolulu, Hawaii

We hereby certify that the above-referenced Bill on this day passed Final Reading in the House of Representatives of the Thirty-Second Legislature of the State of Hawaii, Regular Session of 2024.

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Scott K. Saiki Speaker House of Representatives

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Brian L. Takeshita Chief Clerk House of Representatives