

(808) 587-0800 lao.auditors@hawaii.gov

SENATE COMMITTEE ON WAYS AND MEANS The Honorable Donovan M. Dela Cruz, Chair The Honorable Gilbert S.C. Keith-Agaran, Vice Chair

S.B. NO. 98, S.D. 1, RELATING TO WILDLIFE MANAGEMENT

Hearing: Thursday, March 2, 2023, 10:00 a.m.

The Office of the Auditor offers the following comments on S.B. No. 98, S.D. 1. Section 2 of the bill requires the Auditor to conduct an audit of the Department of Land and Natural Resources' Aquatic Resources Division "to determine how funds received from the Wildlife and Sport Fish Restoration program have been expended by the State." We are also requested to include "the recipient and purpose of each expenditure made with the funds received from the Wildlife and Sport Fish Restoration Program."

The Senate Committee on Water and Land amended the bill to require the Aquatic Resources Division to submit a report to the Legislature, annually, that "summarizes the expenditures of funds received from the Wildlife and Sport Fish Restoration Program for the preceding year," including "the recipient and purpose of each expenditure." The Aquatic Resources Division is the more appropriate entity to provide the requested information to the Legislature.

Accordingly, we request the audit requirement in Section 2 of the bill be deleted. A proposed S.D. 2 is attached for the Committee's consideration.

Thank you for considering our testimony related to S.B. No. 98, S.D. 1.

S.B. NO. ⁹⁸ S.D. 42 LAO Amendments

A BILL FOR AN ACT

RELATING TO WILDLIFE MANAGEMENT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that in 2022, the State received over ten million dollars in federal money from the Wildlife and Sport Fish Restoration program, also known as the Pittman-Robertson Dingell-Johnson/Wallop-Breaux program. The purpose of the funds is to support sustainable fishing and hunting and wildlife conservation throughout the Hawaiian islands. The legislature further finds that in order to better support local fishers, oversight of the funds' expenditures is needed.

Accordingly, the purpose of this Act is to require:

(1) The auditor to conduct a study an audit of the department of land and natural resources' aquatic resources division to determine how funds received from the Wildlife and Sport Fish Restoration program have been expended in the State; and (2) The department of land and natural resources' division of aquatic resources to submit an annual report to the legislature beginning in 2025.

SECTION 2. (a) The auditor shall conduct an audit of the department of land and natural resources' aquatic resources division to determine how funds received from the federal government through the Wildlife and Sport Fish Restoration program, also known as the Pittman-Robertson Dingell-Johnson/Wallop-Breaux program, have been expended in the State. The audit shall include the recipient and purpose of each expenditure made with funds received from the Wildlife and Sport Fish Restoration Program.

(b) The auditor shall submit a report of the auditor's findings and recommendations, including any proposed legislation, to the legislature no later than twenty days prior to the convening of the regular session of 2024.

SECTION 32. The division of aquatic resources shall submit an annual report to the legislature no later than twenty days prior to the convening of the regular session of 2025 and each regular session thereafter that summarizes the expenditures of funds received from the Wildlife and Sport Fish Restoration Program for the preceding year, and shall include the recipient and purpose of each expenditure.

SECTION 43. This Act shall take effect on July 1, 2050.

Report Title:

Audit; Department of Land and Natural Resources; Aquatic Resources Division; Wildlife and Sport Fish Restoration Program; Federal Funding

Description:

Requires the Auditor to audit the Department of Land and Natural Resources' Aquatic Resources Division's expenditures of funds received from the federal Wildlife and Sport Fish Restoration Program. Requires the Department of Land and Natural Resources' Aquatic Resources Division to submit a report to the Legislature from the Office of the Auditor prior to the convening of the Regular Session of 2024 and an annual report to the Legislature from the Division of Aquatic Resources no later than twenty days prior to the convening of the regular session of 2025 and each regular session thereafter. Effective 7/1/2050. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

JOSH GREEN, M.D. GOVERNOR I KE KIA'ĂINA

SYLVIA LUKE LIEUTENANT GOVERNOR | KA HOPE KIA'ÄINA





STATE OF HAWAI'I | KA MOKU'ĀINA 'O HAWAI'I DEPARTMENT OF LAND AND NATURAL RESOURCES KA 'OIHANA KUMUWAIWAI 'ĀINA

P.O. BOX 621 HONOLULU, HAWAII 96809

Testimony of DAWN N. S. CHANG Chairperson

Before the Senate Committee on WAYS AND MEANS

Thursday, March 2, 2023 10:00 AM State Capitol, Conference Room 211 & Videoconference

In consideration of SENATE BILL 98, SENATE DRAFT 1 RELATING TO WILDLIFE MANAGEMENT

Senate Bill 98, Senate Draft 1 proposes to require the Auditor to audit the Department of Land and Natural Resources' (Department) Division of Aquatic Resources' expenditures of funds received from the federal Wildlife and Sport Fish Restoration program and requires a report to the Legislature from the Office of the Auditor prior to the convening of the Regular Session of 2024 and an annual report to the Legislature from the Division of Aquatic Resources beginning in 2025. **The Department respectfully opposes this measure because it is unnecessary.**

In 2022, Hawaii received \$10,737,672 from the Federal government in the form of apportionments for the Wildlife Restoration Program and Sport Fish Restoration Program. The Wildlife Restoration Act aka Pittman-Robertson (P-R) established an excise tax on guns, ammunition, and hunting equipment, and the Sport Fish Restoration Act aka Dingell-Johnson (D-J) established an excise tax on fishing tackle and gasoline for boats and small engines to fund these programs.

Hawaii's apportionments were split among four of the Department's divisions as follows: \$6,741,058 was the P-R apportionment, which is shared by the Division of Forestry and Wildlife (DOFAW) to fund hunting/wildlife projects and the Division of Conservation and Resources Enforcement (DOCARE) to fund hunter education projects; \$3,996,614 was for D-J, which is split as required by Congress (85% sport fish/15% recreational boating access). So of the 2022 D-J apportionment, \$3,397,122 went to the Division of Aquatic Resources (DAR) to fund

DAWN N.S. CHANG CHAIRPERSON BOARD OF LAND AND NATURAL RESOURCES COMMISSION ON WATER RESOURCE MANAGEMENT

> LAURA H.E. KAAKUA FIRST DEPUTY

M. KALEO MANUEL DEPUTY DIRECTOR - WATER

AQUATIC RESOURCES BOATING AND OCEAN RECREATION BUREAU OF CONVEYANCES COMMISSION ON WATER RESOURCE MANAGEMENT CONSERVATION AND COASTAL LANDS CONSERVATION AND RESOURCES ENFORCEMENT ENGINEERING FORESTRY AND WILDLIFE HISTORIC PRESERVATION KAHOOLAWE ISLAND RESERVE COMMISSION LAND STATE PARKS recreational fishing projects and \$599,492 went to the Division of Boating and Ocean Recreation (DOBOR) to fund recreational boating access.

The table below shows the budget breakdown of DAR's share of the D-J apportionment for FY23.

| | | | | TOTAL |
|--|--|-----------|-----------|-----------|
| GRANT TITLE | PROJECT TITLE | FEDERAL | STATE | TOTAL |
| Statewide Freshwater Fisheries Development | Freshwater Public Fishing Areas | 315,000 | 105,000 | 420,000 |
| Statewide Marine Fisheries Development | Artificial Reef Fish Habitat | 300,000 | 100,000 | 400,000 |
| | Fish Aggregating Devices Development & Operation | 570,000 | 190,000 | 760,000 |
| | Total Grant Cost | 870,000 | 290,000 | 1,160,000 |
| Statewide Sport Fish Restoration Program Coordination | Sport Fish Restoration Program Coordination | 222,000 | 74,000 | 296,000 |
| Statewide Freshwater Fisheries Research & Surveys | Fish Population Structure, Biotic Fluctuations, Environmental Disturbances in Public Fishing Areas | 73,500 | 24,500 | 98,000 |
| Statewide Freshwater Fisheries Technical Guidance | Statewide Freshwater Fisheries Technical Guidance | 84,000 | 28,000 | 112,000 |
| Statewide Marine Fisheries Technical Guidance | Statewide Marine Fisheries Technical Guidance | 132,000 | 44,000 | 176,000 |
| Statewide Marine Fisheries Research & Surveys | Survey of Fish and Habitat | 675,000 | 225,000 | 900,000 |
| | Hawaii Marine Recreational Fishing Survey | 300,000 | 100,000 | 400,000 |
| | Investigation of Hawaiian Estuaries | 663,500 | 221,167 | 884,667 |
| | Aquatic Resources Database | 201,375 | 67,125 | 268,500 |
| | Life Histories of Marine Fishes | 78,000 | 26,000 | 104,000 |
| | Total Grant Cost | 1,917,875 | 639,292 | 2,557,167 |
| Hawaii Aquatic Resources Education Program | Aquatic Resources Education | 450,000 | 150,000 | 600,000 |
| | Overall Total Grant Costs | 4,064,375 | 1,354,792 | 5,419,167 |

These Department programs, which the United States Fish & Wildlife Service (USFWS) oversee, are audited annually by the Department's single audit. The Wildlife Restoration Program and Sport Fish Restoration Program are also audited on a five-year cycle by the Department of Interior's Office of the Inspector General so these audits should be available for review. Finally, all DAR sport fish project proposals are reviewed annually by USFWS to ensure they are in alignment with the purposes of the Sport Fish Restoration grant.

Mahalo for the opportunity to present testimony on this measure.