JOSH GREEN, M.D.

**SYLVIA LUKE**LIEUTENANT GOVERNOR | KA HOPE KIA'ĀINA





#### STATE OF HAWAI'I | KA MOKU'ĀINA 'O HAWAI'I DEPARTMENT OF LAND AND NATURAL RESOURCES KA 'OIHANA KUMUWAIWAI 'ĀINA

P.O. BOX 621 HONOLULU, HAWAII 96809

#### DAWN N.S. CHANG

CHAIRPERSON
BOARD OF LAND AND NATURAL RESOURCES
COMMISSION ON WATER RESOURCE
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M. KALEO MANUEL DEPUTY DIRECTOR - WATER

AQUATIC RESOURCES
BOATING AND OCEAN RECREATION
BUREAU OF CONVEYANCES
COMMISSION ON WATER RESOURCE
MANAGEMENT
CONSERVATION AND COASTAL LANDS
CONSERVATION AND RESOURCES
ENFORCEMENT
ENGINEERING
FORESTRY AND WILDLIFE
HISTORIC PRESERVATION
KAHOOLAWE ISLAND RESERVE COMMISSION
LAND
STATE PARKS

# Testimony of DAWN N. S. CHANG Chairperson

# Before the House Committee on WATER AND LAND

Thursday, February 2, 2023 9:30 AM State Capitol, Conference Room 430 and Videoconference

### In consideration of HOUSE BILL 909 RELATING TO WATER CONSERVATION

House Bill 909 proposes to establish a water neutrality turf replacement program, a new special fund and appropriates an unspecified amount of general funds to implement this program. The Department of Land and Natural Resources (Department) acknowledges the intent of this measure and offers the following comments.

The Department's Commission on Water Resource Management (Commission) supports water conservation and efficiency of water use, which is essential because climate change is expected to reduce future freshwater availability in many areas of the State of Hawai'i and may also cause an increase in frequency and severity of drought events. Turf replacement incentives may be an effective way to reduce residential and landscape irrigation water use in Hawai'i. According to the Honolulu Board of Water Supply, the average residential household consumes between 6,000 to 9,000 gallons per month, with approximately half of that for outdoor use. A turf replacement program could save an average of 45,000 gallons per year of fresh water per participating household on the Island of O'ahu.

Turf replacement programs are established in several states in the continental United States, including California and Nevada. Many of these programs are established by water districts/wholesalers or at the county level through utilities, who are best suited to outreach this program to their customers. The Commission feels that this model would work best in Hawai'i for several reasons:

 County water departments serve the largest population and market for water conservation programs;

- County water departments have established water conservation programs, but may lack adequate funding;
- County water departments have effective outreach and communication with their customers through billing stuffers and other communication media; and
- The Commission has very limited staffing available to implement and make rules for a new water conservation incentives program targeted for a utility's customers.

The Commission notes that House Bill 1303, introduced in this session, proposes to appropriate moneys to the City and County of Honolulu and the County of Hawai'i for water conservation programs related to replacing water-intensive landscaping with less water-intensive alternatives. The Commission recommends that the water neutrality turf replacement program be incorporated into House Bill 1303 and include the County of Maui and County of Kauai.

Mahalo for the opportunity to comment on this measure.

JOSH GREEN, M.D. GOVERNOR

OFFICE OF THE PUBLIC DEFENDER

EMPLOYEES' RETIREMENT SYSTEM HAWAI'I EMPLOYER-UNION HEALTH BENEFITS TRUST FUND



LUIS P. SALAVERIA

SABRINA NASIR DEPUTY DIRECTOR

# STATE OF HAWAI'I DEPARTMENT OF BUDGET AND FINANCE

Ka 'Oihana Mālama Mo'ohelu a Kālā P.O. BOX 150 HONOLULU, HAWAI'I 96810-0150 ADMINISTRATIVE AND RESEARCH OFFICE BUDGET, PROGRAM PLANNING AND MANAGEMENT DIVISION FINANCIAL ADMINISTRATION DIVISION OFFICE OF FEDERAL AWARDS MANAGEMENT

## **WRITTEN ONLY**

TESTIMONY BY LUIS P. SALAVERIA
DIRECTOR, DEPARTMENT OF BUDGET AND FINANCE
TO THE HOUSE COMMITTEE ON WATER & LAND
ON
HOUSE BILL NO. 909

February 2, 2023 9:30 a.m. Room 430 and Videoconference

#### RELATING TO WATER CONSERVATION

The Department of Budget and Finance (B&F) offers comments on this bill.

House Bill (H.B.) No. 909: establishes the Water Neutrality Turf Replacement Program to be administered by the Commission on Water Resource Management; provides for financial incentives for individuals and entities to replace irrigated turf with water-wise landscaping; creates the Water Neutrality Turf Replacement Special Fund that would generate revenues through legislative appropriations, grants, gifts, donations, interest, dividends, and other income; and appropriates an unspecified sum of general funds for FY 24 and FY 25 for deposit into the special fund and an unspecified sum of special funds for FY 24 and FY 25 for the Water Neutrality Turf Replacement Program.

As a matter of general policy, B&F does not support the creation of any special fund which does not meet the requirements of Section 37-52.3, HRS. Special funds should: 1) serve a need as demonstrated by the purpose, scope of work, and an explanation why the program cannot be implemented successfully under the general

fund appropriation process; 2) reflect a clear nexus between the benefits sought and charges made upon the users or beneficiaries or a clear link between the program and the sources of revenue; 3) provide an appropriate means of financing for the program or activity; and 4) demonstrate the capacity to be financially self-sustaining. Regarding H.B. No. 909, it is difficult to determine whether the proposed special fund would be self-sustaining.

Thank you for your consideration of our comments.

#### **BOARD OF WATER SUPPLY**

CITY AND COUNTY OF HONOLULU 630 SOUTH BERETANIA STREET HONOLULU, HI 96843 www.boardofwatersupply.com



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DAWN B. SZEWCZYK, P.E. Ex-Officio EDWIN H. SNIFFEN, Ex-Officio

ERNEST Y. W. LAU, P.E. Manager and Chief Engineer

ELLEN E. KITAMURA, P.E. Deputy Manager and Chief Engineer

The Honorable Linda Ichiyama, Chair and Members Committee on Water and Land House of Representatives Hawaii State Capitol, Room 430 Honolulu, Hawaii 96813

Dear Chair Ichiyama and Members:

SUBJECT: House Bill 909: Relating to Water Conservation

The Honolulu Board of Water Supply (BWS) supports House Bill (HB) 909. This bill establishes the water neutrality turf replacement program to provide financial incentives to replace irrigated turf with turf or other plants that use less water. With the challenges we face now, we must find solutions to protect our environment and water resources. Population growth, climate change, contamination, drought, emerging regulations and decreasing recharge to groundwater aquifers are considerable threats, so we need innovative solutions that can incentivize behavior to conserve and protect our water resources.

The BWS is working hard to preserve and protect our most essential resource – water. The water neutrality turf replacement program is an innovative way to get residents to exercise water-wise landscaping. The BWS encourages residents of single-family homeowners to consider xeriscaping as an ideal way of minimizing water waste. Other BWS efforts include promoting BWS Water Sensible program, launched in April 2018, Oahu residents and businesses have the opportunity to save water and money. The overall water savings has been over 54.2 million gallons saved per year based on over 9,033 rebates that have been provided for efficient clothes washing machines, rain barrels, and weather-based irrigation controllers and other efficiency measures.

Thank you for the opportunity to testify in support of HB 909.

Very truly yours,

ERNEST Y.W. LAU, P.E.

Manager and Chief Engineer



#### **HOUSE COMMITTEE ON WATER AND LAND**

February 2, 2022 9:30 AM Conference Room 430

In SUPPORT of HB909: Relating to Water Conservation

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Aloha Chair Lowen, Vice Chair Poepoe, and Committee Members,

On behalf of our 20,000 members and supporters, the Sierra Club of Hawai'i **SUPPORTS** HB909, which would incentivize the use of water-efficient landscaping, and thereby reduce the ongoing placement of unnecessary strains on our limited and precious water resources.

Water is our most precious resource – as has been made abundantly clear through Oʻahu's water contamination crisis, and in the growing impacts of climate destabilization on our rainfall patterns, watershed integrity, and water cycle. As we look ahead to even greater strains and demands that will be placed on our water resources, to support all aspects of life in our islands – from the restoration and perpetuation of cultural practices that may be the key to our food security and overall resiliency, to the development and maintenance of housing, schools, farms, and hospitals – we must be ever more mindful of how water can be better conserved and most appropriately used.

By incentivizing the greater use of water-efficient landscaping, this measure can help to shift our norms away from the use of water for largely ornamental purposes. This in turn may help to conserve our limited water resources, and leave more water available to serve the much more pressing needs of present and future generations. Notably, this measure's promoted use of indigenous plants – already recognized as a priority under the state procurement code – in water-efficient landscaping can also help to restore our islands' ecological and cultural integrity, and by extension our cultural and social fabric.

Accordingly, the Sierra Club of Hawai'i respectfully urges the Committee to **PASS** HB909. Mahalo nui for the opportunity to testify.

### **HB-909**

Submitted on: 2/1/2023 8:31:25 AM

Testimony for WAL on 2/2/2023 9:30:00 AM

<b>Submitted By</b>	Organization	<b>Testifier Position</b>	Testify
Jane Au	Individual	Support	Written Testimony Only

#### Comments:

Given the rampant water contamination happening in our state, we need all the help conserving water we can get. I support this bill which requires the State to administer a program that incentivizes replacing water intensive landscaping with water conservative landscaping. This is a simple solution that will have long term benefits.

# **HB-909**

Submitted on: 2/1/2023 2:11:53 PM

Testimony for WAL on 2/2/2023 9:30:00 AM

<b>Submitted By</b>	Organization	<b>Testifier Position</b>	Testify
Walter Ritte	Individual	Support	Written Testimony Only

# Comments:

I am in support of hb 909... it is a no brainer.

# **HB-909**

Submitted on: 2/1/2023 10:47:01 PM

Testimony for WAL on 2/2/2023 9:30:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Shauna Springer	Individual	Support	Written Testimony Only

Comments:

Kāko'o wau! I support!