THE SENATE THIRTY-SECOND LEGISLATURE, 2023 STATE OF HAWAII

S.R. NO. 55

MAR 1 0 2023

SENATE RESOLUTION

REQUESTING THE HAWAII CIVIL RIGHTS COMMISSION AND EXECUTIVE OFFICE ON AGING TO STUDY THE PREVALENCE OF AGE DISCRIMINATION IN HIRING APPLICANTS OVER THE AGE OF SIXTY.

WHEREAS, the United States Congress passed the Age Discrimination in Employment Act of 1967, title 29 United States Code section 621, as amended, to protect certain applicants and employees forty years of age and older from discrimination on the basis of age in the hiring; promotion; discharge; compensation; or terms, conditions, or privileges of employment; and

WHEREAS, in April 2017, the United States Bureau of Labor 9 Statistics published a summary of an article that appeared in 10 the Federal Reserve Bank of San Francisco Economic Letter 2017-11 06, February 27, 2017, "Age Discrimination and Hiring of Older 12 Workers", reporting on employer responses to applicant profiles 13 for advertised positions by measuring the number of callbacks 14 each age group of fictitious but otherwise identical applicants 15 received for a subsequent interview; and 16

WHEREAS, the authors found that, across all the 18 applications, the callback rate for interviews was uniformly 19 lower for older applicants - a finding that they describe as 20 21 "consistent with age discrimination in hiring"; for sales positions, the thirty percent gap in callback rates between 22 23 young and older men was statistically significant but still smaller than the thirty-six percent gap in the rates for young 24 and older women; and 25

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27 WHEREAS, the National Council on Aging and American 28 Association of Retired Persons have produced numerous studies 29 documenting the pervasiveness of ageism in the workplace; and 30

WHEREAS, there is ample anecdotal information suggestingthat many human resources departments utilize specific search

2023-2449 SR HMSO

S.R. NO. 55

engines such as Intelius, TruthFinder, Spokeo, and BeenVerified 1 2 to prescreen applicant information before contacting a 3 prospective employee for an interview; and 4 5 WHEREAS, Patrick Button, Assistant Professor of Economics at Tulane University, offered testimony before the United States 6 7 Equal Employment Opportunity Commission that explained that 8 enforcement of anti-discrimination laws as applied to hiring is 9 more difficult than other types of anti-discrimination enforcement because most of the discrimination occurs at the 10 11 interview offer phase, making it nearly impossible to prove that 12 age discrimination is the reason for a lack of interview; and 13 14 WHEREAS, this body finds that in Hawaii, many employers do 15 not acknowledge receipt of a resume or application for a position, which is an important factor in proving hiring 16 17 discrimination; and 18 19 WHEREAS, the State of Connecticut passed legislation in 2021 that makes it a discriminatory employment practice for an 20 21 employer to require a prospective employee to provide a date of birth, dates of school attendance, or graduation dates on an 22 23 initial employment application; and 24 25 WHEREAS, Hawaii has a strong commitment to the protection of civil rights; and 26 27 WHEREAS, article I, section 5, of the Hawaii State 28 Constitution provides that, "No person shall be deprived of 29 life, liberty or property without due process of law, nor be 30 31 denied the equal protection of the laws, nor be denied the enjoyment of the person's civil rights or be discriminated 32 33 against in the exercise thereof because of race, religion, sex or ancestry."; and 34 35 WHEREAS, the Legislature gave meaning to this commitment by 36 creating the Hawaii Civil Rights Commission through the 37 enactment of Act 219, Session Laws of Hawaii 1988, and Acts 386 38 39 and 387, Session Laws of Hawaii 1989, and making discriminatory practices in employment unlawful, including discrimination 40 41 because of age under section 378-2, Hawaii Revised Statutes; and 42

2023-2449 SR HMSO

S.R. NO. 55

WHEREAS, in establishing the Executive Office on Aging, the 1 Legislature declared that, "in keeping with the traditional 2 American concept of the inherent dignity of the individual in 3 our democratic society, the older people of our State are 4 5 entitled to, and it is the joint and several duty and responsibility of the State of Hawaii and its counties to enable 6 our older people to secure equal opportunity to the full and 7 8 free enjoyment of" an adequate income in retirement and 9 opportunity for employment with no discriminatory personnel 10 practices because of age; now, therefore, 11 BE IT RESOLVED by the Senate of the Thirty-second 12 13 Legislature of the State of Hawaii, Regular Session of 2023, that the Hawaii Civil Rights Commission and Executive Office on 14 Aging are requested to study the prevalence of age 15 discrimination in the hiring of applicants over the age of 16 sixty; and 17 18 19 BE IT FURTHER RESOLVED that the Hawaii Civil Rights Commission and Executive Office on Aging are requested to 20 21 collaborate on a report to the Legislature concerning: 22 23 (1)Any discriminatory practices and barriers limiting the ability of Hawaii's kupuna to reenter the workforce; 24 25 (2) 26 Recommendations on mitigation measures to eliminate age discrimination and reduce barriers to hiring 27 28 individuals over the age of sixty; and 29 (3) Any other matters the Hawaii Civil Rights Commission 30 and Executive Office on Aging deem appropriate; and 31 32 BE IT FURTHER RESOLVED that the Hawaii Civil Rights 33 Commission and Executive Office on Aging are requested to submit 34 their findings and recommendations, including any proposed 35 legislation, to the Legislature no later than twenty days prior 36 to the convening of the Regular Session of 2024; and 37 38 39 BE IT FURTHER RESOLVED that certified copies of this Resolution be transmitted to the Director of Labor and 40 Industrial Relations, Director of Health, Executive Director of 41

2023-2449 SR HMSO

Page 4

S.R. NO. 55

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1 the Hawaii Civil Rights Commission, and Director of the
2 Executive Office on Aging.
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