HOUSE OF REPRESENTATIVES THIRTY-SECOND LEGISLATURE, 2023 STATE OF HAWAII H.B. NO. ⁷⁷⁷ H.D. 2

A BILL FOR AN ACT

RELATING TO BACKGROUND CHECKS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the department of 2 human services assists vulnerable persons, including minors, 3 young adults, and vulnerable adults. It is therefore necessary 4 for the department to exercise caution when employing or 5 retaining workers, including volunteers, contractors, and 6 others, whose positions place them in close proximity with 7 persons who may be at risk.

8 Accordingly, the purpose of this Act is to help ensure the 9 safety of vulnerable persons by authorizing the department of 10 human services to conduct comprehensive background checks on current or prospective employees, volunteers, contractors, 11 12 contractors' employees and volunteers, subcontractors, and subcontractors' employees and volunteers whose position places 13 or would place them in close proximity to certain minors, young 14 adults, or vulnerable adults. 15

16 SECTION 2. Section 346-2.5, Hawaii Revised Statutes, is 17 amended to read as follows:

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1	"[[]§346-2.5[] Criminal history record] <u>Background</u> checks.
2	(a) The department shall develop procedures for obtaining
3	verifiable information regarding the criminal history of any
4	person who is employed or seeking employment, including a
5	contractor and its employees or [agents] subcontractor and its
6	employees if prior authority to access federal tax information
7	has been provided by the United States Department of the
8	Treasury, if the person will require access to federal tax
9	information. The procedures shall include criminal history
10	record checks in accordance with section 846-2.7. Information
11	obtained pursuant to this subsection shall be used exclusively
12	by the department for the purpose of determining whether a
13	person is suitable for accessing federal tax information in
14	accordance with applicable federal laws.
15	(b) The department may terminate or deny employment to any
16	current or prospective employee [or applicant,] or terminate or
17	refuse to secure the services of a contractor and its employees
18	or [agents] subcontractor and its employees authorized under
19	subsection (a), if the department finds by reason of the nature
20	and circumstances of the background investigation conducted

21 under subsection (a) that the <u>current or prospective</u> employee,

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1	[applicant,] contractor, [or] contractor's employees [or
2	agents], subcontractor, or subcontractor's employees pose a risk
3	to the security of federal tax information. Termination or
4	denial of employment or refusal to secure services under this
5	subsection shall only occur after appropriate notification to
6	the <u>current or prospective</u> employee, [applicant, or] contractor,
7	or subcontractor of the findings of the background
8	investigation, and after the current or prospective employee,
9	[applicant, or] contractor <u>, or subcontractor</u> is given an
10	opportunity to respond to the findings. Nothing in this
11	subsection shall abrogate any applicable appeal rights under
12	chapters 76 and 89, or administrative rules of the department.
13	(c) The department shall develop procedures for obtaining
14	verifiable information regarding the criminal history, and
15	information confirming the reputable and responsible character,
16	of any current or prospective employee, volunteer, contractor,
17	contractor's employee or volunteer, subcontractor, or
18	subcontractor's employee or volunteer who will be in close
19	proximity to minors, young adults, or vulnerable adults who are
20	receiving from the department:
21	(1) Child welfare services;

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1	(2)	Social services;
2	(3)	Services intended to prevent abuse or neglect; or
3	(4)	Services intended to assist youth aging out of foster
4		care with obtaining and maintaining independent living
5		skills.
6	(d)	Any current or prospective employee, volunteer,
7	contracto	r, contractor's employee or volunteer, subcontractor,
8	or subcon	tractor's employee or volunteer whose position places
9	or would	place them in close proximity to minors, young adults,
10	or vulner	able adults as described in subsection (c) shall:
11	(1)	Be fingerprinted for purposes of a criminal record
12		check;
13	(2)	Submit to a criminal history record check in
14		accordance with section 846-2.7;
15	(3)	Consent to the department obtaining other criminal
16		history records for verification; and
17	(4)	Consent to the department conducting searches of the
18		adult abuse registry and child abuse and neglect
19		registry;
20	provided	that a new department employee or volunteer shall be
21	fingerpri	nted before beginning employment or volunteer work;



1	provided further that the information obtained pursuant to this
2	subsection and subsection (e) shall be used exclusively by the
3	department to determine whether it is appropriate for the person
4	to work in close proximity to minors, young adults, or
5	vulnerable adults.
6	(e) The department may periodically obtain criminal
7	history information on all persons who are subject to this
8	section through the Hawaii criminal justice data center.
9	(f) The department may terminate or deny employment to a
10	current or prospective employee or volunteer, or terminate or
11	refuse to secure the services of a contractor or the
12	contractor's employees or volunteers or a subcontractor or the
13	subcontractor's employees or volunteers if the department finds,
14	based on the results of the background investigation conducted
15	pursuant to subsections (d) and (e), that the current or
16	prospective employee, volunteer, contractor, contractor's
17	employee or volunteer, subcontractor, or subcontractor's
18	employee or volunteer may pose a risk to the health, safety,
19	security, or well-being of minors, young adults, or vulnerable
20	adults as described in subsection (c). Termination or denial of
21	employment or termination or refusal to secure services under

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1	this subsection shall occur only after the department notifies
2	the current or prospective employee, contractor, or
3	subcontractor of the findings of the background investigation,
4	and after the current or prospective employee, contractor, or
5	subcontractor is given an opportunity to respond to the
6	findings. Nothing in this subsection shall abrogate any
7	applicable rights to appeal under chapters 76 and 89 or the
8	administrative rules of the department.
9	$\left[\frac{(c)}{(c)}\right]$ The department shall be exempt from section
10	831-3.1 and need not conduct investigations, notifications, or
11	hearings under this section in accordance with chapter 91.
12	(h) For purposes of this section:
13	"Vulnerable adult" has the same meaning as defined in
14	section 346-222.
15	"Young adult" means a person between the ages of eighteen
16	and twenty-one or a person authorized by the Foster Care
17	Independence Act of 1999 (P.L. 106-169), or other applicable
18	law, regardless of age, to receive benefits and services aimed
19	at assisting youth aging out of foster care in the United States
20	in obtaining and maintaining independent living skills."

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SECTION 3. Section 378-2.5, Hawaii Revised Statutes, is 1 amended by amending subsection (d) to read as follows: 2 "(d) Notwithstanding subsections (b) and (c), the 3 requirement that inquiry into and consideration of a prospective 4 employee's conviction record may take place only after the 5 individual has received a conditional job offer, and the 6 limitation to the most recent seven-year period for felony 7 8 convictions and the most recent five-year period for misdemeanor 9 convictions, excluding the period of incarceration, shall not 10 apply to employers who are expressly permitted to inquire into 11 an individual's criminal history for employment purposes 12 pursuant to any federal or state law other than subsection (a), 13 including: 14 (1) Employers of individuals or supervisors of individuals 15 responsible for screening passengers or property under 16 title 49 United States Code section 44901 or 17 individuals with unescorted access to an aircraft of an air carrier or foreign carrier or in a secured area 18 19 of an airport in the United States pursuant to title 20 49 United States Code section 44936(a);

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[(1)-]	(2) The State or any of its branches, political
	subdivisions, or agencies pursuant to sections 78-2.7
	and 831-3.1;
(3)	Armed security services pursuant to section 261-17(b);
[-(2)]	(4) The department of education and public library
	system pursuant to section 302A-601.5;
(5)	Private schools pursuant to sections 302C-1 and
	378-3(8);
(6)	The department of health and providers of a
	developmental disabilities domiciliary home pursuant
	to section 321-15.2;
[(3)]	(7) The department of health with respect to
	employees, providers, or subcontractors in positions
	that place them in direct contact with clients when
	providing non-witnessed direct mental health services
	pursuant to section 321-171.5;
(8)	The department of human services pursuant to sections
	346-2.5, 346-97, and 352-5.5;
(9)	The department of public safety pursuant to section
	<u>353C-5;</u>
	$\frac{(3)}{(+2)}$ $\frac{(5)}{(6)}$ $\frac{(6)}{(+3)}$ $\frac{(8)}{(9)}$

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1	(10)	Financial institutions in which deposits are insured
2		by a federal agency having jurisdiction over the
3		financial institution pursuant to section 378-3(9);
4	(11)	The board of directors of a cooperative housing
5		corporation or the manager of a cooperative housing
6		project pursuant to section 421I-12;
7	(12)	Employers in the business of insurance pursuant to
8		section 431:2-201.3;
9	(13)	Detective agencies and security guard agencies
10		pursuant to sections 463-6(b) and 463-8(b);
11	(14)	The board of directors of an association under chapter
12		514B, or the managing agent or resident manager of a
13		condominium pursuant to section 514B-133;
14	[-(4)-]	(15) The judiciary pursuant to section 571-34; and
15	[(5)]	(16) The counties pursuant to section 846-2.7(b)(5),
16		[(33), (34), (35), (36), and (38);] <u>(26), (27), (28),</u>
17		(29), and (31).
18	[(6)	Armed security services pursuant to section 261-17(b);
19	-(-7)-	Providers of a developmental disabilities domiciliary
20		home pursuant to section 321-15.2;

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1	(8)	Private schools pursuant to sections 302C-1 and
2		378-3(8);
3	(9)	Financial institutions in which deposits are insured
4		by a federal agency having jurisdiction over the
5		financial institution pursuant to section 378-3(9);
6	(10)	Detective agencies and security guard agencies
7		pursuant-to sections 463-6(b) and 463-8(b);
8	(11)	Employers in the business of insurance pursuant to
9		section 431:2-201.3;
10	(12)	Employers of individuals or supervisors of individuals
11		responsible for screening passengers or property under
12		title-49-United States Code section 44901 or
13		individuals with unescorted access to an aircraft of
14		an air carrier or foreign carrier or in a secured area
15		of an airport in the United States pursuant to title
16		49 United States Code section 44936(a);
17	(13)	The department of human services pursuant to sections
18		346-97 and 352-5.5;
19	(14) -	The public library system pursuant to section
20		302A-601.5;

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1	(15)	The department of public safety pursuant to section
2		353C-5;
3	(16)	The board of directors of a cooperative housing
4		corporation or the manager of a cooperative housing
5		project pursuant to section 4211-12;
6	(17)	The board of directors of an association under chapter
7		514B, or the managing agent or resident manager of a
8		condominium pursuant to section 514B-133; and
9	(18)	The-department-of health pursuant to section
10		321-15.2.]"
11	SECT	ION 4. Section 846-2.7, Hawaii Revised Statutes, is
12	amended by	y amending subsection (b) to read as follows:
13	"(b)	Criminal history record checks may be conducted by:
14	(1)	The department of health or its designee on operators
15		of adult foster homes for individuals with
16		developmental disabilities or developmental
17		disabilities domiciliary homes and their employees, as
18		provided by section 321-15.2;
19	(2)	The department of health or its designee on
20		prospective employees, persons seeking to serve as
21		providers, or subcontractors in positions that place



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1		them in direct contact with clients when providing
2		non-witnessed direct mental health or health care
3	•	services as provided by section 321-171.5;
4	(3)	The department of health or its designee on all
5		applicants for licensure or certification for,
6		operators for, prospective employees, adult
7		volunteers, and all adults, except adults in care, at
8	,	healthcare facilities as defined in section 321-15.2;
9	(4)	The department of education on employees, prospective
10		employees, and teacher trainees in any public school
11		in positions that necessitate close proximity to
12		children as provided by section 302A-601.5;
13	(5)	The counties on employees and prospective employees
14		who may be in positions that place them in close
15		proximity to children in recreation or child care
16		programs and services;
17	(6)	The county liquor commissions on applicants for liquor
18		licenses as provided by section 281-53.5;
19	(7)	The county liquor commissions on employees and
20		prospective employees involved in liquor

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1		admi	nistration, law enforcement, and liquor control		
2		inve	investigations;		
3	(8)	The	department of human services on [operators] <u>:</u>		
4		<u>(A)</u>	Current or prospective employees or contractors		
5			who have access to federal tax information in		
6			order to comply with requirements of federal law,		
7			regulation, or procedure, and current or		
8	·		prospective employees, volunteers, contractors,		
9			contractors' employees or volunteers,		
10			subcontractors, or subcontractors' employees or		
11			volunteers who are in a position that requires		
12			close proximity to minors, young adults, or		
13			vulnerable adults, as provided by section		
14			346-2.5;		
15		<u>(B)</u>	Purchase of service contracted and subcontracted		
16			service providers and their employees and		
17			volunteers, as provided by sections 346-2.5 and		
18	·		<u>346-97;</u>		
19		(C)	Operators and employees of child caring		
20			institutions, child placing organizations, and		

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1			[foster boarding] <u>resource family</u> homes as
2			provided by section 346-17;
3	[(9)	The -	department of human services on prospective]
4	•	(D)	Prospective adoptive parents as established under
5			section 346-19.7;
6		<u>(E)</u>	Foster grandparent program, senior companion
7	•		program, and respite companion program
8			participants as provided by section 346-97;
9		<u>(F)</u>	Contracted and subcontracted service providers
10			and their current and prospective employees that
11			provide home and community-based services under
12			section 1915(c) of the Social Security Act, title
13			42 United States Code section 1396n(c), or under
14			any other applicable section or sections of the
15			Social Security Act for the purposes of providing
16			home and community-based services, as provided by
17			section 346-97;
18		<u>(G)</u>	Persons exempt pursuant to section 346-152 to be
19			eligible to provide child care and receive child
20			care subsidies as provided by section 346-152.5;

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1		<u>(H)</u>	Staff members of the Hawaii youth correctional
2			facility as provided by section 352-5.5; and
3		<u>(I)</u>	Employees, prospective employees, and volunteers
4			of contracted providers and subcontractors in
5			positions that place them in close proximity to
6			youth when providing services on behalf of the
7			office or the Hawaii youth correctional facility
8			as provided by section 352D-4.3;
9	[(10)]	(9)	The department of human services or its designee
10		on aj	pplicants to operate child care facilities,
11		hous	ehold members of the applicant, prospective
12		empl	oyees of the applicant, and new employees and
13		hous	ehold members of the provider after registration
14		or l	icensure as provided by section 346-154, and
15		pers	ons subject to section 346-152.5;
16	[(11)	The	department of human services on persons exempt
17		purs	uant to section 346-152 to be eligible to provide
18		chil	d-care-and-receive-child-care-subsidies-as
19		prov.	ided by section 346-152.5;
20	(12)]	(10)	The department of health on operators and
21		empl	oyees of home and community-based case management

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1		agencies and operators and other adults, except for
2		adults in care, residing in community care foster
3		family homes as provided by section 321-15.2;
4	[(13)	The department of human services on staff members of
5		the Hawaii youth correctional facility as provided by
6		section 352-5.5;
7	(14)	The-department of human services-on-employees,
8		prospective employees, and volunteers of contracted
9		providers and subcontractors in positions that place
10		them in close proximity to youth when providing
11		services on behalf of the office or the Hawaii youth
12		correctional facility as provided by section 352D-4.3;
13	(15)]	(11) The judiciary on employees and applicants at
14		detention and shelter facilities as provided by
15		section 571-34;
16	[(16)]	(12) The department of public safety on employees and
17	•	prospective employees who are directly involved with
18		the treatment and care of persons committed to a
19		correctional facility or who possess police powers
20	•	including the power of arrest as provided by section
21		353C-5;



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1	[(17)]	(13) The board of private detectives and guards on
2	·	applicants for private detective or private guard
3		licensure as provided by section 463-9;
4	[(18)]	(14) Private schools and designated organizations on
5		employees and prospective employees who may be in
6		positions that necessitate close proximity to
7		children; provided that private schools and designated
8		organizations receive only indications of the states
9		from which the national criminal history record
10	•	information was provided pursuant to section 302C-1;
11	[-(19)]	(15) The public library system on employees and
12		prospective employees whose positions place them in
13		close proximity to children as provided by section
14		302A-601.5;
15	[-(20)]	(16) The State or any of its branches, political
16		subdivisions, or agencies on applicants and employees
17		holding a position that has the same type of contact
18		with children, vulnerable adults, or persons committed
19	·	to a correctional facility as other public employees
20		who hold positions that are authorized by law to

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1		require criminal history record checks as a condition
2		of employment as provided by section 78-2.7;
3	[(21)]	(17) The department of health on licensed adult day
4		care center operators, employees, new employees,
5		subcontracted service providers and their employees,
6		and adult volunteers as provided by section 321-15.2;
7	[(22) -	The department of human services on purchase of
8		service contracted and subcontracted service providers
9		and their employees serving clients of the adult
10		protective and community services branch, as provided
11		by section 346-97;
12	(23)	The department of human services on foster grandparent
13		program, senior companion program, and respite
14		companion program participants as provided by section
15		346-97;
16	(24) -	The department of human services on contracted and
17		subcontracted service providers and their current and
18		prospective employees that provide home and community-
19		based services under section 1915(c) of the Social
20		Security Act, title 42 United States Code section
21		1396n(c), or under any other applicable section or

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1		sections of the Social Security Act for the purposes
2		of providing home and community-based services, as
3		provided by section 346-97;
4	-(25)]	(18) The department of commerce and consumer affairs
5		on proposed directors and executive officers of a
6		bank, savings bank, savings and loan association,
7		trust company, and depository financial services loan
8		company as provided by section 412:3-201;
9	[-(26)]	(19) The department of commerce and consumer affairs
10		on proposed directors and executive officers of a
11		nondepository financial services loan company as
12		provided by section 412:3-301;
13	[-(27) -]	(20) The department of commerce and consumer affairs
14		on the original chartering applicants and proposed
15		executive officers of a credit union as provided by
16		section 412:10-103;
17	[(28)]	(21) The department of commerce and consumer affairs
18		on:
19		(A) Each principal of every non-corporate applicant
20		for a money transmitter license;

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1		(B)	Each person who upon approval of an application
2			by a corporate applicant for a money transmitter
3			license will be a principal of the licensee; and
4		(C)	Each person who upon approval of an application
5			requesting approval of a proposed change in
6			control of licensee will be a principal of the
7			licensee,
8		as pi	rovided by sections 489D-9 and 489D-15;
9	[-(29)]	(22)	The department of commerce and consumer affairs
10		on aj	oplicants for licensure and persons licensed under
11		title	e 24;
12	[(30)]	(23)	The Hawaii health systems corporation on:
13		(A)	Employees;
14		(B)	Applicants seeking employment;
15		(C)	Current or prospective members of the corporation
16			board or regional system board; or
17		(D)	Current or prospective volunteers, providers, or
18			contractors,
19		in ar	ny of the corporation's health facilities as
20		prov	ided by section 323F-5.5;

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1	[-(3])]	(24) The department of commerce and consumer affairs
2		on:
3		(A) An applicant for a mortgage loan originator
4		license, or license renewal; and
5		(B) Each control person, executive officer, director,
6		general partner, and managing member of an
7		applicant for a mortgage loan originator company
8		license or license renewal,
9		as provided by chapter 454F;
10	[(32)]	(25) The state public charter school commission or
11		public charter schools on employees, teacher trainees,
12		prospective employees, and prospective teacher
13		trainees in any public charter school for any position
14		that places them in close proximity to children, as
15		provided in section 302D-33;
16	[(33)]	(26) The counties on prospective employees who work
17		with children, vulnerable adults, or senior citizens
18	,	in community-based programs;
19	[-(34)]	(27) The counties on prospective employees for fire
20		department positions that involve contact with
21		children or vulnerable adults;

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1	[(35)]	(28) The counties on prospective employees for
2		emergency medical services positions that involve
3		contact with children or vulnerable adults;
4	[(36)]	(29) The counties on prospective employees for
5		emergency management positions and community
6		volunteers whose responsibilities involve planning and
7		executing homeland security measures including
8		viewing, handling, and engaging in law enforcement or
9		classified meetings and assisting vulnerable citizens
10		during emergencies or crises;
11	[-(37) -]	(30) The State and counties on employees, prospective
12		employees, volunteers, and contractors whose position
13		responsibilities require unescorted access to secured
14		areas and equipment related to a traffic management
15		center;
16	[-(38) -]	(31) The State and counties on employees and
17		prospective employees whose positions involve the
18	·	handling or use of firearms for other than law
19		enforcement purposes;
20	[-(39)]	(32) The State and counties on current and
21		prospective systems analysts and others involved in an

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1		agency's information technology operation whose
2		position responsibilities provide them with access to
3		proprietary, confidential, or sensitive information;
4	[(40)]	(33) The department of commerce and consumer affairs
5		on:
6		(A) Applicants for real estate appraiser licensure or
7		certification as provided by chapter 466K;
8		(B) Each person who owns more than ten per cent of an
9		appraisal management company who is applying for
10		registration as an appraisal management company,
11		as provided by section 466L-7; and
12		(C) Each of the controlling persons of an applicant
13		for registration as an appraisal management
14		company, as provided by section 466L-7;
15	[-(41)]	(34) The department of health or its designee on all
16		license applicants, licensees, employees, contractors,
17		and prospective employees of medical cannabis
18		dispensaries, and individuals permitted to enter and
19		remain in medical cannabis dispensary facilities as
20		provided under sections 329D-15(a)(4) and
21		329D-16(a)(3);

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1	[(42)]	(35) The department of commerce and consumer affairs
2	•	on applicants for nurse licensure or license renewal,
3		reactivation, or restoration as provided by sections
4		457-7, 457-8, 457-8.5, and 457-9;
5	[(43)]	(36) The county police departments on applicants for
6		permits to acquire firearms pursuant to section 134-2
7		and on individuals registering their firearms pursuant
8		to section 134-3;
9	[(44)]	(37) The department of commerce and consumer affairs
10		on:
11		(A) Each of the controlling persons of the applicant
12		for licensure as an escrow depository, and each
13		of the officers, directors, and principals who
14		will be in charge of the escrow depository's
15		activities upon licensure; and
16		(B) Each of the controlling persons of an applicant
17		for proposed change in control of an escrow
18		depository licensee, and each of the officers,
19		directors, and principals who will be in charge
20		of the licensee's activities upon approval of the
21		application,



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1		as provided by chapter 449;
2	[(45)]	(38) The department of taxation on current or
3		prospective employees or contractors who have access
4		to federal tax information in order to comply with
5		requirements of federal law, regulation, or procedure,
6		as provided by section 231-1.6;
7	[(46)]	(39) The department of labor and industrial relations
8		on current or prospective employees or contractors who
9		have access to federal tax information in order to
10	•	comply with requirements of federal law, regulation,
11		or procedure, as provided by section 383-110;
12	[-(47)	The department of human services on current or
13		prospective employees or contractors who have access
14		to federal tax information in order to comply with
15		requirements of federal law, regulation, or procedure,
16		as provided by section 346-2.5;
17	(48) -]	(40) The child support enforcement agency on current
18		or prospective employees or contractors who have
19		access to federal tax information in order to comply
20		with federal law, regulation, or procedure, as
21		provided by section 576D-11.5;

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 $\left[\frac{(49)}{(41)}\right]$ (41) The department of the attorney general on 1 current or prospective employees or employees or 2 agents of contractors who have access to federal tax 3 information to comply with requirements of federal 4 law, regulation, or procedure, as provided by section 5 28-17; 6 $\left[\frac{(50)}{(42)}\right]$ (42) The department of commerce and consumer affairs 7 8 on each control person, executive officer, director, 9 general partner, and managing member of an installment 10 loan licensee, or an applicant for an installment loan 11 license, as provided in chapter 480J; [[(51)]](43) The University of Hawaii on current and 12 13 prospective employees and contractors whose duties include ensuring the security of campus facilities and 14 15 persons; and [[(52)]] (44) Any other organization, entity, or the State, 16 17 its branches, political subdivisions, or agencies as may be authorized by state law." 18 19 SECTION 5. Statutory material to be repealed is bracketed and stricken. New statutory material is underscored. 20

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SECTION 6. This Act shall take effect on June 30, 3000;
 provided that the amendments made to section 378-2.5, Hawaii
 Revised Statutes, by section 3 of this Act shall not be repealed
 when that section is amended on January 1, 2024, pursuant to
 section 62 of Act 278, Session Laws of Hawaii 2022.





Report Title:

DHS; Criminal History Background Checks; Vulnerable Persons

Description:

Authorizes the department of human services to conduct background checks for current and prospective employees, volunteers, contractors, contractors' employees and volunteers, subcontractors, and subcontractors' employees and volunteers who are in positions that require close proximity to certain minors, young adults, or vulnerable adults. Effective 6/30/3000. (HD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

