### A BILL FOR AN ACT

RELATING TO HOUSING.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the State has a 2 housing crisis. A 2019 study commissioned by the department of 3 business, economic development, and tourism found that the State will require an additional 50,156 homes by the year 2025, with 4 5 the city and county of Honolulu requiring 22,168 new units, 6 Hawaii county requiring 13,303 new units, Maui county requiring 7 10,404 new units, and Kauai county requiring 4,281 new housing 8 units. While this forecast projects an acute housing shortage, 9 there has been a lack of measurable progress at the county level 10 to enact policies that will stimulate housing production to meet 11 the projected demand.

12 The legislature further finds that the Federal Home Loan 13 Mortgage Corporation, commonly known as Freddie Mac, reflects 14 that the average thirty-year fixed residential mortgage interest 15 rate has increased from 3.07 per cent in October 2021 to 6.90 16 per cent in October 2022, a one hundred twenty five per cent 17 increase, which dramatically increases the monthly cost of

2023-0395 НВ НМЅО

1 owning a home for Hawaii residents and decreases the maximum 2 sale price of income-specified units built under chapter 201H, 3 Hawaii Revised Statutes. Furthermore, the one-month term 4 secured overnight financing rate, which is a metric used by 5 lenders to determine real estate construction loan interest 6 rates, has increased from 0.05 per cent in November 2021 to 3.81 7 per cent in November 2022, a seventy-five-fold increase, 8 dramatically increasing the cost of construction financing to 9 build residential units. These increases in home loan and 10 construction loan interest rates has rendered chapter 201H, 11 Hawaii Revised Statutes, unusable by the home building 12 community.

13 The purpose of this Act is to breathe life back into the 14 chapter 201H program during this period of high interest rates, 15 so that the chapter 201H program can be utilized as intended--to 16 increase the affordable housing supply in Hawaii--by requiring 17 the counties to issue affordable housing credits for income-18 specified housing units built under chapter 201H, Hawaii Revised 19 Statutes.

20 SECTION 2. Section 46-15.1, Hawaii Revised Statutes, is
21 amended to read as follows:

2023-0395 HB HMSO

Page 2

H.B. NO. 678

1 "§46-15.1 Housing; county powers. (a) Notwithstanding 2 any law to the contrary, any county shall have and may exercise 3 the same powers, subject to applicable limitations, as those 4 granted the Hawaii housing finance and development corporation 5 pursuant to chapter 201H insofar as those powers may be 6 reasonably construed to be exercisable by a county for the 7 purpose of developing, constructing, and providing low- and 8 moderate-income housing; provided that no county shall be 9 empowered to cause the State to issue general obligation bonds 10 to finance a project pursuant to this section; provided further 11 that county projects shall be granted an exemption from general excise or receipts taxes in the same manner as projects of the 12 13 Hawaii housing finance and development corporation pursuant to 14 section 201H-36; and provided further that section 201H-16 shall 15 not apply to this section unless federal quidelines specifically 16 provide local governments with that authorization and the 17 authorization does not conflict with any state laws. The powers 18 shall include the power, subject to applicable limitations, to: 19 (1)Develop and construct dwelling units, alone or in 20 partnership with developers;

#### 2023-0395 HB HMSO

1	(2)	Acquire necessary land by lease, purchase, exchange,
2		or eminent domain;
3	(3)	Provide assistance and aid to a public agency or other
4		person in developing and constructing new housing and
5		rehabilitating existing housing for elders of low- and
6		moderate-income, other persons of low- and moderate-
7		income, and persons displaced by any governmental
8		action, by making long-term mortgage or interim
9		construction loans available;
10	(4)	Contract with any eligible bidders to provide for
11		construction of urgently needed housing for persons of
12		low- and moderate-income;
13	(5)	Guarantee the top twenty-five per cent of the
14		principal balance of real property mortgage loans,
15		plus interest thereon, made to qualified borrowers by
16		qualified lenders;
17	(6)	Enter into mortgage guarantee agreements with
18		appropriate officials of any agency or instrumentality
19		of the United States to induce those officials to
20		commit to insure or to insure mortgages under the
21		National Housing Act, as amended;

2023-0395 HB HMSO

1 Make a direct loan to any qualified buyer for the (7) 2 downpayment required by a private lender to be made by 3 the borrower as a condition of obtaining a loan from 4 the private lender in the purchase of residential 5 property; 6 (8) Provide funds for a share, not to exceed fifty per 7 cent, of the principal amount of a loan made to a 8 qualified borrower by a private lender who is unable 9 otherwise to lend the borrower sufficient funds at 10 reasonable rates in the purchase of residential 11 property; and 12 (9) Sell or lease completed dwelling units. 13 For purposes of this section, a limitation is applicable to 14 the extent that it may reasonably be construed to apply to a 15 county. 16 (b) Each county shall recognize housing units developed by 17 the department of Hawaiian home lands and issue affordable 18 housing credits to the department of Hawaiian home lands. The 19 credits shall be transferable and shall be issued on a one-20 credit for one-unit basis, unless the housing unit is eligible 21 for additional credits as provided by adopted county ordinances,

2023-0395 HB HMSO

Page 5

### H.B. NO. 678

1 rules, or any memoranda of agreement between a county and the 2 department of Hawaiian home lands. In the event that credits are transferred by the department of Hawaiian home lands, 3 4 twenty-five per cent of any monetary proceeds from the transfer 5 shall be used by the department of Hawaiian home lands to 6 develop units for rental properties. Credits shall be issued 7 for each single-family residence, multi-family unit, other 8 residential unit, whether for purposes of sale or rental, or if 9 allowed under the county's affordable housing programs, vacant 10 lot, developed by the department of Hawaiian home lands. The 11 credits may be applied county-wide within the same county in 12 which the credits were earned to satisfy affordable housing 13 obligations imposed by the county on market-priced residential 14 and non-residential developments. County-wide or project-15 specific requirements for housing class, use, or type; or 16 construction time for affordable housing units shall not impair, 17 restrict, or condition the county's obligation to apply the 18 credits in full satisfaction of all county requirements, whether 19 by rule, ordinance, or particular zoning conditions of a 20 project. Notwithstanding any provisions herein to the contrary, 21 the department may enter into a memorandum of agreement with the

2023-0395 HB HMSO

1 county of Kauai to establish, modify, or clarify the conditions 2 for the issuance, transfer, and redemption of the affordable 3 housing credits in accordance with county affordable housing 4 ordinances or rules. Notwithstanding any provisions herein to 5 the contrary, the department may enter into a memorandum of 6 agreement with the city and county of Honolulu to establish, modify, or clarify the conditions for the issuance, transfer, 7 8 and redemption of the affordable housing credits in accordance 9 with county affordable housing ordinances or rules. At least 10 half of the affordable housing credits issued by the city and 11 county of Honolulu shall be subject to a memorandum of agreement 12 pursuant to this subsection.

For purposes of this section, "affordable housing obligation" means the requirement imposed by a county, regardless of the date of its imposition, to develop vacant lots, single-family residences, multi-family residences, or any other type of residence for sale or rent to individuals within a specified income range.

(c) Each county shall recognize housing units developed
 pursuant to chapter 201H and issue affordable housing credits to
 the eligible developer, as defined in section 201H-32, for



Page 7

1	residences required to be sold or rented to individuals within a
2	specified income range. The credits shall be transferable and
3	shall be issued on a one-credit for one-unit basis, unless the
4	housing unit is eligible for additional credits as provided by
5	county ordinance or rule or any memoranda of agreement between a
6	county and the Hawaii housing finance and development
7	corporation. In the event that the Hawaii housing finance and
8	development corporation owns credits and the credits are
9	transferred, twenty-five per cent of any monetary proceeds from
10	the transfer shall be used by the Hawaii housing finance and
11	development corporation to develop units for rental properties.
12	Credits shall be issued for each income-specified single-family
13	residence, multi-family unit, other residential unit, whether
14	for purposes of sale or rental, or if allowed under the county's
15	affordable housing programs, vacant lot, developed pursuant to
16	chapter 201H. If low-income housing tax credits are utilized in
17	conjunction with chapter 201H, then credits shall not be issued.
18	The credits may be applied county-wide within the same county in
19	which the credits were earned to satisfy affordable housing
20	obligations imposed by the county on market-priced residential
21	and non-residential developments. County-wide or project-



Page 8

1	specific requirements for housing class, use, or type or
2	construction time for affordable housing units shall not impair,
3	restrict, or condition the county's obligation to apply the
4	credits in full satisfaction of all county requirements, whether
5	by ordinance, rule, or particular zoning conditions of a
6	project. Notwithstanding any provisions herein to the contrary,
7	the Hawaii housing finance and development corporation may enter
8	into a memorandum of agreement with the county of Kauai to
9	establish, modify, or clarify the conditions for the issuance,
10	transfer, and redemption of the affordable housing credits in
11	accordance with county affordable housing ordinances or rules.
12	Notwithstanding any provisions herein to the contrary, the
13	Hawaii housing finance and development corporation may enter
14	into a memorandum of agreement with the city and county of
15	Honolulu to establish, modify, or clarify the conditions for the
16	issuance, transfer, and redemption of the affordable housing
17	credits in accordance with county affordable housing ordinances
18	or rules.
19	For purposes of this section, "affordable housing
20	obligation" means the requirement imposed by a county,
21	regardless of the date of its imposition, to develop vacant



H.B. NO. 678

1	lots, single-family residences, multi-family residences, or any				
2	other type of residence for sale or rent to individuals within a				
3	specified	specified income range.			
4	[ <del>(c)</del>	] <u>(d)</u> Notwithstanding any law to the contrary, any			
5	county may:				
6	(1)	Authorize and issue bonds under chapter 47 and chapter			
7		49 to provide moneys to carry out the purposes of this			
8		section or section 46-15.2, including the satisfaction			
9		of any guarantees made by the county pursuant to this			
10		section;			
11	(2)	Appropriate moneys of the county to carry out the			
12		purposes of this section;			
13	(3)	Obtain insurance and guarantees from the State or the			
14		United States, or grants from either;			
15	(4)	Designate, after holding a public hearing on the			
16		matter and with the approval of the respective			
17		council, any lands owned by it for the purposes of			
18		this section;			
19	(5)	Provide interim construction loans to partnerships of			
20		which it is a partner and to developers whose projects			
21		qualify for federally assisted project mortgage			

2023-0395 НВ НМSO

1 insurance, or other similar programs of federal 2 assistance for persons of low and moderate income; and 3 (6) Adopt rules pursuant to chapter 91 as are necessary to 4 carry out the purposes of this section. 5 [-(d)-] (e) Notwithstanding any law to the contrary, a

6 county may waive its right to repurchase a privately-developed 7 affordable housing unit built pursuant to a unilateral agreement 8 or similar instrument, and may transfer that right of repurchase 9 to a qualified nonprofit housing trust for the purpose of 10 maintaining the unit as affordable for as long as required by 11 the county program.

12 For the purposes of this subsection, "qualified nonprofit 13 housing trust" means a corporation, association, or other duly 14 chartered organization that is registered and in good standing 15 with the State; that is recognized by the Internal Revenue 16 Service as a charitable or otherwise tax-exempt organization 17 under section 501(c)(3) of the Internal Revenue Code of 1986, as 18 amended; and that has the capacity, resources, and mission to 19 carry out the purposes of this section as determined by the 20 county in which the housing unit is located.

2023-0395 HB HMSO

Page 11

# H.B. NO. 678

1 [(e)] (f) A qualified nonprofit housing trust shall report 2 the status and use of its housing units to its respective county 3 by November 30 of each calendar year. 4 [(f)] (g) The provisions of this section shall be 5 construed liberally so as to effectuate the purpose of this 6 section in facilitating the development, construction, and 7 provision of low- and moderate-income housing by the various 8 counties. 9 [(g)] (h) For purposes of this section, "low and moderate 10 income housing" means any housing project that meets the 11 definition of "low- and moderate-income housing project" in section 39A-281." 12 13 SECTION 3. Act 98, Session Laws of Hawaii 2012, as amended 14 by Act 102, Session Laws of Hawaii 2015, section 4, as amended 15 by Act 55, Session Laws of Hawaii 2016, section 50, as amended 16 by Act 80, Session Laws of Hawaii 2019, section 2, is amended by 17 amending section 3 to read as follows: 18 "SECTION 3. This Act shall take effect upon its approval, 19 and shall be repealed on July 1, 2024; provided that section 46-20 15.1, Hawaii Revised Statutes, shall be reenacted pursuant to 21 section 3 of Act 141, Session Laws of Hawaii 2009, and in

2023-0395 HB HMSO

1	accordance with section 23 of Act 96, Session Laws of Hawaii				
2	2014[ $\cdot$ ] and section 9 of Act 159, Session Laws of Hawaii 2017."				
3	SECTION 4. Statutory material to be repealed is bracketed				
4	and stricken. New statutory material is underscored.				
5	SECTION 5. This Act shall take effect on July 1, 2023;				
6	provided that:				
7	(1) The a	amendments made to section 46-15.1, Hawaii Revised			
8	Statu	ites, by section 2 of this Act shall not be			
9	repea	aled when that section is reenacted on July 1,			
10	2024,	pursuant to:			
11	(A)	Section 3 of Act 141, Session Laws of Hawaii			
12		2009, as amended by Act 102, Session Laws of			
13		Hawaii 2015, section 3, as amended by Act 80,			
14		Session Laws of Hawaii 2019, section 1; and			
15	(B)	Section 3 of Act 98, Session Laws of Hawaii 2012,			
16		as amended by Act 102, Session Laws of Hawaii			
17		2015, section 4, as amended by Act 55, Session			
18		Laws of Hawaii 2016, section 50, as amended by			
19		Act 80, Session Laws of Hawaii 2019, section 2;			
20		and			

2023-0395 HB HMSO

10

H.B. NO. 678

1 (2) On July 1, 2031, section 2 of this Act shall be 2 repealed and section 46-15.1, Hawaii Revised Statutes, 3 shall be reenacted in the form in which it read on 4 June 29, 2009; provided further that the amendments 5 made to section 46-15.1, Hawaii Revised Statutes, by 6 section 11 of Act 96, Session Laws of Hawaii 2014, and section 3 of Act 159, Session Laws of Hawaii 2017, 7 8 shall not be repealed when that section is reenacted 9 pursuant to this paragraph.

× n. Ale INTRODUCED BY: JAN 2 0 2023

#### Report Title:

Affordable Housing; Counties; Development; HHFDC

#### Description:

Clarifies a county's obligations with respect to housing developed through the housing development programs overseen by the Hawaii housing finance and development corporation. Sunsets 7/1/2031.

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