#### A BILL FOR AN ACT

RELATING TO HEALTH DATA SHARING.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the ability to
- 2 securely and efficiently exchange patient health information
- 3 electronically has become vitally important to improve health
- 4 outcomes, reduce health care costs, and connect health care
- 5 providers together to enhance care coordination.
- 6 Furthermore, the legislature finds that health equity and
- 7 access continue to be a challenge for Hawaii, especially for
- 8 Native Hawaiians and Pacific Islanders, as social and economic
- 9 factors distinct from medical care are powerful predictors of
- 10 health outcomes and disease burden throughout a person's life.
- 11 From a population health perspective, this means that evidence-
- 12 based policies that affect the broader conditions in which
- 13 people are born, grow, and live can exert a powerful influence
- 14 on health and well-being. From an operational perspective,
- 15 data-driven efforts to better coordinate human and social
- 16 supports with the medical and health care sectors provide

- 1 opportunities to deliver services that are more client centered,
- 2 efficient, effective, and tailored.
- 3 The legislature also finds that the federal Centers for
- 4 Medicare and Medicaid Services and Office of the National
- 5 Coordinator for Health Information Technology continue to move
- 6 toward interoperability and mandated standards-based health data
- 7 sharing to help improve health information exchange and patient
- 8 care. To be truly successful in moving toward value-based care
- 9 as a way to improve outcomes, lower costs, and improve health
- 10 equity, payers and providers need access to timely, actionable
- 11 data.
- 12 The purpose of this Act is to:
- 13 (1) Establish a Hawaii health data exchange framework that
- 14 will accelerate and expand the exchange of health
- information among health care entities and government
- 16 agencies in Hawaii to create greater health equity,
- 17 address health care disparities, and improve health
- 18 outcomes in the State's communities; and
- 19 (2) Establish a working group to assist the department of
- 20 health with developing the Hawaii health data exchange
- 21 framework.

ı	SECT	ION 2. For purposes of this Act, "health information"
2	includes,	for hospitals, clinics, and physician practices, all
3	electroni	c health information as defined under title 45 Code of
4	Federal R	egulations section 171.102 and held by the entity.
5	"Health i	nformation" means, at a minimum, the data required to
6	be shared	under the Centers for Medicare and Medicaid Services
7	Interoper	ability and Patient Access regulations for public
8	programs	as contained in United States Department of Health and
9	Human Ser	vices final rule CMS-9115-F, 85 Federal Register 25510.
10	SECT	ION 3. (a) On or before September 1, 2030, there is
11	establish	ed within the department of health a Hawaii health data
12	exchange	framework that shall:
13	(1)	Include a single data sharing agreement and common set
14		of policies and procedures that shall leverage and
15		advance national standards for information exchange
16		and data content, and that shall govern and require
17		the exchange of health information among health care
18		entities and government agencies in the State in real
19		time;
20	(2)	Be technology agnostic and not an information
21		technology system or single repository of data:

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1	(3)	Be designed to enable and require real-time access to,
2		or exchange of, health information among health care
3		providers and payers through any health information
4		exchange network, health information organization, or
5		technology that adheres to specified standards and
6		policies; and

- (4) Align with state and federal data requirements, including the federal Health Insurance Portability and Accountability Act of 1996 (P.L. 104-191) and other applicable state and federal privacy laws related to the sharing of data among and between providers, payers, and the government, while also streamlining and reducing reporting burden.
- 14 (b) On or before September 1, 2030, the department of 15 health shall work with necessary state agencies and stakeholders 16 as needed to encourage the inclusion of public and private 17 health entities, to the extent possible, as part of the Hawaii 18 health data exchange framework to assist public and private 19 entities to connect through uniform standards and policies. It 20 is the intent of the legislature that all state and county public health agencies will exchange electronic health 21

- 1 information in real time with participating health care entities
  2 to protect and improve the health and well-being of the
- 3 community.
- 4 (c) On or before September 1, 2030, and in alignment with
- 5 existing federal standards and policies, the following health
- $\mathbf{6}$  care organizations shall execute the Hawaii health data exchange
- 7 framework data sharing agreement pursuant to subsection (a):
- 8 (1) General acute care hospitals;
- 9 (2) Physician organizations and medical groups;
- 10 (3) Nursing facilities, including skilled nursing
- facilities;
- 12 (4) Health care service plans and accident and health or
- sickness insurance providers, including without
- 14 limitation, those governed under title 24 of the
- 15 Hawaii Revised Statutes, as well as any entity
- 16 contracted with the State to provide medicaid managed
- 17 care services:
- 18 (5) Clinical laboratories that are regulated by the
- department of health; and
- 20 (6) Acute psychiatric hospitals.

- 1 (d) Except as provided in subsection (e), on or before
- 2 September 1, 2032, the entities listed in subsection (b) shall
- 3 exchange health information, or provide access to health
- 4 information, to and from each other, and beginning on
- 5 January 31, 2034, to and from the entities listed in subsection
- 6 (e), in real time as specified by the department of health
- 7 pursuant to the Hawaii health data exchange framework data
- 8 sharing agreement for treatment, payment, or health care
- 9 operations.
- 10 (e) On January 31, 2034, the following entities shall
- 11 exchange health information, or provide access to health
- 12 information, to and from each other and to and from the entities
- 13 subject to subsection (d), in real time as specified by the
- 14 department of health pursuant to the Hawaii health data exchange
- 15 framework data sharing agreement for treatment, payment, or
- 16 health care operations:
- 17 (1) Physician practices of fewer
- than physicians;
- 19 (2) Rehabilitation hospitals;
- 20 (3) Critical access hospitals;

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1	(4)	Rural general acute care hospitals with fewer
.2		than acute care beds;
3	(5)	Acute psychiatric hospitals operated by the State; and
4	(6)	Any nonprofit clinic with fewer than health
5		care providers.
6	(f)	The department of health shall work with experienced
7	health en	tities and partners represented in the working group
8	establish	ed pursuant to section 4 of this Act to provide
9	technical	assistance to the entities outlined in subsections (b)
10	and (c).	
11	(g)	On or before September 1, 2024, the department of
12	health sh	all develop in consultation with the working group
13	establish	ed pursuant to section 4 of this Act a strategy for
14	unique, s	ecure digital identities capable of supporting master
15	patient i	ndices to be implemented by private and public

SECTION 4. (a) The department of health shall convene a

working group no later than September 1, 2023, to advise on

legislation developing and implementing the Hawaii health data

exchange framework.

organizations in the State.

1	(b)	The working group shall consist of the following
2	members,	or their designee:
3	(1)	The director of health;
4	(2)	The administrator of the med-QUEST division of the
5		department of human services;
6	(3)	The insurance commissioner of the department of
7		commerce and consumer affairs' insurance division;
8	(4)	The administrator of the Hawaii employer-union health
9		benefits trust fund;
10	(5)	A representative of the house of representatives, to
11		be appointed by the speaker of the house of
12		representatives; and
13	(6)	A representative of the senate, to be appointed by the
14		president of the senate.
15	(c)	The members of the working group listed in subsection
16	(b) shall	l invite a representative from each of the following
17	entities	to be a member of the working group:
18	(1)	Hawaii Health Information Exchange;
19	(2)	Hawaii Medical Association; and
20	(3)	Healthcare Association of Hawaii.

1	(d)	The majority of working group members may invite any
2	other per	son deemed necessary to be a member of the working
3	group.	
4	(e)	The working group shall provide information and advice
5	to the de	partment of health on health information issues,
6	including	:
7	(1)	Identifying which health information, at a minimum,
8		should be shared for specified purposes between the
9		entities represented in the working group and those
10		that will be required to execute the Hawaii health
11		data exchange framework data sharing agreement;
12	(2)	Identifying gaps in the life cycle of health
13		information with proposed solutions, including gaps in
14		any of the following:
15		(A) Health information creation, including the use of
16		national standards in clinical documentation,
17		health plan records, and social services data;
18		(B) Translation, mapping, controlled vocabularies,
19		coding, and data classification;
20		(C) Storage, maintenance, and management of health
21		information; and

1		(D) Linking, sharing, exchanging, and providing
2		access to health information;
3	(3)	Identifying ways to incorporate data related to social
4		determinants of health, such as housing and food
5		insecurity, into shared health information;
6	(4)	Identifying ways to incorporate data related to
7		underserved or underrepresented populations, including
8		but not limited to data regarding sexual orientation,
9		gender identity, and racial and ethnic minorities;
10	(5)	Identifying ways to incorporate relevant data on
11		behavioral health and substance use disorder
12		conditions;
13	(6)	Addressing the privacy, security, and equity risks of
14		expanding care coordination, health information
15		exchange, access, and telehealth in a dynamic
16		technological and entrepreneurial environment in which
17		data and network security are under constant threat of
18		attack;
19	(7)	Developing policies and procedures consistent with
20		national standards and federally adopted standards in
21		the exchange of health information and ensuring that

1		nealth information sharing broadly implements national
2		frameworks and agreements consistent with federal
3		rules and programs;
4	(8)	Developing definitions of complete clinical,
5		administrative, and claims data consistent with
6		federal policies and national standards;
7	(9)	Identifying how all payers will be required to provide
8		enrollees with electronic access to enrollees' health
9		information, consistent with rules applicable to
10		federal payer programs;
11	(10)	Assessing governance structures to help guide policy
12		decisions and general oversight; and
13	(11)	Identifying federal, state, private, or philanthropic
14		sources of funding that could support data access and
15		exchange.
16	(f)	The working group shall select a chairperson from
17	among its	members.
18	(g)	The working group shall hold public meetings with
19	stakehold	ers, solicit input, and set its own meeting agendas.
20	(h)	The members of the working group shall serve without
21	compensati	ion but shall be reimbursed for any actual and

- 1 necessary expenses, including travel expenses, incurred in
- 2 connection with their duties as members of the working group.
- 3 (i) The working group shall submit an update based on the
- 4 input from members on the issues identified in subsection (e),
- 5 including any recommendations, to the legislature no later than
- 6 twenty days prior to the convening of the regular session of
- 7 2024.
- 8 (j) For purposes of implementing this Act, including but
- 9 not limited to hiring staff and consultants, facilitating and
- 10 conducting meetings, conducting research and analysis, and
- 11 developing the required reports, the working group and
- 12 department of health may enter into exclusive or nonexclusive
- 13 contracts on a bid or negotiated basis. Any contract executed
- 14 pursuant to this Act shall be exempt from chapter 103D, Hawaii
- 15 Revised Statutes; provided that the working group shall ensure
- 16 transparency when executing the contract.
- 17 (k) All actions to implement the Hawaii health data
- 18 exchange framework, including the adoption or development of any
- 19 data sharing agreement, requirements, policies and procedures,
- 20 guidelines, subgrantee contract provisions, or reporting
- 21 requirements, shall be exempt from chapter 103D, Hawaii Revised

- 1 Statutes; provided that the working group shall ensure
- 2 transparency. The department of health shall release program
- $oldsymbol{3}$  notices that detail the requirements of the Hawaii health data
- 4 exchange framework.
- 5 SECTION 5. There is appropriated out of the general
- 7 much thereof as may be necessary for fiscal year 2023-2024 and
- 8 the same sum or so much thereof as may be necessary for fiscal
- 9 year 2024-2025 for the purposes of this Act.
- 10 The sums appropriated shall be expended by the department
- 11 of health for the purposes of this Act.
- 12 SECTION 6. This Act shall take effect on June 30, 3000.

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#### Report Title:

Health Information; Hawaii Health Data Exchange Framework; Working Group; Appropriation

#### Description:

Establishes the Hawaii health data exchange framework. Establishes a working group to assist the department of health on legislation developing and implementing the framework. Requires certain health care organizations to execute a health data sharing agreement by 9/1/2032. Establishes deadlines for certain entities to begin sharing health information. Appropriates funds. Effective 6/30/3000. (HD1)

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