# A BILL FOR AN ACT

RELATING TO SPECIAL MANAGEMENT AREAS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that targeted amendments 2 to the definition of "development" as it relates to special 3 management areas will promote, not undercut, the environmental 4 controls and quality that special management area regulations 5 are intended to protect. Under existing law, the broad 6 definition of "development" coupled with rising labor and materials costs can trigger a mandatory special management area 7 use permit review for improvements, facilities, and incidental 8 9 structures that may not warrant such intense scrutiny and the 10 associated costs and delays that go along with it.

11 The legislature further finds that exclusions from the 12 special management area definition of "development" are 13 desirable for activities such as the following:

14 (1) Installation, maintenance, repair, and replacement of
15 public pedestrian and bicycle facilities to reduce
16 reliance on vehicles;

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Trash removal, invasive vegetation removal or control, 1 (2) 2 and fencing for invasive species control or preservation of native habitats to improve the quality 3 of the environment; 4 5 (3) Installation, maintenance, repair, and replacement of 6 lighting, fixtures, and equipment to comply with 7 standards at public facilities, including health and safety standards, to protect native seabird 8 9 populations and reduce light pollution; and 10 (4) Installation, maintenance, repair, and replacement of 11 security measures for existing public facilities. 12 The purpose of this Act is to expand exclusions to the 13 definition of "development" in chapter 205A, Hawaii Revised 14 Statutes, to reduce the need for special management area permits 15 for certain activities. 16 SECTION 2. Section 205A-22, Hawaii Revised Statutes, is 17 amended by amending the definition of "development" to read as 18 follows:

19 ""Development" [means]:

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<ul> <li>land or in or under water within a special management</li> <li>area that are included below:</li> <li>[(++)](A) Placement or erection of any solid material</li> <li>or any gaseous, liquid, solid, or thermal waste;</li> <li>[(++)](B) Grading, removing, dredging, mining, or</li> <li>extraction of any materials;</li> <li>[(++)](C) Change in the density or intensity of use of</li> <li>land, including but not limited to the division</li> <li>or subdivision of land;</li> <li>[(++)](D) Change in the intensity of use of water,</li> <li>ecology related thereto, or of access thereto;</li> <li>and</li> <li>[(++)](E) Construction, reconstruction, or alteration</li> <li>of the size of any structure[-]; and</li> <li>[(++)](A) Construction or reconstruction of a single-</li> <li>family residence that is less than seven thousand</li> <li>five hundred square feet of floor area[\[\tau]]; is not</li> <li>situated on a shoreline parcel or a parcel that</li> </ul>	1	(1) Means any of the uses, activities, or operations on
<ul> <li>[(1)] (A) Placement or erection of any solid material or any gaseous, liquid, solid, or thermal waste;</li> <li>[(2)] (B) Grading, removing, dredging, mining, or extraction of any materials;</li> <li>[(2)] (C) Change in the density or intensity of use of land, including but not limited to the division or subdivision of land;</li> <li>[(4)] (D) Change in the intensity of use of water, ecology related thereto, or of access thereto; and</li> <li>[(5)] (E) Construction, reconstruction, or alteration of the size of any structure [-]; and</li> <li>["Development" does] (2) Does not include the following: [(1)] (A) Construction or reconstruction of a single-family residence that is less than seven thousand five hundred square feet of floor area[7]; is not</li> </ul>	2	land or in or under water within a special management
<ul> <li>or any gaseous, liquid, solid, or thermal waste;</li> <li>[+2+] (B) Grading, removing, dredging, mining, or</li> <li>extraction of any materials;</li> <li>[+3+] (C) Change in the density or intensity of use of</li> <li>land, including but not limited to the division</li> <li>or subdivision of land;</li> <li>[+4+] (D) Change in the intensity of use of water,</li> <li>ecology related thereto, or of access thereto;</li> <li>and</li> <li>[+5+] (E) Construction, reconstruction, or alteration</li> <li>of the size of any structure [-]; and</li> <li>[+1+] (A) Construction or reconstruction of a single-</li> <li>family residence that is less than seven thousand</li> <li>five hundred square feet of floor area[_]; is not</li> </ul>	3	area that are included below:
<ul> <li>6 [(2)] (B) Grading, removing, dredging, mining, or</li> <li>7 extraction of any materials;</li> <li>8 [(3)] (C) Change in the density or intensity of use of</li> <li>9 land, including but not limited to the division</li> <li>10 or subdivision of land;</li> <li>11 [(4)] (D) Change in the intensity of use of water,</li> <li>12 ecology related thereto, or of access thereto;</li> <li>13 and</li> <li>14 [(5)] (E) Construction, reconstruction, or alteration</li> <li>15 of the size of any structure[-]; and</li> <li>16 ["Development" does] (2) Does not include the following:</li> <li>17 [(4)] (A) Construction or reconstruction of a single-</li> <li>18 family residence that is less than seven thousand</li> <li>19 five hundred square feet of floor area[r]; is not</li> </ul>	4	[ <del>(1)</del> ] <u>(A)</u> Placement or erection of any solid material
<ul> <li>extraction of any materials;</li> <li>[(3)] (C) Change in the density or intensity of use of</li> <li>land, including but not limited to the division</li> <li>or subdivision of land;</li> <li>[(4)] (D) Change in the intensity of use of water,</li> <li>ecology related thereto, or of access thereto;</li> <li>and</li> <li>[(5)] (E) Construction, reconstruction, or alteration</li> <li>of the size of any structure [-]; and</li> <li>["Development" does] (2) Does not include the following:</li> <li>[(4)-] (A) Construction or reconstruction of a single-</li> <li>family residence that is less than seven thousand</li> <li>five hundred square feet of floor area[-]; is not</li> </ul>	5	or any gaseous, liquid, solid, or thermal waste;
<ul> <li>8 [(3)] (C) Change in the density or intensity of use of 9 land, including but not limited to the division 10 or subdivision of land;</li> <li>11 [(4)] (D) Change in the intensity of use of water, ecology related thereto, or of access thereto;</li> <li>13 and</li> <li>14 [(5)] (E) Construction, reconstruction, or alteration of the size of any structure [-]; and</li> <li>16 ["Development" does] (2) Does not include the following:</li> <li>17 [(1)] (A) Construction or reconstruction of a single- family residence that is less than seven thousand five hundred square feet of floor area[7]; is not</li> </ul>	6	[ <del>(2)</del> ] <u>(B)</u> Grading, removing, dredging, mining, or
<ul> <li>9 land, including but not limited to the division</li> <li>10 or subdivision of land;</li> <li>11 [(4)] (D) Change in the intensity of use of water,</li> <li>12 ecology related thereto, or of access thereto;</li> <li>13 and</li> <li>14 [(5)] (E) Construction, reconstruction, or alteration</li> <li>15 of the size of any structure [-]; and</li> <li>16 ["Development" does] (2) Does not include the following:</li> <li>17 [(1)] (A) Construction or reconstruction of a single-</li> <li>18 family residence that is less than seven thousand</li> <li>19 five hundred square feet of floor area[7]; is not</li> </ul>	7	extraction of any materials;
10 or subdivision of land; 11 [-(4+)] (D) Change in the intensity of use of water, 12 ecology related thereto, or of access thereto; 13 and 14 [-(5+)] (E) Construction, reconstruction, or alteration 15 of the size of any structure []; and 16 ["Development" does] (2) Does not include the following: 17 [-(1+)] (A) Construction or reconstruction of a single- 18 family residence that is less than seven thousand 19 five hundred square feet of floor area[-]; is not	8	[ <del>(3)</del> ] <u>(C)</u> Change in the density or intensity of use of
11 [(4)] (D) Change in the intensity of use of water, 12 ecology related thereto, or of access thereto; 13 and 14 [(5)] (E) Construction, reconstruction, or alteration 15 of the size of any structure [-]; and 16 ["Development" does] (2) Does not include the following: 17 [(1)] (A) Construction or reconstruction of a single- 18 family residence that is less than seven thousand 19 five hundred square feet of floor area[7]; is not	9	land, including but not limited to the division
12 ecology related thereto, or of access thereto; 13 and 14 [ <del>(5)</del> ] <u>(E)</u> Construction, reconstruction, or alteration 15 of the size of any structure [-]; and 16 ["Development" does] (2) Does not include the following: 17 [ <del>(1)</del> ] <u>(A)</u> Construction or reconstruction of a single- 18 family residence that is less than seven thousand 19 five hundred square feet of floor area[ <sub>7</sub> ]; is not	10	or subdivision of land;
13and14 $[(+5)]$ (E) Construction, reconstruction, or alteration15of the size of any structure $[-]$ ; and16 $["Development" does]$ (2) Does not include the following:17 $[(+1)]$ (A) Construction or reconstruction of a single-18family residence that is less than seven thousand19five hundred square feet of floor area $[\tau]$ ; is not	11	$\left[\frac{4}{2}\right]$ (D) Change in the intensity of use of water,
<ul> <li>14 [(5)] (E) Construction, reconstruction, or alteration</li> <li>15 of the size of any structure [-]; and</li> <li>16 ["Development" does] (2) Does not include the following:</li> <li>17 [(1)] (A) Construction or reconstruction of a single-</li> <li>18 family residence that is less than seven thousand</li> <li>19 five hundred square feet of floor area [7]; is not</li> </ul>	12	ecology related thereto, or of access thereto;
15 of the size of any structure $[-]$ ; and 16 ["Development" does] (2) Does not include the following: 17 [-(1)-] (A) Construction or reconstruction of a single- 18 family residence that is less than seven thousand 19 five hundred square feet of floor area $[_{\tau}]$ ; is not	13	and
16["Development" does] (2) Does not include the following:17 $[-(1)]$ (A) Construction or reconstruction of a single-18family residence that is less than seven thousand19five hundred square feet of floor area $[\tau]$ is not	14	[ <del>(5)</del> ] <u>(E)</u> Construction, reconstruction, or alteration
17 $[-(1)]$ (A) Construction or reconstruction of a single-18family residence that is less than seven thousand19five hundred square feet of floor area $[\tau]$ ; is not	15	of the size of any structure[+]; and
18 family residence that is less than seven thousand 19 five hundred square feet of floor area $[\tau]_{\underline{i}}$ is not	16	[ <del>"Development" does</del> ] <u>(2)</u> Does not include the following:
19 five hundred square feet of floor area $[\tau]$ ; is not	17	$\left[\frac{(1)}{(A)}\right]$ Construction or reconstruction of a single-
	18	family residence that is less than seven thousand
20 situated on a shoreline parcel or a parcel that	19	five hundred square feet of floor area[ $_{ au}$ ]; is not
	20	situated on a shoreline parcel or a parcel that
21 is impacted by waves, storm surges, high tide, or	21	is impacted by waves, storm surges, high tide, or

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1	shoreline erosion $[\tau]$ ; and is not part of a larger
2	development;
3	[ <del>(2)</del> ] <u>(B)</u> Repair or maintenance of roads and highways
4	within existing rights-of-way;
5	[ <del>(3)</del> ] <u>(C)</u> Routine maintenance dredging of existing
6	streams, channels, and drainage ways;
7	[ <del>(4)</del> ] <u>(D)</u> Repair and maintenance of underground
8	utility lines, including but not limited to
9	water, sewer, power, and telephone and minor
10	appurtenant structures such as pad mounted
11	transformers and sewer pump stations;
12	[ <del>(5)</del> ] <u>(E)</u> Zoning variances, except for height,
13	density, parking, and shoreline setback;
14	$\left[\frac{(6)}{(F)}\right]$ Repair, maintenance, or interior alterations
15	to existing structures;
16	$\left[\frac{(7)}{(G)}\right]$ Demolition or removal of structures, except
17	those structures located on any historic site as
18	designated in national or state registers;
19	[ <del>(8)</del> ] <u>(H)</u> Use of any land for the purpose of
20	cultivating, planting, growing, and harvesting
21	plants, crops, trees, and other agricultural,

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1	horticultural, or forestry products or animal
2	husbandry, or aquaculture or mariculture of
3	plants or animals, or other agricultural
4	purposes[7], including all traditional fishpond
5	and traditional agricultural practices;
6	[ <del>(9)</del> ] <u>(I)</u> Transfer of title to land;
7	[ <del>(10)</del> ] <u>(J)</u> Creation or termination of easements,
8	covenants, or other rights in structures or land;
9	$\left[\frac{11}{(K)}\right]$ Subdivision of land into lots greater than
10	twenty acres in size;
11	$\left[\frac{(12)}{(L)}\right]$ Subdivision of a parcel of land into four or
12	fewer parcels when no associated construction
13	activities are proposed; provided that any land
14	that is so subdivided shall not thereafter
15	qualify for this exception with respect to any
16	subsequent subdivision of any of the resulting
17	parcels;
18	[ <del>(13)</del> ] (M) Installation of underground utility lines
19	and appurtenant aboveground fixtures less than
20	four feet in height along existing corridors;

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1	[ <del>(14)</del> ]	(N) Structural and nonstructural improvements to
2		existing single-family residences, where
3		otherwise permissible;
4	[ <del>(15)</del> ]	(O) Nonstructural improvements to existing
5		commercial or noncommercial structures; [and]
6	[ <del>(16)</del> ]	(P) Construction, installation, maintenance,
7		repair, and replacement of emergency management
8		warning or signal devices and sirens;
9	<u>(Q)</u>	Installation, maintenance, repair, and
10		replacement of public pedestrian and bicycle
11		facilities, including sidewalks, paths, bikeways,
12		crosswalks, stairs, ramps, traffic control
13		barriers, signs, signals, and associated
14		improvements;
15	<u>(R)</u>	Trash removal or invasive vegetation removal or
16		control, including incidental ground disturbance,
17		excluding the use of herbicides;
18	<u>(S)</u>	Installation of fencing, including associated
19		improvements and incidental structures, for
20		invasive species control or preservation of
21		native habitats on conservation land;

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1	<u>(T)</u>	Installation, maintenance, repair, and
2		replacement of lighting, fixtures, and equipment
3		to establish compliance with current standards at
4		existing public facilities;
5	<u>(U)</u>	Installation, maintenance, repair, and
6		replacement of security measures, including
7		fencing, to existing public facilities; and
8	<u>(V)</u>	Hawaiian traditional and customary practices,
9		including work conducted by traditional means
10		near, in, or related to loko i'a, traditional
11		Hawaiian fishponds;
12	prov	ided that whenever the authority finds that any
13	excl	uded use, activity, or operation may have a
14	cumu	lative impact, or a significant environmental or
15	ecol	ogical effect on a special management area, that
16	use,	activity, or operation shall be defined as
17	"dev	elopment" for the purpose of this part."
18	SECTION 3	. This Act does not affect rights and duties that
19	matured, penal	ties that were incurred, and proceedings that were
20	begun before i	ts effective date.

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1	SECTION 4. Statutory material to be repealed is bracketed
2	and stricken. New statutory material is underscored.
3	SECTION 5. This Act shall take effect upon its approval.
4	





**Report Title:** Special Management Areas; Development; Definition; Exclusions

**Description:** Expands exclusions from the definition of "development" as it applies to special management areas to reduce the need for special management area permits for certain activities. (SD2)

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