A BILL FOR AN ACT

RELATING TO RENEWABLE ENERGY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that Act 97, Session Laws

2 of Hawaii 2015, requires electric utilities in the State to

3 achieve a one hundred per cent renewable portfolio standard by

4 December 31, 2045, with the intent to transition the State away

5 from imported fossil fuels and toward renewable local resources

6 that provide a secure source of affordable energy. The

7 successful deployment of large-scale renewable energy projects

8 is integral to the achievement of this goal.

9 The legislature further finds that in late 2021, the city

and county of Honolulu real property assessment division changed

11 the classification of some parcels of land from agricultural to

12 industrial for tax purposes as a result of those parcels being

13 developed with renewable energy projects. This change in

14 classification resulted in a drastic increase in property taxes

15 for affected renewable energy projects, resulting in some

16 project operators receiving assessments that were hundreds of

17 times higher than their prior assessments. An increase of this



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- 1 scale was not factored into contract negotiations or other
- 2 business considerations when the affected projects were financed
- 3 and under development.
- 4 The legislature additionally finds that increases in real
- 5 property taxes for renewable energy projects may significantly
- 6 impact the viability of existing and future renewable energy
- 7 projects and consequently the State's progress toward meeting
- 8 its one hundred per cent renewable energy mandate. Power
- 9 purchase contracts that have already been executed may require
- 10 renegotiations with the electric utility and renewed approvals
- 11 by the public utilities commission, neither of which is
- 12 guaranteed. Increased costs of renewable energy projects would
- 13 likely be borne by ratepayers, with low- and middle-income
- 14 residents bearing a substantial energy cost burden.
- In response to the tax increase, the Honolulu city council
- 16 adopted Ordinance 21-32 in 2021 to create a partial exemption
- 17 for renewable energy projects. While this newly enacted
- 18 ordinance provided some immediate relief, there is still
- 19 significant uncertainty related to how existing tax policies
- 20 will be applied, which could have a chilling effect on the

- 1 future development and financing of renewable energy projects in
- 2 the State due to the risk of unanticipated tax increases.
- 3 The legislature also finds that, under section 239-5,
- 4 Hawaii Revised Statutes, and section 8-10.24, Revised Ordinances
- 5 of Honolulu, public service companies, including electric
- 6 utilities, are assessed public service taxes by the city and
- 7 county of Honolulu in lieu of real property taxes, and
- 8 therefore, exempts public utilities from real property taxes on
- 9 real property that is owned or leased and actually used by a
- 10 public service company. Allowing the counties to establish an
- 11 in-lieu real property tax program for independent renewable
- 12 power producers balances the interests and goals of the State,
- 13 the counties, and the renewable power industry. A payment in-
- 14 lieu-of-tax program may similarly provide some stability for
- 15 renewable energy projects from fluctuations in real property
- 16 values and taxes.
- 17 The purpose of this Act is to provide more certainty for
- 18 renewable energy developers and ratepayers, while mitigating any
- 19 potential revenue loss to the counties, by allowing the counties
- 20 to establish an opt-in program by ordinance that allows an
- 21 annual payment in lieu of real property taxes on the land or

1 improvements thereon that are actively used to produce or store 2 renewable energy that is sold to an electric utility. 3 SECTION 2. Chapter 46, Hawaii Revised Statutes, is amended 4 by adding a new section to be appropriately designated and to 5 read as follows: 6 "§46- Renewable energy projects; payment in lieu of 7 real property taxes. A county may enact an ordinance, which it 8 may amend from time to time, to establish an opt-in by the 9 property owner or taxpayer program that allows an annual payment 10 in lieu of real property taxes on land or improvements thereon 11 that are actively used to produce or store renewable energy 12 primarily for the purpose of public consumption that is sold 13 under a power purchase contract to an electric utility; provided 14 that: 15 The ordinance also exempts renewable energy projects (1) 16 from one hundred per cent of real property taxes; and 17 (2) The payment may be determined by the county on a per 18 megawatt nameplate alternating current (AC) capacity 19 basis." SECTION 3. If any provision of this Act, or the 20 21 application thereof to any person or circumstance, is held

- 1 invalid, the invalidity does not affect other provisions or
- 2 applications of the Act that can be given effect without the
- 3 invalid provision or application, and to this end the provisions
- 4 of this Act are severable.
- 5 SECTION 4. New statutory material is underscored.
- 6 SECTION 5. This Act shall take effect on July 1, 3000.

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Report Title:

Renewable Energy Projects; Real Property Taxes; County Ordinance

Description:

Allows the counties to establish, by ordinance, an opt-in program that allows an annual payment in lieu of real property taxes on the land or improvements thereon that are actively used to produce or store renewable energy that is sold to an electric utility. Effective 7/1/3000. (HD1)

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