JOSH GREEN, M.D. GOVERNOR



STATE OF HAWAI'I DEPARTMENT OF BUDGET AND FINANCE P.O. BOX 150 HONOLULU, HAWAI'I 96810-0150

ADMINISTRATIVE AND RESEARCH OFFICE BUDGET, PROGRAM PLANNING AND MANAGEMENT DIVISION FINANCIAL ADMINISTRATION DIVISION OFFICE OF FEDERAL AWARDS MANAGEMENT (OFAM)

December 27, 2022

The Honorable Ronald D. Kouchi, President and Members of the Senate Thirty-Second State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813 The Honorable Scott K. Saiki, Speaker and Members of the House of Representatives Thirty-Second State Legislature State Capitol, Room 431 Honolulu, Hawaii 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

For your information and consideration, I am transmitting a copy of the Hawaii Employer-Union Health Benefits Trust Fund's Annual Report for fiscal year ending June 30, 2022, pursuant to section 87A-25, Hawaii Revised Statutes (HRS). In accordance with Section 93-16, Hawaii Revised Statutes, I am also informing you that the report may be viewed electronically at

http://budget.hawaii.gov/budget/reports-to-the-legislature/hawaii-employer-union-health-benefits-trust-fund/.

Sincerely,

/S/

Luis P. Salaveria Director of Finance

Enclosure

EMPLOYEES' RETIREMENT SYSTEM HAWAI'I EMPLOYER-UNION HEALTH BENEFITS TRUST FUND OFFICE OF THE PUBLIC DEFENDER



### ANNUAL REPORT

### FOR THE PERIOD JULY 1, 2021 THROUGH JUNE 30, 2022

Hawaii Employer-Union Health Benefits Trust Fund State of Hawaii

December 2022

#### HAWAII EMPLOYER-UNION HEALTH BENEFITS TRUST FUND ANNUAL REPORT Fiscal Year ended June 30, 2022

This report presents an overview of the organization and activities of the Hawaii Employer-Union Health Benefits Trust Fund (EUTF) for the fiscal year ended June 30, 2022. The EUTF manages and administers health and life insurance plans for eligible state and county employees, retirees and their eligible dependents. The statutory objective of the EUTF is to provide quality health plans that are affordable to employers and employees.

The EUTF was established under Chapter 87A of the Hawaii Revised Statutes and is administratively attached to the Department of Budget and Finance. The office is located at the City Financial Tower, 201 Merchant Street, Suite 1700, Honolulu, Hawaii.

The EUTF operates according to administrative rules originally adopted in February 2003 and most recently revised in 2021. The administrative rules were formulated to carry out the requirements of Chapter 87A.

### TRUST FUND ORGANIZATION

### Board of Trustees

The EUTF is administered by a board of trustees (Board) which is responsible for determining the benefit plans offered, negotiating and entering into contracts with insurance carriers and plan administrators, establishing eligibility criteria and management policies, managing the investments and overseeing all EUTF activities.

There are ten trustees, five representing the public employers and five representing employee-beneficiaries that includes a retiree representative. The trustees and their affiliations as of June 30, 2022 are shown below:

### **Employer Trustees**

- Roderick Becker, Administrator, Financial Administration Division, Dept. of Budget & Finance
- Damien Elefante, Chairperson, Labor and Industrial Relations Appeals Board
- Audrey Hidano, Deputy Comptroller, Dept. of Accounting and General Services
- Wesley Machida, Retiree and Government Operations Advisor, City and County of Honolulu
- Robert Yu, President and General Manager, Oahu Transit Services

### **Employee-Beneficiary Trustees**

- Jacqueline Ferguson-Miyamoto, Retiree
- Christian Fern, Executive Director, University of Hawaii Professional Assembly (UHPA)
- Celeste Nip, Hawaii Fire Fighters Association (HFFA)
- Osa Tui, President, Hawaii State Teachers Association (HSTA)
- James Wataru, United Public Workers (UPW)

Board officers for the period July 1, 2021 – June 30, 2022 were Christian Fern – Chairperson, James Wataru – Vice-Chairperson, and Wesley Machida – Secretary-Treasurer.

The Board has regularly scheduled monthly meetings. Board agendas and minutes are posted on the EUTF website at eutf.hawaii.gov.

#### Administrator and Staff

The EUTF is managed by an Administrator (Derek Mizuno) who is hired by and reports to the Board. The Administrator is assisted by an Assistant Administrator, an Investment Office, a Benefits Office, a Financial Management Officer, an Information Systems Chief, and a Member Services Branch Manager. The EUTF has a total of 61 positions (including management staff and the Administrator). The Investment Office is responsible for all investment-related activities of the EUTF and the Benefits Office is responsible for the benefit plan design, disease management and wellness programs, and auditing of enrollment and claims.

The EUTF has three branches: Financial Services, the Information Systems, and Member Services.

- The Financial Management Officer is supported by seven accountants and six account clerks, who reconcile employee accounts, collect employer/employee contributions for health benefits, process all carrier and vendor payments, prepare monthly financial statements and coordinate the annual financial audit.
- The Information Systems Chief manages support for internal information technology (IT) services, manages 1<sup>st</sup> level support for the benefits administration system, fulfills HIPAA security responsibilities, coordinates additional support services provided by the Department of Accounting and General Services Office of Enterprise Technology Services and LifeWorks and is supported by nine IT staff.
- The Member Services Branch Manager oversees the Member Services Branch and is supported by 22 employees assigned to customer service, enrollment, and training duties. Responsibilities include in-person visits, answering phone calls and e-mails from members, and processing of all employee and retiree enrollment submissions.

### Advisors, Consultants and Major Contracts

The Board contracts professional consultants and advisors on certain specific issues of importance to the EUTF:

- Benefits Plan Consultant: The Board has contracted with the Segal Company (Segal) to provide benefit plan consulting services. Segal is a major national benefits consulting firm and provides access to their wide range of services from their Glendale, California office.
- Pharmacy Benefits Consultant and Auditor: Pharmaceutical Strategies Group (PSG) provides pharmacy benefit consulting and audit services for the self-insured prescription drug plans administered by CVS Caremark and SilverScript.
- Benefits Administration System (BAS): Since May 5, 2022, LifeWorks has been
  providing the BAS software which handles all enrollment information, member
  records and premium calculations. The new BAS features a self-service member
  portal in which members can securely view and manage personal information,
  communications, supporting documents, enrolled benefits for both members and
  dependents, and monthly premium amounts. In addition, the new BAS features
  an employer portal where employers can upload files to process demographic

changes, terminations, and add new hires. The previous BAS software vendor was Vitech Systems Group, Inc.

 Investment Consultants: Meketa Investment Group (Meketa) provides general, private equity, private credit and real asset investment consulting services which includes developing and updating the EUTF's investment policy guidelines including a long-term strategic asset allocation, selecting and terminating investment managers/funds and reporting on the performance of EUTF's long term investments. In addition, Meketa assists in the asset allocation and selection, monitoring and termination of investment managers/funds for the EUTF's shortterm funds.

Effective July 1, 2022, Callan assumed responsibility from Meketa for providing private credit and real asset investment consulting services.

- Global Custody Services: Northern Trust Company provides global custody and securities lending services for EUTF's investments.
- Banking Services. Bank of Hawaii provides a full range of banking services including custody, check clearing, automated clearing house, and lock box services.
- Actuary: Gabriel Roeder Smith & Company (GRS) conducts annual actuarial valuations of the other post-employment benefit obligation for retiree health benefits.
- Auditor: The auditing firm, KKDLY LLC, procured by the State of Hawaii Office of the Auditor, began the fiscal year ending June 30, 2022 audit in July 2022.

### HEALTH AND LIFE INSURANCE BENEFIT PLANS

The EUTF provides health and life insurance benefits through contracts with the following organizations:

#### **Medical and Chiropractic**

- Hawaii Medical Service Association (HMSA)
  - 1. PPO Plans 90/10 and 80/20 plans for EUTF and HSTA VB\* employees
  - 2. PPO Plan 75/25 plan for EUTF employees
  - 3. HMO Plan for EUTF employees
  - 4. PPO Plans 90/10 plans for EUTF and HSTA VB\* retirees

### Medical, Chiropractic and Prescription Drug

- Kaiser Permanente (Kaiser)
  - 1. Comprehensive HMO Plans for EUTF and HSTA VB\* employees
  - 2. Standard HMO Plan for EUTF employees
  - 3. Comprehensive HMO Plans for EUTF and HSTA VB\* non-Medicare retirees
  - 4. Senior Advantage Medicare Plans for EUTF and HSTA VB\* Medicare retirees

### Medical

• Humana – Medicare Advantage Plan for EUTF Medicare retirees

### **Prescription Drug**

- CVS Caremark
  - 1. Prescription drug coverage for HMSA PPO and HMO Plans for EUTF and HSTA VB\* employees and non-Medicare retirees
  - 2. SilverScript (CVS provider of Medicare Part D prescription drug plans) prescription drug coverage through an Employer Group Waiver Plan (EGWP) for EUTF and HSTA VB\* Medicare retirees

### Dental

- Hawaii Dental Service (HDS)
  - 1. EUTF and HSTA VB\* employees and retirees
  - 2. Supplemental plan for HSTA VB\* employees

### Vision

• Vision Service Plan (VSP) – EUTF and HSTA VB\* employees and retirees

### Life Insurance

• Securian Financial – EUTF and HSTA VB\* employees and retirees

### **Supplemental Medical and Prescription Drug**

• HMA (Hawaii-Mainland Administrators) – EUTF employees

\*HSTA VB refers to the plans developed in response to Judge Karl Sakamoto's December 7, 2010 ruling. HSTA VB plans cover only those who were previously covered by the HSTA VEBA plans effective December 31, 2010.

The federal Affordable Care Act (ACA) became effective for the employee medical and prescription drug plans on July 1, 2011.

### INSURED AND SELF-INSURED PLANS

The following plans are fully insured:

- HMSA medical and chiropractic\*\*
- Kaiser medical, chiropractic and prescription drug
- Humana medical
- HDS dental\*\*
- VSP vision\*\*
- Securian Financial life insurance

\*\* Fully insured with one-way risk sharing - premium refund in those years in which premiums exceeds incurred claims and expenses.

The following plans are self insured:

- CVS Caremark prescription drug for employees and non-Medicare retirees
- SilverScript EGWP prescription drug for Medicare retirees
- HMA supplemental medical and prescription drug

### ACTIVITIES IN FISCAL YEAR 2022

#### New BAS

Implementation of the new BAS caused significant disruption to EUTF operations in fiscal year 2022. The new BAS implementation date was delayed from February 1, 2022 to May 5, 2022 which coincided with employee open enrollment and resulted in a significant backlog of outstanding employee and retiree enrollment forms. Additionally, members had difficulty contacting the EUTF via the telephone and email. In general, the backlog of enrollment forms and phone lines/emails were caught up in August 2022 and October 2022, respectively. EUTF continues to work with LifeWorks on resolving software issues and introducing more self-service features to the membership.

#### Benefit Plans

EUTF conducted open enrollment in October 2021 for retirees, with an effective date of January 1, 2022 and in April-May 2022 for employees, with an effective date of July 1, 2022.

There were no significant plan changes to the retiree and employee plans during fiscal year 2022.

#### Conversion of Exempt Employees to Civil Service

Act 145, Session Laws of Hawaii (SLH) 2017 allows EUTF employees to enter into the civil service system. In 2017, the EUTF Board determined that 42 exempt positions would be converted to civil service of which 40 have been converted as of June 30, 2022.

#### Investments

The other post-employment benefits trust fund (OPEB Trust) decreased by -1.7% gross of fees (-1.8% net of fees) during the fiscal year and has returned 7.4% annualized net of fees since inception (June 23, 2011) through June 30, 2022 which exceeded the investment target return of 7.0%. Fiscal year 2022 performance was better than the median public fund performance of -7.4% gross of fees. OPEB Trust net assets were \$5.8 billion (State's portion was \$3.7 billion) at June 30, 2022.

Act 268, SLH 2013 required that the State and counties (Employers) make annual required contributions (ARC), comprised of the normal cost and an amortization payment to paydown the unfunded actuarial accrued liability over a period of 30-years. Act 229, SLH 2021 suspended the Employer ARC contributions for fiscal years 2022 and 2023, only requiring the annual retiree healthcare premiums. However, all Employers, except the State and County of Hawaii, made the full ARC payment in fiscal year 2022. While the State did not make their full ARC payment in fiscal year 2022, the State made an additional (in excess of the fiscal year 2021 ARC) contribution of \$390 million for fiscal year 2021.

#### Ongoing Programs and General Operations

- 1. Novel coronavirus update
  - The EUTF offices were opened to the membership in March 2022.
  - Board and Committee meetings are open to the public both in-person and over Microsoft Teams and the telephone.
  - Active employee and retiree open enrollment sessions are conducted virtually. Additionally, other informational sessions with personnel office staff, pre-retirement sessions, new hire orientations and wellness programs are being conducted virtually.

- 2. During fiscal year 2022, the EUTF handled 43,839 (versus 45,225 in fiscal year 2021) customer service and 19,813 (versus 15,895 in 2021) accounting phone calls.
- 3. An annual actuarial valuation of the other post-employment benefit obligation for retiree health benefits for July 1, 2021 was completed by GRS. The report is posted on EUTF's website and attached to this report.
- 4. An annual audit of the EUTF, as required by Chapter 87A-25(2), was conducted for the fiscal year July 1, 2021 through June 30, 2022 by KKDLY LLC. The report is posted on EUTF's website and attached to this report.

Hawaii Employer-Union Health Benefits Trust Fund Retiree Health Care Plan Actuarial Valuation Report as of July 1, 2021





January 11, 2022

Mr. Derek Mizuno **EUTF Administrator** Hawaii Employer-Union Health Benefits Trust Fund 201 Merchant St.; Suite 1700 Honolulu, Hawaii 96813

Dear Mr. Mizuno:

Submitted in this report are the results of an actuarial valuation for the Hawaii Employer-Union Health Benefits Trust Fund (EUTF) of the liabilities associated with the employer financed retiree health benefits provided through the Hawaii Employer-Union Health Benefits Trust Fund (EUTF). The date of the valuation was July 1, 2021. The annual required contribution has been calculated for the fiscal year ending June 30, 2024. The actuarial calculations were prepared to determine the annual required employer contribution to satisfy the requirements of ACT 268, SLH 2013 ("ACT 268"). Determinations of the liability associated with the benefits described in this report for purposes other than satisfying the funding requirements of ACT 268 may produce significantly different results. This report may be provided to parties other than the EUTF only in its entirety and only with the permission of the EUTF.

The valuation was based upon information, furnished by the EUTF and the Employees' Retirement System of the State of Hawaii (ERS), concerning retiree health benefits, members' census and financial data. Data was checked for internal consistency but was not otherwise audited. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements; and changes in plan provisions or applicable law.

This report was prepared using our proprietary valuation model and related software which in our professional judgment has the capability to provide results that are consistent with the purposes of the valuation and has no material limitations or known weaknesses. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

The signing actuaries are independent of the plan sponsor. To the best of our knowledge, this report is complete and accurate and was made in accordance with generally recognized actuarial methods. Joseph Newton and Mehdi Riazi are members of the American Academy of Actuaries and meet the Qualification Standards of the Academy of Actuaries to render the actuarial opinion herein.

Respectfully submitted,

Joseph P. Newton, FSA, FCA, EA, MAAA Pension Market Leader

Lewis Ward Consultant

Lewis Ward Mehdi Ricy

Mehdi Riazi, FSA, FCA, EA, MAAA Senior Consultant

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**SECTION A** 

**O**VERVIEW

Executive Summary						
	July 1, 2021					
Membership						
Number of						
-Retirees		51,396		50,305		
-Deferred Inactives		8,982		9,178		
-Active Employees		65,371		66,537		
Covered Payroll*	\$	4,671,099,000	\$	4,663,329,000		
Actuarial Summary						
Discount Rate		7.0%		7.09		
Payroll Growth Rate		3.5%		3.5		
Present Value of Benefits	\$	18,645,373,000	\$	18,144,561,000		
Actuarial Accrued Liability	\$	15,834,920,000	\$	15,412,329,000		
Market Value of Assets	\$	5,745,485,000	\$	3,735,835,000		
Actuarial Value of Assets (AVA)	\$	5,317,784,000	\$	3,898,479,000		
Unfunded Actuarial Accrued Liability	\$	10,517,136,000	\$	11,513,850,000		
Funded Ratio, AVA		33.6%		25.3		
ARC as % of Payroll		22.5%		22.8		
Fiscal Year Ending		June 30, 2024		June 30, 2023		
ACT 268 Minimum Contribution Summary						
Fiscal Year Ending		June 30, 2024		June 30, 2023		
Annual Required Contribution (ARC)	\$	1,124,824,000	\$	1,138,075,000		

The following table summarizes the key results of the July 1, 2021 Other Post-Employment Benefits (OPEB) valuation for the EUTF.

\*The covered payroll is equal to the projected payroll for the fiscal year beginning on the valuation date.

This report provides the minimum OPEB trust contribution required to satisfy the funding requirements of ACT 268. The Annual Required Contribution (ARC) developed in this report is for the fiscal year ending June 30, 2024. The contribution determined by each valuation will be applicable for the fiscal year which begins two years after the valuation date. The two-year lag between the valuation date and the applicable fiscal year allows appropriate time for budgeting and management of the appropriations.

Section C provides a multi-year projection of liability and contribution information which should be useful to management for the operation of the OPEB program.



## **Agent Multiple-Employer Plans**

The EUTF OPEB plan operates as an **agent multiple-employer plan.** For agent multiple employer plans, separate asset accounts are maintained for each employer so that the employer's contributions provide benefits only for the employees of that employer. A separate actuarial valuation is performed for each individual employer's plan to determine the employer's periodic contribution rate and other information for the individual plan.

In a cost-sharing arrangement, such as the Employees' Retirement System of the State of Hawaii (ERS), the plan's assets can be used to pay the benefits for the retirees of any participating employer. By contrast, the assets of the participating government employers in an *agent multiple-employer plan* are pooled for investment purposes but separate accounts are maintained for each individual employer. As such, the EUTF's assets at EUTF can only be used to pay benefits for the EUTF's retirees. The EUTF's unfunded actuarial accrued liability and the annual required contribution for retiree health benefits will be determined based solely on the EUTF's membership and assets.

## ACT 304, SLH 2012 and ACT 268, SLH 2013

ACT 304, SLH 2012 (ACT 304), authorized the board of trustees of the EUTF to create a separate trust fund (The OPEB Trust). The OPEB Trust was established effective June 30, 2013, specifically for prefunding the participating employers OPEB benefits. Previous pre-funding contributions and related net investment earnings were transferred to each employer's respective OPEB Trust account. As required by ACT 304, contributions to the OPEB Trust shall be irrevocable and the assets of the fund shall be dedicated exclusively to providing health and other benefits to retirees and their eligible dependents. The assets in the OPEB Trust shall not be subject to appropriation for any other purpose and shall not be subject to claims by creditors of the employers or the board or plan administrator.

ACT 268, SLH 2013 (ACT 268) established an "annual required contribution" (ARC) equal to (a) the normal cost, plus (b) an amortization payment to fund the unfunded actuarial accrued liability over a period of no more than thirty years. Moreover, employers were required to contribute 100% of the ARC starting in fiscal year ending June 30, 2019. ACT 268 established mechanisms for funding the ARC if the employer fails to do so.

ACT 268 established a funding policy which ensures the ARC will be consistently met. As a result, the liabilities in this valuation have been calculated using a 7.0% assumed long-term investment return on the OPEB Trust's assets. The 7.0% return assumption is based on the OPEB Trust's investment policy and we believe the assumption is consistent with the target asset allocation.



## **Actuarial Assumptions and Methods**

In any long-term actuarial valuation (such as for Pensions and OPEB), certain demographic, economic and behavioral assumptions are made concerning the population, the investment return rates and the benefits provided. These Actuarial Assumptions form the basis for the actuarial model which is used to project the future population, the future benefits provided, and the future contributions collected. Then the investment return rate (discount rate) assumption is used to discount those projected net OPEB benefits to a present value. This and other related present values are used to calculate the Annual Required Contribution.

This actuarial valuation of the EUTF's OPEB is similar to the actuarial valuations performed for the State's pension plans. The demographic assumptions used in this OPEB Valuation were identical to those used in the June 30, 2021 ERS valuation. Because the assumptions were based upon the most recent actuarial experience study adopted by the Trustees of ERS, they were deemed reasonable for this OPEB Valuation and were employed in this report.

There are some economic and behavioral assumptions which are unique to health benefits. It would be instructive to review the Section of this Report titled, "Actuarial Assumptions and Methods" for a detailed discussion and disclosure of all the relevant actuarial assumptions used in this valuation. The Individual Entry Age Normal Cost Method was used in this valuation. This is both an acceptable and reasonable cost method. Furthermore, the Normal Costs and the amortization of any Unfunded Actuarial Accrued Liabilities were calculated using a level percent of pay.

There were no assumption changes made for the July 1, 2021 valuation.

However, the following method changes were made to the determination of the Annual Required Contribution:

- 1. Beginning with the FYE24 ARC, a corridor is now applied to the determination of the annual required contribution. Please see the detailed description of this corridor on the next page. The County of Maui implemented this methodology beginning with the FYE23 ARC.
- 2. The outstanding amortization periods for all existing bases were set equal to the remaining amortization period of the legacy liability base.
- 3. The method for selecting the amortization period for new unfunded liability layers has been updated. Until the legacy liability base is fully amortized, future gains will be amortized over the same period as the initial legacy liability base. The amortization period for future loss bases was changed from 30 years to 20 years.



## **Summary of Changes**

The liabilities and contribution amounts developed in the July 1, 2021 valuation were lower than expected. The actuarial accrued liability increased from \$15.41 billion to \$15.83 billion, while the liability was expected to increase to \$16.21 billion. The increase was less than expected, mainly due to favorable 2022 premium changes for both the Medicare and non-Medicare PPO and HMO plans. Instead of increasing, as was assumed in the prior valuation, the retiree health care premiums for 2022 stayed relatively flat for retirees on PPO plans. The HMO premiums increased, but by less than expected. However, the Base Monthly Contribution and Part B reimbursement both increased by amounts greater than assumed, which offset some of the gains related to the healthcare premium changes.

The actuarial value of assets increased from \$3.90 billion to \$5.32 billion, primarily due to employer contributions and favorable investment experience. The State contributed \$0.39 billion more than the ARC in FYE21. The funded ratio of the plan, measured with the AVA, increased from 25.3% to 33.6%. The unfunded actuarial accrued liability decreased from \$11.51 billion to \$10.52 billion. The July 1, 2021 valuation provides the Annual Required Contribution (ARC) for fiscal year ending June 30, 2024. The FYE24 ARC of \$1,124,824,000 is \$48,659,000 lower than the projected FYE24 ARC of \$1,173,483,000 from the previous valuation.

## **Governor's Proclamation Related to the Covid-19 Emergency**

In July 2020, the Governor's office issued the Tenth Proclamation Related to the Covid-19 Emergency. Among the disaster relief provisions included was the suspension of the requirements related to payment by public employers to the other post-employment benefits trusts for FYE21. This relief provision related to OPEB funding has been extended to FYE22 and FYE23 by ACT 229, SLH 2021. It is our understanding that employers who participate in this contribution holiday would still make contributions to pay for the FYE22 and FYE23 benefit payments. The State of Hawaii could save approximately \$422.2 million by taking advantage of the funding relief legislation in FYE22. However, these savings would be shortfalls from the retiree health plan's perspective and would put upward pressure on future contribution rates under the current funding policy.

### **ARC with 2% Corridor Smoothing**

Beginning with this July 1, 2021 valuation, all employers except HART have adopted a new funding policy mechanism. Maui adopted this change in the July 1, 2020 valuation. The goal of the new methodology is to manage contribution volatility. The combination of the level percentage of payroll UAAL amortization methodology and the entry-age normal actuarial cost method produce an ARC that is expected to increase by roughly 3.50% per year. The corridor will limit the ARC so that it is within 2% of the prior year's ARC increased by the 3.50% payroll growth assumption. Another way to describe the corridor is to say that it limits the ARC to between 101.5% and 105.5% of the prior year's ARC. It should be noted that the corridor is adjusted downward when employers contribute more than the ARC. This adjustment makes it so that employers can still lower their future ARCs by contributing more than the minimum required. The corridor will not only limit contribution increases in years when there is favorable experience, but it will also limit contribution decreases in years when there is favorable experience. It's important to note that limiting the annual change introduces a risk of straying too far off-track. An outlier event may produce a significant change that warrants steeper ARC adjustments than the 2% corridor would allow. Therefore, the decision to use the corridor approach is reversible.



**SECTION B** 

VALUATION RESULTS

## **Results by Employer**

(\$ Thousands)	State of Hawaii	City & County of Honolulu	HART*	County of Hawaii	County of Maui	County of Kauai	Kauai - Department of Water	tment Supply - of Water		Total
Discount Rate	7.0%	7.0%	7.0%	7.0%	7.0%	7.0%	7.0%	7.0%	7.0%	7.0%
Payroll Growth Rate	3.5%	3.5%	3.5%	3.5%	3.5%	3.5%	3.5%	3.5%	3.5%	3.5%
Present Value of Benefits	\$ 13,659,623	\$ 2,925,733	\$ 8,052	\$ 725,607	\$ 728,483	\$ 346,284	\$ 23,221	\$ 184,740	\$ 43,630	\$ 18,645,373
Actuarial Accrued Liability	11,602,201	2,506,063	7,367	601,313	610,050	290,056	19,323	161,442	37,105	15,834,920
Actuarial Value of Assets	3,477,138	900,197	3,634	253,610	366,984	174,732	12,835	105,096	23,558	5,317,784
Unfunded Actuarial Accrued Liability	8,125,063	1,605,866	3,733	347,703	243,066	115,324	6,488	56,346	13,547	10,517,136
Funded Ratio	30.0%	35.9%	49.3%	42.2%	60.2%	60.2%	66.4%	65.1%	63.5%	33.6%
ARC for FYE 2024 ARC as % of Payroll for FYE 2024	\$ 821,984 22.2%	\$ 190,911 25.5%	\$	\$ 44,136 22.5%	\$ 38,399 18.9%	\$ 17,553 18.9%	\$ 1,074 14.6%	\$ 8,303 19.0%	\$ 2,027 17.2%	\$ 1,124,824 22.5%

\*Honolulu Authority for Rapid Transportation

The ARC for FYE 2024 reflects the smoothing corridor. The smoothing corridor is used for all employers, except for HART. The smoothing corridor is not applied to HART due to the large demographic changes that occur at HART.



## Liabilities

The liabilities shown in the following exhibit were calculated as of July 1, 2021.

	Medical/		
	Prescription Drug/		
	Dental/Vision/Life	Medicare Part B	Total
Present Value of Benefits (PVB)			
Retirees	\$ 6,606,467,000	\$ 1,938,627,000	\$ 8,545,094,000
Deferred Inactives	781,238,000	399,316,000	1,180,554,000
Actives	6,747,916,000	2,171,809,000	8,919,725,000
Total PVB	\$ 14,135,621,000	\$ 4,509,752,000	\$ 18,645,373,000
Actuarial Accrued Liability (AAL)			
Retirees	\$ 6,606,467,000	\$ 1,938,627,000	\$ 8,545,094,000
Deferred Inactives	781,238,000	399,316,000	1,180,554,000
Actives	4,715,217,000	1,394,055,000	6,109,272,000
Total AAL	\$ 12,102,922,000	\$ 3,731,998,000	\$ 15,834,920,000
Normal Cost	\$ 237,861,000	\$ 94,063,000	\$ 331,924,000



# **Projected Benefits**

The table below provides the EUTF's estimated benefit payments (pay-as-you-go) for the 15 years following the valuation date.

	Projected Bei	nefit Payments	
Year Ending June 30,	Medical/ Prescription Drug/ Dental/Vision/Life	Medicare Part B	Total
2022	\$ 500,021,000	\$ 122,324,000	\$ 622,345,000
2022	5 500,021,000 528,743,000	3 122,324,000 138,230,000	\$ 022,343,000 666,973,000
2023	570,896,000	149,369,000	720,265,000
2025	615,455,000	161,136,000	776,591,000
2026	660,074,000	173,690,000	833,764,000
2027	705,918,000	186,837,000	892,755,000
2028	752,243,000	200,785,000	953,028,000
2029	798,862,000	215,345,000	1,014,207,000
2030	843,196,000	230,696,000	1,073,892,000
2031	886,955,000	246,332,000	1,133,287,000
2032	930,813,000	262,073,000	1,192,886,000
2033	975,073,000	278,112,000	1,253,185,000
2034	1,018,068,000	294,738,000	1,312,806,000
2035	1,057,993,000	312,220,000	1,370,213,000
2036	1,095,603,000	330,696,000	1,426,299,000



## **Plan Assets**

Statement of Changes in Plan Net Assets					
	Year Ended June 30, 2021			Year Ended June 30, 2020	
Assets available at beginning of year	\$	3,735,834,615	\$	3,090,171,502	
Contributions		1,532,280,149		1,112,860,711	
Transfer from retiree agency fund		0		0	
Investment income		60,571,885		62,553,487	
Appreciation / (depreciation)		987,707,074		5,936,649	
Benefit payments		(561,283,426)		(527,426,538)	
Investment fees		(9,083,223)		(7,738,687)	
Administrative fees		(542,250)		(522,509)	
Increase in net assets		2,009,650,209		645,663,113	
Assets available at end of year	\$	5,745,484,824	\$	3,735,834,615	
Investment return, net of expenses		24.62%		1.80%	

Investment returns were calculated based on the dollar-weighted methodology with the assumption that contributions and benefit payments were made mid-year.



## **Development of Actuarial Value of Assets**

	 Year Ending June 30, 2021
1. Actuarial value of assets, beginning of year	\$ 3,898,479,000
2. Net new investments	
<ul> <li>a. Contributions</li> <li>b. Benefit payments</li> <li>c. Transfer from retiree agency fund</li> <li>d. Administrative expenses</li> <li>e. Subtotal</li> </ul>	\$ 1,532,281,000 (561,283,000) 0 (543,000) 970,455,000
3. Market value of assets at end of year	5,745,485,000
4. Expected return on actuarial value of assets	306,284,000
5. Expected actuarial value of assets, end of year	5,175,218,000
6. Excess/(shortfall) return (Item 3 - Item 5)	570,267,000

7. Development of amounts to be recognized as of June 30, 2021:

Fiscal Year End	Remaining I of Exce (Shortfa Investment (1)	ss / II) of		fsetting of ns/(Losses) (2)		let Deferrals Remaining 3) = (1) + (2)	Years <u>Remaining</u> (4)	tł	ecognized for his valuation 5) = (3) / (4)	1	emaining after this valuation (6) = (3) - (5)
2019 2020 2021 Total 8. Actuarial value o (Item 3 - Item 7	(134, 732, \$ 570,	626,000) 018,000) 911,000 267,000 f June 30, 2	\$	28,626,000 134,018,000 (162,644,000) 0	\$ \$	0 0 570,267,000 570,267,000	2 3 4	\$ \$	0 0 142,566,000 142,566,000	\$ \$ \$	0 0 427,701,000 427,701,000 5,317,784,000
9. Ratio of actuarial value to market value       92.6%         10. Asset gain / (loss) for year (Item 8 - Item 5)       \$ 142,566,000											



## **Determination of the ARC**

	FYE 6/30/2024
Discount Rate	7.0%
Payroll Growth	3.5%
Normal Cost*	\$ 356,166,000
Amortization of UAAL	<u>\$                                    </u>
ARC without Limitation	\$ 1,101,244,000

### **Annual Required Contribution without Limitation**

\*Includes plan administration fees.

The Annual Required Contribution without limitation is equal to the Normal Cost (the present value of benefits earned by the current employees in the respective fiscal year), plus projected plan administrative costs, plus an amortization payment to fund the liability attributable to past service. The ARC without limitation is determined in the same method as prior years.

After the 2% corridor smoothing is applied, the total ARC for all employers is \$1,124,824,000.

It is important to keep in mind that each participating employer is responsible for the amount that they contribute towards their own ARC.



# **Total Experience Gain or Loss**

### A. Calculation of total actuarial gain or loss

1.	Unfunded actuarial accrued liability (UAAL),	
	as of July 1, 2020	\$ 11,513,850,000
2.	Normal cost for the year, including administrative expenses	325,300,000
3.	Less: ACT 268 minimum required contribution	(1,142,698,000)
4.	Interest at 7.00%	
	a. On UAAL	805,969,000
	b. On normal cost	11,191,000
	c. On contribution	 (39,318,000)
	d. Total	\$ 777,842,000
5.	Expected UAAL as of July 1, 2021	
	(Sum of Items 1 - 4)	11,474,294,000
6.	Actual UAAL as of July 1, 2021	10,517,136,000
7.	Total (gain)/loss for the year (Item 6 - Item 5)	(957,158,000)
. Sou	rce of gains and losses	
8.	Asset (gain)/loss for the year (AVA Table)	\$ (142,566,000)
9.	(Gain)/loss due to contribution*	(402,987,000)
10.	Other liability (gain)/loss	(411,605,000)
11.	Change in assumptions**	-
12.	Change in benefit provisions	 -
13.	Total (gain)/loss for the year	\$ (957,158,000)

\* Impact of employer contributions.

Β.

\*\* There were no assumption changes this valuation.



## **Schedule of Funding Progress**

						Unfunded AAL as a
	Actuarial Value of	Actuarial Accrued				% of Covered
	Assets	Liability (AAL)	Unfunded AAL	Funded Ratio	Covered Payroll	Payroll
Valuation Date	(a)	(b)	(b) - (a)	(a)/(b)	(c)	(b - a)/(c)
July 1, 2007	\$0	\$ 9,194,300,000	\$ 9,194,300,000	0.0%	\$ 2,789,000,000	329.7%
July 1, 2009	115,500,000	14,662,100,000	14,546,600,000	0.8%	2,758,000,000	527.4%
July 1, 2011	178,200,000	16,458,800,000	16,280,600,000	1.1%	3,743,000,000	435.0%
July 1, 2013	296,124,000	11,477,633,000	11,181,509,000	2.6%	3,881,223,000	288.1%
July 1, 2015	843,520,000	12,615,528,000	11,772,008,000	6.7%	4,161,386,000	282.9%
July 1, 2017	1,777,674,000	13,923,637,000	12,145,963,000	12.8%	4,278,034,000	283.9%
July 1, 2018	2,363,352,000	14,640,923,000	12,277,571,000	16.1%	4,399,147,000	279.1%
July 1, 2019	3,133,111,000	15,569,500,000	12,436,389,000	20.1%	4,546,823,000	273.5%
July 1, 2020	3,898,479,000	15,412,329,000	11,513,850,000	25.3%	4,663,329,000	246.9%
July 1, 2021	5,317,784,000	15,834,920,000	10,517,136,000	33.6%	4,671,099,000	225.2%

As a result of ACT 268's funding requirements, the discount rate was changed from 4.00% to 7.00% in the July 1, 2013 valuation for the State of Hawaii. The discount rate remained at 7.00% for the other participating employers.

New demographic and healthcare assumptions were adopted in the July 1, 2017 valuation. The most significant assumption change was to reflect longer life expectancy.

Asset smoothing was first introduced in the July 1, 2018 valuation.

Minor updates to the demographic and healthcare assumptions were adopted in the July 1, 2019 valuation.

The healthcare trend assumption was updated in the July 1, 2020 valuation to reflect the repeal of the "Cadillac Tax".



## **Actuarial Methods and Assumptions**

Inflation rate Investment rate of return Actuarial Cost method Amortization method* Payroll Growth	2.50% 7.00% Individual Entry Age Normal Level percent, closed 3.50%
Asset Method Mortality	Smoothed System-specific mortality tables utilizing scale BB to project generational mortality improvement
Participation Rates	98% healthcare participation assumption for retirees that receive 100% of the Base Monthly Contribution (BMC). Healthcare participation rates of 25%, 65%, and 90% for retirees that receive 0%, 50%, or 75% of the base monthly contribution, respectively. 100% for Life Insurance and 98% for Medicare Part B
Healthcare cost trend rate PPO** HMO** Part B & Base Monthly Contribution Dental Vision Life Insurance	Initial rate of 7.25%, declining to a rate of 4.70% after 12 years Initial rate of 7.25%, declining to a rate of 4.70% after 12 years Initial rate of 5.00%, declining to a rate of 4.70% after 9 years 4.00% 2.50% 0.00%

\* Closed bases are established at each valuation for new unfunded liabilities.

\*\* Includes prescription drug assumptions.



## **Trend Sensitivity**

Actuarial valuations are based on the cost of benefits to be paid in the future. The payments considered will range from one month in the future to decades from the valuation date. When the benefits being valued are health benefits, a key factor is the future cost of the health benefits being promised. The future benefits are projected using the current cost of the health care benefits and assumed future health care cost increases. The final cost of providing retiree health care benefits will depend upon how the charges for health care services actually increase in the future.

In order to demonstrate how the cost of these benefits can vary depending upon future health care cost increases, we have performed additional valuations based upon alternative health care cost increase assumptions. The following table shows the impact of a 1.0% increase or decrease in the assumed healthcare trend rates.

	-1% Trend	Baseline	+1% Trend
Present Value of Benefits (PVB)	\$ 15,910,861,000	\$ 18,645,373,000	\$ 22,262,342,000
Funded Status Actuarial Accrued Liability Actuarial Value of Assets Unfunded AAL	\$ 13,786,640,000 5,317,784,000 8,468,856,000	\$ 15,834,920,000 5,317,784,000 10,517,136,000	\$ 18,480,387,000 5,317,784,000 13,162,603,000
ARC without limitation for FYE24	\$ 870,370,000	\$ 1,101,244,000	\$ 1,411,896,000



**SECTION C** 

**PROJECTIONS** 

## **Summary of Funding Projections**

The projections in this section provide estimated future liabilities, assets, contributions and benefit payments based on the census data used for the July 1, 2021 valuation and the actuarial assumptions/methods described in Section G of this report. The projections provide insight into how the employer's contributions and the financial condition of the plan are assumed to change over time. Key items from the projections are:

- Prefunding the OPEB liability will require a significant commitment. However, the long-term savings will also be significant. Once the plan is well funded, the percentage of the benefits paid for by investment earnings is typically over 50%.
- The Annual Required Contribution (ARC) is developed using a level percentage of payroll amortization.
- The ARC is expected to remain fairly level, as a percentage of payroll, until the initial amortization base is paid off. However, the ARC is expected to trend upwards because the normal cost is expected to slowly grow over time as a percentage of payroll.
- The projection assumes the employer will contribute the full ARC, as required by ACT 268.
- The employer's annual cost for financing the retiree health benefit becomes less than what it would have been under a pay-as-you-go approach starting in FYE2038.
- The projections include liabilities for future employees. However, the total number of active employees is assumed to remain level.

Please bear in mind that, depending on plan experience, actual results could deviate significantly from the actuarial projections. The key assumptions in the projections are:

- 1. the assumed 7.00% rate of investment return
- 2. future health care inflation
- 3. that the benefits and cost sharing provisions will remain the same as they currently are



## **Projection of Funding Progress**

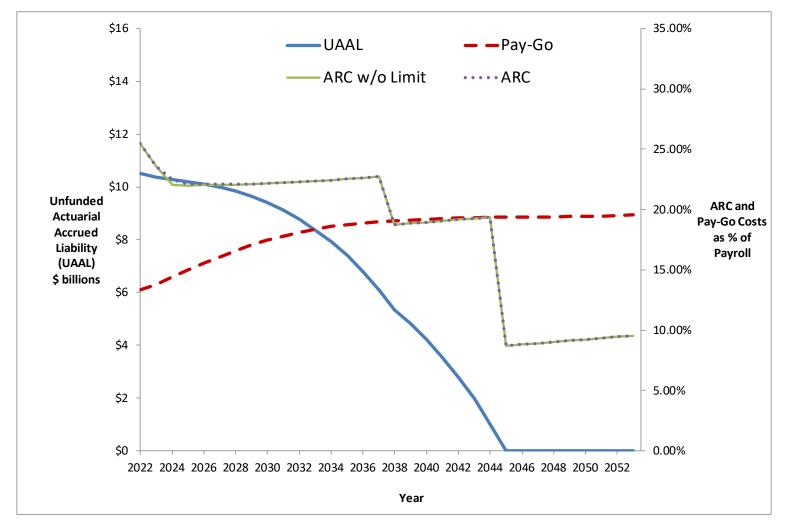
						Annual						
Fiscal		Actuarial	Actuarial	Unfunded		Required	Annual		Contribution	Benefit	Benefits	ARC minus
Year		Accrued Liability	Value of Assets	AAL	Funded	Contribution	Required	Actual	as % of	Payment	as % of	Benefit
Ending	Payroll	(AAL)	(AVA)	(UAAL)	Ratio	without Limitation	Contribution	Contribution	Payroll	Total	Payroll	Payments
(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)	(i)	(j)	(k)	(I)	(m)
2022	\$ 4,671,099,000	\$ 15,834,920,000	\$ 5,317,784,000	\$ 10,517,136,000	33.6%	\$ 1,189,892,000	\$ 1,189,892,000	\$ 1,189,892,000	25.5%	\$ 622,345,000	13.3%	\$ 567,547,000
2023	4,834,589,000	16,642,949,000	6,276,521,000	10,366,428,000	37.7%	1,138,075,000	1,138,075,000	1,138,075,000	23.5%	666,973,000	13.8%	471,102,000
2024	5,003,799,000	17,473,395,000	7,202,590,000	10,270,805,000	41.2%	1,101,244,000	1,124,824,000	1,124,824,000	22.5%	720,265,000	14.4%	404,559,000
2025	5,178,931,000	18,319,283,000	8,124,629,000	10,194,654,000	44.4%	1,138,781,000	1,144,949,000	1,144,949,000	22.1%	776,591,000	15.0%	368,358,000
2026	5,360,196,000	19,178,583,000	9,073,740,000	10,104,843,000	47.3%	1,180,825,000	1,184,208,000	1,184,208,000	22.1%	833,764,000	15.6%	350,444,000
2027	5,547,800,000	20,053,970,000	10,070,739,000	9,983,231,000	50.2%	1,221,986,000	1,224,767,000	1,224,767,000	22.1%	892,755,000	16.1%	332,012,000
2028	5,741,974,000	20,945,733,000	11,118,437,000	9,827,296,000	53.1%	1,266,497,000	1,268,553,000	1,268,553,000	22.1%	953,028,000	16.6%	315,525,000
2029	5,942,944,000	21,854,593,000	12,222,394,000	9,632,199,000	55.9%	1,313,617,000	1,315,233,000	1,315,233,000	22.1%	1,014,207,000	17.1%	301,026,000
2030	6,150,947,000	22,782,216,000	13,388,609,000	9,393,607,000	58.8%	1,362,950,000	1,364,077,000	1,364,077,000		1,073,892,000	17.5%	290,185,000
2031	6,366,232,000	23,732,645,000	14,625,218,000	9,107,427,000	61.6%	1,414,586,000	1,415,160,000	1,415,160,000		1,133,287,000	17.8%	281,873,000
2032	6,589,048,000	24,708,968,000	15,939,760,000	8,769,208,000	64.5%	1,468,470,000	1,468,470,000	1,468,470,000		1,192,886,000	18.1%	275,584,000
2033	6,819,665,000	25,713,936,000	17,339,793,000	8,374,143,000	67.4%	1,524,926,000	1,524,926,000	1,524,926,000		1,253,185,000	18.4%	271,741,000
2034	7,058,353,000	26,750,240,000	18,833,824,000	7,916,416,000	70.4%	1,584,028,000	1,584,028,000	1,584,028,000	22.4%	1,312,806,000	18.6%	271,222,000
2035	7,305,394,000	27,822,177,000	20,431,869,000	7,390,308,000	73.4%	1,645,890,000	1,645,890,000	1,645,890,000	22.5%	1,370,213,000	18.8%	275,677,000
2036	7,561,082,000	28,935,911,000	22,146,356,000	6,789,555,000	76.5%	1,710,460,000	1,710,460,000	1,710,460,000		1,426,299,000	18.9%	284,161,000
2037	7,825,722,000	30,097,214,000	23,989,599,000	6,107,615,000	79.7%	1,777,788,000	1,777,788,000	1,777,788,000	22.7%	1,484,273,000	19.0%	293,515,000
2038	8,099,622,000	31,308,897,000	25,971,514,000	5,337,383,000	83.0%	1,519,119,000	1,519,119,000	1,519,119,000	18.8%	1,544,099,000	19.1%	(24,980,000)
2039	8,383,108,000	32,574,100,000	27,762,673,000	4,811,427,000	85.2%	1,580,587,000	1,580,587,000	1,580,587,000	18.9%	1,605,083,000	19.1%	(24,496,000)
2040	8,676,518,000	33,896,846,000	29,679,681,000	4,217,165,000	87.6%	1,644,584,000	1,644,584,000	1,644,584,000	19.0%	1,666,760,000	19.2%	(22,176,000)
2041	8,980,196,000	35,281,962,000	31,733,240,000	3,548,722,000	89.9%	1,711,207,000	1,711,207,000	1,711,207,000	19.1%	1,729,858,000	19.3%	(18,651,000)
2042	9,294,501,000	36,733,915,000	33,934,158,000	2,799,757,000	92.4%	1,780,547,000	1,780,547,000	1,780,547,000		1,793,472,000	19.3%	(12,925,000)
2043	9,619,811,000	38,258,639,000	36,295,023,000	1,963,616,000	94.9%	1,852,263,000	1,852,263,000	1,852,263,000	19.3%	1,858,486,000	19.3%	(6,223,000)
2044	9,956,504,000	39,861,109,000	38,828,042,000	1,033,067,000	97.4%	1,927,183,000	1,927,183,000	1,927,183,000		1,926,122,000	19.3%	1,061,000
2045	10,304,982,000	41,545,868,000	41,545,868,000	0	100.0%	899,064,000	899,064,000	899,064,000	8.7%	1,995,543,000	19.4%	(1,096,479,000)
2046	10,665,655,000	43,318,587,000	43,318,587,000	0	100.0%	941,360,000	941,360,000	941,360,000	8.8%	2,066,634,000	19.4%	(1,125,274,000)
2047	11,038,955,000	45,185,572,000	45,185,572,000	0	100.0%	985,498,000	985,498,000	985,498,000		2,139,463,000	19.4%	(1,153,965,000)
2048	11,425,316,000	47,153,519,000	47,153,519,000	0	100.0%	1,031,578,000	1,031,578,000	1,031,578,000		2,215,199,000	19.4%	(1,183,621,000)
2049	11,825,203,000	49,228,501,000	49,228,501,000	0	100.0%	1,079,723,000	1,079,723,000	1,079,723,000	9.1%	2,294,433,000	19.4%	(1,214,710,000)
2050	12,239,085,000	51,416,521,000	51,416,521,000	0	100.0%	1,130,080,000	1,130,080,000	1,130,080,000		2,376,754,000	19.4%	(1,246,674,000)
2051	12,667,452,000	53,724,587,000	53,724,587,000	0	100.0%	1,182,780,000	1,182,780,000	1,182,780,000	9.3%	2,464,095,000	19.5%	(1,281,315,000)
2052	13,110,813,000	56,158,330,000	56,158,330,000	0	100.0%	1,237,797,000	1,237,797,000	1,237,797,000		2,555,694,000	19.5%	(1,317,897,000)
2053	13,569,693,000	58,724,539,000	58,724,539,000	0	100.0%	1,295,423,000	1,295,423,000	1,295,423,000		2,652,276,000	19.5%	(1,356,853,000)
2054	14,044,632,000	61,430,029,000	61,430,029,000	0	100.0%	1,355,729,000	1,355,729,000	1,355,729,000	9.7%	2,753,721,000	19.6%	(1,397,992,000)

The projection assumes a constant workforce.



## **Projection of Funding Progress**

## Trust contributions are projected to be less than benefits paid starting in FYE 2038





**SECTION D** 

**DEVELOPMENT OF BASELINE COSTS** 

## **Development of Baseline Costs**

The underlying retiree claims costs were estimated using the plan premiums effective January 1, 2022, and are used for both current and future retirees. An inherent assumption in this methodology is that the projected future retirees will have a similar distribution by plan type as the current retirees (82% PPO and 18% HMO). The fully-insured retiree plans are separate from the active plans and are underwritten using the claims experience of the retired members only. The contracts for the retiree plans do not allow for any cross subsidization of premiums or rates. The prescription drug benefit for the PPO plan is self-insured. Based on conversations with EUTF's health care consultant (Segal), we did not believe it was necessary to independently verify the premiums for the PPO prescription drug benefit. The estimated age-adjusted claims shown below include administrative expenses and are net of prescription drug rebates.

Age-graded and sex-distinct premiums are utilized by this valuation. These costs are appropriate for the unique age and sex distribution currently existing. Over the future years covered by this valuation, the age and sex distribution will most likely change. Therefore, our process "distributes" the average premium over all age/sex combinations and assigns a unique premium for each combination. The age/sex specific costs more accurately reflect the health care utilization and cost at that age.

Baseline Costs for Retirees and Spouses						
(Medical and Prescription Drug) (Expected Monthly Per Capita Costs for 2022)						
(	r	/ISA	Kaiser			
Age	Male	Female	Male	Female		
50	\$464.94	\$572.77	\$458.51	\$564.85		
55	611.81	668.01	603.35	658.77		
60	790.19	778.07	779.26	26 767.31		
65	415.46	391.86	404.90	381.90		
70	452.59	437.95	441.08	426.82		
75	486.09	474.32	473.73	462.26		
80	510.30	501.38	497.32	488.63		

Dental and vision benefits are not included in the benefits shown above. The underlying claims for the dental and vision benefits were not age-rated. Premiums for all medical, prescription drug, dental, and vision plans are shown in Section E.



**SECTION E** 

SUMMARY OF BENEFIT PROVISIONS

## **Summary of the Substantive Plan Provisions**

### **Plan Participants**

Plan participants are retired members of the employees' retirement system; the County pension system; or the police, firefighters, or bandsmen pension system of the State or County.

## **Base Monthly Contribution Amount**

January 1, 2022 - Base Monthly Contribution					
	<u>Self</u>	<u>Two-Party</u>	<u>Family</u>		
Non-Medicare	\$1,193.30	\$2,405.24	\$3,520.36		
Medicare	850.06	1,703.76	2,481.48		

The Base Monthly Contribution (BMC) determines the maximum amount provided by the employer to cover premiums for medical, prescription drug, dental and vision care. The BMC is adjusted annually based on the change in the Medicare Part B premium. The employer's costs for providing the Medicare Part B premium reimbursement and the life insurance benefit are in addition to the contribution related to the BMC.

### **Deferred Retirement**

Employees who terminate employment are eligible for retiree health care benefits upon commencing a retirement or pension allowance.

### **Disability Retirement**

Employees who terminate due to disability are eligible for retiree health care benefits upon commencing a retirement or pension allowance.

### **Non-Duty Death in Service Retirement**

If an active employee dies while in service and is eligible to retire at the time of death, the ERS will retire the employee and the surviving spouse, domestic or civil union partner and eligible dependents are eligible for retiree health care benefits. If the member was not eligible for retirement at the time of death, the surviving spouse, domestic or civil union partner and eligible dependents are eligible for COBRA benefits only.

### **Duty Death in Service Retirement**

The surviving spouse, domestic or civil union partner and eligible dependents of an employee who is killed in the performance of the employee's duty are eligible for retiree health care benefits. Regardless of the employee's date of hire or years of service, the employer will pay up to the BMC for a spouse, domestic or civil union partner and eligible dependents of an employee who is killed in the performance of duty. Coverage ends when the surviving spouse or domestic or civil union partner remarries or enters into another domestic or civil union partnership or when the surviving child reaches age 19 or 24 if the child is a full-time student.



## **Surviving Spouses of Retired Employees**

The employer's contribution percentage for a surviving spouse, domestic or civil union partner and eligible dependent of a retiree who was hired prior to July 1, 2001 will remain the same as the deceased retiree. For a surviving spouse, domestic or civil union partner and eligible dependent of a retiree who was hired after June 30, 2001, the employer's contribution percentage will be half of the deceased retirees' employer contribution percentage.

### Life Insurance

Retiree life insurance benefit is \$1,815, and is provided at no cost to the retiree.

### **Medicare Part B Reimbursement**

Retirees and spouses/domestic and civil union partners are required to enroll in Medicare Part B coverage when they become eligible and enroll in a medical and/or prescription drug plan. The employer reimburses the Part B premium for both retiree and spouse/domestic or civil union partner at 100%. Surviving spouses/domestic or civil union partners, regardless of hire date, continue to receive the Part B reimbursement. The 2021 Medicare Part B premiums vary for current retirees due to the hold harmless provisions. The 2022 Part B premium is \$170.10 per month for retirees enrolling in Part B for the first time or not enrolled in Social Security. EUTF will reimburse the entire Part B premium for retirees who pay income adjusted Part B premiums if they submit proof.

### **Employer's Contribution**

The Employer's percentage of the BMC for the year determines the maximum employer contribution payable. Any difference between the maximum employer contribution and the total premium for plans selected (medical, prescription drug, dental and vision) will be paid by the retiree.

Hire Date	Year of Service	% of BMC*
Before	< 10	50%
7/1/1996	10+	100%
	< 10	0%
Post	10-14	50%
7/1/1996	15-24	75%
	25+	100%

\* Employees hired after 6/30/2001 only receive the % of the "Self" BMC.



# EUTF Monthly Retiree Rates Effective January 1, 2022 through December 31, 2022

Benefit Plan	Type of Enrollment	Total Contribution Required
MEDICAL AND PRESCRIPTION DRUG PLANS – MEDICARE		
	Self	\$258.96
HMSA 90/10 PPO Medical Plan	Two-Party	504.60
	Family	748.08
	Self	\$44.90
Lumana Madiaara Advantaga DDO Madiad Dian	Two-Party (both	00.00
Humana Medicare Advantage PPO Medical Plan	Medicare)	89.80
	Three-Party (all	
	Medicare;	134.70
	maximum of 3	104.70
	enrollees)	-
	Self	\$222.20
SilverScript Prescription Drug Plan	Two-Party	432.78
	Family	641.68
	Self	\$469.06
Kaiser Senior Advantage Medical and Prescription Drug Plan	Two-Party	914.66
	Family	1,355.54
HMSA 90/10 PPO Medical Plan	Self Two-Party Family	\$585.2 1,140.2 1,690.4
	Family	1,690.48
	Self	\$218.36
CVS Caremark Prescription Drug Plan	Two-Party	425.30
	Family	630.56
	Self	\$773.96
Kaiser HMO Comprehensive Medical and Prescription Drug Plan	Two-Party	1,563.40
	Family	2,306.38
		·
DENTAL PLAN	Self	\$44.22
HDS Dental	Two-Party	86.26
	Family	105.72
	Tanniy	105.72
VISION PLAN		I
	Self	\$4.86
VSP Vision	Two-Party	9.74
	Family	13.08
LIFE INSURANCE		
Securian Life Insurance (Retiree only)	Self	\$4.12



# HSTA VB Monthly Retiree Rates Effective January 1, 2022 through December 31, 2022

Benefit Plan	Type of Enrollment	Total Contribution Required
MEDICAL AND PRESCRIPTION DRUG PLANS – MEDICARE		
	Self	\$475.94
HMSA 90/10 PPO Medical and Chiropractic, SilverScript Prescription Drug, and VSP Vision Plans	Two-Party	927.60
	Family	1,372.20
	Self	\$481.54
Kaiser Senior Advantage Medical, Chiropractic and Prescription Drug, and VSP Vision Plans	Two-Party	939.26
Drug, and VSP VISION Plans	Family	1,390.68
MEDICAL AND PRESCRIPTION DRUG PLANS - NON-MEDICARE	Self	\$718.42
	Self	\$718.42
HMSA 90/10 PPO Medical and Chiropractic, CVS Caremark Prescription Drug, and VSP Vision Plans	Two-Party	1,399.92
	Family	2,072.50
	Self	\$764.24
Kaiser HMO Comprehensive Medical, Chiropractic and Prescription Drug, and VSP Vision Plans	Two-Party	1,543.68
	Family	2,276.02
DENTAL PLAN		
	Self	\$52.62
HDS Dental	Two-Party	102.62
	Family	125.78
VISION PLAN		
	Self	\$4.86
VSP Vision	Two-Party	9.74
	Family	13.08
LIFE INSURANCE		
Securian Life Insurance (Retiree only)	Self	\$4.12



# Medical Plan Benefits - EUTF Non-Medicare Retirees

	HMSA 90	HMSA 90/10 PPO		
Medical	In-Network	Out-of-Network	HMO Network	
Calendar Year Deductible		r person r family	None	
Calendar Year Maximum Out-of-Pocket Limit		er person er family	\$2,000 per person \$6,000 per family	
Lifetime Benefit Maximum	No	ne	None	
Physician Office Visit	10%*	30%	\$15	
Urgent Care Visit	10%*	10%* 30%		
Emergency Room	10%*	10%* 10%*		
Inpatient Hospital Services	10%*	30%	No charge	
Outpatient Testing, Lab and X-ray Services	20%*	30%	\$15	
Annual Physical Exam	No charge*	30%*	No charge	
Well Child Office Visit	No charge*	30%*	No charge	
Preventative Screening	20%*	30%	No charge	
Inpatient Mental Health	10%*	30%	No charge	
Outpatient Mental Health	10%*	30%	\$15	
Chiropractic Services	Not covered	Not covered	Not covered	

\* Not subject to the deductible



# Medical Plan Benefits – HSTA VB Non-Medicare Retirees

	HMSA	Kaiser HMO	
Medical	In-Network	Out-of-Network	HMO Network
Calendar Year Deductible	None	\$100 per person \$300 per family	None
Calendar Year Maximum Out-of-Pocket Limit		per person per family	\$2,000 per person \$6,000 per family
Lifetime Benefit Maximum	\$2,000,000 for all	individuals combined	None
Physician Office Visit	10%	30%	\$15
Urgent Care Visit	10%	30%	\$15 (in service area) 20% (out of service area)
Emergency Room	10%	10%*	\$50 (in service area) 20% (out of service area)
Inpatient Hospital Services	10%	30%	No charge
Outpatient Testing, Lab and X-ray Services	10%	30%	\$15
Annual Physical Exam	No charge	No charge*	No charge
Well Child Office Visit	No charge	30%*	No charge
Preventative Screening	10%	30%	No charge
Inpatient Mental Health	10%	30%	No charge
Outpatient Mental Health	10%	30%	\$15
Chiropractic Services (administered through American Specialty Health, Inc.)	\$12 (20 visits/year)	Not covered	\$12 (20 visits/year)

\* Not subject to the deductible



# Prescription Drug Plan Benefits – EUTF Non-Medicare Retirees

	CVS PPO Drug Plan*			Kaiser HMO Plan+	
Prescription Drug	In-Network	Out-of-Network **	Retail 90/Mail Order	HMO Network	Mail Order
Day Supply		30/60/90		30/6	0/90
Generic	\$5/\$10/\$15	\$5/\$10/\$15 + 20%	\$5/\$10/\$10		\$15/\$30/\$30
Preferred Brand	\$15/\$30/\$45	\$15/\$30/\$45 + 20%	\$15/\$30/\$30	\$15/\$30/\$45	
Non-Preferred Brand	\$30/\$60/\$90	\$30/\$60/\$90 + 20%	\$30/\$60/\$60		
Preferred Insulin	\$5/\$10/\$15	\$5/\$10/\$15 + 20%	\$5/\$10/\$10		Not covered
Other Insulin	\$15/\$30/\$45	\$15/\$30/\$45 + 20%	\$15/\$30/\$30	\$15/\$30/\$45	
Preferred Diabetic Supplies	No charge	20%	No charge		\$15/\$30/\$30
Other Diabetic Supplies	\$15/\$30/\$45	\$15/\$30/\$45 + 20%	\$15/\$30/\$30	\$15/\$30/\$45	
Specialty Drugs/ Injectables	Up to \$250 per out-of-pocket p copay for oral	a 30-day supply) fill; \$2,000 maximum er calendar year; \$30 oncology specialty dications	Retail 90: Dispensed up to a 30-day supply Mail Order: Not covered	Not all drugs or restrictions a	60-day supply) can be mailed; nd limitations ply

\* This plan is the prescription drug coverage for the HMSA PPO medical plan option and is administered by CVS Caremark. Note: Maintenance medications can be filled at any retail network pharmacy or through mail order but must be filled in a 90-day supply after the first three 30-day initial fills.

\*\*If you receive services from an out-of-network pharmacy, you will pay full price for the prescription and must file a claim for reimbursement. You are responsible for the copayment, including the penalty %, and any difference between the actual charge and the eligible charge.

+ The Kaiser prescription drug coverage is included under the Kaiser HMO medical plan.



# Prescription Drug Plan Benefits – HSTA VB Non-Medicare Retirees

	CVS PPO I	Kaiser HMO Plan+		
Prescription Drug	In-Network / Mail Order	Out-of-Network**	HMO Network	Mail Order
Day Supply	30/6	50/90	30/6	0/90
Generic	\$5/\$9/\$9	\$5/\$9/\$9 + 30%	£10/£20/£20	\$10/\$20/\$20
Brand	\$15/\$27/\$27	\$15/\$27/\$27 + 30%	\$10/\$20/\$30	
Insulin	\$5/\$9/\$9	\$5/\$9/\$9 + 30%	\$10/\$20/\$30	Not covered
Diabetic Supplies	No charge	No charge	50%	50%
Specialty Drugs/ Injectables	Generic/brand copays apply Mail order: Not covered	Generic/brand copays apply	Not all drugs or restrictions a	0-day supply) can be mailed; nd limitations ply

\* This plan is the prescription drug coverage for the HMSA PPO medical plan option and is administered by CVS Caremark.

\*\* If you receive services from an out-of-network pharmacy, you will pay full price for the prescription and must file a claim for reimbursement. You are responsible for the copayment, including the penalty %, and any difference between the actual charge and the eligible charge.

+ The Kaiser prescription drug coverage is included under the Kaiser HMO medical plan.



# Medical Plan Benefits – EUTF Medicare Retirees

Medical	HMSA 90/10 PPO Plan (Supplemental Plan to Medicare)		Humana Medicare Advantage Plan	Kaiser Senior Advantage Plan
Medical	In-Network	Out-of-Network	In-Network/ Out-of-Network	HMO Network
Calendar Year Deductible		er person er family	\$100 per person	None
Calendar Year Maximum Out-of- Pocket Limit		per person per family	\$2,500 per person	\$2,000 per person \$6,000 per family
Lifetime Benefit Maximum	Ν	one	None	None
Physician Office Visit	10%*	30%	10%*	\$15
Urgent Care Visit	10%*	30%	10%*	\$20
Emergency Room	10%*	10%*	10%* (waived if admitted within 24 hours)	\$50
Inpatient Hospital Services	10%*	30%	10%	No charge
Outpatient Testing, Lab, and X-ray Services	20%*	30%	10%	No charge
Annual Physical Exam	No charge*	30%*	No charge*	No charge
Preventative Screening	20%*	30%	No charge*	No charge
Inpatient Mental Health	10%*	30%	10%	No charge
Outpatient Mental Health	10%*	30%	10%	\$15
Chiropractic Services	Not covered	Not covered	10%* For only the Medicare- covered service (manual manipulation of the spine to correct subluxation)	\$15 For only the Medicare- covered service (manual manipulation of the spine to correct subluxation)

\* Not subject to the deductible



# Medical Plan Benefits – HSTA VB Medicare Retirees

	HMSA 90/10 PPO Plan		Kaiser Senior Advantage Plan
Medical	In-Network	Out-of-Network	HMO Network
Calendar Year Deductible	None	\$100 per person \$300 per family	None
Calendar Year Maximum Out-of-Pocket Limit		er person per family	\$2,000 per person \$6,000 per family
Lifetime Benefit Maximum	\$2,000,000 for all i	ndividuals combined	None
Physician Office Visit	10%	30%	\$15
Urgent Care Visit	10%	30%	\$20
Emergency Room	10%	10%*	\$50
Inpatient Hospital Services	10%	30%	No charge
Outpatient Testing, Lab, and X-ray Services	10%	30%	No charge
Annual Physical Exam	No charge	No charge*	No charge
Preventative Screening	10%	30%	No charge
Inpatient Mental Health	10%	30%	No charge
Outpatient Mental Health	10%	30%	\$15
Chiropractic Treatment (administered through American Specialty Health, Inc.)	\$12 (20 visits per year)	Not covered	\$12 (20 visits per year)

\* Not subject to the deductible



# Prescription Drug Plan Benefits – EUTF Medicare Retirees

Description Desc	SilverScript (SSI) Medicare P	art D PPO Drug Plan*	Kaiser Senior A	dvantage Plan+
Prescription Drug	In-Network/ Mail Order Out-of-Network**		HMO Network	Mail Order
Day Supply	30/60/9	0	30/6	60/90
Generic	\$5/\$10/\$10	\$5/\$10/\$10 + 20%		
Preferred Brand	\$15/\$30/\$30	\$15/\$30/\$30 + 20%	\$15/\$30/\$45	\$15/\$30/\$30
Non-Preferred Brand	\$30/\$60/\$60	\$30/\$60/\$60 + 20%		
Insulin	\$5/\$10/\$10	\$5/\$10/\$10 + 20%	\$15/\$30/\$45	Not covered
Diabetic Supplies	No charge Meters: Covered by Medicare Part B and the HMSA and Humana PPO medical plans	20% Meters: Covered by Medicare Part B and the HMSA and Humana PPO medical plans	Lancets, strips & meters: 20% Syringes/ needles: \$15/\$30/\$45	Lancets, strips & meters: 20% Syringes/ needles: \$15/\$30/\$30
Specialty Drugs/ Injectables	20% (up to a 30-day supply) Up to \$250 per fill; \$2000 maximum out-of-pocket per calendar year; \$30 copay for oral oncology specialty medications Mail Order: Not covered	50%	\$15 (up to a 30-day supply) Not all drugs can be mailed; restrictions and limitations apply	

\* The EUTF's Medicare Part D prescription drug plan is administered by SilverScript (SSI), the Medicare Part D administrator for CVS Caremark. This plan is the prescription drug coverage for Medicare retirees enrolled in the HMSA and Humana PPO medical plan options and for standalone drug coverage.

\*\* If you receive services from an out-of-network pharmacy, you will pay full price for the prescription and must file a claim for reimbursement. You are responsible for the copayment, including the penalty %, and any difference between the actual charge and the eligible charge.

+The Kaiser Medicare Part D prescription drug coverage is included under the Kaiser Permanente Senior Advantage medical plan.



# Prescription Drug Plan Benefits – HSTA VB Medicare Retirees

Description Desc	SilverScript (SSI) Medica	Kaiser Senior A	dvantage Plan+	
Prescription Drug	In-Network/Mail Order	In-Network/Mail Order Out-of-Network**		Mail Order
Day Supply	30/6	60/90	30/6	0/90
Generic	\$3/\$9/\$9	\$3/\$9/\$9 + 30%	¢10/¢20/¢20	\$10/\$20/\$20
Brand	\$9/\$27/\$27	\$9/\$27/\$27 + 30%	\$10/\$20/\$30	
Insulin	\$3/\$9/\$9	\$3/\$9/\$9 + 30%	\$10/\$20/\$30	Not covered
Diabetic Supplies	No charge Meters: Covered by Medicare Part B and the HMSA PPO medical plan	30% Meters: Covered by Medicare Part B and the HMSA PPO medical plan	20%	20%
Specialty Drugs/ Injectables	Generic/brand copays apply Mail order: Not covered	Generic/brand copays apply	Not all drugs of	80-day supply) can be mailed; limitations apply

\* The HSTA VB's Medicare Part D prescription drug plan is administered by SilverScript (SSI), the Medicare Part D administrator for CVS Caremark. This plan is the prescription drug coverage for Medicare retirees enrolled in the HMSA PPO medical plan option.

\*\* If you receive services from an out-of-network pharmacy, you will pay full price for the prescription and must file a claim for reimbursement. You are responsible for the copayment, including the penalty %, and any difference between the actual charge and the eligible charge.

+The Kaiser Medicare Part D prescription drug coverage is included under the Kaiser Permanente Senior Advantage medical plan.



# Dental Plan Benefits (Hawaii Dental Service [HDS]) – EUTF & HSTA VB

DENTAL BENEFIT	PLAN COVERS
Plan Maximum per calendar year per member (Jan 1 - Dec 31)	\$2,000
DIAGNOSTIC	
Examinations – 2 per calendar year	100%
Bitewing X-rays – 2 per calendar year through age 14; 1 per calendar year thereafter	100%
Other X-rays – full mouth X-rays limited to 1 every 5 years	100%
PREVENTIVE	
Cleanings – 2 per calendar year, additional cleanings covered for diabetic patients and expectant mothers	100%
Fluoride – 2 per calendar year through age 19	100%
Silver Diamine Fluoride	100%
Space Maintainers – through age 17	100%
Sealants – through age 18 (one treatment per tooth per lifetime to permanent molars with no prior fillings on biting surfaces)	100%
BASIC CARE	
Fillings – silver fillings; white-colored fillings limited to front teeth	60%
Root Canals	60%
<b>Gum Surgeries &amp; Maintenance</b> – cleaning for gum disease limited to 2 per calendar year after qualifying gum treatment	60%
Oral Surgeries	60%
MAJOR CARE	
<b>Crowns</b> – 1 every 5 years when teeth cannot be restored with silver or white fillings; white crowns limited to front teeth and bicuspids	60%
Fixed Bridges & Dentures – 1 every 5 years; age 16 and older	60%
Implants	60%
OTHER SERVICES	
Emergency Treatments of Dental Pain	100%



# Vision Plan Benefits (Vision Service Plan [VSP]) – EUTF & HSTA VB

Vision Exam & Eye Wear Benefits: Members can have an eye exam and choose between a pair of lenses or contact lenses every calendar year. Frames are covered every other calendar year.

Vision Benefit	Frequency	In-Network	Out-of-Network Plan Pays
Exam	Every calendar year	\$10 copay	Up to \$45
Prescription Glasses		\$25 copay	
Prescription Glasses Frame	Every other calendar year	\$150 allowance plus 20% off out-of-pocket cost	Up to \$47
<ul> <li>Prescription Glasses Lenses:</li> <li>Single vision lenses</li> <li>Lined bifocal lenses</li> <li>Lined trifocal lenses</li> <li>Standard progressive lenses</li> <li>Premium progressive lenses</li> <li>Custom progressive lenses</li> <li>Polycarbonate lenses for dependent children up to age 18</li> <li>UV protection</li> </ul>	Every calendar year	<ul> <li>Included in \$25 copay</li> <li>Included in \$25 copay</li> <li>Included in \$25 copay</li> <li>Included in \$25 copay</li> <li>\$80-\$90 copay</li> <li>\$120-\$160 copay</li> <li>Included in \$25 copay</li> <li>No charge</li> </ul>	- Up to \$45 - Up to \$65 - Up to \$85 - Not covered - Not covered
Contact Lenses - Contact lenses - Contact lenses fitting and evaluation	Every calendar year	- \$130 allowance - \$60 copay max	- Up to \$105 - Not covered

#### **Extra Discounts and Savings from VSP Providers**

#### **Glasses & Sunglasses**

- Average 35-40% savings on all non-covered lens options (such as tints, progressive lenses, anti-scratch coatings, etc.)
- 30% off additional glasses & sunglasses, including lens options, from the same VSP doctor on the same day as your exam, or 20% off any VSP doctor within 12 months of your last exam\*

#### **Retinal Screening**

- Guaranteed pricing on retinal screening as an enhancement to your exam; \$39 maximum copay

#### **Contact Lenses**

- 15% off cost of contact lens exam (fitting & evaluation)
- VSP partners with leading contact lens manufacturers to provide VSP members exclusive offers. Check out www.vsp.com for details

#### **Laser Vision Correction**

- Average 15% off the regular price or 5% off the promotional price from VSP-contracted facilities
- After surgery, use your frame allowance (if eligible) for sunglasses from any VSP doctor

\* Costco, Walmart, and Sam's Club pricing applies; there are no additional discounts. All other affiliate provider locations: 20% off additional glasses and 15% off contact lens services within one year.



# Summary of Benefit Eligibility (For Members Hired Prior to 7/1/2012)

	Noncontributory Plan	Contributory Plan	Hybrid Plan
Normal Retirement	Age 62 and 10 years credited service; or age 55 and 30 years credited service	Age 55 and 5 years credited service	Age 62 and 5 years credited service; or age 55 and 30 years credited service
Early Retirement	Age 55 and 20 years credited service	Any age and 25 years credited service	Age 55 with 20 years credited service
Deferred Vesting	10 years credited service	5 years credited service and contributions left in the ERS	5 years credited service and contributions left in the ERS
Ordinary Disability	10 years credited service	10 years credited service	10 years credited service
Service-Connected Disability	Any age or credited service	Any age or credited service	Any age or credited service
Ordinary Death	Active employee at time of death with at least 10 years of credited service	Active employee at time of death with at least 1 year of service	Active employee at time of death with at least 5 years of service
Service-Connected Death	Any age or service	Any age or service	Any age or service

The benefit eligibilities summarized above apply to teachers and most State and County employees. Special provisions applicable to other groups of employees are outlined below:

Police officers, firefighters, investigators of the Department of the Prosecuting Attorney and the Attorney General, narcotic enforcement investigators, and public safety investigators may retire at age 55 with 5 years of credited service or at any age with 25 years of credited service.

Judges, elected officials, and legislative officers may retire at age 55 with at least 5 years of credited service, or at any age with at least 10 years of credited service. Judges hired after June 30, 1999 require 25 years of credited service in order to retire before age 55.

Sewer workers in specified classifications, water safety officers, and emergency medical technicians (EMTs) may retire at any age if they are credited with 25 years of such service with the last 5 or more years in these occupations. (The 25-year feature is phased in through 7/1/2008 for EMTs.)

Sewer workers in specified classifications, water safety officers, and emergency medical technicians (EMTs) that transfer to the Hybrid Plan may retire at age 62 with 5 years of credited service or at any age if they are credited with 25 years of such service with the last 5 or more years in these occupations.



Section E

# Summary of Benefit Eligibility (For Members Hired After 6/30/2012)

	Contributory Plan (for Police/Fire)	Contributory Plan (for Judges/Elected Officers)	Hybrid Plan
Normal Retirement	Age 60 and 10 years credited service	Age 60 and 10 years credited service	Age 65 and 10 years credited service; or age 60 and 30 years credited service
			Sewer workers, water safety officers, and EMTs may retire with 25 years credited service at age 55
Early Retirement	Age 55 and 25 years credited service	Age 55 and 25 years credited service any age with 10 years for	Age 55 with 20 years credited service
		elected officers	Sewer workers, water safety officers, and emergency medical technicians (EMTs) may retire with 25 years credited service
Deferred Vesting	10 years credited service and contributions left in the ERS	10 years credited service and contributions left in the ERS	10 years credited service and contributions left in the ERS
Ordinary Disability	10 years credited service	10 years credited service	10 years credited service
Service-Connected Disability	Any age or credited service	Any age or credited service	Any age or credited service
Ordinary Death	Active employee at time of death with at least 1 year of credited service	Active employee at time of death with at least 1 year of credited service	Active employee at time of death with at least 10 years of service
Service-Connected Death	Any age or service	Any age or service	Any age or service



Section E

**SECTION F** 

SUMMARY OF PARTICIPANT DATA

Attained						Years of	<sup>F</sup> Credited S	ervice					
Age	0	1	2	3	4	5-9	10-14	15-19	20-24	25-29	30-34	35 & Over	Total
Under 25	343	237	90	37	11	5	-	-	-	-	-	-	723
25-29	648	881	795	570	379	403	1	-	-	-	-	-	3,677
30-34	489	743	770	734	662	2,326	251	-	-	-	-	-	5,975
35-39	374	563	653	601	533	2,423	1,746	296	2	-	-	-	7,191
40-44	294	494	524	475	426	1,927	1,994	1,895	255	-	-	-	8,284
45-49	258	383	389	372	368	1,592	1,497	1,928	1,690	231	2	-	8,710
50-54	206	338	300	331	266	1,278	1,276	1,616	1,780	1,752	337	-	9,480
55-59	181	256	278	256	215	1,108	1,217	1,364	1,155	1,426	1,384	121	8,961
60-64	97	180	204	166	217	887	932	1,065	933	988	967	551	7,187
65 & Over	63	104	115	101	115	650	705	772	690	560	563	745	5,183
Total	2,953	4,179	4,118	3,643	3,192	12,599	9,619	8,936	6,505	4,957	3,253	1,417	65,371

### Active Employee Age/Service Distribution

### **Inactive Age Distribution**

Age	Deferred Inactives	Retirees	Total
<35	176	19	195
35-39	793	6	799
40-44	1,173	19	1,192
45-49	1,334	67	1,401
50-54	1,742	435	2,177
55-59	1,792	1,834	3,626
60-64	1,400	4,536	5,936
65-69	456	9,590	10,046
70-74	94	11,363	11,457
75-79	14	9,245	9,259
80-84	6	5,942	5,948
85-89	1	4,393	4,394
90-94	0	2,817	2,817
95+	0	1,130	1,130
Total	8,981	51,396	60,377



### Hawaii Employee-Union Trust Fund **Distribution by Health Plan and Coverage Type**

Actives Single Family Total Two-Party Waived PPO 19,645 6,106 9,709 N/A 35,460 HMO 8,448 2,530 3,631 N/A 14,609 165 359 N/A Others 154 14,624 Waived 14,624 Total Medical 65,371 Dental 27,760 65,371 12,199 13,945 11,467 Vision 27,408 11,237 12,889 13,837 65,371 Retirees Single Two-Party Family Total PPO 23,363 15,183 1,359 39,905 HMO 5,058 2,709 215 7,982 Medicare Adv 19 9 28 \_ 63 Others 130 3 196 Total Medical 48,111 Dental 28,606 18,589 1,550 48,745 Vision 28,590 18,639 1,600 48,829 Life 45,694



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**SECTION G** 

ACTUARIAL ASSUMPTIONS AND METHODS

# **Summary of Actuarial Assumptions and Methods**

The actuarial assumptions used in the valuation are shown in this Section. Assumptions that are specific to certain groups (i.e. General Employees, Teachers, Police and Firefighters) are discussed under the first subsection that follows. Assumptions that are common to all types of members and unique to this valuation are then shown on the following pages.

### **Demographic and Certain Economic Assumptions**

This actuarial valuation of the OPEB is similar to the actuarial valuations performed for ERS. All of the demographic assumptions and most of the economic assumptions used in this OPEB Valuation were identical to those used in the June 30, 2021 retirement system valuations performed by Gabriel, Roeder, Smith and Company. The assumptions which are common to the pension and OPEB valuations are described in Appendix A of this report.



### Healthcare and Other Economic Assumptions

General Inflation was assumed to be 2.50% per year.

**The rate of investment return** was assumed to be 7.00% a year, compounded annually net after investment expenses. The assumed real return is the rate of return in excess of price inflation. Considering other assumptions used in the valuation, the nominal rate translates to a net real return of 4.50% a year.

	HMSA	Kaiser			Part B
Year	(PPO)	(НМО)	Dental	Vision	Premiums
2023	7.25%	7.25%	4.00%	2.50%	5.00%
2024	7.00%	7.00%	4.00%	2.50%	5.00%
2025	6.75%	6.75%	4.00%	2.50%	5.00%
2026	6.50%	6.50%	4.00%	2.50%	5.00%
2027	6.25%	6.25%	4.00%	2.50%	5.00%
2028	6.00%	6.00%	4.00%	2.50%	5.00%
2029	5.75%	5.75%	4.00%	2.50%	5.00%
2030	5.50%	5.50%	4.00%	2.50%	4.90%
2031	5.25%	5.25%	4.00%	2.50%	4.80%
2032	5.00%	5.00%	4.00%	2.50%	4.70%
2033	4.90%	4.90%	4.00%	2.50%	4.70%
2034	4.80%	4.80%	4.00%	2.50%	4.70%
2035	4.70%	4.70%	4.00%	2.50%	4.70%
2036	4.70%	4.70%	4.00%	2.50%	4.70%

### Health Cost and Premium Increases - See table below

The premiums for 2022 were known at the time of the valuation. The first trend rate shown above is assumed to occur at 1/1/2023. Future increases are also assumed to occur on 1/1. The HMSA and Kaiser trend rates are blended rates used to project both medical and prescription drug costs.

The trend rates shown above for the Part B premiums apply to the BMC and the Part B premiums.

The 4.70% ultimate trend assumption for the HMSA and Kaiser plans is comprised of 2.50% long-term price inflation + 2.20% real GDP growth.



## Healthcare and Other Economic Assumptions (Continued)

### Plan Participation

The plan participation rates were assumed to vary based on the employer contribution percentage, as follows:

	Rates of Participation		
	Medical,		
Employer	Prescription Drug,	Life	Medicare
Contribution	Dental and Vision	Insurance	Part B
0%	25%	100%	98%
50%	65%	100%	98%
75%	90%	100%	98%
100%	98%	100%	98%

The same assumptions were used for terminated participants with vested pension benefits. However, current active employees who terminate service prior to the age of 35 are not assumed to ever participate in the retiree health plan.

For current retirees, the actual family coverage election is used. For future retirees, the family coverage assumptions are 35% single / 50% two-party / 15% family prior to age 65 and 50% single / 50% two-party after the age of 65. It was assumed 45% of future retirees would receive Medicare Part-B reimbursements for a spouse. For those that elect two-party or family coverage, it was assumed that coverage would continue to the spouse upon death of the retiree.

### **Plan Elections**

For current retirees, plan elections were based on the plan in which they are currently enrolled. For future retirees, plan participation was assumed to be 82% HMSA / 18% Kaiser.

### Administration Fees

The following table provides the 2022 monthly administration fees. The EUTF Board approved to pay third party administration fees through December 31, 2028, using the Agency Fund assets. As a result, it was assumed that the administration fees would be in addition to the premiums shown in Section E for years after 2028.

Monthly Fee	Single Party	Two-Party	Family
Medical and Drug	\$5.10	\$10.20	\$15.30
Dental	0.38	0.76	1.14
Vision	0.04	0.08	0.12
Life	0.04	0.04	0.04



### Healthcare and Other Economic Assumptions (Continued)

**Aging Factors:** In any given year, the cost of medical and prescription drug benefits vary by age. As the ages of retirees in the covered population increase so does the cost of benefits. Morbidity tables are employed to develop Per Capita Costs at every relevant age. The following table represents the percent by which the cost of medical and prescription drug benefits at one age is higher than the cost for the previous age. For example, according to the following table, the cost of benefits for a male age 55 is 5.50% higher than for one age 54. These percentages below are separate from the annual Medical Trend, which operates to increase costs independent of and in addition to the Aging Factors shown below.

Sample	Cost Increases by Age		
Ages	Male	Female	
45	4.66%	1.88%	
50	5.83%	3.53%	
55	5.50%	2.85%	
60	5.06%	3.45%	
65	3.34%	3.28%	
70	1.77%	2.02%	
75	1.15%	1.32%	
80	0.82%	1.05%	
85	-0.27%	0.49%	
90	-0.32%	0.03%	

### **Actuarial Methods**

**The individual entry age actuarial cost method** was used in determining liabilities and normal cost. Differences between assumed experience and actual experience ("actuarial gains and/or losses") become part of actuarial accrued liabilities.

Unfunded actuarial accrued liabilities are amortized to produce payments (principal & interest) which are a level percent of payroll. Closed bases will be established at each valuation for new unfunded liabilities. If experience produces a loss, the new base will be amortized over a period of 20 years. Experience gains will be netted against the initial liability base, until the initial liability base is fully amortized.



## **Miscellaneous and Technical Assumptions**

Actuarial Value of Assets	The actuarial value of assets is based on the market value of assets with a four-year phase-in of actual investment return in excess of (less than) expected investment income. Offsetting unrecognized gains and losses are immediately recognized, with the shortest remaining bases recognized first and the net remaining bases continue to be recognized on their original timeframe. The expected actuarial value of assets is calculated net of investment expenses, and the expected investment return is equal to the assumed investment return rate multiplied by the prior year's actuarial value of assets, adjusted for contributions, benefits paid, and refunds.
Claims Utilization	To model the impact of aging on the underlying health care costs, the valuation relied on the Society of Actuaries' 2013 Study "Health Care Costs – From Birth to Death". Chart 1 (2010 Aggregate Commercial Costs) was used to model the impact of aging for ages less than 65 and Table 4 (Development of Plan Specific Medicare Age Curve) was used to model the impact of aging for ages 65 and over.
Marriage Assumption	100% of males and females are assumed to be married for purposes of death-in-service benefits. For future retirees, husbands are assumed to be four years older than wives.
Pay Increase Timing	Beginning of (fiscal) year. This is equivalent to assuming that reported pays represent amounts paid to members during the year ended on the valuation date.
Decrement Timing	Except for teachers, decrements of all types are assumed to occur mid-year. For teachers, the normal retirement, early retirement and termination decrements are assumed to occur at the beginning of the year.
Eligibility Testing	Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.
Decrement Operation	Disability and mortality decrements are added to the termination decrements during the first 5 years. Disability is added to the retirement decrement during retirement eligibility.



## **Miscellaneous and Technical Assumptions (continued)**

Deferred Age		Terminated employees with vested pension benefits are assumed to commence their benefit at age 62 or their current age if they are older than 62 as of the valuation date.
Timing of ARC Contributions		The ARC is assumed to be received at the middle of the year.
Administrative Expenses		Third party administrative expenses related to providing benefits are included in the age-rated costs. The administrative costs related to operating the trust are included in the normal cost.
Reliance on Other Actuaries		We have relied on the premiums developed by Segal Consulting for the self-insured prescription drug benefit.
Assumption, Method And Plan Changes		ere were no assumption changes this year. However, the following nges were made to the development of the Annual Required ntribution:
	2.	Beginning with the FYE24 ARC, a corridor is now applied to the determination of the annual required contribution. Please see the detailed description of this corridor on page 5. The County of Maui implemented this methodology beginning with the FYE23 ARC. The outstanding amortization periods for all bases were set equal to the remaining amortization period of the initial liability base. The method for selecting the amortization period for new unfunded liability layers has been updated. Until the initial legacy liability base is fully amortized, future gains will be amortized over the same period as the initial liability base. The amortization period for future loss bases is 20 years.



**APPENDIX A** 

DEMOGRAPHIC AND CERTAIN ECONOMIC ASSUMPTIONS

# **Demographic and Certain Economic Assumptions**

Teachers

### A. <u>Economic Assumptions</u>

- 1. Payroll growth rate: 3.50% per annum.
- 2. Salary increase rate: As shown below

		· · ·		
Years of Service	Service- related Component	Total Rate Including 2.50% Inflation Component and 1.00% Productivity Component	Service- related Component	Total Rate Including 2.50% Inflation Component and 1.25% Productivity Component
1	3.00%	6.50%	2.00%	5.75%
2	3.00%	6.50%	1.75%	5.50%
3	2.00%	5.50%	1.75%	5.50%
4	1.50%	5.00%	1.50%	5.25%
5	1.50%	5.00%	1.00%	4.75%
6	1.25%	4.75%	1.00%	4.75%
7	1.25%	4.75%	0.75%	4.50%
8	1.00%	4.50%	0.75%	4.50%
9	1.00%	4.50%	0.50%	4.25%
10	1.00%	4.50%	0.50%	4.25%
11	0.75%	4.25%	0.50%	4.25%
12	0.75%	4.25%	0.50%	4.25%
13	0.50%	4.00%	0.25%	4.00%
14	0.50%	4.00%	0.25%	4.00%
15	0.50%	4.00%	0.25%	4.00%
16	0.50%	4.00%	0.25%	4.00%
17	0.50%	4.00%	0.25%	4.00%
18	0.50%	4.00%	0.25%	4.00%
19	0.50%	4.00%	0.25%	4.00%
20	0.25%	3.75%	0.25%	4.00%
21	0.25%	3.75%	0.25%	4.00%
22	0.25%	3.75%	0.25%	4.00%
23	0.25%	3.75%	0.25%	4.00%
24	0.25%	3.75%	0.25%	4.00%
25 or more	0.00%	3.50%	0.00%	3.75%

### **General Employees**



Years of Service	Service- related Component	Total Annual Rate of Increase Including 2.50% Inflation Component and 2.5% General Increase Rate	
1	2.00%	7.00%	
2	2.00%	7.00%	
3	1.00%	6.00%	
4	1.00%	6.00%	
5	1.00%	6.00%	
6	0.75%	5.75%	
7	0.75%	5.75%	
8	0.75%	5.75%	
9	0.50%	5.50%	
10	0.50%	5.50%	
11	0.50%	5.50%	
12	0.50%	5.50%	
13	0.25%	5.25%	
14	0.25%	5.25%	
15	0.25%	5.25%	
16	0.25%	5.25%	
17	0.25%	5.25%	
18	0.25%	5.25%	
19	0.25%	5.25%	
20	0.25%	5.25%	
21	0.25%	5.25%	
22	0.25%	5.25%	
23	0.25%	5.25%	
24	0.25%	5.25%	
25 or more	0.00%	5.00%	

Police & Firefighters

Salary increase rates (continued):

2.



Salary increases are assumed to occur once a year, on July 1. Therefore the pay used for the period between the valuation date and the first anniversary of the valuation date is equal to the reported pay for the prior year, annualized if necessary, and then increased by the salary increase assumption. To adjust the pays received as of March 31<sup>st</sup> to the June 30<sup>th</sup> valuation date, the reported pay for each member is increased by 1%.

#### B. <u>Demographic Assumptions</u>

1. Mortality rates:

Active Members: Multiples of the Pub-2010, Employee Tables for active employees based on the occupation of the member as follows:

	General Employees	Teachers	Police and Fire		
Туре	Male & Female	Male & Female	Male & Female		
Ordinary	94%	92%	83%		
% of Ordinary	41%	52%	24%		
Choosing Annuity					
Duty Related	6%	8%	17%		

Healthy Retirees: The 2019 Public Retirees of Hawaii mortality table, generational projection using the BB projection table from the year 2019 and with multipliers based on plan and group experience. The following are sample rates of the base table as of 2019 with the corresponding multipliers:

	General E	mployees	Теас	hers	Police a	ind Fire
Age	Male	Female	Male	Female	Male	Female
50	0.2901%	0.2376%	0.2640%	0.1980%	0.3394%	0.2376%
55	0.4195%	0.3042%	0.3817%	0.2535%	0.4908%	0.3042%
60	0.5773%	0.3175%	0.5253%	0.2646%	0.6754%	0.3175%
65	0.8603%	0.3175%	0.7829%	0.2646%	1.0066%	0.3175%
70	1.2866%	0.7022%	1.1708%	0.5852%	1.5053%	0.7022%
75	2.0370%	1.3340%	1.8537%	1.1117%	2.3833%	1.3340%
80	3.4486%	2.2177%	3.1382%	1.8481%	4.0349%	2.2177%
85	6.2716%	3.9579%	5.7072%	3.2982%	7.3378%	3.9579%
90	11.8489%	7.7873%	10.7825%	6.4895%	13.8632%	7.7873%
Multiplier Setback	100% 0	108% 0	91% 0	90% 0	117% 0	108% 0

### Healthy Annuitant Mortality Rates Before Projection (Multiplier Applied)



EUTF Hawaii Employer-Union Health Benefits Trust Fund Retiree Health Care Plan 53

The following table provides the life expectancy for individuals retiring in future years based on the assumption with full generational projection:

Life	Life Expectancy for an Age 65 Retiree in Years									
	Year of Retirement									
Gender	2025	2030	2035	2040	2045					
		General	Retirees							
Male	23.8	24.2	24.7	25.2	25.6					
Female	26.8	27.2	27.5	27.9	28.2					
		Teac	hers							
Male	24.5	25.0	25.4	25.9	26.3					
Female	28.2	28.5	28.8	29.1	29.5					
	Police and Fire									
Male	22.5	23.0	23.5	24.0	24.5					
Female	26.8	27.2	27.5	27.9	28.2					

Disabled retirees: Base Table for healthy retirees occupation, set forward 5 years, generational projection using the BB projection table from the year 2019. Minimum mortality rate of 3.5% for males and 2.5% for females.

2. Disability rates – The assumed total disability rates at select ages are multiples of the client specific table that follows:

Age	Male & Female
25	0.000%
30	0.001%
35	0.008%
40	0.026%
45	0.064%
50	0.146%
55	0.198%
60	0.217%

Note: The disability rates project the percentage of employees at each age that is assumed to become disabled before retiring. Multiples of the rates above are assumed to be ordinary disability or accidental disability, and varies by employee group as follows:

	General Employees	Teachers	Police and Fire		
Туре	Male & Female	Male & Female	Male & Female		
Ordinary	240%	85%	70%		
Accidental	40%	7%	100%		



Termination Rates - Same male and female rates, based solely on the member's service. Rates reflect terminations for causes other than death, disability or retirement. Employees eligible for retirement are assumed to have no probability of termination. Sample rates are shown below:

	Expected Terminations per 1000 Lives (Male & Female)						
Years of	General						
Service	Employees	Teachers	Police & Fire				
0	185.9	243.6	110.0				
1	152.5	200.8	95.0				
2	124.6	164.7	37.0				
3	101.6	134.4	30.1				
4	82.9	109.4	26.1				
5	67.9	89.0	23.3				
6	56.1	72.5	21.0				
7	47.0	59.5	19.2				
8	40.1	49.4	17.7				
9	35.1	41.7	16.4				
10	31.5	36.0	15.2				
11	29.1	31.9	14.1				
12	27.6	29.0	13.2				
13	26.6	27.0	12.3				
14	25.9	25.7	11.5				
15	25.5	24.8	10.8				
16	25.1	24.0	10.1				
17	24.5	23.2	9.5				
18	23.9	22.4	8.9				
19	23.0	21.4	8.3				
20	22.0	20.2	7.7				
21	20.8	18.7	7.2				
22	19.5	17.1	6.8				
23	18.3	15.4	6.3				
24	17.4	13.6	5.8				
25	16.8	12.1	0.0				
26	16.8	10.9	0.0				
27	16.8	10.4	0.0				
28	16.8	10.7	0.0				
29	16.8	10.0	0.0				
30 and more	0.0	0.0	0.0				



4. Retirement rates - Separate male and female rates, based on age. Sample rates are shown below:

**Contributory Members** 

		General Er	nplovees			Теас	Police/Fire		
	Unre	duced	<u> </u>	uced	Unre	duced		luced	Unreduced
		ement	Retirement		Retirement		Retirement		Retirement
									Male &
Age	Male	Female	Male	Female	Male	Female	Male	Female	Female
45	0	0	0	0	0	0	0	0	13.5
46	0	0	0	0	0	0	0	0	13.5
47	0	0	0	0	0	0	0	0	13.5
48	0	0	0	0	0	0	0	0	13.5
49	0	0	0	0	0	0	0	0	13.5
50	0	0	0	0	0	0	1	0	16.0
51	0	0	2	1	0	0	1	1	16.0
52	0	0	2	1	0	0	1	1	16.0
53	0	0	2	1	0	0	2	2	16.0
54	0	0	3	2	0	0	3	3	16.0
55	25	20	3	2	20	18			20.0
56	25	20			15	16			20.0
57	16	13			15	16			20.0
58	16	13			15	16			22.0
59	13	13			15	16			25.0
60	13	15			14	18			30.0
61	13	15			14	18			30.0
62	28	25			14	25			30.0
63	20	20			14	20			30.0
64	20	20			14	15			30.0
65	20	20			20	25			100.0
66	18	20			15	25			
67	18	20			15	20			
68	18	20			15	20			
69	18	20			15	20			
70	20	20			15	20			
71	20	20			15	20			
72	20	20			15	20			
73	20	20			15	20			
74	20	20			15	20			
75	100	100			100	100			

### Expected Retirements per 100 Lives



### **Noncontributory Members**

	Expected Retirements per 100 Lives									
		General E	mployees			Теас	chers			
	Unre	duced	25 8			uced	Unre	duced	Reduced R	etirement
Age	Male	Female	Male	Female	Male	Female	Male	Female	Male	Female
	whate	Ternare		remare	Iviare	Ternare	Iviare	Temate	Wate	
55	20	11	15	11	1	1	10	13	1	2
56	18	11	23	11	1	1	10	7	1	2
57	13	11	18	11	1	1	10	8	1	2
58	10	11	15	11	1	1	10	10	2	2
59	10	11	15	11	2	2	10	20	3	3
60	10	14	15	14	3	3	10	11	5	5
61	11	18	16	18	4	4	10	16	7	5
62	20	20	25	20			16	25		
63	20	20	25	20			12	20		
64	12	20	17	20			10	15		
65	14	20	19	20			20	25		
66	20	20	25	20			15	25		
67	20	20	25	20			15	25		
68	20	20	25	20			15	25		
69	20	20	25	20			15	25		
70	20	20	25	20			15	25		
71	20	20	25	20			15	25		
72	20	20	25	20			15	25		
73	20	20	25	20			15	25		
74	20	20	25	20			15	25		
75	100	100	100	100			100	100		

Note: Retirement rates for the 25&out group age 50-54 are 15% for male and 11% for female.



### Hybrid Members

	Expected Retirements per 100 Lives									
		General E	mployees			Tead	chers			
	Unre	duced	Red	uced	Unre	duced	Reduced			
Age	Male	Female	Male	Female	Male	Female	Male	Female		
						_	_	_		
55	18	18	1	1	20	16	2	2		
56	12	13	1	1	13	10	2	2		
57	12	13	1	1	13	10	2	2		
58	16	13	1	2	13	12	2	2		
59	16	13	2	2	13	12	3	3		
60	14	13	2	4	14	14	3	5		
61	14	15	3	4	14	18	3	10		
62	21	20			22	30				
63	18	20			14	20				
64	18	20			14	20				
65	21	20			20	25				
66	18	18			15	25				
67	18	18			15	25				
68	18	18			15	25				
69	18	18			15	25				
70	20	20			15	25				
71	20	20			15	25				
72	20	20			15	25				
73	20	20			15	25				
74	20	20			15	25				
75	100	100			100	100				

Note: Retirement rates for the 25 & out group age 50-54 are 6% for both male and female.

For members hired after June 30, 2012 the retirement rates for members once they reach unreduced retirement eligibility are increased 10% (multiplicative) for each year the member is beyond the age the member would have been eligible under the Hybrid provisions for members hired prior to June 30, 2012.



**APPENDIX B** 

GLOSSARY

# Glossary

**Accrued Service.** The service credited under the plan which was rendered before the date of the actuarial valuation.

**Actuarial Accrued Liability.** The difference between (i) the actuarial present value of future plan benefits, and (ii) the actuarial present value of future normal cost. Sometimes referred to as "accrued liability" or "past service liability."

Actuarial Assumptions. Estimates of future plan experience with respect to rates of mortality, disability, turnover, retirement, rate or rates of investment income and salary increases. Decrement assumptions (rates of mortality, disability, turnover and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (salary increases and investment income) consist of an underlying rate in an inflation-free environment plus a provision for a long-term average rate of inflation.

**Actuarial Cost Method.** A mathematical budgeting procedure for allocating the dollar amount of the "actuarial present value of future plan benefits" between the actuarial present value of future normal cost and the actuarial accrued liability. Sometimes referred to as the "actuarial funding method."

**Actuarial Equivalent.** A single amount or series of amounts of equal value to another single amount or series of amounts, computed on the basis of the rate(s) of interest and mortality tables used by the plan.

**Actuarial Present Value.** The amount of funds presently required to provide a payment or series of payments in the future. It is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

**Amortization.** Paying off an interest-bearing liability by means of periodic payments of interest and principal, as opposed to paying it off with a lump sum payment.

Annual Required Contribution (ARC). The ARC is the normal cost plus the portion of the unfunded actuarial accrued liability to be amortized in the current period. The ARC is an amount that is actuarially determined in accordance with the requirements so that, if paid on an ongoing basis, it would be expected to provide sufficient resources to fund both the normal cost for each year and the amortized unfunded liability.

**Medical Trend Rate (Health Inflation).** The increase in the plan's cost over time. Trend includes all elements that may influence a plan's cost, assuming that enrollments and the plan benefits do not change. Trend includes such elements as, pure price inflation, changes in utilization, advances in medical technology, and cost shifting.



**Normal Cost.** The annual cost assigned, under the actuarial funding method, to current and subsequent plan years. Sometimes referred to as "current service cost." Any payment toward the unfunded actuarial accrued liability is not part of the normal cost.

**Other Post-Employment Employee Benefits (OPEB).** OPEB are post-employment benefits other than pensions. OPEB generally takes the form of health insurance and dental, vision, prescription drugs or other healthcare benefits.

**Reserve Account**. An account used to indicate that funds have been set aside for a specific purpose and are not generally available for other uses.

**Unfunded Actuarial Accrued Liability.** The difference between the actuarial accrued liability and valuation assets. Sometimes referred to as "unfunded accrued liability."

Valuation Assets. The value of current plan assets recognized for valuation purposes.





# Hawaii Employer-Union Health Benefits Trust Fund State of Hawaii

Financial Statements and Supplementary Information (With Independent Auditors' Report)

June 30, 2022

Submitted by THE AUDITOR STATE OF HAWAII

Financial Statements and Supplementary Information

June 30, 2022

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June 30, 2022

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III

# PART I

# **INTRODUCTION SECTION**



December 7, 2022

The Auditor State of Hawaii:

Board of Trustees Hawaii Employer-Union Health Benefits Trust Fund State of Hawaii:

We have completed our audit of the financial statements of the Hawaii Employer-Union Health Benefits Trust Fund of the State of Hawaii (the EUTF), as of and for the year ended June 30, 2022. We transmit herewith our independent auditors' report containing our opinions on those financial statements and our independent auditors' report on internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with *Government Auditing Standards*.

# Audit Objectives

The objectives of the audit were as follows:

- 1. To provide opinions on the fair presentation of the EUTF's financial statements in accordance with accounting principles generally accepted in the United States of America.
- 2. To consider the EUTF's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements.
- 3. To perform tests of the EUTF's compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on the determination of financial statement amounts.

# Scope of Audit

We performed our audit of the EUTF's financial statements as of and for the year ended June 30, 2022, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

As part of the audit of the EUTF's financial statements, we considered the EUTF's internal control over financial reporting to determine our auditing procedures for the purpose of expressing our opinions on the financial statements. We also performed tests of the EUTF's compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on the financial statements.

#### **Organization of Report**

This report has been organized into three parts as follows:

- 1. The Introduction Section describes briefly the objectives and scope of our audit and the organization and contents of this report.
- 2. The Financial Section includes management's discussion and analysis, the EUTF's financial statements and the related notes, required supplementary information, and other supplementary information as of and for the year ended June 30, 2022, and our independent auditors' report thereon.
- 3. The Internal Control and Compliance Section contains our independent auditors' report on the EUTF's internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with *Government Auditing Standards*.

\* \* \* \* \* \* \*

We would like to take this opportunity to express our appreciation for the courtesy and assistance extended to us by the personnel of the EUTF during the course of our engagement. Should you wish to discuss any of the matters contained herein, we will be pleased to meet with you at your convenience.

Very truly yours,

KKDLY LLC

# PART II

# **FINANCIAL SECTION**



# **Independent Auditors' Report**

The Auditor State of Hawaii:

Board of Trustees Hawaii Employer-Union Health Benefits Trust Fund State of Hawaii:

# **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the statement of net position of the enterprise fund of the Hawaii Employer-Union Health Benefits Trust Fund of the State of Hawaii (the Trust Fund) and the statement of fiduciary net position of the Hawaii Employer-Union Health Benefits Trust Fund for Other Post-Employment Benefits (the OPEB Trust), collectively referred to as the EUTF, as of June 30, 2022, and the related statement of revenues, expenses, and changes in net position, and cash flows of the enterprise fund, as well as the statement of changes in fiduciary net position of the OPEB Trust for the year then ended, and the related notes to financial statements, which collectively comprise the EUTF's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the enterprise fund of the Trust Fund, as well as the financial position of the OPEB Trust, as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the *Auditors' Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the EUTF and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Emphasis of Matters**

# Change in Accounting Principle

As discussed in Note 2, the EUTF adopted the provisions of Governmental Accounting Standards Board Statement No. 87, *Leases*, as of July 1, 2021. Our opinions are not modified with respect to this matter.

# Relationship to the State of Hawaii

As discussed in Note 1, the financial statements of the EUTF are intended to present the financial position, the changes in financial position and, where applicable, cash flows of only that portion of the State of Hawaii that is attributable to the transactions of the EUTF. They do not purport to, and do not, present fairly the financial position of the State of Hawaii as of June 30, 2022, and the changes in its financial position, or, where applicable, its cash flows for the year then ended, in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

# **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the EUTF's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by reasonable user based on the financial statements.

In performing an audit in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the EUTF's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the EUTF's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of investment returns, and the ten-year loss development information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the EUTF's basic financial statements. The schedule of administrative operating expenses – enterprise fund (supplementary information) is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 7, 2022, on our consideration of the EUTF's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, and contracts and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the EUTF's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the EUTF's internal control over financial reporting and compliance.

KKDLY LLC

Honolulu, Hawaii December 7, 2022

Management's Discussion and Analysis

June 30, 2022

This section of the Hawaii Employer-Union Health Benefits Trust Fund of the State of Hawaii (the EUTF) financial report presents the reader with an introduction and overview of the EUTF's financial performance as of and for the fiscal year ended June 30, 2022. This discussion has been prepared by management and should be read in connection with the financial statements and the notes thereto, which follow this section.

The EUTF is the state agency that provides eligible State of Hawaii (the State) and county (Honolulu, Hawaii, Maui, and Kauai) employees and retirees and their eligible dependents with health and life insurance benefits at a cost affordable to both the public employers and participants beginning July 1, 2003.

Active employee healthcare benefits and other postemployment benefits (OPEB) retiree healthcare benefits (including their respective beneficiaries) are reported separately for accounting purposes. Accordingly, the EUTF reports the active employee healthcare benefits as risk financing in conformity with Governmental Accounting Standards Board (GASB) Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues* (Statement No. 10), as amended, while the OPEB retiree healthcare benefits, which meets the requirements of a qualifying trust, are reported in conformity with GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans* (Statement No. 74).

The EUTF entered into contracts for medical, prescription drug, chiropractic, and supplemental health insurance with carriers and third-party administrators (TPA) for retirees and active employees effective January 1, 2021 and July 1, 2021, respectively, for two years with two one-year extensions through December 31, 2025 and June 30, 2025, respectively.

The EUTF entered into contracts for dental, vision, and life insurance plans with carriers for retirees and active employees effective January 1, 2019 and July 1, 2020, respectively, for one-year with three one-year extensions through December 31, 2022 and June 30, 2023, respectively. Extensions through December 31, 2022 have been exercised by the EUTF.

The following plans are fully-insured with one-way risk sharing (rates are experience rated and are negotiated; surpluses [premiums exceed claims, administrative fees, and retention charged by the insurance carrier] are retained by the EUTF and the carrier is responsible for any shortfalls [claims, administrative fees, and retention charged by the insurance carrier exceed premiums], and risk is retained by the carrier): All Hawaii Medical Service Association (HMSA) medical plans; Hawaii Dental Service (HDS) dental plans; and Vision Service Plan (VSP) vision plans. For plans on the HMSA contract, surpluses are netted against shortfalls on all plans offered by HMSA (e.g., 90/10, 80/20, 75/25, and HMO). However, surpluses and shortfalls are not netted between the active employee and retiree group contracts.

Management's Discussion and Analysis

June 30, 2022

The following plans are fully-insured (rates are experience rated and are negotiated, surpluses and shortfalls are retained by the carrier, and risk is retained by the carrier): Kaiser medical and prescription drug plans; and Securian Financial life insurance plan.

The CVS Caremark and Silverscript prescription drug plans and Hawaii-Mainland Administrators (HMA) supplemental medical and prescription drug plan are self-insured (rates are experience rated and set by the Board, administrative fees and actual claims are paid to the TPA, surplus and shortfalls are retained by the EUTF and risk is retained by the EUTF).

The Federal Affordable Care Act (ACA) became effective July 1, 2011 for the EUTF's active employee medical and prescription drug plans. The following are the changes to the EUTF's active employee plans due to ACA: 1) The plan lost its grandfather status due to the increase in the employees' share of premiums; 2) The definition of dependent child was expanded to age 26 and requirements that the child be unmarried and a full time student were dropped for medical and prescription drug only (additional dependents were enrolled as a result); 3) Plans included coverage for women's preventive services in line with the guidelines developed by the Institute of Medicine and supported by the Health Resources and Services Administration (the HRSA), including providing services without a copayment, cost share or deductible when rendered by a participating provider; 4) The imposition of ACA fees (i.e., PCORI - Patient-Centered Outcomes Research Institute, and insurer fees); and 5) Effective July 1, 2014 elimination of the EUTF and HSTA VB HMSA supplemental plans and the bundling of the HMSA medical and CVS Caremark prescription drug plans.

Act 245, Session Laws of Hawaii 2005 (partially codified as Chapter 87D, Hawaii Revised Statutes (HRS)), temporarily authorized employee organizations to establish voluntary employees' beneficiary association (VEBA) trusts to provide health benefits to state and county employees in their bargaining units outside of the EUTF. It established a three-year pilot program to allow for the analysis of the costs and benefits of a VEBA trust against those of the EUTF. Effective March 1, 2006, the Hawaii State Teachers Association (HSTA) implemented the three-year pilot program. As a result, all active HSTA employees were enrolled in the VEBA trust and subsequently cancelled from the EUTF's health benefit plans. Act 245's sunset dates were amended three times: July 1, 2009, July 1, 2010, and December 31, 2010.

In addition, Chapter 87D, HRS, which authorized the establishment of the VEBA, also included the option for HSTA retirees to make a one-time choice to either remain with the EUTF or transfer to the HSTA VEBA benefit plans. The option period was from October through November 2006. As a result, approximately 1,400 HSTA retirees transferred to the HSTA VEBA. HSTA employees that retired on or after March 1, 2006 were required to be enrolled with the HSTA VEBA.

As a result of Act 245 sunsetting on December 31, 2010, effective January 1, 2011, approximately, 12,500 HSTA VEBA active employees and 2,500 retirees were transferred back to the EUTF. In December 2010, Judge Sakamoto (Kono, et al v Abercrombie, Civil No. 10-1-1966-09 KKS) ruled that HSTA VEBA members (actives and retirees) were entitled to the same standard of coverage in benefits when they were transitioned to the EUTF on January 1, 2011. As a result, the EUTF created new plans for the HSTA VEBA members (both active and retirees) that matched their HSTA VEBA benefits. The enrollment of HSTA VEBA members into the newly created health and other benefit plans was done by

Management's Discussion and Analysis

June 30, 2022

the EUTF solely to comply with Judge Sakamoto's ruling and does not create any constitutional or contractual right to the benefits under these plans. The State does not agree with Judge Sakamoto's ruling. If Judge Sakamoto's ruling is overturned, stayed, or modified, the EUTF reserves the right to move HSTA VEBA members into regular EUTF plans. See further discussion in Note 10 to the financial statements.

#### **Overview of the Financial Statements**

The financial statements of the EUTF include the following statements:

- Enterprise Fund Active Employee Healthcare Benefits
  - Statement of net position This statement summarizes the assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position of this enterprise fund.
  - Statement of revenues, expenses, and changes in net position This statement summarizes the financial results of the operations for the year.
  - Statement of cash flows This statement identifies the sources and uses of cash and cash equivalents.
- OPEB Trust Retiree Healthcare Benefits
  - Statement of fiduciary net position This statement summarizes the assets, liabilities, and net position of this fiduciary fund.
  - Statement of changes in fiduciary net position This statement summarizes the financial results of the operations for the year.

#### **Financial Highlights**

For the fiscal years ended June 30, 2022 and 2021, contributions to the EUTF were as follows:

	2022	2021
Employer contributions	\$ 1,299,138,986	\$ 1,987,012,473
Employee contributions	222,648,183	213,500,981

Management's Discussion and Analysis

June 30, 2022

For the fiscal years ended June 30, 2022 and 2021, the EUTF incurred the following:

	2022		 2021
Carrier payments - fully-insured plans	\$	900,132,474	\$ 885,709,003
Benefit claims - self-insured		382,345,033	352,472,543
Medicare Part B reimbursements		113,087,942	99,356,417
Administrative operating expenses		9,384,029	9,327,338

# **Financial Analysis**

# Enterprise Fund

A summary of the EUTF's net position for active employees is shown below as of June 30, 2022 and 2021:

	2022	2021	Change	% Change
Assets:				
Current assets	\$ 256,894,832	\$ 265,308,594	\$ (8,413,762)	-3.2%
Capital assets, net	8,604,999	5,206,502	3,398,497	65.3%
Total assets	265,499,831	270,515,096	(5,015,265)	-1.9%
Deferred outflows of resources	1,427,055	1,832,178	(405,123)	-22.1%
Liabilities:				
Current liabilities	54,884,848	54,227,931	656,917	1.2%
Noncurrent liabilities	12,446,349	14,526,965	(2,080,616)	-14.3%
Total liabilities	67,331,197	68,754,896	(1,423,699)	-2.1%
Deferred inflows of resources	2,209,487	688,655	1,520,832	220.8%
Net position:				
Net investment in				
capital assets	8,408,034	5,206,502	3,201,532	61.5%
Unrestricted	188,978,168	197,697,221	(8,719,053)	-4.4%
Total net position	\$ 197,386,202	\$ 202,903,723	\$ (5,517,521)	-2.7%

Management's Discussion and Analysis

June 30, 2022

The enterprise fund's total assets decreased by \$5.0 million or 1.9% during the fiscal year ended June 30, 2022. The overall decrease is due primarily to decreases in experience refunds from insurance companies of \$17.7 million and rebates and other receivables from insurance companies of \$9.8 million, offset by increases in investments of \$16.6 million and an increase in capital assets of \$3.4 million related to the acquisition of a new benefits administration system.

The enterprise fund's total liabilities decreased by \$1.4 million or 2.1% due primarily to the decrease in net pension liability of \$1.8 million.

The enterprise fund's total net position decreased by \$5.5 million or 2.7% during the fiscal year ended June 30, 2022. This was attributable to investment loss of \$8.7 million, offset by operating income of \$3.2 million for fiscal year ended June 30, 2022.

A summary of changes in net position for the years ended June 30, 2022 and 2021, for active employees follows:

		2022	2022		2021		Change		% Change
Revenues:									
Operating revenues	\$	115,421,553	\$	133,478,019	\$	(18,056,466)	-13.5%		
Nonoperating revenues		(8,697,832)		2,219,112		(10,916,944)	-492.0%		
Total revenues		106,723,721		135,697,131		(28,973,410)	-21.4%		
Operating expenses		112,241,242		91,337,656		20,903,586	22.9%		
Change in net position		(5,517,521)		44,359,475		(49,876,996)	-112.4%		
Net position at beginning of year	1	202,903,723		158,544,248		44,359,475	28.0%		
Net position at end of year	\$	197,386,202	\$	202,903,723	\$	(5,517,521)	-2.7%		

The enterprise fund's total revenues decreased by \$29.0 million or 21.4% during the fiscal year ended June 30, 2022. The decrease is primarily attributable to a \$20.4 million decrease in experience refunds and a \$10.9 million decrease in investment income, offset by a \$985,000 increase in premium revenues for self-insured plans.

The enterprise fund's operating expenses increased by \$20.9 million or 22.9% during the fiscal year ended June 30, 2022. The increase is due primarily to a \$20.8 million increase in benefits claims expense for self-insured plans.

Management's Discussion and Analysis

June 30, 2022

#### **OPEB** Trust

A summary of the OPEB Trust's fiduciary net position as of June 30, 2022 and 2021 follows:

		2022	 2021	 Change	% Change
Assets:					
Cash and cash equivalents	\$	881,398,857	\$ 959,133,749	\$ (77,734,892)	-8.1%
Investments		5,234,011,202	4,686,513,610	547,497,592	11.7%
Invested securities lending collateral		11,022,710	8,761,880	2,260,830	25.8%
Receivables:					
Employer contributions		112,111,493	390,000,000	(277,888,507)	-71.3%
Premiums receivable from State of Hawa	ii				
and counties		37,159,714	-	37,159,714	100.0%
Rebates and other receivables from					
insurance companies		32,861,781	54,407,869	(21,546,088)	-39.6%
Experience refunds due from insurance					
companies		31,312,576	29,471,728	1,840,848	6.2%
Other receivables		11,081	13,200	(2,119)	-16.1%
Deposits		8,165,204	 8,165,204	 -	0.0%
Total assets		6,348,054,618	 6,136,467,240	 211,587,378	3.4%
Liabilities:					
Premiums payable		27,610,889	27,136,514	474,375	1.7%
Benefit claims payable		20,879,666	21,045,859	(166,193)	-0.8%
Securities lending collateral		11,022,710	8,761,880	2,260,830	25.8%
Other payables		2,671,652	 2,617,208	 54,444	2.1%
Total liabilities		62,184,917	 59,561,461	 2,623,456	4.4%
Net position restricted for postemployment					
benefits other than pensions	\$	6,285,869,701	\$ 6,076,905,779	\$ 208,963,922	3.4%

Cash and cash equivalents and investments increased by \$469.8 million or 8.3% during the fiscal year ended June 30, 2022 primarily due to the increase in fiduciary net position of \$209.0 million.

Employer contributions receivable from State of Hawaii decreased by \$277.9 million or 71.3%. Employer contributions receivable at June 30, 2022 of \$112.1 million represents contributions towards the fiscal year 2022 annual required contribution (ARC) requirement.

Premiums receivable from State of Hawaii and counties of \$37.2 million relates to the employer contributions towards the monthly benefits premiums and Medicare Part B premium reimbursements for retirees.

Management's Discussion and Analysis

June 30, 2022

Rebates and other receivables from insurance companies decreased by \$21.5 million or 39.6% during the fiscal year ended June 30, 2022 primarily due to lower prescription drug rebates.

A summary of the changes in the OPEB Trust's fiduciary net position for the years ended June 30, 2022 and 2021 follows:

	1	2022	 2021	 Change	% Change
Additions:					
Employer contributions	\$	845,554,637	\$ 1,532,280,150	\$ (686,725,513)	-44.8%
Net investment income (loss)		(120,409,106)	1,059,890,526	(1,180,299,632)	-111.4%
Other revenues, net		830,885	 79,473	 751,412	945.5%
Total additions		725,976,416	2,592,250,149	(1,866,273,733)	-72.0%
Deductions:					
Benefits claims expense and carrier					
payments, net of retiree contributions		517,012,494	 497,432,127	 19,580,367	3.9%
Change in fiduciary net position		208,963,922	2,094,818,022	(1,885,854,100)	-90.0%
Net position restricted for postemployment					
benefits other than pensions:					
Beginning of year		6,076,905,779	 3,982,087,757	 2,094,818,022	52.6%
End of year	\$	6,285,869,701	\$ 6,076,905,779	\$ 208,963,922	3.4%

During the fiscal year ended June 30, 2022, the net position restricted for postemployment benefits other than pensions of the OPEB Trust increased by \$209.0 million or 3.4% primarily attributable to employer contributions of \$845.6 million offset by investment losses, net of \$120.4 million and benefits claims expense and carrier payments, net of retiree contributions of \$517.0 million.

Employer contributions decreased by \$686.7 million or 44.8% during the fiscal year ended June 30, 2022 primarily due to Act 229, SLH 2021, which extended the suspension of the employer contribution for the fiscal year 2022 ARC requirement. Additionally, the State made a contribution of \$390 million in excess of the fiscal year 2021 ARC requirement in the prior year.

Net investment income (loss) decreased by \$1,180.3 million or 111.4% primarily due to lower annual money-weighted rate of return, net of investment expense in fiscal year 2022.

Management's Discussion and Analysis

June 30, 2022

#### **Capital Assets**

The EUTF's capital assets consist of office furniture, equipment, computer equipment, software, and right-to-use lease assets.

The aggregate net capital assets was \$8.6 million as of June 30, 2022. Depreciation and amortization expense totaled \$494,000 for the fiscal year ended June 30, 2022. There were no significant disposals of capital assets during the fiscal year ended June 30, 2022.

# **Economic Factors Affecting Next Fiscal Year**

#### Factors Affecting Fiscal Year 2023

New active employee and retiree dental and vision contracts will be implemented effective January 1, 2023 through December 31, 2024, and July 1, 2023 through June 30, 2025, respectively.

#### Economic Uncertainties

On March 11, 2020, the World Health Organization declared the coronavirus infection known as COVID-19 to be a global pandemic. The pandemic, together with the recent geopolitical events and rising inflation, has adversely affected the global economy by, among other things, disrupting supply chains, creating significant volatility and disruption in financial markets, and increasing unemployment levels. The full impact on the EUTF's operating results, including investment performance and health care costs, cannot be reasonably estimated at this time because of the uncertainties surrounding the duration and severity of these matters.

#### **Request for Information**

This financial report is designed to provide the Board of Trustees, the State Auditor, and our membership, with a general overview of the EUTF's finances and to account for the money it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Hawaii Employer-Union Health Benefits Trust Fund 201 Merchant Street, Suite 1700 Honolulu, Hawaii 96813

Statement of Net Position - Enterprise Fund

June 30, 2022

Assets:	
Current assets:	
Cash and cash equivalents	\$ 24,055,205
Investments	158,108,964
Receivables:	
Premiums receivable from State of Hawaii and counties	36,165,064
Experience refunds due from insurance companies	18,408,658
Rebates and other receivables from insurance companies	15,070,458
Prepaid expenses and other current assets	65,209
Deposits	5,021,274
Total current assets	256,894,832
Capital assets, net	8,604,999
Total assets	265,499,831
Deferred Outflows of Resources:	
Related to pension	1,006,837
Related to other postemployment benefits	420,218
Total deferred outflows of resources	1,427,055
Liabilities:	
Current liabilities:	
Premiums payable	46,251,491
Benefit claims payable	5,913,811
Vouchers and contracts payable	1,312,606
Accrued wages and employee benefits payable	445,174
Due to employees, net	579,729
Due to State of Hawaii and counties	88,643
Lease payable, current portion	158,844
Compensated absences, current portion	134,550
Total current liabilities	54,884,848
Noncurrent liabilities:	
Net pension liability	5,307,643
Net other postemployment benefits liability	6,622,639
Lease payable, less current portion	38,121
Compensated absences, less current portion	477,946
Total liabilities	67,331,197
Deferred Inflows of Resources:	
Related to pension	1,502,560
Related to other postemployment benefits	706,927
Total deferred inflows of resources	2,209,487
Net Position:	
Net investment in capital assets	8,408,034
Unrestricted	188,978,168
	· · · · ·
Total net position	\$ 197,386,202

Statement of Revenues, Expenses, and Changes in Net Position - Enterprise Fund

Year Ended June 30, 2022

<b>Operating revenues:</b> Premium revenues - self-insured Experience refunds, net	\$ 97,066,919 16,131,554
Other revenues, net	2,223,080
Total operating revenues	115,421,553
Operating expenses:	
Benefits claims expense - self-insured	102,377,396
Administrative operating expenses	9,384,029
Depreciation and amortization	493,817
Change in incurred but not reported (IBNR) claims	(14,000)
Total operating expenses	112,241,242
Operating income	3,180,311
Nonoperating revenues:	
Investment loss	(8,697,832)
Change in net position	(5,517,521)
Net position at beginning of year	202,903,723
Net position at end of year	\$ 197,386,202

Statement of Cash Flows - Enterprise Fund

Year Ended June 30, 2022

Cash flows from operating activities:	
Cash received from State of Hawaii, counties and	
individuals for premiums and benefits payments	\$ 711,583,986
Cash paid for premiums and benefit payments	(675,514,387)
Cash paid to employees	(5,205,679)
Cash paid to vendors	(3,554,374)
Net cash provided by operating activities	27,309,546
Cash flows used in capital and related financing activities:	
Purchase of computer equipment and software	(3,500,381)
Principal repayments of lease payable	(194,967)
Net cash used in capital and related financing activities	(3,695,348)
Cash flows used in investing activities:	
Purchase of investments, net	(27,951,034)
Interest and dividends received	2,676,251
Net cash used in investing activities	(25,274,783)
Net decrease in cash and cash equivalents	(1,660,585)
Cash and cash equivalents at beginning of year	25,715,790
Cash and cash equivalents at end of year	\$ 24,055,205
Noncash capital and related financing activities:	
Right-to-use lease assets and related lease payable	\$ 391,932
Right to use reuse assets and related reuse payable	$\psi$ $371,752$

Statement of Cash Flows – Enterprise Fund (Continued)

Year Ended June 30, 2022

Reconciliation of operating income to net cash provided by	
operating activities:	
Operating income	\$ 3,180,311
Adjustments to reconcile operating income to net cash provided	
by operating activities:	
Depreciation and amortization	493,817
Decrease (increase) in assets and deferred outflows of resources:	
Premiums receivable from State of Hawaii and counties	(4,447,461)
Experience refunds due from insurance companies	17,742,297
Rebates and other receivables from insurance companies	9,802,024
Prepaid expenses and other current assets	233,267
Deferred outflows of resources	405,123
Increase (decrease) in liabilities and deferred inflows of resources:	
Premiums payable	(159,155)
Benefit claims payable	(106,855)
Vouchers and contracts payable	563,577
Accrued wages and employee benefits payable	16,078
Due to employees, net	183,116
Due to State of Hawaii and counties	(2,524)
Compensated absences	13,395
Net pension liability	(1,788,299)
Net other postemployment benefits liability	(339,997)
Deferred inflows of resources	1,520,832
Total adjustments	24,129,235
Net cash provided by operating activities	\$ 27,309,546

Hawaii Employer-Union Health Benefits Trust Fund for Other Post-Employment Benefits

Statement of Fiduciary Net Position-OPEB Trust

June 30, 2022

#### Assets:

Cash and cash equivalents Investments	\$ 881,398,857 5,234,011,202
Total cash and cash equivalents and investments	6,115,410,059
Invested securities lending collateral	11,022,710
Receivables:	
Employer contributions	112,111,493
Premiums receivable from State of Hawaii and counties	37,159,714
Rebates and other receivables from insurance companies	32,861,781
Experience refunds due from insurance companies	31,312,576
Other receivables	11,081
Total receivables	213,456,645
Deposits	8,165,204
Total assets	6,348,054,618
Liabilities:	
Premiums payable	27,610,889
Benefit claims payable	20,879,666
Securities lending collateral	11,022,710
Investment fees payable	2,227,255
Other payables	444,397
Total liabilities	62,184,917
Net position restricted for postemployment benefits other than pensions	\$ 6,285,869,701

Hawaii Employer-Union Health Benefits Trust Fund for Other Post-Employment Benefits

Statement of Changes in Fiduciary Net Position - OPEB Trust

Year Ended June 30, 2022

# Additions:

Employer contributions	<b>\$ 8</b> 45,554,637
Investment loss:	
From investing activities:	
Net depreciation in the fair value of investments	(195,029,446)
Interest and dividends	85,541,920
	(109,487,526)
Less: investment expenses	11,161,500
Net investment loss from investing activities	(120,649,026)
From securities lending activities:	
Securities lending income	307,523
Securities lending expenses	67,603
Net investment income from securities lending activities	239,920
Total net investment loss	(120,409,106)
Other revenues, net	830,885
Total additions	725,976,416
Deductions:	
Benefits claims expense and carrier payments, net of retiree contributions	517,012,494
Change in fiduciary net position	208,963,922
Net position restricted for postemployment benefits other than pensions:	
Beginning of year	6,076,905,779
End of year	\$6,285,869,701

Notes to Financial Statements

June 30, 2022

#### (1) **Financial Reporting Entity**

Chapter 87A, Hawaii Revised Statutes (HRS) established the Hawaii Employer-Union Health Benefits Trust Fund (the Trust Fund). The Trust Fund was established to design, provide, and administer health and other benefit plans for State of Hawaii (the State) and county (Honolulu, Hawaii, Maui, and Kauai) employees, retirees and their eligible dependents beginning July 1, 2003. Chapter 87, HRS that established the Hawaii Public Employees Health Fund (the Health Fund) was repealed and the net assets of the Health Fund were transferred to the Trust Fund.

Act 245, Session Laws of Hawaii (SLH) 2005, established a voluntary employees' beneficiary association (the VEBA) trust pilot program for the administration of the healthcare benefits for active employees and retirees, which the Hawaii State Teachers Association (the HSTA) implemented in March 2006. The program sunset date was December 31, 2010, and the VEBA trust was terminated. Effective January 1, 2011, all HSTA employees and retirees receiving benefits under the VEBA trust were enrolled in the benefit programs administered through the Trust Fund.

The Trust Fund is administered by a Board of Trustees (the Board) composed of 10 trustees appointed by the Governor of the State. The Board is responsible for determining the nature and scope of benefit plans offered by the Trust Fund, negotiating and entering into contracts with insurance carriers, establishing eligibility and management policies for the Trust Fund, and overseeing all Trust Fund activities. The Board relies on professional services provided by a salaried Administrator, the State Department of the Attorney General, a benefits consultant, and an investment consultant.

Chapter 87A, HRS was amended on July 9, 2012 to allow the Board to establish a separate trust fund for the purpose of receiving employer contributions that will pre-fund other post-employment benefits (OPEB) for retirees and their beneficiaries. Pursuant to this amendment, the Board executed an irrevocable declaration of trust establishing the Hawaii Employer-Union Health Benefits Trust Fund for Other Post-Employment Benefits (the OPEB Trust) effective June 30, 2013. The OPEB Trust is governed by the Board of the Trust Fund. Its assets are held for the exclusive purpose of providing other post-employment benefits and are legally protected from creditors. The OPEB Trust financial statements are included as part of the basic financial statements of the Trust Fund (collectively referred to as the EUTF).

#### Notes to Financial Statements

June 30, 2022

Act 268, SLH 2013 (Act 268), further amended Chapter 87A, HRS (codified as Chapter 87A-42). Effective July 1, 2018, annual employer contributions for retirees and their beneficiaries are equal to the amount of the annual required contribution as determined by an actuary and placed into the OPEB Trust. The annual required contribution is defined as the employer's contribution that is sufficient to cover (1) the normal cost, which is the cost of other post-employment benefits attributable to the current year of service, and (2) an amortization payment, which is a catch-up payment for past service costs to fund the unfunded actuarial accrued liability over the next 30 years. Accordingly, all employer contributions for retirees and their beneficiaries are required to be placed in the OPEB Trust effective July 1, 2018.

The EUTF, an agent multiple-employer defined benefit OPEB plan, is administratively attached to the State Department of Budget and Finance. The EUTF's financial statements reflect only its portion of the fund type categories. The State Comptroller maintains the central accounts for all State funds and publishes annual financial statements for the State, which includes the EUTF's financial activities.

The EUTF currently provides medical, prescription drug, chiropractic, dental, vision, supplemental medical and prescription drug, and group life insurance benefits. The medical plans include a statewide preferred provider organization (PPO) benefit plan and a federally-qualified health maintenance organization (HMO) plan.

The employers' share of benefit plan contributions for collectively bargained employees are negotiated by the State and counties with the exclusive representative of each employee bargaining unit. Employer contributions for retirees are prescribed by the HRS. Any remaining premium balance is paid by employees through payroll deductions or premium conversion plan reductions and paid by retirees directly, if applicable.

The EUTF provided insurance coverage to the following individuals as of June 30, 2022:

Active employees	63,394
Retirees	52,398
Dependents	79,140
Total	194,932

Notes to Financial Statements

June 30, 2022

#### (2) Summary of Significant Accounting Policies

The financial statements of the EUTF have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The EUTF's significant accounting policies are described below.

#### Financial Statement Presentation, Measurement Focus, and Basis of Accounting

#### Financial Statement Presentation

The reporting of active and postemployment (including their respective beneficiaries) healthcare benefits provided through the same plan should separate the two benefits for accounting purposes between active and postemployment healthcare benefits. Accordingly, the EUTF reports the postemployment healthcare benefits in conformity with GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans* (Statement No. 74), and the active employee healthcare benefits as risk financing in conformity with GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues* (Statement No. 10), as amended.

#### Proprietary Fund (Enterprise Fund)

The accounting for the active employee healthcare benefits is reported as an enterprise fund. An enterprise fund is used to account for the acquisition, operation, and maintenance of government facilities and services that are entirely or predominantly supported by user charges. The enterprise fund operations are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of cash flows.

The enterprise fund distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services or goods in connection with the enterprise fund's ongoing operations. Revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. The principal operating revenues and operating expenses are premium revenues and benefit claims expenses, respectively, for self-insured plans. Investment income is reported as nonoperating revenues.

#### **OPEB** Trust

The EUTF accounts for the OPEB assets, liabilities, net position, and operations related to postemployment health benefits for retirees and their beneficiaries in the OPEB Trust, including cash and cash equivalents, investments, premium contributions and payments, investment income, employer OPEB contributions, and benefit claims expense and carrier payments.

Notes to Financial Statements

June 30, 2022

#### Cash Equivalents

All highly liquid investments with an original maturity of three months or less when purchased are considered to be cash equivalents.

#### Investments

Investments are reported at fair value. Purchases and sales of securities are recorded on a trade-date basis. Interest income is recorded on the accrual basis. Dividend income is recorded on the exdividend date.

Unrealized gains and losses are recorded in the accompanying financial statements based on the difference between the fair value of assets at the beginning of the year, or at the time of purchase for assets purchased during the year, and the last day of the year.

# Securities Lending

The EUTF receives cash and noncash collateral under securities lending agreements. The EUTF does not have the ability to pledge or sell collateral securities absent of borrower default, thus only cash received as collateral is reported on the financial statements. Cash collateral received under securities lending agreements are invested in a money market fund and are reported at fair value. Liabilities resulting from these transactions are also recorded. Additionally, costs associated with securities transactions, broker commissions paid, and lending agent management fees are reported as investment expenses from securities lending activities in the accompanying financial statements.

#### Receivables

Receivables consist primarily of amounts due from employers for health benefits premium contributions and experience refunds, rebates and other receivables from insurance companies, as well as amounts due from individuals for overpayment of Medicare Part B reimbursements. An allowance for employer receivables is not considered necessary based on past collection experience. The Medicare Part B reimbursement receivables from individuals are reported as net receivables and were based on management's estimate of amounts considered collectible.

# Capital Assets, Net

The EUTF's capital assets consist of office furniture and equipment, and computer equipment and software with estimated useful lives greater than one year and with an acquisition cost greater than \$5,000. Purchased capital assets are valued at cost. Donated capital assets are recorded at their fair value at the date of donation. Depreciation expense is determined using the straight-line method over the assets' estimated useful life of seven years.

Capital assets also include right-to-use lease assets (lease assets). Refer to *Leases* section below for the EUTF's accounting policy for lease assets and related amortization.

Notes to Financial Statements

June 30, 2022

#### Leases

The EUTF recognizes lease liabilities and lease assets for leases with an initial, individual value of \$25,000 or more with a lease term greater than one year. Variable payments based on future performance of the lessee or usage of the underlying asset are not included in the measurement of the lease liability.

At the commencement of a lease, the EUTF initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made.

Lease assets are recorded at the amount of the initial measurement of the lease liabilities and modified by any lease payments made to the lessor at or before the commencement of the lease term, less any lease incentives received from the lessor at or before the commencement of the lease term along with any initial direct costs that are ancillary charges necessary to place the lease assets into service. Lease assets are amortized using the straight-line method over the shorter of the lease term or the useful life of the underlying asset, unless the lease contains a purchase option that the EUTF has determined is reasonably certain of being exercised. In this case, the lease asset is amortized over the useful life of the underlying asset.

Key estimates and judgments related to leases include how the EUTF determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The EUTF uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the EUTF generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the EUTF is reasonably certain to exercise.

The EUTF monitors changes in circumstances that would require a remeasurement of its lease and will remeasure any lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported as right-to-use along with other capital assets (see Note 4) and lease liabilities are reported as lease payable (see Note 5) in the accompanying statement of net position – enterprise fund.

Notes to Financial Statements

June 30, 2022

#### **Deferred Outflows of Resources and Deferred Inflows of Resources**

Deferred outflows (inflows) of resources represent a consumption of (benefit to) net position that applies to a future period. The deferred outflows of resources related to pension and OPEB resulted from changes in assumptions, differences between expected and actual experience, and changes in proportion and differences between contributions and proportionate share of contributions, which will be amortized over five years, and the EUTF's contributions to the pension and OPEB plans, which will be recognized as a reduction of the net pension liability and net OPEB liability in the subsequent fiscal year. The deferred inflows of resources related to pension and OPEB resulted from differences between expected and actual experience, changes in assumptions, the net difference between projected and actual earnings on pension/OPEB plan investments, and changes in proportion and differences between contributions and proportionate share of contributions, which will be amortized over five years.

The EUTF's deferred outflows/inflows of resources related to pension and OPEB are detailed in Note 9.

#### **Compensated Absences**

All employees earn vacation at the rate of one and three-quarters working days for each month of service. Vacation days may be accumulated to a maximum of 90 days. Employees are entitled to receive cash payment for accumulated vacation upon termination. The accompanying enterprise fund financial statements present the cost of accumulated unpaid vacation as a liability.

A reconciliation of changes in compensated absences liabilities for accumulated vacation is as follows for the year ended June 30, 2022:

Balance at beginning of year	\$ 599,101
Additions	259,867
Reductions	 (246,472)
Balance at end of year	612,496
Less curent portion	 (134,550)
Noncurrent portion	\$ 477,946

#### Notes to Financial Statements

June 30, 2022

All employees earn sick leave credits at the rate of one and three-quarters working days for each month of service. Sick leave credits may be accumulated without limit. Sick leave can be taken only in the event of illness and is not convertible to pay upon termination of employment. Accordingly, no liability for unpaid sick leave credits is reported in the accompanying enterprise fund financial statements. However, an EUTF employee who retires or leaves government service in good standing with sixty days or more of unused sick leave is entitled to additional service credit in the Employees' Retirement System of the State of Hawaii (the ERS) at the rate of one additional month of service for each 20 days of unused sick leave. Accumulated sick leave as of June 30, 2022 amounted to approximately \$1,369,000.

#### **Risk Management**

The EUTF is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; natural disasters; and workers' compensation. A liability for a claim is established if information indicates that it is probable that a liability has been incurred as of the date of the financial statements and the amount of the loss is reasonably estimable.

The estimated reserve for losses and loss adjustment costs include the accumulation of estimates for losses and claims reported prior to fiscal year-end, nonincremental estimates (based on projections of historical developments) of claims incurred but not reported, and nonincremental estimates of costs for investigating and adjusting all incurred and unadjusted claims. Amounts reported are subject to the impact of future changes in economic and social conditions. The EUTF believes that, given the inherent variability in any such estimates, the reserves are within a reasonable and acceptable range of adequacy. Reserves are continually monitored and reviewed and, as settlements are made and reserves adjusted, the differences are reported in current operations.

# **Benefits Claims Expense and Carrier Payments**

The benefits claims expense for self-insured prescription drug plans and the supplemental medical and drug plan includes the ultimate net cost of all reported claims incurred through the end of the fiscal year for healthcare benefits. The benefits claims expense also includes an additional estimate for unreported claims that have been incurred as of fiscal year-end.

Management has made certain assumptions based on currently available information and industry statistics in determining the benefits claims expense. Accordingly, the ultimate costs may vary significantly from the estimated amounts reported in the financial statements. Management believes that, given the inherent variability in benefits claims expense, such aggregate liabilities are within a reasonable range of adequacy. Such estimates are based on estimated claims cost reported prior to fiscal year-end, and estimates (based on actuarial projections of historical loss development) of claims cost incurred but not reported. Reserves are continually reviewed and adjusted as experience develops or new information becomes known. Rebates receivable are generally recorded in the period that the claim is paid and is netted against the cost of the claim.

Notes to Financial Statements

June 30, 2022

Management recorded its best estimate for the obligation of unpaid claims of \$5,913,811 for active employees and \$20,879,666 for retirees as of June 30, 2022, based on the EUTF's benefits consultant's estimate for the liability for unpaid claims. These amounts include administrative fees payable to the third party administrator for services provided and for benefits claims incurred as of June 30, 2022.

Benefits claims expense for active employees are reported in the enterprise fund. In accordance with Statement No. 10, only benefits claims expense (and related premium revenue) for self-insured plans, where the risk of loss for these self-insured plans are retained by the EUTF, are reported in the accompanying statement of revenues, expenses, and changes in net position – enterprise fund. Premiums paid to carriers for fully-insured plans (and related required premiums from employers) for active employees are included as components of premiums receivable from State of Hawaii and counties in the statement of net position – enterprise fund.

For retirees, benefits claims expense for self-insured plans and premiums paid to carriers for fullyinsured plans (and related contributions from employers) are reported in the accompanying statement of changes in the fiduciary net position – OPEB Trust in accordance with Statement No. 74. Retiree contributions reduce reported benefits claims expense and carrier payments.

# Carrier Payment Methodology

Premiums paid to the carriers are calculated on a monthly basis by multiplying the total number of active employees and retirees enrolled in the various plans on the last day of the month by the premium rates set forth in the contract agreements, whereas employer and employee billings are calculated on a semi-monthly basis. As a result, the EUTF recognizes a gain or loss between the total premiums actually collected from the employers and employees and the total premiums actually paid to the carriers. For the years ended June 30, 2022, the EUTF recognized gains of \$877,247 related to active employees, and losses of \$33,572 related to retirees.

Chapter 87A, HRS states that employer contributions are irrevocable. In addition, Chapter 87A, HRS does not require the EUTF to return insurance carrier refunds, rate credits and other earnings, as authorized by the Board, to identifiable employees who participated in ascertainable years that created the refund or credit. Accordingly, the EUTF recognizes the gains as increases in experience refunds and the related receivable as experience refunds due from insurance companies.

#### **Premium Revenues - Self-insured**

Premium revenues - self-insured are recognized over the coverage period.

Notes to Financial Statements

June 30, 2022

#### **Experience** Refunds

For fully-insured with risk sharing health benefit contracts, the EUTF recognizes estimated experience refunds. Management has made certain assumptions based on currently available information in determining the estimated experience refunds. Accordingly, the ultimate gains may vary significantly from the estimated amounts reported in the accompanying financial statements.

#### Pension

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pension, and pension expense, information about the fiduciary net position of the EUTF's participation in the ERS and additions to/deductions from the ERS's fiduciary net position have been determined on the same basis as they are reported by the ERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. The ERS's investments are reported at fair value.

#### **Postemployment Benefits Other Than Pension**

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the EUTF's participation in the OPEB plan and additions to/deductions from the OPEB plan's fiduciary net position have been determined on the same basis as they are reported by the EUTF. For this purpose, benefit payments are recognized when due and payable in accordance with benefit terms. The EUTF's investments are reported at fair value.

# Use of Estimates

In preparing financial statements in conformity with GAAP, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates

#### **Recently Issued Accounting Pronouncements**

#### GASB Statement No. 87

The GASB issued Statement No. 87, *Leases*, to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It also establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. This change in accounting

#### Notes to Financial Statements

June 30, 2022

principle did not have a significant effect on the EUTF's financial statements for the year ended June 30, 2022. Upon implementation on July 1, 2021, the EUTF recognized lease liabilities and right-to-use assets as the lessee. There was no effect on net position previously reported as of July 1, 2021.

#### GASB Statement No. 92

During fiscal year 2022, the EUTF implemented GASB Statement No. 92, *Omnibus 2020*. The primary objectives of this statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB statements. This statement did not have a material effect on the EUTF's financial statements.

#### GASB Statement No. 93

During fiscal year 2022, the EUTF implemented GASB Statement No. 93, *Replacement of Interbank Offered Rates*. The primary objective of this statement is to address those and other accounting and financial reporting implications that result from the replacement of an interbank offered rate. This statement did not have a material effect on the EUTF's financial statements.

#### GASB Statement No. 96

The GASB issued Statement No. 96, *Subscription-Based Information Technology Arrangements*. This statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements for government end users. The requirements of this statement are effective for reporting periods beginning after June 15, 2022. The EUTF is currently evaluating the impact that this statement will have on its financial statements.

#### GASB Statement No. 99

The GASB issued Statement No. 99, *Omnibus*. The primary objectives of this statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. Certain requirements of this statement are effective immediately while other requirements are effective for reporting periods beginning after June 15, 2022 and June 15, 2023, respectively. The EUTF is currently evaluating the impact that this statement will have on its financial statements.

Notes to Financial Statements

June 30, 2022

GASB Statement No. 100

The GASB issued Statement No. 100, Accounting Changes and Error Corrections – an amendment of GASB Statement No. 62. The primary objective of this statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. The requirements of this statement are effective for reporting periods beginning after June 15, 2023. The EUTF is currently evaluating the impact that this statement will have on its financial statements.

GASB Statement No. 101

The GASB issued Statement No. 101, *Compensated Absences*. The primary objective of this statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. The requirements of this statement are effective for reporting periods beginning after December 15, 2023. The EUTF is currently evaluating the impact that this statement will have on its financial statements.

#### (3) Cash and Cash Equivalents and Investments

As of June 30, 2022, the EUTF's cash and cash equivalents and investments are reported in the financial statements as follows:

	Enterprise Fund	OPEB Trust	Total
Cash and cash equivalents	\$ 24,055,205	\$ 881,398,857	\$ 905,454,062
Investments	158,108,964	5,234,011,202	5,392,120,166
Total	\$ 182,164,169	\$ 6,115,410,059	\$ 6,297,574,228
Invested securities lending collateral	<u>\$</u>	\$ 11,022,710	\$ 11,022,710

#### Cash and Cash Equivalents

The EUTF maintains bank accounts and a money market account at a major financial institution located in Hawaii and a cash management account with a broker-dealer. As of June 30, 2022, the carrying amount of these accounts were \$905,454,062 and the related bank and money market balances were \$905,964,298.

Notes to Financial Statements

June 30, 2022

#### Investments

EUTF Investment Pool

The EUTF's investment pool, at fair value, consists of the following investments as of June 30, 2022:

Equity securities:	
Commingled funds - domestic	\$ 1,139,856,372
Commingled funds - international	716,324,854
Common stocks - domestic	374,260,823
Common stocks - international	18,322,916
Fixed income securities:	
U.S. treasury and government agency bonds	299,200,700
Commingled funds - domestic inflation	295,153,381
Mutual fund - domestic	253,879,941
Alternative investments	1,762,127,993
Real estate	543,165,342
Derivatives - equity options	(10,172,156)
Total investments	\$ 5,392,120,166

## Invested Securities Lending Collateral

Cash received under the EUTF's securities lending program is invested in a money market fund and reported at fair value as of June 30, 2022 as follows:

Money market fund

\$ 11,022,710

#### Commingled Funds

Domestic equity:

Northern Trust Russell 3000 Index Fund - Lending - primary objective is to approximate the risk and return characteristics of the Russell 3000 Index. This index is commonly used to represent the broad U.S. equity market.

Lombard Odier - Alternative risk premia - primary objective is to target a 10% long-term volatility level seeking to harvest value, carry, and momentum risk premia/factors across a diverse set of assets (equities, commodities, currencies, and fixed income) using instruments such as futures, currency forwards, and swaps.

Notes to Financial Statements

June 30, 2022

International equity - Northern Trust Common All Country World Index EX-US Fund - Lending - primary objective is to provide investment results that approximate the overall performance of the MSCI All Country World EX-US Index.

Domestic inflation-linked fixed income - BlackRock U.S. Inflation-Linked Bond Fund B - primary objective is to maximize real return by investing in inflation-linked fixed income securities issued by the U.S. government.

## Mutual Fund

Fixed income - domestic - Vanguard Short-Term Corporate Bond Index Fund - seeks to track the performance of a market-weighted corporate bond index with a short-term dollar-weighted average maturity. This index includes U.S. dollar-denominated, investment-grade, fixed-rate, taxable securities issued by industrial, utility, and financial companies, with maturities between one and five years.

## Money Market Fund

The money market fund seeks to maximize current income to the extent consistent with the preservation of capital and maintenance of liquidity by investing exclusively in high quality money market investments.

## Investments Authorized

The Board is responsible for safekeeping these monies and has appointed an Investment Committee responsible for making recommendations to the Board related to investing EUTF assets in compliance with applicable HRS and with the foremost intention of preserving capital and then providing sufficient investment appreciation to meet the current and future retiree healthcare benefit payments. The Investment Committee's duties include making recommendations to the Board related to investment policies for the EUTF and periodically reviewing their appropriateness in light of changes in the EUTF expected cash flows, market conditions, actuarial variables, or other pertinent developments. Money is invested in accordance with the EUTF's Statement of Investment Policy and Guidelines (the Investment Policy).

Section 87A-24(2) of the HRS empowers the Board to invest monies "in the same manner specified in section 88-119." Permissible investments under section 88-119 "Investments" are as follows:

- (1) Real estate loans and mortgages. Obligations (as defined in section 431:6-101) of any of the following classes:
  - (a) Obligations secured by mortgages of nonprofit corporations desiring to build multi-rental units (ten units or more) subject to control of the government for occupancy by families displaced as a result of government action;

Notes to Financial Statements

June 30, 2022

- (b) Obligations secured by mortgages insured by the Federal Housing Administration;
- (c) Obligations for the repayment of home loans made under the Servicemen's Readjustment Act of 1944 or under Title II of the National Housing Act;
- (d) Other obligations secured by first mortgages on unencumbered improved real estate owned in fee simple; provided that the amount of the obligation at the time investment is made therein shall not exceed eighty percent of the value of the real estate and improvements mortgaged to secure it, and except that the amount of the obligation at the time investment is made therein may exceed eighty percent but no more than ninety percent of the value of the real estate and improvements mortgaged to secure it; provided further that the obligation is insured or guaranteed against default or loss under a mortgage insurance policy issued by a casualty insurance company licensed to do business in the State. The coverage provided by the insurer shall be sufficient to reduce the EUTF's exposure to not more than eighty percent of the value of the real estate and improvements mortgaged to secure it. The insurance coverage shall remain in force until the principal amount of the obligation is reduced to eighty percent of the market value of the real estate and improvements mortgaged to secure it, at which time the coverage shall be subject to cancellation solely at the option of the Board. Real estate shall not be deemed to be encumbered within the meaning of this subparagraph by reason of the existence of any of the restrictions, charges, or claims described in section 431:6-308;
- (e) Other obligations secured by first mortgages of leasehold interests in improved real estate; provided that:
  - (i) Each leasehold interest at the time shall have a current term extending at least two years beyond the stated maturity of the obligation it secures; and
  - (ii) The amount of the obligation at the time investment is made therein shall not exceed eighty percent of the value of the respective leasehold interest and improvements, and except that the amount of the obligation at the time investment is made therein may exceed eighty percent but no more than ninety percent of the value of the leasehold interest and improvements mortgaged to secure it; provided further that the obligation is insured or guaranteed against default or loss under a mortgage insurance policy issued by a casualty insurance company licensed to do business in the State. The coverage provided by the insurer shall be sufficient to reduce the EUTF's exposure to not more than eighty percent of the value of the leasehold interest and improvements mortgaged to secure it. The insurance coverage shall remain in force until the principal amount of the obligation is reduced to eighty percent of the market value of the leasehold interest and improvements mortgaged to secure it, at which time the coverage shall be subject to cancellation solely at the option of the Board;

## Notes to Financial Statements

June 30, 2022

- (f) Obligations for the repayment of home loans guaranteed by the Department of Hawaiian Home Lands pursuant to section 214(b) of the Hawaiian Homes Commission Act, 1920; and
- (g) Obligations secured by second mortgages on improved real estate for which the mortgagor procures a second mortgage on the improved real estate for the purpose of acquiring the leaseholder's fee simple interest in the improved real estate; provided that any prior mortgage shall not contain provisions that might jeopardize the security position of the EUTF or the borrower's ability to repay the mortgage loan.

The Board may retain the real estate, including leasehold interests therein, as it may acquire by foreclosure of mortgages or in enforcement of security, or as may be conveyed to it in satisfaction of debts previously contracted; provided that all the real estate, other than leasehold interests, shall be sold within five years after acquiring the same, subject to extension by the governor for additional periods not exceeding five years each, and that all the leasehold interests shall be sold within one year after acquiring the same, subject to extension by the governor for additional periods not exceeding one year each;

- (2) Government obligations, etc. Obligations of any of the following classes:
  - (a) Obligations issued or guaranteed as to principal and interest by the United States or by any state thereof or by any municipal or political subdivision or school district of any of the foregoing; provided that principal of and interest on the obligations are payable in currency of the United States; or sovereign debt instruments issued by agencies of, or guaranteed by foreign governments;
  - (b) Revenue bonds, whether or not permitted by any other provision hereof, of the State or any municipal or political subdivision thereof, including the Board of Water Supply of the City and County of Honolulu, and street or improvement district bonds of any district or project in the State; and
  - (c) Obligations issued or guaranteed by any federal home loan bank, including consolidated federal home loan bank obligations, the Home Owner's Loan Corporation, the Federal National Mortgage Association, or the Small Business Administration;
- (3) Corporate obligations. Below investment grade or nonrated debt instruments, foreign or domestic, in accordance with investment guidelines adopted by the Board;
- (4) Preferred and common stocks. Shares of preferred or common stock of any corporation created or existing under the laws of the United States or of any state or district thereof or of any country;
- (5) Obligations eligible by law for purchase in the open market by Federal Reserve banks;

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- (6) Obligations issued or guaranteed by the International Bank for Reconstruction and Development, the Inter-American Development Bank, the Asian Development Bank, or the African Development Bank;
- (7) Obligations secured by collateral consisting of any of the securities or stock listed above and worth at the time the investment is made at least fifteen percent more than the amount of the respective obligations;
- (8) Insurance company obligations. Contracts and agreements supplemental thereto providing for participation in one or more accounts of a life insurance company authorized to do business in Hawaii, including its separate accounts, and whether the investments allocated thereto are comprised of stocks or other securities or of real or personal property or interests therein;
- (9) Interests in real property. Interests in improved or productive real property in which, in the informed opinion of the Board, it is prudent to invest funds of the EUTF. For purposes of this paragraph, "real property" includes any property treated as real property either by local law or for federal income tax purposes. Investments in improved or productive real property may be made directly or through pooled funds, including common or collective trust funds of banks and trust companies, group or unit trusts, limited partnerships, limited liability companies, investment trusts, title-holding corporations recognized under section 501(c) of the Internal Revenue Code of 1986, as amended, similar entities that would protect the EUTF's interest, and other pooled funds invested on behalf of the EUTF by investment managers retained by the EUTF;
- (10) Other securities and futures contracts. Securities and futures contracts in which in the informed opinion of the Board, it is prudent to invest funds of the EUTF, including currency, interest rate, bond, and stock index futures contracts and options on the contracts to hedge against anticipated changes in currencies, interest rates, and bond and stock prices that might otherwise have an adverse effect upon the value of the EUTF's securities portfolios; covered put and call options on securities; and stock; whether or not the securities, stock, futures contracts, or options on futures are expressly authorized by or qualify under the foregoing paragraphs, and notwithstanding any limitation of any of the foregoing paragraphs (including paragraph (4)); and

## Notes to Financial Statements

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(11) Private placements. Investments in institutional blind pool limited partnerships, limited liability companies, or direct investments that make private debt and equity investments in privately held companies, including but not limited to investments in Hawaii high technology businesses or venture capital investments that, in the informed opinion of the Board, are appropriate to invest funds of the EUTF. In evaluating venture capital investments, the Board shall consider, among other things, the impact an investment may have on job creation in Hawaii and on the state economy. The Board shall report annually to the legislature on any Hawaii venture capital investments it has made; provided that if the Board determines it is not prudent to invest in any Hawaii venture capital investments the Board shall report the rationale for the decision. The Board, by January 1, 2008, shall develop criteria to determine the amount of funds that may be prudently invested in Hawaii private placement investments.

## Strategic Allocation

Strategic allocation refers to the strategic deployment of assets among the major classes of investments permitted under the HRS. It is the primary determinant of success in meeting long-term investment objectives. The EUTF's strategic allocation is established by the Board with input from the Investment Committee, the general consultant, and staff, and is a function of the Board's expectations of current and future liquidity and income needs, eligible investment types under the HRS, expectations of strategic class investment performance likely to be achieved over the long-term, and risk tolerance.

The Board implements its strategic allocation policy through the use of full discretion investment managers who invest the assets of the portfolios assigned to them, subject to specific investment guidelines provided by the Board or provided by the fund's governing documents.

In October 2020, the EUTF Board approved new OPEB Trust long-term strategic allocation targets. The high-level risk-based allocation targets are as follows:

Approved Long-term High-level	Class Targets:
Aggressive growth	18.50%
Traditional growth	27.50%
Stabilized growth	23.00%
Diversifying strategies	31.00%

Notes to Financial Statements

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To prudently transition to the long-term policy mix an evolving policy plan was approved by the Board. As of June 30, 2022 the evolving policy plan for the OPEB Trust is as follows:

				Long-
				term
Asset Class/Strategy	Stage 1	Stage 2	Stage 3	Policy
Expected Completion Date	1/1/21	1/1/22	1/1/23	1/1/24
Private equity	4.5%	8.0%	12.0%	12.5%
U.S. microcap	7.5%	7.0%	6.0%	6.0%
Global equity	35.0%	32.0%	29.0%	27.5%
U.S. REITs	2.0%	1.0%	0.0%	0.0%
Global options	7.0%	6.0%	5.0%	5.0%
Private credit	4.0%	6.0%	7.0%	8.0%
Real assets	10.0%	10.0%	10.0%	10.0%
Core fixed income	0.0%	0.0%	0.0%	0.0%
US TIPs	5.0%	5.0%	5.0%	5.0%
Reinsurance	5.0%	5.0%	5.0%	5.0%
Long treasuries	6.0%	6.0%	6.0%	6.0%
Alternative risk premia	5.0%	5.0%	5.0%	5.0%
Systematic trend following	9.0%	9.0%	10.0%	10.0%
	100%	100%	100%	100%

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June 30, 2022

The portfolio policy plan for the EUTF's short-term liquidity/operating asset pool as of June 30, 2022 is as follows:

Strategic Classification	Target
Short-term investment:	
Cash and cash equivalents and short-term	
fixed income	100.00%
Long-term investment:	
Global equity	50.00%
Long treasuries	13.00%
Alternative risk premia	13.50%
Systematic trend following	23.50%
	100.00%

# Asset Class Ranges

The Board will utilize the following asset class ranges/bounds in managing the OPEB Trust longterm investment portfolio. These ranges apply to the prevailing evolving policy allocation that is in effect. Considering the inherit characteristics of private markets classes, such classes do not have ranges but will be managed in-line with approved pacing models/schedules.

Asset Classification	Range
Private equity/non-core RE	
U.S. microcap	$\pm 2\%$
U.S. equity	$\pm 3\%$
Non-U.S. equity	$\pm 3\%$
U.S. REITs	$\pm 2\%$
Global options	$\pm 2\%$
Private credit	
Real assets	
Core fixed income	$\pm 2\%$
US TIPs	$\pm 2\%$
Reinsurance	$\pm 2\%$
Long treasuries	$\pm 2\%$
Alternative risk premia	$\pm 2\%$
Systematic trend following	$\pm 2\%$

Notes to Financial Statements

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These ranges apply to the prevailing evolving policy allocation of the short-term liquidity/operating asset pool portfolio.

Asset Classification	Range
Global equity	±4%
Long treasuries	±3%
Alternative risk premia	±2%
Systematic trend following	$\pm 2\%$

## Rebalancing

The Board has a policy of rebalancing the portfolio when actual strategic allocations fall outside of the strategic class ranges. Subject to market conditions, portfolio rebalancing will be executed by staff on a systematic basis when strategic allocations fall outside of the strategic class ranges. In order to minimize transaction costs and operational risks, EUTF cash flows, such as contributions received or benefits paid, will be the primary mechanism used to achieve rebalancing objectives when strategic allocations are not at the targets but are not outside the strategic class ranges. Staff will have the authority to rebalance towards strategic allocation targets without cash flows and when actual allocations are not outside of the strategic class ranges if the intent is to reduce overall portfolio risk.

# Rate of Return

For the year ended June 30, 2022, the annual money-weighted rate of return (loss) on investments, net of investment expenses, for the OPEB Trust was (1.78%). The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

# Fair Value Hierarchy

The EUTF's investments are measured at fair value. The EUTF categorizes its fair value measurement within the fair value hierarchy established by GAAP. Fair value is a market-based measurement of the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. A fair value measurement assumes that a transaction to sell an asset or transfer a liability takes place in either the principal market or most advantageous market.

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The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value of the assets into three levels. Level 1 inputs are unadjusted quoted prices in active markets for identical assets; Level 2 are quoted prices for similar instruments in active markets, quoted prices for identical or similar instruments in markets that are not active, and model-derived valuations in which all significant inputs are observable; and Level 3 inputs are valuations derived from valuation techniques in which significant inputs are unobservable.

The asset's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques maximize the use of relevant observable inputs and minimize the use of unobservable inputs. The categorization of investments within the hierarchy is based upon the pricing transparency of the instrument and should not be perceived as the particular investment's risk.

Notes to Financial Statements

June 30, 2022

The following is a summary of the EUTF's fair value measurements as of June 30, 2022:

			Fair Value Measurements Using				
		Quoted Prices in		Sig	nificant Other		
		A	Active Markets		ervable Inputs		
	Total		(Level 1)		(Level 2)		
Investments by fair value level:							
Equity securities:							
Common stocks - domestic	\$ 374,260,823	\$	374,260,823	\$	-		
Common stocks - international	18,322,916		18,322,916		-		
Fixed income securities:							
U.S. treasury and government							
agency bonds	299,200,700		-		299,200,700		
Mutual fund - domestic	253,879,941		253,879,941		-		
Derivatives - equity options	 (10,172,156)		-		(10,172,156)		
Total investments measured							
by fair value levels	 935,492,224	\$	646,463,680	\$	289,028,544		
Investments measured at net asset							
value (NAV):							
Commingled funds:							
Domestic equity	1,139,856,372						
International equity	716,324,854						
Domestic inflation - linked							
fixed income	295,153,381						
Alternative investments	1,762,127,993						
Real estate	 543,165,342						
Total investments measured							
at NAV	4,456,627,942						
Total investments measured							
at fair value	\$ 5,392,120,166						
Invested securities lending collateral -	 						
measured at NAV - money market							
fund	\$ 11,022,710						

Investments in common stocks and a mutual fund are valued at the daily closing price as reported by the fund. The mutual fund held by the EUTF is an open-end mutual fund that is registered with the SEC. The fund is required to publish its daily NAV and to transact at that price.

Notes to Financial Statements

June 30, 2022

Investments in U.S. government securities, including U.S. treasury and government agency bonds, are based on quoted market prices or pricing models maximizing the use of observable inputs for similar securities.

The fair value of futures is determined using the market approach based upon quoted market prices. For exchange-traded securities, such as futures and options, closing prices from the securities exchanges are used.

Investments in commingled funds are valued at NAV. Investments in a money market fund are valued at the NAV of the custodian bank liquid asset portfolio. In addition, real estate and alternative investments held in limited partnerships and limited liability companies (as described in the *Derivatives* section) are measured at their respective NAV and are generally audited annually. The NAV is based on the fair value of the underlying assets held by the fund less its liabilities.

There have been no changes in the methodologies used at June 30, 2022. The preceding measurements described may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. The market volatility of equity-based investments is expected to substantially impact the value of such investments at any given time. It is likely that the value of the EUTF's investments has fluctuated since June 30, 2022.

Investments Measured at NAV	Fair Value June 30, 2022	Unfunded Commitments	Redemption Frequency	Redemption Notice Period
Commingled funds:				
Domestic equity	\$ 1,139,856,372	\$ -	Daily/ Monthly	Same as trade date/ Trade date - 2
International equity	716,324,854	-	Daily	Same as trade date
Domestic inflation -				
linked fixed income	295,153,381	-	Daily	Trade date - 2
Alternative investments	1,762,127,993	905,277,452	Monthly/ Quarterly/Semi- Annually/ Annually	Various up to trade date - 90
Real estate	543,165,342	142,863,484	Quarterly	Various up to trade date - 90
Total investments				
measured at NAV	\$ 4,456,627,942	\$ 1,048,140,936		
Invested securities lending collateral - money market mutual fund - measured				
at NAV	\$ 11,022,710			Same as trade date

## Notes to Financial Statements

#### June 30, 2022

#### Interest Rate Risk

Interest rate risk is the risk that changes in the interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The EUTF has not adopted a formal policy that limits investment maturities as a means of managing its exposure to fair value changes arising from changing interest rates. External investment managers are given full discretion within their operational guidelines and are expected to maintain a diversified portfolio between and within sectors, quality, and maturity.

Duration is a measure of a debt investment's exposure to fair value changes arising from changes in interest rates. It uses the present value of cash flows, weighted for those cash flows as a percentage of the investment's full price. The table below shows fixed income investment securities by investment type, amount, and the effective weighted duration for the EUTF's total portfolio as of June 30, 2022:

Debt Security Type	Fair Value	Effective Weighted Duration (Years)	Percent of Debt Securities
Fixed income securities:			
U.S. treasury bonds	\$ 297,470,624	17.01	35.07%
Commingled funds - domestic inflation	295,153,381	6.91	34.80%
Mutual fund - domestic	253,879,941	2.77	29.93%
U.S. government agency bonds	1,730,076	8.73	0.20%
Total	\$ 848,234,022		100.00%

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation to the holder of the investment. Information regarding the EUTF's credit risk on derivative investments is discussed below in the derivative disclosures, while policies related to credit risk for the securities lending program is discussed below in the securities lending disclosures.

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Credit risk is measured by the assignment of a rating by a nationally recognized statistical rating organization, Standard and Poor's. At June 30, 2022, the EUTF investments include one fixed income oriented commingled fund and one fixed income oriented mutual fund: the BlackRock U.S. Inflation- Linked Bond Fund with ratings ranging from AAA to NR and the Vanguard Short-Term Corporate Bond Index Fund B with ratings ranging from Aaa to Baa. The EUTF's direct holdings in U.S. treasury and government agency bonds have an AAA rating.

## Custodial Credit Risk

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the EUTF will not be able to recover the value of its investments residing at its custodian bank or collateral securities that are lent by the custodian bank to outside party(ies). The EUTF's investments are held at custodian banks. The EUTF's custodians are Northern Trust Corporation (Northern Trust) and Bank of Hawaii (BOH). Northern Trust and BOH are "Qualified Custodians" as defined within Rule 206(4)-2 of the Investment Advisers Act of 1940 for which funds or securities are held separate from bank assets. The EUTF did not have custodial credit risk related to its equity and fixed income securities, including commingled funds, common stocks, U.S. treasury and government agency bonds, a mutual fund, and securities lending activities.

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the EUTF will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The EUTF's Investment Policy or the HRS do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits. At times and as of June 30, 2022, the EUTF had deposits in excess of Federal Deposit Insurance Corporation and SIPC limits.

# Concentration of Credit Risk

The EUTF provides guidelines regarding portfolio diversification by placing limits on the amount it may invest in any one issuer, types of investment instruments, and position limits per issue of an investment instrument.

Other than U.S. government securities, the EUTF does not have investments in any single issuer that represent 5 percent or more of fiduciary net position or total investments.

## Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely impact the fair value of an investment. The EUTF's asset allocation and investment policy allows for active and passive investments in international securities. The foreign currency risk exposure to the EUTF arises from the international equity investment holdings, including commingled funds and common stocks.

Notes to Financial Statements

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The following table summarizes the EUTF's exposure to foreign currency risk in U.S. dollars as of June 30, 2022:

Currencies	 Cash and Cash EquivalentsDer		Derivatives		Total
Australian dollar	\$ 110,228	\$	49,505	\$	159,733
British pound sterling	3,162,373		92,568,841		95,731,214
Canadian dollar	3,226,594		3,719,912		6,946,506
Euro	1,452,555		(120,840,118)		(119,387,563)
Hong Kong dollar	1,416		-		1,416
Japanese yen	219,409		(81,396,857)		(81,177,448)
Swiss franc	 45,249		(7,761)		37,488
	\$ 8,217,824	\$	(105,906,478)	\$	(97,688,654)

Securities Lending

The EUTF participates in a securities lending program administered by its custodian bank, Northern Trust. Under this program, which is permissible by State statutes and the EUTF's Investment Policy, certain equity securities are lent to participating broker-dealers and banks (borrowers). In return, the EUTF receives cash, securities, and/or letters of credit as collateral at 102% to 105% of the principal plus accrued interest for reinvestment. The collateral is marked to market daily. If the market value of the collateral falls below the minimum collateral requirements, additional collateral is provided. Accordingly, management believes that the EUTF had no credit risk exposure to borrowers because the amounts the EUTF owed the borrowers equaled or exceeded the amounts the borrowers owed the EUTF. The contract with the EUTF requires the custodian bank to indemnify the EUTF. In the situation when a borrower goes into default, the custodian bank will liquidate the collateral to purchase replacement securities. Any shortfall between the replacement securities cost and the collateral value is covered by the custodian bank. All securities loans can be terminated on demand within a period specified in each agreement by either the EUTF or the borrowers.

Cash collateral is invested in a separate account by the custodian bank using approved lender's investment guidelines. As such, maturities of the investments made with cash collateral generally do not match the maturities of the securities loans. The EUTF does not impose any restrictions on the amount of loans the bank custodian makes on behalf of the EUTF. The securities lending program in which the EUTF participates only allows pledging or selling securities in the case of borrower default.

At June 30, 2022, the total securities lent for collateral amounted to \$123,745,674. At June 30, 2022, the total cash and noncash collateral received amounted to \$11,022,710 and \$116,370,373, respectively.

Three of the four commingled funds held in the EUTF investment pool participate in securities lending.

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#### Derivatives

The EUTF holds investments in options and futures. The EUTF enters into various derivative investment contracts to hedge, minimize transaction costs, and to implement value added strategies to enhance returns as authorized by the EUTF's Investment Policy.

Generally, derivatives are subject both to market risk and counterparty risk. The derivatives utilized by the EUTF typically have no greater risk than their physical counterparts, and in many cases are offset by exposures elsewhere in the portfolio. Counterparty risk, the risk that the "other party" to a contract will default, is managed by utilization of exchange-traded futures and options where practicable (in which case the futures exchange is the counterparty and guarantees performance) and by careful screening of counterparties where use of exchange-traded products is impractical or uneconomical. The EUTF investment managers seek to control this risk through counterparty credit evaluations and approvals, counterparty credit limits, posting collateral, and exposure monitoring procedures. The EUTF anticipates that counterparties will be able to satisfy their obligations under the contracts.

Futures represent commitments to purchase (asset) or sell (liability) securities at a future date and at a specified price. Futures contracts are traded on organized exchanges thereby minimizing the EUTF's credit risk. The net change in the futures contract value is settled daily in cash with the exchanges. Net gains or losses arising from the daily settlements are included in net depreciation in the fair value of investments in the accompanying statement of changes in fiduciary net position – OPEB Trust. The notional amount is the nominal or the underlying face amount that is used to calculate payments made on that instrument or contract. At June 30, 2022, the net notional value of futures contracts was \$575,473,779.

Options represent or give the buyers the right, but not the obligation, to buy or sell an asset at a preset price over a specified period. The option's price is usually a small percentage of the underlying asset's value. As a writer of financial options, the EUTF receives a premium at the outset of the agreement and bears the risk of an unfavorable change in the price of the financial instrument underlying the option. As a purchaser of financial options, the EUTF pays a premium at the outset of the agreement and the counterparty bears the risk of an unfavorable instrument underlying the option.

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The following table summarizes the EUTF's investments in derivative securities and contracts held at June 30, 2022 with the related maturity information:

Derivatives (by type)	Notional Value	Market Value	Maturity (range from)
Futures:			
Equity futures long	\$ 115,307,477	\$ -	.2 year
Equity futures short	(52,515,464)	-	.2 year
Commodity futures long	82,766,774	-	.1 to .5 year
Commodity futures short	(35,549,271)	-	.2 to .3 year
Foreign exchange contracts short	(230,169,960)	-	.2 year
Fixed income futures short	(455,313,335)		.2 year
Futures total	(575,473,779)	-	
Options:			
Equity options written		(13,795,738)	under .1 year
Grand total	\$(575,473,779)	\$ (13,795,738)	

In addition, the EUTF holds investments in 36 limited partnerships and two limited liability companies. The three largest limited partnerships consist of investments in: 1) Adaptive Trend Fund, LP managed by AlphaSimplex, 2) Pillar ENSO Fund managed by Pillar Capital Management Limited, and 3) Kepos Alternative Risk Premia Fund, LP managed by Kepos. AlphaSimplex uses a systematic trend following strategy that captures price trends by trading across four major futures market segments (equities, commodities, currencies, and fixed income) in more than 70 markets. Pillar Capital Management Limited is an actively managed portfolio that invests in various forms of insurance-linked securities (e.g., catastrophe bonds, collarteralized reinsurance, etc.) where returns/premiums are generally sourced from natural catastrophe insurance policies or derivatives thereof. Kepos utilizes a risk-balanced approach to harvest value, carry, and momentum risk premia across broad asset classes (e.g., equity, fixed income, currencies, and commodities). The fund targets a 10% long-term volatility level. The limited liability companies consist of 1) the Prime Property Fund, LLC managed by Morgan Stanley and 2) the Pimco Private Income Fund managed by Pacific Investment Management Company. Morgan Stanley invests in core real estate properties and uses a strategy investing in existing, high quality, well-leased properties in major metropolitan markets and submarkets across the United States and diversified across sectors. Pacific Investment Management Company implements an opportunistic income-oriented strategy with the flexibility to invest across residential mortgage, commercial real estate, corporate credit, and specialty lending.

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## (4) Capital Assets

The enterprise fund's capital asset activity for the year ended June 30, 2022 was as follows:

	Balance at July 1, 2021		Additions		Disposals		Balance at June 30, 2022	
Capital assets:								
Office furniture and equipment	\$	982,870	\$	-	\$	-	\$	982,870
Computer equipment and software		9,651,724		8,492,561		-		18,144,285
Construction in progress		4,992,180		3,500,381		(8,492,561)		-
Less accumulated depreciation	(10,420,272)		(295,685)				(10,715,957	
	5,206,502			11,697,257	(8,492,561)			8,411,198
Right-to-use lease assets:								
Building and improvements	\$	-	\$	339,654	\$	-	\$	339,654
Equipment		-		52,278		-		52,278
Less accumulated amortization		-		(198,131)		-		(198,131)
Total right-to-use lease assets		-		193,801		-		193,801
Total captial assets, net	\$	5,206,502	\$	11,891,058	\$	(8,492,561)	\$	8,604,999

## (5) Lease Payable

The EUTF has entered into leases for building space and equipment use (see Note 12). The terms of the agreements range from 5 to 7 years. The calculated interest rate used was 2.87%.

Principal and interest payments to maturity are as follows:

Year Ending June 30,	Р	rincipal	Iı	nterest	Total
2023	\$	158,844	\$	3,041	\$ 161,885
2024		10,246		963	11,209
2025		10,546		662	11,208
2026		10,853		356	11,209
2027		6,476		62	 6,538
Total	\$	196,965	\$	5,084	\$ 202,049

Notes to Financial Statements

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A reconciliation of changes in lease payable is as follows for the year ended June 30, 2022:

Balance at beginning of year	\$ -
Additions	391,932
Reductions	 (194,967)
Balance at end of year	196,965
Less current portion	 (158,844)
Noncurrent portion	\$ 38,121

## (6) Health and Life Insurance Benefit Contracts

The EUTF's primary purpose is to provide active employees, retirees, and dependent-beneficiaries with health benefit plans and group life insurance. To effectuate this purpose, the EUTF enters in multi-year health benefit and life insurance contracts with carriers and administrators. The active employee and retiree contracts are on a fiscal year and calendar year, respectively.

The health benefit and life insurance contracts utilize three different financial arrangements:

# Self-insured

Rates are experience rated and are set by the Board acting on the advice of the benefits consultant. Due to the size of the pool, there is no stop loss insurance associated with these plans. The EUTF pays administrative fees to the third-party administrator (the TPA) and pays actual claims. If claims are less than the premium collections from the employers, employees, and retirees (the surplus), the surplus funds are retained by the EUTF. However, if claims are greater than the premium collections (the shortfall), the EUTF is responsible for the shortfall.

## Fully-insured

Rates are experience rated and are negotiated. Surpluses are retained by the insurance carrier and the insurance carrier is responsible for any shortfalls. Risk is retained by the insurance carrier.

# Fully-insured with One-Way Risk Sharing

Rates are experience rated and are negotiated. Surpluses (premiums in excess of claims and administrative fees and retention charged by the insurance carrier) are retained by the EUTF, while the insurance carrier is responsible for any shortfalls.

Notes to Financial Statements

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The following is a summary of the insurance carriers and TPA and the funding arrangements for the medical, chiropractic, prescription drug, dental, vision, and life insurance:

# Medical and Chiropractic

Hawaii Medical Service Association (HMSA) - Fully-insured with one-way risk sharing

- PPO plans EUTF active employees 90/10, 80/20, and 75/25, and HSTA VB active employees 90/10 and 80/20
- HMO plan EUTF active employees
- Retiree PPO plans EUTF (excluding chiropractic) and HSTA VB retirees 90/10

## Medical, Chiropractic, and Prescription Drug

Kaiser Permanente (Kaiser) - Fully-insured

- Comprehensive HMO plans EUTF and HSTA VB active employees
- Standard HMO plan EUTF active employees
- Retiree Comprehensive HMO plans EUTF (excluding chiropractic) and HSTA VB retirees (non-Medicare and Senior Advantage Medicare)

## Medical

Humana - Fully-insured

• Medical Advantage Plan - EUTF Medicare retirees

# **Prescription Drug**

## CVS Caremark - Self-insured

• Prescription drug coverage for HMSA PPO and HMO plans - EUTF and HSTA VB active employees and non-Medicare retirees

Silverscript - Self-insured

• Prescription drug coverage through an employer group waiver plan for non-Kaiser retirees - EUTF and HSTA VB Medicare retirees

## Dental

Hawaii Dental Service (HDS) - Fully-insured with one-way risk sharing

- EUTF and HSTA VB active employees and retirees
- Supplemental plan for HSTA VB active employees

Notes to Financial Statements

June 30, 2022

# Vision

Vision Service Plan (VSP) - Fully-insured with one-way risk sharing

• EUTF and HSTA VB active employees and retirees

# Life Insurance

Securian Financial - Fully-insured

• Term life insurance - EUTF and HSTA VB active employees and retirees

# Supplemental Medical and Prescription Drug

Hawaii-Mainland Administrators (HMA) - Self-insured

• EUTF active employees

Notes to Financial Statements

June 30, 2022

# All Contracts

The following is a summary of the experience refunds due from insurance companies, rebates and other receivables from insurance companies, and premiums payable balances by insurance company at June 30, 2022:

	Active			Datiman		
	Employees			Retirees		
Experience refunds due from						
insurance companies:						
HDS	\$	3,578,932	\$	3,543,274		
HMSA		14,417,054		27,769,302		
VSP		412,672		-		
	\$	18,408,658	\$	31,312,576		
Rebates and other receivables						
from insurance companies:						
Rebates receivable from CVS	\$	14,977,015	\$	4,696,616		
Other receivables from CVS		93,443		-		
Rebates and coverage gap discount						
receivable from Silverscript		-		24,026,762		
Other receivables from Silverscript		-		4,138,403		
	\$	15,070,458	\$	32,861,781		
Premiums payable:						
HDS	\$	2,962,047	\$	3,188,883		
HDS - HSTA VB	Ψ	318,923	Ψ	170,956		
HMSA		26,431,750		17,295,789		
HMSA - HSTA VB		2,794,618		625,252		
Humana		-		3,502		
Kaiser Hawaii		12,150,497		5,642,836		
Kaiser Hawaii - HSTA VB		863,715		143,927		
Minnesota Life		235,087		182,718		
Minnesota Life - HSTA VB		18,915		9,332		
VSP		437,295		331,652		
VSP - HSTA VB		38,644		16,042		
	\$	46,251,491	\$	27,610,889		

Notes to Financial Statements

June 30, 2022

#### (7) Benefits Claims Expense

The EUTF is self-insured for the prescription drug plans and the supplemental medical and prescription drug plan. Under the self-insured arrangement, the TPA provides the EUTF with provider networks, claims processing, cost containment, and other services. Instead of premiums, the EUTF pays administrative fees to the TPA for the services rendered and reimburses the TPA for claims paid.

Activity in the liability for unpaid benefits claims expense related to the self-insured supplemental medical and prescription drug plans is as follows for the year ended June 30, 2022:

	Active Employees	Retirees	Total
Balance at June 30, 2021	\$ 6,020,666	\$ 21,045,859	\$ 27,066,525
Claims and changes in estimates	132,616,809	244,476,317	377,093,126
Contractor processing administrative fees	954,732	4,297,175	5,251,907
Paid (including rebates) during the year	(133,678,396)	(248,939,685)	(382,618,081)
Balance at June 30, 2022	\$ 5,913,811	\$ 20,879,666	\$ 26,793,477

Below is a summary of benefit claims payable by TPA at June 30, 2022:

	Active Employees	Retirees	Total
Benefit claims - CVS	\$ 5,575,215	\$ 2,738,821	\$ 8,314,036
Benefit claims - HMA	29,201	369	29,570
Benefit claims - Silverscript	-	17,399,996	17,399,996
IBNR for self-insured plans	231,500	375,400	606,900
Admin fee - CVS	68,052	14,628	82,680
Admin fee - HMA	9,843	-	9,843
Admin fee - Silverscript	-	350,452	350,452
	\$ 5,913,811	\$ 20,879,666	\$ 26,793,477

Notes to Financial Statements

June 30, 2022

According to the terms of contracts with TPA's, the EUTF was required to make a deposit to cover estimated claims costs for the self-insured prescription drug plans. The deposits held by the TPAs for the self-insured prescription drug plans as of June 30, 2022 are as follows:

	Active		
	Employees	Retirees	Total
CVS - drug contract	\$ 4,958,000	\$ 1,742,000	\$ 6,700,000
Silverscript - drug contract	-	6,423,204	6,423,204
HMA - drug contract	63,274		63,274
	\$ 5,021,274	\$ 8,165,204	\$ 13,186,478

# (8) Summary of Required Premium Contributions and OPEB Trust Annual Required Contributions

The employer and employee required premium contributions for active employees and OPEB Trust annual required contributions for retirees for the year ended June 30, 2022, are as follows:

	Active		
	Employees	Retirees	Total
Employer contributions:			
State of Hawaii	\$ 333,462,476	\$ 533,563,242	\$ 867,025,718
City & County of Honolulu	65,364,959	198,487,000	263,851,959
County of Hawaii	20,181,402	38,439,395	58,620,797
County of Maui	19,902,887	44,547,000	64,449,887
County of Kauai,			
including Department of Water Supply	9,465,983	19,452,000	28,917,983
Board of Water Supply - Honolulu	4,036,284	8,918,000	12,954,284
County of Hawaii - Department of			
Water Supply	1,170,358	2,148,000	3,318,358
	453,584,349	845,554,637	1,299,138,986
Active employee and retiree contributions	216,396,585	6,251,598	222,648,183
	\$ 669,980,934	\$ 851,806,235	\$1,521,787,169

## Notes to Financial Statements

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The required premium contributions for active employees include both contributions for selfinsured and fully-insured plans. The self-insured contributions amounting to \$97,066,919 for the year ended June 30, 2022, are reported as operating revenues in the accompanying statement of revenues, expenses, and changes in net position of the enterprise fund. The contributions related to the fully-insured plans are included as a component of the premiums receivable from State of Hawaii and counties in the accompanying statement of net position of the enterprise fund. Contributions related to the fully-insured plans for the year ended June 30, 2022 reported in the enterprise fund amounted to \$572,914,015.

OPEB Trust annual required contributions for retirees are reported as additions in the accompanying statement of changes in fiduciary net position – OPEB Trust and amounted to \$845,554,637 for the year ended June 30, 2022. Retiree contributions reduce benefit claims expense and carrier payments in the accompanying statement of changes in fiduciary net position – OPEB Trust and amounted to \$6,251,598 for the year ended June 30, 2022.

For the year ended June 30, 2022, the OPEB Trust annual required contribution rate for the State (primary government), which includes the EUTF, was 19.5% of covered-employee payroll.

## (9) **Retirement Benefits**

## **Pension Plan**

## Plan Description

Generally, all full-time employees of the State and counties, which includes the EUTF, are required to be members of the ERS, a cost-sharing multiple-employer defined benefit pension plan that administers the State's pension benefits program. Benefits, eligibility, and contribution requirements are governed by Chapter 88, HRS and can be amended through legislation.

Notes to Financial Statements

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## **Benefits** Provided

The ERS Pension Trust is comprised of three pension classes for membership purposes and considered to be a single plan for accounting purposes since all assets of the ERS may legally be used to pay the benefits of any of the ERS members or beneficiaries. The ERS provides retirement, survivor, and disability benefits with three membership classes known as the noncontributory, contributory, and hybrid retirement classes. The three classes provide a monthly retirement allowance equal to the benefit multiplier (generally 1.25% to 2.25%) multiplied by the average final compensation multiplied by years of credited service. Average final compensation for members hired prior to July 1, 2012 is an average of the highest salaries during any three years of credited service, excluding any salary paid in lieu of vacation for members hired January 1, 1971 or later and the average of the highest salaries during any five years of credited service including any salary paid in lieu of vacation for members hired prior to January 1, 1971. For members hired after June 30, 2012, average final compensation is an average of the highest salaries during any five years of credited service excluding any salary paid in lieu of vacation.

Each retiree's original retirement allowance is increased on each July 1 beginning the calendar year after retirement. Retirees first hired as members prior to July 1, 2012 receive a 2.5% increase each year of their original retirement allowance without a ceiling. Retirees first hired as members after June 30, 2012 receive a 1.5% increase each year of their original retirement allowance without a ceiling. The annual increase is not compounded.

The following summarizes the provisions relevant to the largest employee groups of the respective membership class. Retirement benefits for certain groups, such as police officers, firefighters, some investigators, sewer workers, judges, and elected officials, vary from general employees.

## Noncontributory Class

## Retirement Benefits

General employees' retirement benefits are determined as 1.25% of average final compensation multiplied by the years of credited service. Employees with 10 years of credited service are eligible to retire at age 62. Employees with 30 years of credited service are eligible to retire at age 55.

# Disability Benefits

Members are eligible for service-related disability benefits regardless of length of service and receive a lifetime pension of 35% of their average final compensation. 10 years of credited service is required for ordinary disability. Ordinary disability benefits are determined in the same manner as retirement benefits but are payable immediately, without an actuarial reduction, and at a minimum of 12.5% of average final compensation.

Notes to Financial Statements

June 30, 2022

## Death Benefits

For service-connected deaths, the surviving spouse/reciprocal beneficiary receives a monthly benefit of 30% of the average final compensation until remarriage or re-entry into a new reciprocal beneficiary relationship. Additional benefits are payable to surviving dependent children up to age 18. If there is no spouse/reciprocal beneficiary or surviving dependent children, no benefit is payable.

Ordinary death benefits are available to employees who were active at the time of death with at least 10 years of credited service. The surviving spouse/reciprocal beneficiary (until remarriage/reentry into a new reciprocal beneficiary relationship) and surviving dependent children (up to age 18) receive a benefit equal to a percentage of member's accrued maximum allowance unreduced for age or, if the member was eligible for retirement at the time of death, the surviving spouse/reciprocal beneficiary receives 100% joint and survivor lifetime pension and the surviving dependent children receive a percentage of the member's accrued maximum allowance unreduced for age.

# Contributory Class for Members Hired Prior to July 1, 2012

# Retirement Benefits

General employees' retirement benefits are determined as 2% of average final compensation multiplied by the years of credited service. General employees with five years of credited service are eligible to retire at age 55.

Police officers and firefighters' retirement benefits are determined using the benefit multiplier of 2.5% for qualified service, up to a maximum of 80% of average final compensation. Police officers and firefighters with five years of credited service are eligible to retire at age 55. Police officers and firefighters with 25 years of credited service are eligible to retire at any age, provided the last five years is service credited in these occupations.

## Disability Benefits

Members are eligible for service-related disability benefits regardless of length of service and receive a one-time payment of the member's contributions and accrued interest plus a lifetime pension of 50% of their average final compensation. 10 years of credited service is required for ordinary disability. Ordinary disability benefits are determined as 1.75% of average final compensation multiplied by the years of credited service but are payable immediately, without an actuarial reduction, and at a minimum of 30% of average final compensation.

Notes to Financial Statements

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#### Death Benefits

For service-connected deaths, the surviving spouse/reciprocal beneficiary receives a lump sum payment of the member's contributions and accrued interest plus a monthly benefit of 50% of the average final compensation until remarriage or re-entry into a new reciprocal beneficiary relationship. If there is no surviving spouse/reciprocal beneficiary, surviving dependent children (up to age 18) or dependent parents are eligible for the monthly benefit. If there is no spouse/reciprocal beneficiary or surviving dependent children/parents, the ordinary death benefit is payable to the designated beneficiary.

Ordinary death benefits are available to employees who were active at time of death with at least one year of service. Ordinary death benefits consist of a lump sum payment of the member's contributions and accrued interest plus a percentage of the salary earned in the 12 months preceding death, or 50% joint and survivor lifetime pension if the member was not eligible for retirement at the time of death but was credited with at least 10 years of service and designated one beneficiary, or 100% joint and survivor lifetime pension if the member was eligible for retirement at the time of death and designated one beneficiary.

## Contributory Class for Members Hired After June 30, 2012

#### Retirement Benefits

General employees' retirement benefits are determined as 1.75% of average final compensation multiplied by the years of credited service. General employees with 10 years of credited service are eligible to retire at age 60.

Police officers and firefighters' retirement benefits are determined using the benefit multiplier of 2.25% for qualified service, up to a maximum of 80% of average final compensation. Police officers and firefighters with 10 years of credited service are eligible to retire at age 60. Police officers and firefighters with 25 years of credited service are eligible to retire at age 55, provided the last five years is service credited in these occupations.

## Disability and Death Benefits

Members are eligible for service-related disability benefits regardless of length of service and receive a lifetime pension of 50% of their average final compensation plus refund of contributions and accrued interest. 10 years of credited service is required for ordinary disability.

For police officers and firefighters, ordinary disability benefits are 1.75% of average final compensation for each year of service and are payable immediately, without an actuarial reduction, at a minimum of 30% of average final compensation.

Death benefits for contributory members hired after June 30, 2012 are generally the same as those for contributory members hired June 30, 2012 and prior.

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# Hybrid Class for Members Hired Prior to July 1, 2012

## Retirement Benefits

General employees' retirement benefits are determined as 2% of average final compensation multiplied by the years of credited service. General employees with five years of credited service are eligible to retire at age 62. General employees with 30 years of credited service are eligible to retire at age 55.

# Disability Benefits

Members are eligible for service-related disability benefits regardless of length of service and receive a lifetime pension of 35% of their average final compensation plus refund of their contributions and accrued interest. 10 years of credited service is required for ordinary disability. Ordinary disability benefits are determined in the same manner as retirement benefits but are payable immediately, without an actuarial reduction, and at a minimum of 25% of average final compensation.

## Death Benefits

For service-connected deaths, the designated surviving spouse/reciprocal beneficiary receives a lump sum payment of the member's contributions and accrued interest plus a monthly benefit of 50% of the average final compensation until remarriage or re-entry into a new reciprocal beneficiary relationship. If there is no surviving spouse/reciprocal beneficiary, surviving dependent children (up to age 18) or dependent parents are eligible for the monthly benefit. If there is no spouse/reciprocal beneficiary death benefit is payable to the designated beneficiary.

Ordinary death benefits are available to employees who were active at time of death with at least five years of service. Ordinary death benefits consist of a lump sum payment of the member's contributions and accrued interest plus a percentage multiplied by 150%, or 50% joint and survivor lifetime pension if the member was not eligible for retirement at the time of death but was credited with at least 10 years of service and designated one beneficiary, or 100% joint and survivor lifetime pension if the member was eligible for retirement at the time of death and designated one beneficiary.

# Hybrid Class for Members Hired After June 30, 2012

# Retirement Benefits

General employees' retirement benefits are determined as 1.75% of average final compensation multiplied by the years of credited service. General employees with 10 years of credited service are eligible to retire at age 65. Employees with 30 years of credited service are eligible to retire at age 60. Sewer workers, water safety officers, and emergency medical technicians may retire with 25 years of credited service at age 55.

Notes to Financial Statements

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## Disability and Death Benefits

Provisions for disability and death benefits generally remain the same except for ordinary death benefits. Ordinary death benefits are available to employees who were active at time of death with at least 10 years of service. Ordinary death benefits consist of a lump sum payment of the member's contributions and accrued interest, or 50% joint and survivor lifetime pension if the member was not eligible for retirement at the time of death but was credited with at least 10 years of service and designated one beneficiary, or 100% joint and survivor lifetime pension if the member was eligible for retirement at the time of death and designated one beneficiary.

#### **Contributions**

Contributions are governed by Chapter 88, HRS and may be amended through legislation. The employer rate is set by statute based on the recommendations of the ERS actuary resulting from an experience study conducted every five years. Since July 1, 2005, the employer contribution rate is a fixed percentage of compensation, including the normal cost plus amounts required to pay for the unfunded actuarial accrued liabilities. The contribution rates for fiscal year 2022 were 41%, for police officers and firefighters, and 24.0% for all other employees. Contributions to the pension plan from the EUTF were \$784,227 for the year ended June 30, 2022.

The employer is required to make all contributions for noncontributory members. Contributory members hired prior to July 1, 2012 are required to contribute 7.8% of their salary, except for police officers and firefighters who are required to contribute 12.2% of their salary. Contributory members hired after June 30, 2012, are required to contribute 9.8% of their salary, except for police officers and firefighters who are required to contribute 14.2% of their salary. Hybrid members hired prior to July 1, 2012 are required to contribute 6.0% of their salary. Hybrid members hired after June 30, 2012 are required to contribute 6.0% of their salary.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pension

Measurement of the actuarial valuation of the pension liability, pension expense, and deferred outflows of resources and deferred inflows of resources related to pension is made for the State as a whole and is not separately computed for the individual state departments and agencies such as the EUTF. The State allocates the pension liability, pension expense, and deferred outflows of resources and deferred inflows of resources related to pension to the various departments and agencies based upon a systematic methodology. Additional disclosures and required supplementary information stipulated by GASB Statement Nos. 68 and 71 pertaining to the State's net pension liability, pension expense, and deferred outflows of resources related to pension can be found in the State's Annual Comprehensive Financial Report (ACFR).

## Notes to Financial Statements

June 30, 2022

At June 30, 2022, the EUTF reported a net pension liability of \$5,307,643 for its proportionate share of the State's net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

At June 30, 2021, the EUTF's proportionate share of the State's (primary government) net pension liability was .08%.

There were no changes in actuarial assumptions during the year ended June 30, 2021. There were no changes between the measurement date, June 30, 2021, and the reporting date, June 30, 2022, that are expected to have a significant effect on the EUTF's proportionate share of the State's net pension liability.

For the year ended June 30, 2022, the EUTF recognized pension expense of \$767,619. At June 30, 2022, the EUTF reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Contributions subsequent to the measurement date	\$	784,227	\$	-
Net differences between expected and actual experience		193,340		-
Changes in proportion and differences between contribution	S			
and proportionate share of contributions		29,270		(35,886)
Net difference between projected and actual earnings on				
pension plan investments		-		(1,232,786)
Changes in assumptions		-		(233,888)
	\$	1,006,837	\$	(1,502,560)

The \$784,227 reported as deferred outflows of resources related to pension at June 30, 2022 resulting from the EUTF's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2023.

Notes to Financial Statements

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Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension at June 30, 2022 will be recognized in pension expense as follows:

Year Ending June 30:	
2023	\$ (271,776)
2024	(256,990)
2025	(308,421)
2026	(448,645)
2027	 5,882
	\$ (1,279,950)

## Actuarial Assumptions

The total pension liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions adopted by the ERS Board of Trustees on August 12, 2019, based on the 2018 experience study for the five-year period from July 1, 2013 through June 30, 2018:

Inflation	2.50%
Payroll growth rate	3.50%
Investment rate of return	7.00% per year, compounded annually including inflation

There were no changes to ad hoc postemployment benefits including cost of living allowances.

Post-retirement mortality rates are based on the 2019 Public Retirees of Hawaii mortality table, with adjustments based on generational projections using the BB projection table for 2019 and full generational projections in future years. Pre-retirement mortality rates are based on multiples of the Pub-2010 mortality table based on the occupation of the member.

The long-term expected rate of return on pension plan investments was determined using a "top down approach" of the Client-Constrained Simulation-based Optimization Model (a statistical technique known as "re-sampling with a replacement" that directly keys in on specific plan-level risk factors as stipulated by the ERS Board of Trustees) in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future nominal rates of return (real returns and inflation) by the target asset allocation percentage.

Notes to Financial Statements

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The target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Strategic Allocation (Risk-based Classes)	Target Allocation	Long-term Expected Real Rate of Return		
Broad growth	63.00%	8.00%		
Diversifying strategies	37.00%	5.10%		
Total investments	100.00%			

#### Discount Rate

The discount rate used to measure the total pension liability was 7.00%, consistent with the rate used at the prior measurement date. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from the State, which includes the EUTF, will be made at statutorily required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# Sensitivity of the EUTF's Proportionate Share of the State's Net Pension Liability to Changes in the Discount Rate

The following presents the EUTF's proportionate share of the State's net pension liability calculated using the discount rate of 7.00%, as well as what the EUTF's proportionate share of the State's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	1% Decrease (6.00%)	Discount Rate (7.00%)		1% Increase (8.00%)	
EUTF's proportionate share of the State's net pension liability	\$ 7,244,530	\$ 5,307,643		\$	3,710,792

Notes to Financial Statements

June 30, 2022

## **Pension Plan Fiduciary Net Position**

The pension plan's fiduciary net position is determined on the same basis used by the pension plan. The ERS's financial statements are prepared using the accrual basis of accounting under which expenses are recorded when the liability is incurred, and revenues are recorded in the accounting period in which they are earned and become measurable. Employer and member contributions are recognized in the period in which the contributions are due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Investment purchases and sales are recorded as of their trade date. Administrative expenses are financed exclusively with investment income.

There were no significant changes after the report measurement date. Detailed information about the pension plan's fiduciary net position is available in the separately issued ERS financial report. The ERS's complete financial statements are available at *http://ers.ehawaii.gov/resources/ financials*.

## **Payables to Pension Plan**

The State's employer contributions payable to the ERS was paid by June 30, 2022. Excess payments will be applied to amounts due in fiscal year 2023.

# Postemployment Health Care and Life Insurance Benefits

## Plan Description

The EUTF provides a single delivery system of health care and life insurance benefits for all qualified state and county workers, retirees, and their dependents.

For employees hired before July 1, 1996, the State pays the entire base monthly contribution for employees retiring with 10 years or more of credited service, and 50% of the base monthly contribution for employees retiring with fewer than 10 years of credited service. A retiree can elect a family plan to cover dependents.

For employees hired after June 30, 1996, but before July 1, 2001, and who retire with less than 10 years of service, the State makes no contributions. For those retiring with at least 10 years but fewer than 15 years of service, the State pays 50% of the base monthly contribution. For employees retiring with at least 15 years but fewer than 25 years of service, the State pays 75% of the base monthly contribution. For employees retiring with at least 25 years of service, the State pays 100% of the base monthly contribution. Retirees in this category can elect a family plan to cover dependents.

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For employees hired on or after July 1, 2001, and who retire with less than 10 years of service, the State makes no contributions. For those retiring with at least 10 years but fewer than 15 years of service, the State pays 50% of the base monthly contribution. For those retiring with at least 15 years but fewer than 25 years of service, the State pays 75% of the base monthly contribution. For employees retiring with at least 25 years of service, the State pays 100% of the base monthly contribution. Only single plan coverage is provided for retirees in this category. Retirees can elect family coverage but must pay the difference.

## Members Covered by Benefit Terms

At July 1, 2021, the State's plan members covered by benefit terms consisted of the following:

Inactive plan members or beneficiaries currently receiving benefits	38,534
Inactive plan members entitled to but not yet receiving benefits	7,539
Active plan members	49,700
Total plan members	95,773

# **Contributions**

Contributions are governed by Chapter 87A, HRS and may be amended through legislation. Contributions to the OPEB plan from the EUTF were \$346,488 for the year ended June 30, 2022. The EUTF is required to make all contributions for their members.

# **OPEB** Liabilities, **OPEB** Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to **OPEB**

Measurement of the actuarial valuation of the OPEB liability, OPEB expense, and deferred outflows of resources and deferred inflows of resources related to OPEB is made for the State as a whole and is not separately computed for the individual state departments and agencies such as the EUTF. The State allocates the OPEB liability, OPEB expense, and deferred outflows of resources related to OPEB to the various departments and agencies based upon a systematic methodology. Additional disclosures and required supplementary information stipulated by GASB Statement No. 75 pertaining to the State's net OPEB liability, OPEB expense, and deferred outflows of resources and deferred inflows of resources related to OPEB can be found in the State's ACFR.

At June 30, 2022, the EUTF reported a net OPEB liability of \$6,622,639 for its proportionate share of the State's net OPEB liability. The net OPEB liability was measured as of July 1, 2021, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date.

At June 30, 2022, the EUTF's proportionate share of the State's (primary government) net OPEB liability was .11%.

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There were no changes between the measurement date, July 1, 2021, and the reporting date, June 30, 2022, that are expected to have a significant effect on the EUTF's proportionate share of the State's net OPEB liability.

For the year ended June 30, 2022, the EUTF recognized OPEB expense of \$160,754. At June 30, 2022, the EUTF reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Contributions subsequent to the measurement date	\$	346,488	\$	-
Changes in assumptions		73,730		(41,204)
Differences between expected and actual experience		-		(653,569)
Net difference between projected and actual earnings on OPEB plan investments				(12,154)
	\$	420,218	\$	(706,927)

The \$346,488 reported as deferred outflows of resources related to OPEB at June 30, 2022 resulting from the EUTF's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2023.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB at June 30, 2022 will be recognized in OPEB expense as follows:

#### Year Ending June 30:

2023	\$ (147,961)
2024	(147,340)
2025	(143,601)
2026	(161,080)
2027	 (33,215)
	\$ (633,197)

Notes to Financial Statements

June 30, 2022

#### Actuarial Assumptions

The total OPEB liability in the July 1, 2021 actuarial valuation was determined using the following actuarial assumptions adopted by the EUTF's Board of Trustees on January 13, 2020, based on the experience study covering the five-year period ended June 30, 2018:

Inflation Salary increases	2.50% 3.50% to 7.00%, including inflation
Investment rate of return	7.00%
Healthcare cost trend rates:	
PPO*	Initial rate of 7.25%; declining to a rate of 4.70% after 12 years
HMO*	Initial rate of 7.25%; declining to a rate of 4.70% after 12 years
Part B & Base Monthly Contribution (BMC)	Initial rate of 5.00%; declining to a rate of 4.70% after 9 years
Dental	4.00%
Vision	2.50%
Life insurance	0.00%

\* Blended rates for medical and prescription drugs.

Mortality rates are based on system-specific mortality tables utilizing scale BB to project generational mortality improvement.

The long-term expected rate of return on OPEB plan investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Notes to Financial Statements

June 30, 2022

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
U.S. equity	16.00%	6.09%
Private equity	12.50%	10.19%
Non-U.S. equity	11.50%	7.12%
Real assets	10.00%	6.16%
Trend following	10.00%	2.01%
Private credit	8.00%	5.83%
U.S. microcap	6.00%	7.62%
Long treasuries	6.00%	1.06%
Global options	5.00%	4.33%
TIPS	5.00%	-0.07%
Alternative risk premia	5.00%	1.46%
Reinsurance	5.00%	4.44%
	100.00%	

#### Single Discount Rate

The discount rate used to measure the total OPEB liability was 7.00%, based on the expected rate of return on OPEB plan investments of 7.00%. Beginning with the fiscal year 2019 contribution, the State's funding policy is to pay the recommended actuarially determined contribution, which is based on layered, closed amortization periods. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive plan members. In July 2020, the Governor's office issued the Tenth Proclamation related to the COVID-19 Emergency, allowing employers of the EUTF to suspend Act 268 contributions for the year ended June 30, 2021, and instead limit their contribution amounts to the OPEB benefits due. This relief provision related to OPEB funding was extended to years ending June 30, 2022 and 2023 by Act 229, SLH 2021. The OPEB plan's fiduciary net position is expected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### Assumption Changes

There were no assumption changes during the current measurement period.

#### Notes to Financial Statements

June 30, 2022

#### **OPEB** Plan Fiduciary Net Position

The OPEB plan's fiduciary net position has been determined on the same basis used by the OPEB plan. The EUTF's financial statements are prepared using the accrual basis of accounting under which revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of the cash flows. Employer contributions are recognized in the period in which the contributions are due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Investment purchases and sales are recorded on a trade-date basis. Administrative expenses are financed exclusively with investment income.

There were no significant changes after the report measurement date.

#### Changes in the EUTF's Proportionate Share of the State's Net OPEB Liability

The following table represents a schedule of changes in the EUTF's proportionate share of the State's net OPEB liability. The ending balances are as of the measurement date, July 1, 2021.

	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability
Beginning balance	\$ 8,934,616	\$ 1,971,980	\$ 6,962,636
Service cost	67,537	-	67,537
Interest on the total OPEB liability	224,192	-	224,192
Difference between expected and			
actual experience	(95,156)	-	(95,156)
Employer contributions	-	352,067	(352,067)
Net investment income	-	184,559	(184,559)
Benefit payments	(102,452)	(102,452)	-
Administrative expense	-	(94)	94
Other		38	(38)
Net changes	94,121	434,118	(339,997)
Ending balance	\$ 9,028,737	\$ 2,406,098	\$ 6,622,639

Notes to Financial Statements

June 30, 2022

# Sensitivity of the EUTF's Proportionate Share of the State's Net OPEB Liability to Changes in the Discount Rate and Healthcare Cost Trend Rates

The following table presents the EUTF's proportionate share of the State's net OPEB liability calculated using the discount rate of 7.00%, as well as what the EUTF's proportionate share of the State's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current discount rate:

	1%	Discount	1%
	Decrease (6.00%)	Rate (7.00%)	Increase (8.00%)
EUTF's proportionate share of the State's net OPEB liability	\$ 8,191,851	\$ 6,622,639	\$ 5,384,511

The following table represents the EUTF's proportionate share of the State's net OPEB liability calculated using the assumed healthcare cost trend rate, as well as what the EUTF's proportionate share of the State's net OPEB liability would be if it were calculated using the trend rate that is one percentage point lower or one percentage point higher than the current healthcare cost trend rate:

		Healthcare	
	1%	Cost	1%
	Decrease	Trend Rate	Increase
EUTF's proportionate share of the			
State's net OPEB liability	\$ 5,317,673	\$ 6,622,639	\$ 8,308,267

#### Payables to the OPEB Plan

The State's employer contributions payable to the EUTF was \$35,475,000 as of June 30, 2022.

#### **Deferred** Compensation Plan

The State offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, which is available to all State employees, permits employees to defer a portion of their compensation until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

All plan assets are held in a trust fund to protect them from claims of general creditors. The State has no responsibility for loss due to the investment or failure of investment of funds and assets in the plan, but does have the duty of due care that would be required of an ordinary prudent investor. Accordingly, the assets and liabilities of the State's deferred compensation plan are not reported in the State's nor the EUTF's financial statements.

Notes to Financial Statements

June 30, 2022

#### (10) Commitments and Contingencies

#### Litigation

Dannenberg, et al. v. State of Hawaii, Civil No.: 06-1-1141 JPC

This class action was originally filed in June 2006 as Marion Everson, et al. v. State of Hawaii, et al. In this action, several State and County retirees filed a Complaint in the State of Hawaii Circuit Court of the First Circuit (the Circuit Court) against the EUTF, the Board, and the State of Hawaii (collectively, the Defendants), as well as various county governments that participate in the EUTF's health benefits plans. The plaintiffs allege various claims based on an argument that the EUTF is constitutionally, statutorily, and contractually required to provide health benefit plans that provide retirees and their dependents. The plaintiffs seek declaratory and injunctive relief, damages, and attorneys' fees and costs.

On December 10, 2012, the plaintiffs filed a motion for partial summary judgment seeking judgment in their favor on the liability issues in the lawsuit, i.e., that the plaintiffs be granted their requested declaratory and injunctive relief, and that the Defendants be found liable for monetary damages in an amount to be determined later. On July 25, 2013, the Defendants filed their motion for partial summary judgment seeking judgment in its favor on all of the plaintiffs' claims that are based on the allegations that: (1) the Defendants violated the constitutional, contractual, and statutory rights of the plaintiffs by not providing healthcare benefits for retirees and their dependents that were equivalent to those provided to active employees and their dependents; (2) the Defendants violated the constitutional and contractual rights of the plaintiffs by not providing healthcare benefits to retirees and their dependents that are equivalent to those provided to other employee-beneficiaries and dependent-beneficiaries, regardless of age; and; (3) the Defendants were negligent in providing health benefits to retirees and their dependents. Both motions were heard by the Circuit Court on October 30, 2013.

On August 29, 2013, the First Circuit Court entered an order granting plaintiff's Motion for Class Action Certification. The class certified is for all employees (and their dependent beneficiaries) who began working for the Territory of Hawaii, State of Hawaii or any political subdivision thereof, before July 1, 2003, and who have accrued or will accrue a right to postretirement health benefits as a retiree or dependent-beneficiary of such a retiree.

On October 16, 2014, the Circuit Court ruled that the plaintiff's accrued health benefits have not been reduced, diminished, or impaired as the health benefits that retirees receive under the EUTF are the same or substantially the same as the health benefits retirees received under the Hawaii Public Employees Health Fund. The plaintiffs filed a motion for reconsideration of the order or alternatively for an interlocutory appeal.

Notes to Financial Statements

June 30, 2022

The Circuit Court denied the motion. Plaintiffs subsequently stipulated to dismiss their claims premised on the contribution cap, which readied the case for final judgment. Plaintiffs appealed to the Intermediate Court of Appeals. On Defendant's request, the Hawaii Supreme Court accepted the case on transfer. Briefing on the appeal and cross-appeal was completed in October 2015. In May 2016, the case was argued before the Hawaii Supreme Court. In October 2016, the Hawaii Supreme Court issued an opinion affirming the Circuit Court's decision in the Defendant's favor to a large extent, but also ruling that the Defendant's were not entitled to judgment as a matter of law, and remanded the case to the trial court.

Plaintiffs filed a Third Amended Complaint on December 28, 2017. Since that time, the parties have conducted discovery and have filed several motions, including motions related to the purported class of plaintiffs. The State's motion to decertify the class was granted. On December 3, 2018, the plaintiffs filed motions to recertify the class and to certify a damages subclass. On February 6, 2019, the court granted the plaintiffs' motion to recertify and an order granting the plaintiffs' motion for recertification was filed on June 21, 2019.

Trial commenced on November 3, 2021 and was completed on November 30, 2021. Proposed findings of fact and conclusions of law were submitted by the parties, and the Court has taken its ruling under advisement. The next phase of the trial will commence sometime after the Court issues its ruling. In addition, an action for declaratory relief was filed on August 31, 2022, and a first amended complaint was filed on October 3, 2022 by various insurers that have provided a defense for the lawsuit. Insurance coverage counsel has been retained to defend the State in this action. The insurer plaintiffs are seeking a declaration that they have no duty to defend the State under various insurance policies with respect to the lawsuit. The insurer plaintiffs have also requested that the Court find that the insurer plaintiffs are entitled to reimbursement of defense costs incurred, the amount of which was not specified but may be in excess of the initial policy of insurance that has been exhausted.

At this time, the outcome of this lawsuit cannot be determined and no amount has been recorded in the financial statements as of or for the year ended June 30, 2022. Management believes that an unfavorable outcome, if any, will not have a material adverse effect on the EUTF's financial position.

Notes to Financial Statements

June 30, 2022

Kono, et al. v. Abercrombie, Civil No. 10-1-1966-09 KKS

On September 14, 2010, the trustees of the Hawaii State Teachers Association Voluntary Employees' Beneficiary Association Trust (the VEBA Trust) and certain individuals who allegedly participated in health and other benefit plans provided by the VEBA Trust health plans filed a complaint in the Circuit Court against the State alleging: (1) the State diminished and impaired accrued health benefits for the active and retired teachers participating in the VEBA Trust health plans in violation of Article XVI, Section 2 of the Hawaii Constitution, by enacting Act 106, SLH 2010 (Act 106) and transferring the VEBA members to the EUTF and/or reassigning the administration of the VEBA Trust health benefit plans from the VEBA Trust to the EUTF; and (2) the State had taken \$3.96 million in surplus funds from the VEBA Trust and this similarly diminished or impaired the VEBA Trust members' accrued health benefits in violation of Article XVI, Section 2.

The State filed a motion for judgment on the pleadings seeking dismissal of the lawsuit. The plaintiffs filed a motion for preliminary injunction seeking to prevent the transfer of VEBA Trust participants to the EUTF health plans under Act 106. On December 7, 2010, both motions were heard by the Circuit Court. The Circuit Court gave an oral ruling that denied both motions but held that VEBA Trust participants had a right to maintain the standard of coverage benefits they had enjoyed under the VEBA Trust health plans when they were transferred to the EUTF on January 1, 2011. The Circuit Court also indicated that to the extent that the VEBA Trust surplus that was paid to the State was an accrued benefit of the VEBA Trust members who had paid into that surplus, the appropriate remedy was that such amounts should be set aside to ensure that former VEBA Trust participants can maintain their standard of coverage benefits.

On March 15, 2011, pursuant to its oral ruling, the Circuit Court issued an order denying the State's motion for judgment on the pleadings, and an order denying plaintiff's motion for preliminary injunction, and a final judgment.

The State filed an appeal of the Circuit Court's orders and the final judgment. The Hawaii Intermediate Court of Appeals (the ICA) dismissed the appeal because the form of final judgment did not comply with certain requirements. On October 6, 2011, the Circuit Court issued an amended final judgment. On October 14, 2011, the State filed an appeal of the amended final judgment, the final judgment, and certain other orders entered by the Circuit Court. On November 4, 2011, the plaintiffs filed a cross-appeal. On April 24, 2013, the ICA issued a memorandum opinion vacating the Circuit Court's entry of the final and amended final judgments and certain related orders. The ICA said that entry of these judgments was improper as no dispositive motion was pending at the time the Circuit Court terminated the litigation. The ICA remanded the case back to the Circuit Court for further proceedings consistent with the ICA's opinion.

Notes to Financial Statements

June 30, 2022

No trial date has yet been set. The State intends to vigorously defend against the plaintiffs' claims in this lawsuit. The outcome of this lawsuit cannot be determined and no amount has been recorded in the financial statements as of or for the year ended June 30, 2022. Management believes that an unfavorable outcome, if any, will not have a material adverse effect on the EUTF's financial position.

#### (11) Risk Management

The EUTF is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; natural disasters; and workers' compensation. In accordance with HRS 87A-25, the EUTF has obtained fiduciary liability insurance with an annual aggregate for losses of \$10 million.

The State purchases policies that provide coverage for all state entities, including the EUTF. The State generally retains the first \$1,000,000 per occurrence of property losses such as fires, and 3% of a property's replacement cost value for catastrophic losses such as hurricanes, earthquakes, and floods, the first \$7,500,000 with respect to general liability claims, and the first \$500,000 of losses due to crime and \$5,000,000 of losses due to cyber liability claims. Losses in excess of those retention amounts are insured with commercial insurance carriers. The limit per occurrence for property losses is \$200,000,000, except for terrorism, which is \$100,000,000 per occurrence. The annual aggregate limit for general liability losses is \$7,500,000 per occurrence is \$10,000,000 with no aggregate limit.

The EUTF is covered under the State's self-insurance program for workers' compensation. During fiscal year 2022, the EUTF paid \$46,326 in workers' compensation premiums to the State's General Fund.

Settled claims have not exceeded the coverage provided by commercial insurance companies in any of the past 10 fiscal years.

### (12) Lease Commitment

The EUTF's office is located in the City Financial Tower. The State Department of Accounting and General Services (lessee) leases the EUTF's office from the ERS (lessor). The lease was amended on July 20, 2015 increasing the total rental area to 13,601 square feet and extending the term for seven years starting 60 days after completion of the improvements to the suites, which was February 1, 2016. Effective June 30, 2021, the lessee terminated and canceled the lease as it pertains to 2,640 square feet of floor area resulting in a new rental area of 10,961 square feet. Rent on this lease is paid by the EUTF. In addition, the EUTF has various lease agreements for office equipment. See Notes 4 and 5 for reported right-to-use lease asset and lease payable related to this lease.

Notes to Financial Statements

June 30, 2022

#### (13) **OPEB Trust by Employer**

The fair value of the OPEB Trust by employer as of June 30, 2022, are as follows:

	 Long-term Investment Portfolio	Short-term Liquidity/ erating Asset Pool	F Pa B	Net Position Restricted for stemployment enefits Other han Pensions
State of Hawaii	\$ 3,774,693,203	\$ 285,430,762	\$	4,060,123,965
City & County of Honolulu	1,059,530,748	61,652,740		1,121,183,488
County of Hawaii	288,132,412	14,793,161		302,925,573
County of Maui	418,437,537	15,008,104		433,445,641
County of Kauai	195,372,095	7,135,793		202,507,888
County of Kauai - Department of Water Supply	14,319,553	475,373		14,794,926
Board of Water Supply - Honolulu	115,069,705	3,971,704		119,041,409
County of Hawaii - Department of Water Supply	26,175,184	912,836		27,088,020
Honolulu Authority for Rapid Transportation	 4,577,552	 181,239		4,758,791
	\$ 5,896,307,989	\$ 389,561,712	\$	6,285,869,701

#### (14) Economic Uncertainties

On March 11, 2020, the World Health Organization declared the coronavirus infection known as COVID-19 to be a global pandemic. The pandemic, together with the recent geopolitical events and rising inflation, has adversely affected the global economy by, among other things, disrupting supply chains, creating significant volatility and disruption in financial markets, and increasing unemployment levels. The full impact on the EUTF's operating results, including investment performance and health care costs, cannot be reasonably estimated at this time because of the uncertainties surrounding the duration and severity of these matters.

The Fourteenth Supplementary Proclamation, issued by Hawaii Governor David Y. Ige on October 13, 2020, suspended specific provisions of law. Included were Sections 87A-42(b) - (f), HRS, other post-employment benefits trust, 87A-43, HRS, payment of public employer contributions to the other post-employment benefits trust, and 237-31(3), HRS, remittances, related to the requirement for public employers to pay the annual required contribution to the EUTF in the fiscal year 2020-2021. Act 229, SLH 2021 continued the suspension for fiscal years 2021-2022 and 2022-2023.

Notes to Financial Statements

June 30, 2022

## (15) Subsequent Events

The EUTF has evaluated subsequent events through December 7, 2022, the date at which the financial statements were available to be issued, and determined that there are no other items to disclose.

**REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)** 

#### Required Supplementary Information (Unaudited)

#### Schedule of Investment Returns Years Ended June 30, 2016 through 2022

	2022	2021	2020	2019	2018	2017	2016
Annual money-weighted rate of return, net of investment expenses	-1.78%	26.67%	2.21%	4.69%	7.34%	9.28%	2.95%

Schedule is intended to show information for 10 years. Additional years will be built prospectively as data becomes available.

See accompanying independent auditors' report.

Required Supplementary Information (Unaudited)

Ten-Year Loss Development Information

Year Ended June 30, 2022

### Self-Insured Healthcare Plans for Active Employees

The EUTF began providing and administering fully-insured health and other benefit plans beginning July 1, 2003. The EUTF also began providing self-insured plans effective July 1, 2007 through December 31, 2011 for medical plans and continues to offer self-insured prescription drug plans for active employees. Therefore, the loss development table on page 81 shows data for 10 successive policy years starting from the year ended June 30, 2013, for active employee self-insured plans.

The table on the following page illustrates how the EUTF's earned revenue (net of reinsurance) and investment income compare to related costs of loss (net of loss assumed by reinsurers) and other expenses assumed by the EUTF related to the self-insured activities as of the end of each of the past 10 years.

The rows of the table are defined as follows:

- (1) This line shows the total of each fiscal year's gross earned contribution revenue and investment revenue, contribution revenue ceded to reinsurers, and net earned contribution revenue and reported investment revenue.
- (2) This line shows each fiscal year's other operating costs of the EUTF including overhead and claims expense not allocable to individual claims.
- (3) This line shows the EUTF's gross incurred claims and allocated claim adjustment expenses, claims assumed by reinsurers, and net incurred claims and allocated adjustment expenses (both paid and accrued) as originally reported at the end of the first year in which the event that triggered coverage under the contract occurred (called policy year).
- (4) This section of 10 rows shows the cumulative net amounts paid as of the end of successive years for each policy year.
- (5) This line shows the latest re-estimated amount of claims assumed by reinsurers as of the end of the current year for each policy year.
- (6) This section of 10 rows shows how each policy year's net incurred claims increased or decreased as of the end of successive years. This annual re-estimation results from new information received on known claims, reevaluation of existing information on known claims, and emergence of new claims not previously known.
- (7) This line compares the latest re-estimated net incurred claims amount to the amount originally established (line 3) and shows whether this latest estimate of net claims cost is greater or less than originally thought.

Required Supplementary Information (Unaudited)

Ten-Year Loss Development Information

Year Ended June 30, 2022

As data for individual policy years mature, the correlation between original estimates and re-estimated amounts commonly is used to evaluate the accuracy of net incurred claims currently recognized in less mature policy years. The columns of the tables show data for successive policy years.

Required Supplementary Information (Unaudited)

Self-Insured Active Employee Healthcare Benefit Plans Ten-Year Loss Development Information

Years Ended June 30, 2013 through 2022

		2013		2014		2015	2016	2017	2018	2019	2020		2021	_	2022
1. Required contribution and investment revenue:	a	51 <b>77 1 77</b> 0	đ	50.075.070	~	70.010 (00	<b>\$</b> 04 751 050	6 00 554 104	@ 07.451.600	¢ 04 (10 510	\$100.0K0.051	¢	00.006.100	đ	04 707 100
Earned Ceded	5	51,774,778	\$	58,365,379	\$	73,318,620	\$ 84,751,959	\$ 92,776,406	\$ 87,451,628	\$ 94,610,513	\$108,069,954	\$	99,006,422	\$	86,787,180
Net earned	¢	51,774,778	\$	58,365,379	\$	73,318,620	\$ 84,751,959	\$ 92,776,406	\$ 87,451,628	\$ 94,610,513	\$108,069,954	\$	99,006,422		86,787,180
Net earlied	\$	51,774,778		38,303,379	φ	75,518,020	\$ 84,731,939	\$ 92,770,400	\$ 87,431,028	\$ 94,010,313	\$108,009,934	φ	99,000,422		80,787,180
2. Unallocated expenses	\$	1,241,104	\$	1,101,332	\$	1,324,632	\$ 1,545,900	\$ 1,744,179	\$ 1,565,548	\$ 1,547,580	\$ 1,837,013	\$	1,871,307	\$	2,042,692
3. Estimated claims and expenses, end of policy ye	ar:														
Incurred		46,818,770	\$	69,066,849	\$	78,889,868	\$ 88,570,757	\$ 89,608,294	\$ 80,584,753	\$ 86,462,811	\$ 88,136,232	\$	81,523,277	\$	102,275,131
Ceded		-					· · · · -	-	-	· · · · -			-		- · · -
Net incurred	\$	46,818,770	\$	69,066,849	\$	78,889,868	\$ 88,570,757	\$ 89,608,294	\$ 80,584,753	\$ 86,462,811	\$ 88,136,232	\$	81,523,277	\$	102,275,131
			_												
<ol><li>Net paid (cumulative) as of:</li></ol>															
End of policy year	\$	52,654,087	\$	69,825,153	\$	82,307,251	\$ 92,379,275	\$ 89,832,650	\$ 84,612,745	\$ 94,822,793	\$ 81,876,626	\$	85,964,817	\$	92,756,495
One year later		51,976,970		69,080,249		78,879,468	88,543,157	89,630,594	80,577,653	86,301,511	88,133,332		81,540,377		
Two years later		51,976,970		69,080,249		78,879,468	88,543,157	89,630,594	80,577,653	86,301,511	88,133,332				
Three years later		51,976,970		69,080,249		78,879,468	88,543,157	89,630,594	80,577,653	86,301,511					
Four years later		51,976,970		69,080,249		78,879,468	88,543,157	89,630,594	80,577,653						
Five years later		51,976,970		69,080,249		78,879,468	88,543,157	89,630,594							
Six years later		51,976,970		69,080,249		78,879,468	88,543,157								
Seven years later		51,976,970		69,080,249		78,879,468									
Eight years later		51,976,970		69,080,249											
Nine years later		51,976,970													
5. Reestimated ceded claims and expenses	\$	-	\$	-	\$	-	s <del>-</del>	\$ -	s <del>-</del>	\$ -	s -	\$	-	\$	-
6. Reestimated net incurred claims and expenses:															
End of policy year	s	46,818,770	\$	69,066,849	\$	78,889,868	\$ 88,570,757	\$ 89,608,294	\$ 80,584,753	\$ 86,462,811	\$ 88,136,232	\$	81.523.277	\$	102.377.397
One year later		51,976,970		69,080,249		78,879,468	88,543,157	89,630,594	80,577,653	86,301,511	88,133,332		81,540,377	, in the second se	
Two years later		51,976,970		69,080,249		78,879,468	88,543,157	89,630,594	80,577,653	86,301,511	88,133,332				
Three years later		51,976,970		69,080,249		78,879,468	88,543,157	89,630,594	80,577,653	86,301,511	, ,				
Four years later		51,976,970		69.080.249		78,879,468	88,543,157	89.630.594	80,577,653	, ,					
Five years later		51,976,970		69,080,249		78,879,468	88,543,157	89,630,594	, ,						
Six years later		51,976,970		69.080.249		78.879.468	88,543,157	,							
Seven years later		51,976,970		69,080,249		78,879,468									
Eight years later		51,976,970		69,080,249		, , ,									
Nine years later		51,976,970													
7. Increase (decrease) in estimated net incurred					~									~	
claims and expenses from end of policy year	\$	5,158,200	\$	13,400	\$	(10,400)	\$ (27,600)	\$ 22,300	\$ (7,100)	\$ (161,300)	\$ (2,900)	\$	17,100	\$	-

See accompanying independent auditors' report. 81 OTHER SUPPLEMENTARY INFORMATION

Schedule of Administrative Operating Expenses - Enterprise Fund

Year Ended June 30, 2022

Personal services\$ 5,032Contracted services3,102	1
Contracted services 3,102	,258
Repairs and maintenance 471	,839
Occupancy 215	,825
Postage 156	,620
Printing and binding 133	,939
Insurance 62	,923
Telephone 53	,241
Rental of equipment 24	,245
Other 130	,328
Total administrative operating expenses\$ 9,384	,029

See accompanying independent auditors' report.

## PART III

## **INTERNAL CONTROL AND COMPLIANCE SECTION**



## Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

The Auditor State of Hawaii:

Board of Trustees Hawaii Employer-Union Health Benefits Trust Fund State of Hawaii:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the Hawaii Employer-Union Health Benefits Trust Fund of the State of Hawaii and the Hawaii Employer-Union Health Benefits Trust Fund for Other Post-Employment Benefits (collectively referred to as the EUTF) as of and for the year ended June 30, 2022, and the related notes to financial statements, and have issued our report thereon dated December 7, 2022.

### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the EUTF's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the EUTF's internal control. Accordingly, we do not express an opinion on the effectiveness of the EUTF's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the EUTF's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KKDLY LLC

Honolulu, Hawaii December 7, 2022