

The Judiciary, State of Hawai'i

Testimony to the Thirty-Second State Legislature 2023 Regular Session

Senate Committee on Judiciary

Senator Karl Rhoads, Chair Senator Mike Gabbard, Vice Chair

Tuesday, January 31, 2023, 10:00 a.m. State Capitol, Conference Room 016 & Videoconference

by:

Melanie M. May
Deputy Chief Judge
District Court of the First Circuit

Michelle D. Acosta
Deputy Chief Court Administrator
District Court of the First Circuit

Bill No. and Title: Senate Bill No. 485, Relating to Judges for the District Court of the First Circuit.

Purpose: Establishes one (1) additional district court judgeship in the First Circuit.

Judiciary's Position:

The Judiciary STRONGLY SUPPORTS this bill, which is part of the Judiciary's 2023 legislative package. The bill is an authorization request for an additional District Court judge for the First Circuit. A request for an appropriation is being included in the Judiciary's budget request.

As the legislature is well aware, the challenges faced by our community and the needs of its constituents have changed dramatically over time. The Judiciary, along with many other entities, has been called upon to address these needs. An additional District Court judge will

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enable District Court to increase capacity and to expand specialized dockets based on community needs and lay the foundation for stability and continuity in the rural courts.

It has been 40 years since the last District Court judge was authorized during the 11th Legislative Session in 1982. Since then, there has been a significant increase of the population in the City and County of Honolulu. According to the Department of Business and Economic Development and Tourism, the population of the City and County of Honolulu grew from 762,565 people in 1981 to 1,000,890 in 2021 -- an increase of 31%. Additionally, our community has faced new challenges, which can also be seen in the cases moving through the court system.

At the outset of the pandemic, the Judiciary quickly implemented remote hearings in order to continue providing vital services and ensuring litigants still had the opportunity to be heard. For many court users, the option to appear remotely increased access to justice as it was easier for them to attend and participate in their hearing. However, District Court found that remote and hybrid proceedings require additional resources and take longer than in-person proceedings. Our experience is supported by a recent study conducted by the National Center for State Courts which found that remote proceedings take about a third longer than in-person hearings. In light of these access to justice considerations, remote hearings will continue to be an option for most matters in District Court, but they have resulted in an increase to the amount of time spent in court. Over time, longer court sessions mean that fewer hearings can be scheduled per session. If left unaddressed, this could result in case backlogs.

In addition, many of the cases that come before the court have become more complex, involving interdisciplinary issues that we can see reflected in our community as well. For example, our community has seen the prevalence of those who experience mental illness or substance use disorders and many of these individuals are justice involved. Another population that we see come through our district courts more frequently are those who are experiencing homelessness and have long case histories of non-violent offenses. We have created specialized dockets such as a mental health calendar (which includes cases under Act 26), DWI Court Program, and the Community Outreach Court to address these types of cases, but they ultimately take longer to resolve, requiring numerous hearings, additional time and resources to assess competency to stand trial and other needs, and referral to treatment services when appropriate. We have also implemented an Environmental Court docket at each of the five District Court courthouses and provided training to all District Court judges assigned to those dockets to adjudicate cases involving our natural resources. An additional District Court judge will enable District Court to expand specialized programs and dockets.

Additionally, other responsibilities outside of the courtroom affect the availability of judges to preside over cases in the courtroom. A District Court week, a District Court judge is designated for this assignment on a rotational schedule, and a judge must be on call 24-hours a day, 7 days a week to address police requests for bail, contempt proceedings, in-custody and non-custody information charging, search warrants, arrest warrants, and judicial determinations of probable cause, which allow persons suspected of crimes to be held in police custody. Each

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precluded from sitting in court due to the volume and urgent nature of these law enforcement requests.

Currently, there are sixteen (16) District Court courtrooms in the First Circuit. The Honolulu Division has ten (10) courtrooms, the Ewa Division has two (2) courtrooms, the Kaneohe Division has two (2) courtrooms, the Waianae Division has one (1) courtroom, and the Wahiawa Division has one (1) courtroom. However, there are only fourteen (14) District Court judges. As a result, the Judiciary relies heavily on per diem judges to preside over District Court calendars. Looking ahead to the future, the Wahiawa Division, which currently only has one courtroom, will expand to two courtrooms after the completion of the Wahiawa Civic Center in 2025.

Authorization for an additional District Court judge will provide District Court with the ability to better manage court dockets, to be more responsive to the needs of the community, to increase capacity in the rural courts, and to develop and/or expand specialized court calendars.

Thank you for the opportunity to testify on this measure.





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THE HONORABLE KARL RHOADS, CHAIR SENATE COMMITTEE ON JUDICARY

Thirty-Second State Legislature Regular Session of 2023 State of Hawai`i

January 31, 2023

RE: S.B. 485; RELATING TO JUDGES FOR THE DISTRICT COURT OF THE FIRST CIRCUIT.

Chair Rhoads, Vice Chair Gabbard, and members of the Senate Committee on Judiciary, the Department of the Prosecuting Attorney, City and County of Honolulu ("Department"), submits the following testimony in **support** of S.B. 485.

The purpose of S.B. 485 is to authorize the addition of one district court judge for the First Circuit. In the First Circuit, district court judges will at minimum cover 5 rural courtrooms – Kapolei, Wahiawa, Ewa (2) and Kaneohe – and all the criminal courtrooms located at the Honolulu District Court (excluding family court cases).

The Department appreciates the Judiciary's willingness to address more cases from a multidisciplinary approach, through the use of various specialty courts. As we slowly transition out of the COVID pandemic, the prevalence of individuals in our community who are dealing with mental health, substance abuse or homelessness issues has become overwhelmingly clear. Often, these individuals deal with complex issues that require a far different approach from the mainstream criminal justice system, which specialty courts are designed to provide. That said, with more specialty courts comes a need for more judges who can preside over these specialized court hearings, to provide these individuals with the appropriate level of care and attention.

Over the years, the Judiciary had also utilized its resources to ease court congestion issues, by opening additional courtrooms in Honolulu and Kapolei, to serve as overflow courtrooms solely for trial cases involving Operating a Vehicle Under the Influence of an Intoxicant ("OVUII"). This allowed our courts to hear cases in which all parties are ready to proceed to trial, but would otherwise have been continued for lack of an available courtroom and judge to hear the case. The

addition of another permanent district court judge in the First Circuit would further the Department's mission to promote and ensure public safety.

Based on the foregoing, the Department of the Prosecuting Attorney of the City and County of Honolulu **<u>supports</u>** S.B. 485. Thank you for the opportunity to testify on this matter.



TESTIMONY

Senate Committee on Judiciary

Hearing: Tuesday, January 31, 2023 (10:00 a.m.)

TO: The Honorable Karl Rhoads, Chair

The Honorable Mike Gabbard, Vice Chair

FROM: Rhonda L. Griswold

HSBA President

RE: Senate Bill No. 485

Relating to Judges for the District Court of the First Circuit.

The Hawaii State Bar Association **STRONGLY SUPPORTS** Senate Bill No. 485 which would create an additional First Circuit District Court judicial position.

Timely and just disposition of court proceedings and remedies for litigants is the cornerstone of America's judicial system. And District Court is truly the "People's Court" that handles a multitude of cases that affect everyday life (such as landlord-tenant cases and TRO's) and a court that has the most interaction with our citizens. It is important that they receive a timely disposition of their cases.

Court delays due to public health and safety concerns during the COVID pandemic years and the increased number of criminal, civil, and family filings have created backlogs that which must be cleared. In addition, the complexity of litigation at all levels of the State Judiciary creates additional case disposition challenges. The addition of one First Circuit District Court position is needed. On any given day, Oahu downtown and rural District Court calendars fill the courtrooms and hallways with litigants, attorneys, law enforcement, witnesses and experts, probation officers, social workers and other individuals needed during court proceedings.

Individuals expect and are in need of timely dispositions of civil and family disputes so they can move forward and achieve some stability in their lives. Individuals in the criminal system likewise need their matters resolved and transition, if required.

Therefore, The Hawaii State Bar Association **STRONGLY SUPPORTS** Senate Bill No. 485 and the a which would create an additional First Circuit.

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<u>SB-485</u> Submitted on: 1/28/2023 10:56:49 AM

Testimony for JDC on 1/31/2023 10:00:00 AM

Submitted By	Organization	Testifier Position	Testify
Dara Carlin, M.A	Individual	Support	Written Testimony Only

Comments:

Stand IN STRONG SUPPORT!