# **Executive Office on Early Learning**

**Budget Briefing** 

Senate Committee on Ways and Means

January 13, 2023



## Who We Are

# **Statutory Charge**

To work across state departments, organizations, and sectors toward a comprehensive and integrated early childhood system for the state.

Chapter 302L-1.5(d), Hawaii Revised Statutes





# Vision

Every child in Hawai'i has access to high-quality early childhood development and learning experiences, which lay the foundation for lifelong well-being.



# Who We Are

# Mission

Through collaboration and partnership, we work to establish a system that ensures a solid foundation of early childhood development and learning for Hawaii's young children (prenatal to age five), meaningful engagement and supports for their families, and a stable, competent, and supported early childhood workforce.

### We:

- Establish, strengthen, and connect policies, programs, and funding;
- Leverage and secure resources; and
- Incorporate high-quality standards and practices for early learning and professional development

to address access, quality, and sustainability within the early childhood system.



## What We Do

## **Two Main Functions**

Coordinate and improve the early childhood system as a whole

Administer the public prekindergarten program



## What We Do

## **EOEL Public Prekindergarten Program**

Our program provides early care and early learning experiences and is among the highest rated public prekindergarten programs in the nation. This program is of no cost to families.

### Hallmarks of Our Program

Well-trained and well-supported educators Cost-efficient and effective use of public funds Prioritization of at-risk and underserved children & families



## Who We Are

## **Federal Funds**

EOEL receives funding from our Head Start Collaboration Office (HSSCO). HSSCO serves as the liaison between the federal Office of Head Start and the state and local grant recipients. The funding supports 1 FTE position, the HSSCO director, who provides coordination and facilitation support to enhance strategic partnership between local grant recipients and state and community partners to ensure Head Start voice is included in state-level planning, decisionmaking and policy development.

Non general fund reports can be found <u>here</u>.



# FY 2021-2023 Budget

## EOEL Budget + FTE Totals

	Amount	FTE
Federal Funds	\$125,628	1.00
General Funds	\$7,073,037	94.00
Total	\$7,198,665	95.00

### **Currently Funds**

- 37 EOEL Public Prekindergarten Classrooms
- Positions that support EOEL's statutory responsibilities



# FY 2024 & 2025 Board Approved Requests

Description	FY '24 FTE	FY '24 Amount	FY '25 FTE	FY '25 Amount
Priority 1 - Expansion of 23 New EOEL Classrooms	5	\$1,070,552	52	\$3,118,235
Priority 2 - FCIL Expansion	0	\$600,000	0	\$600,000
Priority 3 - Early Childhood Educator Stipend Program		\$660,000		\$660,000
Priority 4 - Enhance Office Capacity	3	\$65,000	3	\$65,000
Priority 5 - Appropriation Ceiling for Early Learning Special Fund		\$3,000,000 (B)		\$3,000,000 (B)
Priority 6 - State Plan Requests		\$480,000		\$480,000
Priority 7 - ELB Requests	1	\$122,800	1	\$122,800
Grand Total A Funds	9	\$2,998,352	56	\$5,046,035
Grand Total A Funds if Requests are Approved	103	\$10,071,389	150	\$12,119,072

Executive Office on Early Learning STATE OF HAWART

### **Expansion of 23 Classrooms**

Research demonstrates that access to high quality early learning programs yield substantial short-and long-term benefits. With this funding, the EOEL Pre-Kindergarten program would begin the induction program next fiscal year and operate 60 classrooms and service up to 1,200 young children statewide in SY 2024.



## **Expand FCILs**

FCIL programs, one of the early learning program settings in the State, are multi-generational culture-based programs that enhance a family's ability to support their children's growth and development. EOEL currently contracts 2 FCIL programs and with funding, could contract up to 9 FCIL programs.

### **EC Educator Stipend**

The demand to enroll in early childhood programs exceeds the number of available qualified early educators. The Stipend Program aims to increase the amount of qualified early educators and eliminate the financial burden by providing upfront stipends to eligible students to help them attain the credentials needed to work in the field.



### **Early Learning Special Fund Ceiling**

The Early Learning Special Fund currently has no appropriation ceiling. Hawaii was awarded the Federal Preschool Development Birth to Five Renewal Grant. An appropriation ceiling would allow any additional contributions (i.e. donations, grant monies etc.) to be used for the purpose of supporting the early learning system.



### **Increase EOEL Internal Capacity**

The 3 FTE position requests will enhance EOEL's capacity to achieve its statutory obligations. 2 FTE requests are currently temporary positions and are for permanent position counts only; no additional funding is needed.

## **Early Childhood State Plan**

The current Early Childhood State Plan was a 5-year plan set to end in 2024. The 1 FTE position request and subsequent funding will support the work to coordinate with stakeholders to renew and implement the State Plan.



### **Support the Early Learning Board**

The Board is requesting funding for 1 FTE position that is currently filled and to enhance the Board's capacity to achieve its statutory obligation to improve the availability, quality, and coordination of early learning programs. These funds would also enhance the Board's capacity to navigate the systems-level work necessary to support EOEL and the field at large.



Your investments in EOEL and the early childhood sector make a difference.







### Executive Office on Early Learning Functions

				Dept-Wide	
<u>Division</u>	Description of Function	Activities	Prog ID(s)	<u>Priority</u>	Statutory Reference
		Administer the program through public pre-K classrooms on public			
	Administer Executive Office on Early Learning Public Prekindergarten	school campuses througout the state. Prepare children for school and			
	Program, serving 4-year-old children, targeting at-risk and	active participation in society, and provide access to high-quality early			
EOEL	disadvantaged populations.	childhood education.	EDN700	Н	HRS 302L-7
		Develop and implement methods to support our early care and			
		education providers, teachers, and young children and their families.			
		Increase access while maintaining high quality in early childhood			
		development and learning programs. Assist providers in building			
		continuity and coherence as children transition through early care and			
		education programs and services. Coordinate efforts to develop a			
		highly-qualified, stable, and diverse workforce (from HRS 302L-			HRS302 L-1.5; HRS 302
	Coordinate development of the early learning system		EDN700	н	L-2
		Administer the Hawaii early childhood educator stipend program to	LDIV/00		
		address the shortage of early childhood educators who have			
	Administer the Hawaii early childhood educator stipend program.	coursework in early childhood education.	EDN700	Н	HRS302 L-9
		HHSCO serves as a liaison between the federal Office of Head Start			
		(OHS) and the OHS Region 9 office with the State of Hawaii, and			
		between state government and the local Head Start and Early Head			
		Start grantees. HHSSCO links Head Start/Early Head Start agencies			
		with State and community partners to increase access to			
		comprehensive services for eligible children ages birth to five and			
		their families. Establishes new and/or enhances existing partnerships			
		for increased coordination and collaboration for service delivery as			
		well as to support quality enhancement. Brings the Head Start voice to			
	implementation of the Hawaii Head Start State Collaboration Office	planning and policy conversations in the State, and serves as point			
	(HHSSCO).	person for questions and data requests around Head Start in Hawaii.	EDN700	H	HRS 302L-1.5 e

#### Department of xxx Department-Wide Totals

		Fiscal Year 202	10		
 <b>D L L A L</b>		FISCAI TEAI 202			
Budget Acts			Emergency		
Appropriation	Restrictions	Additions	Appropriations	Total FY23	MOF
\$ 7,073,037.00				\$ 7,073,037.00	Α
\$ 125,628.00				\$ 125,628.00	Ν
		\$ 100,000.00		\$ 100,000.00	В
				\$ -	
				\$ -	
				\$ -	
\$ 7,198,665.00	\$-	\$ 100,000.00	\$-	\$ 7,298,665.00	Total
		Fiscal Year 202	24		
Budget Acts					
Appropriation	Reductions	Additions		Total FY24	MOF
\$ 7,073,037.00		\$2,998,352		\$ 10,071,389.00	Α
\$ 125,628.00				\$ 125,628.00	Ν
\$ 100,000.00		\$ 3,000,000.00		\$ 3,100,000.00	В
				\$ -	
				\$ -	
				\$ -	
\$ 7,298,665.00	\$-	\$ 5,998,352.00	\$-	\$ 13,297,017.00	Total

#### Executive Office on Early Learning Program ID Totals

			ŀ	As budgete	ed (FY	(23)		Governor'	's Submittal (FY24)			Governor	's Sub	mittal (FY25)	
										Percent					Percent_
										Change of					Change of
Prog ID	Program Title	<u>MOF</u>	<u>Pos (P)</u>	<u>Pos (T)</u>		<u>\$\$\$</u>	<u>Pos (P)</u>	<u>Pos (T)</u>	<u>\$\$\$</u>	<u>\$\$\$\$</u>	<u>Pos (P)</u>	<u>Pos (T)</u>		<u>\$\$\$</u>	<u>\$\$\$\$</u>
EDN700	Early Learning	Α	94.00		\$	7,073,037	96		\$7,733,037	0.093312	96		\$	7,733,037	0.093312
EDN700	Early Learning	Ν		1	\$	125,628		1	\$125,628	0		1	\$	125,628	0
EDN700	Early Learning	В			\$	100,000			\$3,100,000	\$ 30			\$	3,000,000	29

						Initial Departn	nent Requ	ests			Budge	et and Financ	e Recomm	endations				Governo	r's Decision		
Prog ID	Sub-Or	g Description of Request	MOF		FY24			FY25			FY24			FY25			FY24			FY25	
				Pos (P)	Pos (T)	<u>\$\$\$</u>	Pos (P)	Pos (T)	<u>\$\$\$</u>	Pos (P)	Pos (T)	<u>\$\$\$</u>	Pos (P)	Pos (T)	<u>\$\$\$</u>	Pos (P)	Pos (T)	<u>\$\$\$</u>	Pos (P)	Pos (T)	<u>\$\$\$</u>
		To ensure that all children eligible for preschool have																			
		access to high-quality early learning opportunities																			
		through the provision of direct educational services and																			
		the enhancement of the quality of and access to those																			
EDN700	РК	services.	А	5.00		\$ 1,070,552	52		\$ 3,118,235												
		Currently more than 10,000 children are considered																			
		underserved in terms of access and participation in early																			
		learning opportunities of high quality. Families are dynamic and																			
EDN700	РК	require a varied approach based on family choice.	А			\$ 600,000			\$ 600,000												
		Appropriations for the Early Childhood Educator Stipend																			
		Program that supports the recruitment and retention of																			
EDN700	РК	qualified early learning professionals.	А			\$ 660,000			\$ 660,000			\$ 660,000			\$ 660,000			\$ 660,000			\$ 660,000
		Requesting 3 FTE positions a fiscal/budget manager,																			
		contracts specialist, and program specialist and funding																			
		only for the program specialist position.																			
EDN700	РК		А	3		\$ 65,000			\$ 65,000	2			2			2			2		
		Requests an appropriation ceiling of \$3 million to the Early																			
		Learning Special Fund, which shall be used for the early																			
EDN700	РК	learning system.	В			\$ 3,000,000			\$ 3,000,000			\$ 3,000,000			\$ 3,000,000			\$ 3,000,000			\$ 3,000,000
		We are requesting funds for FY24 & FY25 only to update																			
		the comprehensive early learning needs assessment (last																			
		completed prior to the COVID-19 pandemic) to have a																			
		current reflection of landscape and will use this																			
		information to develop a renewed Early Childhood State																			
EDN700	РК	Plan.	А			\$ 480,000			\$ 480,000												
		We are requesting personnel and funds to support the																			
EDN700	ELB	work of the Early Learning Board.	А	1.00		\$ 122,800			\$ 122,800												

### Executive Office on Early Learning Proposed Budget Reductions

						FY24			EV22		
											<u>FY23</u> <u>Restriction</u>
Prog ID	Sub-Org	Description of Reduction	Impact of Reduction	MOF	Pos (P)	<u>Pos (T)</u>	<u>\$\$\$\$</u>	<u>Pos (P)</u>	<u>Pos (T)</u>	<u>\$\$\$\$</u>	<u>(Y/N)</u>

									FY24	1		FY25	
Prog ID	<u>Sub-Org</u>	Addition Type	Prog ID Priority	<u>Dept-</u> <u>Wide</u> <u>Priority</u>	Description of Addition	Justification	MOF	<u>Pos (P)</u>	<u>Pos (T)</u>	<u>\$\$\$</u>	<u>Pos (P)</u>	<u>Pos (T)</u>	<u>\$\$\$</u>
EDN700			1		To ensure that all children eligible for preschool have access to high-quality early learning opportunities through the provision of direct educational services and the enhancement of the quality of and access to those services. This request will create opportunities to contract third-party providers to expand family–child interaction learning opportunities to more families.Currently more than 10,000 children are considered underserved in terms of access and participation in early learning opportunities of high quality and families require a varied approach based on family choice.	EOEL Public Pre-K programs provide direct support to expand access to affordable and high-quality early childhood education and preschool programs for young children. Currently, there are 37 EOEL Public Prekindergarten classrooms across 34 DOE campuses. Through Act 46, SLH 2020 the Hawaii State Legislature prioritized increased access to early learning programs for 3- and 4-year-old children. Should the funding be approved, EOEL would be able to expand 23 more classrooms. These schools were identified in collaboration with the DOE and interested schools who had applied to host an EOEL Public Pre Kindergarten program, contingent upon funding. These programs started as a result of funding appropriated by the Legislature through HB 937 enacted as Act 203, Regular Session of 2017, for EOEL to enter into contracts with third-party providers for family-child interaction learning programs that support families to take an active role in the social, emotional, and cognitive development of their young children. FCIL programs that support families by increasing their knowledge and skills to better support their children's growth and development.	A	5.00		\$ 1,070,552	52		\$ 3,118,235
EDN700	РК		3		Appropriations for the Early Childhood Educator Stipend Program that supports the recruitment and retention of qualified early learning professionals.	The demand for quality early care and education far exceeds the amount of available and qualified early childhood educators. In order to expand access to and the availability of high-quality early care and education programs, there must also be enough qualified educators to staff the programs who have the knowledge and competencies to work with young children and their families. The Early Childhood Stipend Program, established pursuant to Act 210, SLH 2021, aims to eliminate financial barriers for educators to gain full certification and/or enter the early care and education teaching field through the offering of stipends to pay for university coursework requires a 2-year commitment to the field.	Α			\$ 660,000			\$ 660,000

### Executive Office on Early Learning Proposed Budget Additions

			1	_	I								1
		۰	DuralD	Dept-									
DreadD		Addition	Prog ID	<u>Wide</u>	Description of Addition	lustification	MOL			666			666
Prog ID S	<u>giO-du</u>	<u>Type</u>	<u>Priority</u>	<u>Priority</u>	Description of Addition	Justification	<u>MOF</u>	<u>Pos (P)</u>	<u>Pos (T)</u>	<u>\$\$\$</u>	<u>Pos (P)</u>	<u>Pos (T)</u>	<u>\$\$\$</u>
					Requesting 3 FTE positions a fiscal/budget	The budget manager position is being requested to							
					manager, contracts specialist, and program	also address other early learning							
					specialist and funding only for the program	programs/services under the EOEL umbrella							
					specialist position.	including associated sub-contracts such as for use							
						of assessment tools and program evaluation;							
						budgeting; development of expenditure plans;							
						allocation of funds to schools; coordination of							
						fiscal processes; monitoring budgets to ensure							
						funds are being used appropriately; and reporting.							
						The contracts specialist position will be responsible							
						for procurement and contracts associated with							
						early learning programs/services under the EOEL.							
						The 1 FTE position that does require funding is the							
						Program Specialist V, who would support existing							
						staff in renewing the 2019-2024 Hawaii Early							
						Childhood State Plan, which would convene key							
						stakeholders across the early learning sector,							
						including parents, early learning professionals,							
						policymakers, philanthropists, lawyers, health							
						professionals, advocates, and other State							
						department personnel.							
EDN700	РК		4			Act 046, Regular Session of 2020, amended the	A	3		\$ 65,000			\$ 65,000
						Early Learning Trust Fund to become the Early							
					Requests an appropriation ceiling of \$3 million to	Learning Special Fund. The purpose of the Special Fund is to be used for the early learning							
					the Early Learning Special Fund, which shall be	system. Hawaii is one of the states eligible to apply							
EDN700	РК		5		used for the early learning system.	for the Preschool Development Birth through Five	в			\$ 3,000,000			\$ 3,000,000
	i N												
						The 2019-2024 Early Childhood State Plan is the							
						community's plan that was developed by bringing							
						partners and constituencies together to create a							
						stronger future for our children and our state. By							
						creating a five year state plan and collectively							
						carrying out its priority actions, we built a							
						framework and began laying the foundation to							
						support our children, families, and communities in							
						reaching their full potential. As the existing 5-year							
					We are requesting funds for FY24 & FY25 only to	plan approaches the end of its limit, we are need of							
					update the comprehensive early learning needs	funds to support the renewal of another 5-year							
					assessment (last completed prior to the COVID-19	State Plan to support the ongoing work already							
					pandemic) to have a current reflection of	underway. The requested funds, for FY24 & FY25							
	<b>D</b> ''				landscape and will use this information to develop	only, will cover strategic planning, convening,				Å 400.000			A 400.000
EDN700	РК		6		a renewed Early Childhood State Plan.	facilitation, and writing of the plan.	A			\$ 480,000			\$ 480,000

### Executive Office on Early Learning Proposed Budget Additions

Prog ID	Sub-Org	Addition Type	<u>Prog ID</u> Priority	Dept-   Wide   Priority Description of Addition	Justification	MOF	Pos (P)	Pos (T)	<u>\$\$\$</u>	<u>Pos (P)</u>	<u>Pos (T)</u>	<u>\$</u>	<u>\$\$</u>
				We are requesting personnel and funds to support	a 1 FTE appropriation was made pursuant to Act 210, SLH 2021, for the purpose of Act 046, SLH 2020, implementation, which reports to the ELB. The funding requests includes continued funding for the established position to be a permanent position to ensure sustainability in implementation of Act 046, SLH 2020 and necessary supplies, equipment, and travel funds associated with the position. The request also includes funding to support the ELB in contracting services to help enhance and expand the Board's capacity to effectuate its statutory obligations to direct the EOEL to coordinate and improve the early learning system. Both will support the Hawai`i Early Childhood State Plan, 2019-2024, Building a Better								
EDN700	PK		7	the work of the Early Learning Board.	Future for Our Keiki.	Α	1.00		\$ 122,800			\$ 1	22,800

#### Executive Office on Early Learning FY 2021 - FY 2023 Restrictions

							Difference		
							Between		
Fi	iscal_				Budgeted by		Budgeted &		
	′ear	Prog ID	Sub-Org	MOF	<u>Dept</u>	Restriction	<b>Restricted</b>	Percent Difference	<u>Impact</u>
					n/a				

Prog ID	Description of Request	Explanation of Request	MOF	<u>Pos (P)</u>	<u>Pos (T)</u>	<u>\$\$\$</u>
	n/a					

### Executive Office on Early Learning Expenditures Exceeding Appropriation Ceilings in FY22 and FY23

				Amount					
				Exceeding	Percent			Recurring	GF Impact
Prog ID	<u>MOF</u>	<u>Date</u>	Appropriation	Appropriation	Exceeded	Reason for Exceeding Ceiling	Legal Authority	<u>(Y/N)</u>	<u>(Y/N)</u>
		n/a							

### Department of xxx Intradepartmental Transfers in FY22 and FY23

Actual or										
Anticipated						Percent of Program ID		Percent of Receiving		
Date of					From	Appropriation	<u>To</u>	Program ID		Recurring
<u>Transfer</u>	MOF	Pos (P)	<u>Pos (T)</u>	<u>\$\$\$</u>	Prog ID	Transferred From	Prog ID	Appropriation	Reason for Transfer	<u>(Y/N)</u>

### Executive Office on Early Learning Vacancy Report as of December 30, 2022

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	osition Filled by TA,
	ub, or Casual
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	ppointment/Hire
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Table 12

#### Executive Office on Early Learning

Positions Filled and/or Established by Acts other than the State Budget as of November 30, 2022

														Occupied
		Date	Legal	Position	<b>Position</b>	Exempt						Annual	Filled	by 89 Day
Prog ID	Sub-Org	<u>Established</u>	<u>Authority</u>	<u>Number</u>	<u>Title</u>	<u>(Y/N)</u>	<u>SR Level</u>	BU Code	<u>T/P</u>	MOF	<u>FTE</u>	<u>Salary</u>	<u>(Y/N)</u>	Hire (Y/N)

#### Department of xxx Overtime Expenditure Summary

				FY22 (actual)			F	/23 (estimat	ed)	FY24 (budgeted)		
				Base			Base			Base		
				<u>Salary</u>	Overtime	<u>Overtime</u>	<u>Salary</u>	Overtime	<u>Overtime</u>	<u>Salary</u>	Overtime	<u>Overtime</u>
Prog ID	Sub-Org	Program Title	<u>MOF</u>	<u>\$\$\$\$</u>	<u>\$\$\$\$</u>	Percent	<u>\$\$\$\$</u>	<u>\$\$\$\$</u>	Percent	<u>\$\$\$\$</u>	<u>\$\$\$\$</u>	Percent
		n/a										

Table 13

### Executive Office on Early Learning Active Contracts as of December 1, 2022

						Te	erm of Contra	ct					
			Frequency		Outstanding	<u>Date</u>					Explanation of How Contract is	POS	<u>Category</u>
Prog ID	MOF	Amount	<u>(M/A/O)</u>	Max Value	<u>Balance</u>	Executed	From	<u>To</u>	<u>Entity</u>	Contract Description	Monitored	<u>Y/N</u>	E/L/P/C/G/S/*
EDN700	A	\$ -	O - 4 payments (Aug, Nov, Feb, May)	\$243,793.00	\$55,000.00	6/15/2021	6/15/2021	6/15/2023	University of Hawaii		Monthly meetings with Contractor; Program invoiced by Contractor; invoices reviewed by Executive Office on Early Learning prior to payment.	Y	S
EDN700	Α,Τ		O - 2 payments (May & July)	\$160,000.00	\$ -	6/16/2022	6/16/2022	6/30/2023	University of Hawaii		Bi-montlhly meetings between Executive Office on Early Learning and UH College of Education.	Y	S
EDN700	A	\$ -	O - 5 payments (Initial; quarterly)	\$300,000.00	\$300,000.00	6/29/2022	7/1/2022	6/30/2023	Keiki O Ka Aina Preschool, Inc.	Learning (FCIL) Program for the Executive Office on Early Learning at Nanakuli Elementary School and Kailua Elementary School	Director, Educational Specialist, and Contracts Specialist monitor program implementation, service delivery, and payment processing. Standing quarterly meetings and as needed.	Y	S

#### Executive Office on Early Learning Capital Improvements Program (CIP) Requests

ſ			<u>Dept-</u>						
		Prog ID	<u>Wide</u>	<u>Senate</u>	<u>Rep.</u>				
	Prog ID	<u>Priority</u>	<u>Priority</u>	<u>District</u>	<u>District</u>	Project Title	<u>MOF</u>	<u>FY24 \$\$\$</u>	<u>FY25 \$\$\$</u>
		n/a							

### Executive Office on Early Learning CIP Lapses

	Act/Year of			Lapse Amount	
Prog ID	Appropriation	Project Title	MOF	<u> </u>	Reason
	n/a				

	<u>Sub-Org</u>		
Program ID	<u>Code</u>	<u>Name</u>	<u>Objective</u>
			To ensure that all children eligible for preschool have access to high-
			quality early learning opportunities through the provision of direct
			educational services and the enhancement of the quality of and
EDN700	РК	Early Learning	access to those service

#### Department of xxx Organization Changes

Year of Change	
FY24/FY25	Description of Change

#### Executive Office on Early Learning American Rescue Plan Act Fund Initiatives

			Budget for		Dates of	Initiative			
			OCE (Other						Is This A New Initiative Or An
	Amount	Budget for	<u>Than</u>	Budget for				Appropriating	Enhancement To An Existing
Prog ID	<u>Allotted</u>	Personnel	Contracts)	Contracts	<u>From</u>	<u>To</u>	Initiative Description	Act or GOV	Initiative/Program
	n/a								