
HOUSE CONCURRENT RESOLUTION

REAFFIRMING THE COMMITMENT TO INCREASE THE STATE'S AFFORDABLE
HOUSING STOCK BY NOT ALLOCATING SPECIAL PURPOSE REVENUE
BONDS AND DISCOURAGING THE USE OF SPECIAL PURPOSE REVENUE
BONDS.

1 WHEREAS, special purpose revenue bonds allow non-
2 governmental entities serving a public purpose to use the name
3 of the State of Hawaii to sell bonds whose interests are exempt
4 from federal and state taxation, thus making these bonds
5 attractive and lowering the cost to these non-governmental
6 entities; and
7

8 WHEREAS, in Hawaii, special purpose revenue bonds are more
9 commonly issued by the State to assist electric utilities and
10 hospitals, but other entities like manufacturing enterprises,
11 educational programs and organizations, agricultural
12 enterprises, and processing enterprises, are also able to seek
13 special purpose revenue bond authorization; and
14

15 WHEREAS, interest rates for special purpose revenue bonds
16 are based on the financial strength of the non-governmental
17 entities, rather than the State, and are sold to private
18 investors who provide the actual funds and invest their funds in
19 exchange for tax-exempt or taxable interest payments; and
20

21 WHEREAS, special purpose revenue bonds do not count against
22 the State's debt ceiling and do not affect the bond rating of
23 the State; and
24

25 WHEREAS, there is no aggregate ceiling on the amount of
26 special purpose revenue bonds that the State can issue in a
27 year, but the volume cap for private activity bonds is
28 determined by the Internal Revenue Service each year; and
29



1 WHEREAS, certain special purpose revenue bonds, excluding
2 special purpose revenue bonds for hospitals, retirement and
3 nursing homes, private schools and universities, certain
4 airports, harbors, and solid waste disposal facilities, may be
5 subject to a private activity bond volume cap; and
6

7 WHEREAS, private activity bonds are tax-exempt bonds issued
8 by or on behalf of the State or counties to finance qualified
9 projects of a private user, such as multi-family housing
10 projects, industrial enterprises, manufacturing enterprises, and
11 utilities; and
12

13 WHEREAS, the largest user of the private activity bond
14 volume cap is the Hawaii Housing Finance and Development
15 Corporation, as it is the State's sole issuer of the federal and
16 state Low-Income Housing Tax Credits; and
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18 WHEREAS, these housing credits, combined with private
19 activity bonds, allow developers to feasibly build rental
20 housing projects for low-income households at or below sixty
21 percent of the area median income; and
22

23 WHEREAS, while the four percent Low-Income Housing Tax
24 Credit is not subject to a volume cap, the private activity bond
25 is subject to a volume cap that has limited the development of
26 affordable rental housing in the State; and
27

28 WHEREAS, under the Internal Revenue Code, the four percent
29 Low-Income Housing Tax Credit must be used in conjunction with
30 private activity bond financing; and
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32 WHEREAS, during the 2021 financing cycle, developers
33 requested over \$500,000,000 dollars of private activity bonds
34 that would have financed nearly two thousand seven hundred
35 affordable housing units; and
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37 WHEREAS, however, due to the State's bond cap constraints,
38 the Hawaii Housing Finance and Development Corporation was only
39 able to allocate \$151,000,000 in private activity bonds that
40 helped to finance seven hundred fifty rental units; and
41



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1 WHEREAS, the demand for private activity bonds was so great
 2 that it exceeded the available bond cap by a four-to-one ratio;
 3 and

4
 5 WHEREAS, in recognition that certain special purpose
 6 revenue bonds can divert much needed private activity bonds that
 7 can address the housing crisis, the Legislature enacted Act 182,
 8 Session Laws of Hawaii 2022, which, among other things,
 9 established a moratorium on the issuance of special purpose
 10 revenue bonds unless requested by the Governor from June 30,
 11 2022, until December 31, 2028, to allow the maximum private
 12 activity bond volume cap to be used for housing; now, therefore,
 13

14 BE IT RESOLVED by the House of Representatives of the
 15 Thirty-second Legislature of the State of Hawaii, Regular
 16 Session of 2023, the Senate concurring, that this body reaffirms
 17 its commitment to increase the State's affordable housing stock
 18 by not allocating special purpose revenue bonds and discouraging
 19 the use of special purposes revenue bonds; and
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21 BE IT FURTHER RESOLVED that certified copies of this
 22 Concurrent Resolution be transmitted to the Governor, Lieutenant
 23 Governor, Director of Budget and Finance, and Executive Director
 24 of the Hawaii Housing Finance and Development Corporation.
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 26
 27

OFFERED BY:  _____

MAR 10 2023

