
A BILL FOR AN ACT

RELATING TO DIGITAL EQUITY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that digital equity
2 across the State and in every community is essential to the
3 well-being and economic realities of the State's residents. The
4 need for digital equity is significant, highlighted by the
5 devastating impacts of the recent coronavirus disease 2019
6 pandemic. The lack of digital equity has had a tremendously
7 negative effect in many areas, but particularly
8 socio-economically disadvantaged communities.

9 The legislature further finds that digital equity has meant
10 the difference between an employee being able to work remotely
11 or possibly facing unemployment. Additionally, digital literacy
12 and broadband access are critical tools for persons seeking to
13 access social services such as unemployment claims, Supplemental
14 Nutrition Assistance Program (SNAP) benefits, vital records, and
15 other essential government, educational, and medical services.

16 The legislature further finds that digital equity in the
17 State would enhance Hawaii's overall economic development and



1 educational, health care, and emergency services. Making grants
2 available to achieve digital equity for disadvantaged
3 populations would move the State toward universal access to
4 broadband services.

5 The legislature strongly supports efforts to improve
6 digital equity for residents, consumers, and businesses across
7 the State.

8 The purpose of this Act is to identify and address any
9 remaining obstacles to digital equity in all areas of the State
10 by establishing the digital equity grant program to award grants
11 and create an environment in which all individuals and
12 communities in the State have the information technology
13 capacity needed for full participation in society, democracy,
14 and the economy.

15 SECTION 2. The Hawaii Revised Statutes is amended by
16 adding a new chapter to title 13 to be appropriately designated
17 and to read as follows:

18 "CHAPTER

19 DIGITAL EQUITY GRANT PROGRAM

20 § -1 Definitions. As used in this chapter:

21 "Broadband" means high-speed internet.



1 "Broadband infrastructure" means the medium used to provide
2 broadband service. "Broadband infrastructure" includes fiber
3 optic cables, copper cables, coaxial cables, and wireless media,
4 such as satellite communications, wireless networks, and
5 worldwide interoperability for microwave access.

6 "Covered household" means a family whose income for the
7 most recent full calendar year is no more than two hundred per
8 cent of the federal poverty level.

9 "Covered populations" means:

- 10 (1) Individuals who live in covered households;
11 (2) Individuals aged sixty years and older;
12 (3) Incarcerated individuals, other than individuals who
13 are incarcerated in a federal correctional facility;
14 (4) Veterans;
15 (5) Individuals having disabilities;
16 (6) Individuals having a language barrier, including
17 individuals who:
18 (A) Are English learners; or
19 (B) Have low levels of literacy;
20 (7) Individuals who are members of a racial or ethnic
21 minority group;



1 (8) Individuals who primarily reside in rural areas; and

2 (9) Homeless or unsheltered individuals.

3 "Department" means the department of business, economic
4 development, and tourism.

5 "Digital equity" means a condition in which all individuals
6 and communities have the information technology capacity needed
7 for full participation in society, democracy, and the economy.

8 "Digital equity services" means a service that increases
9 digital literacy in, and broadband access for, covered
10 populations.

11 "Office" means the Hawaii broadband and digital equity
12 office.

13 "Program" means the digital equity grant program
14 established by this chapter.

15 "Project" means a proposed digital equity project set forth
16 in an application for grant funding authorized by this chapter.

17 "Project area" means an area that is proposed to be covered
18 in an application for grant funding authorized by this chapter.

19 **§ -2 Digital equity grant program; establishment.** There
20 is established a digital equity grant program, which shall be
21 placed within the office for administrative purposes. The



1 office shall receive and review grant applications and may award
2 grants for eligible projects pursuant to the program.

3 **§ -3 Eligible projects.** To be eligible for receipt of a
4 grant, the area to be served by the project shall include
5 covered populations on the date the application is submitted.
6 Projects that include the deployment of broadband infrastructure
7 shall be ineligible for receipt of a grant.

8 **§ -4 Applicant preference.** In making awards, the office
9 shall give preference to applicants that are non-governmental
10 entities having demonstrated experience in providing digital
11 equity services to covered populations. Governmental agencies
12 may apply and shall be evaluated on a case-by-case basis.

13 **§ -5 Applications.** (a) The office shall establish an
14 annual time period during which it shall accept applications for
15 funding under the program. The time period for submission shall
16 be no less than sixty days and no more than ninety days.

17 (b) The form of the application shall be as prescribed by
18 the office and shall include:

19 (1) Evidence demonstrating the applicant's experience and
20 ability to plan, organize, staff, and deliver digital



- 1 equity services to covered populations within the
2 State;
- 3 (2) A description of the project area and covered
4 population to be served;
- 5 (3) A description of the project that is proposed to be
6 deployed, including specific goals to increase digital
7 literacy and broadband access, methods, metrics,
8 facilities, equipment, staff, and resources;
- 9 (4) A plan to tailor public awareness and outreach to
10 include non-English speaking covered populations with
11 consideration for linguistic, cultural, generational,
12 and literacy challenges;
- 13 (5) Evidence, including certification from the applicant,
14 demonstrating the nature of the current digital
15 inequity in the proposed project area and covered
16 population;
- 17 (6) The number of people in each covered population that
18 would gain access to broadband service as a result of
19 the project;
- 20 (7) The total cost and timeline for completion of the
21 project;



- 1 (8) The amount of matching funds that the applicant
- 2 proposes to contribute and a certification that no
- 3 portion of the matching funds are derived from any
- 4 state government-issued grant, loan, or subsidy;
- 5 (9) Evidence demonstrating the economic feasibility of the
- 6 project;
- 7 (10) A list of all expected government authorizations,
- 8 permits, and other approvals required for the project
- 9 and a timeline for the applicant's acquisition of the
- 10 approvals;
- 11 (11) A certification that no other federal or state program
- 12 is providing funding that is available to the
- 13 applicant for the project; and
- 14 (12) Any other information deemed necessary by the office.

15 **§ -6 Review of applications; confidential treatment;**
16 **approval.** (a) Within five business days following the deadline
17 to submit applications for the program, the office shall make
18 all the applications available for review in a publicly
19 available electronic file posted on the office or department's
20 website.



1 (b) To the extent the information in an application or a
2 challenge to an application falls under one or more of the
3 exceptions to public disclosure in section 92F-13, the office
4 shall keep the information confidential upon request by:

5 (1) An applicant for confidential treatment of an
6 application, except that in no event shall a request
7 for confidentiality prevent the publicly available
8 portion of the application from including sufficient
9 evidence to demonstrate satisfaction of the
10 requirements of section -5(b)(2) and -5(b)(5);

11 or

12 (2) A challenging applicant for confidential treatment of
13 a challenge submitted pursuant to this section.

14 (c) In reviewing applications and any challenge to an
15 application, the office shall review the proposed projects to
16 ensure that all awarded funds are used to deploy eligible
17 projects under section -3.

18 (d) The office shall award program grants based on a
19 scoring system that shall be released to the public at least
20 thirty days prior to the first day of the time period for the



1 submission of applications. The scoring system shall give the
2 highest weight or priority to the following:

- 3 (1) Projects proposing to serve larger covered
4 populations, with consideration to projects proposing
5 to serve smaller, difficult to access, or neglected
6 covered populations;
- 7 (2) Applicants having more experience and technical
8 ability to successfully deploy digital equity projects
9 to covered populations and more financial or other
10 resources available to assist the project;
- 11 (3) Projects for which fewer government funds and less
12 support are needed to deploy digital equity in an
13 economically feasible manner;
- 14 (4) Projects having a higher amount of matching funds
15 proposed to be committed by the applicant;
- 16 (5) Projects that do not duplicate any existing project in
17 the project area; and
- 18 (6) Other factors the office determines to be reasonable,
19 appropriate, and consistent with the goal of
20 facilitating the deployment of projects to covered
21 populations.



1 **§ -7 Hawaii broadband and digital equity office**

2 **authority.** The office may:

- 3 (1) Consider an applicant's financial ability to complete
4 the project proposed in an application;
- 5 (2) Make reasonable requests for information necessary for
6 the oversight and administration of any project funded
7 pursuant to this chapter;
- 8 (3) Impose any new or additional regulatory requirements
9 on grant recipients, through grant agreements or any
10 other mechanism, in addition to the program
11 implementation rules expressly authorized by this
12 chapter;
- 13 (4) Deny or cancel a project if the office finds that the
14 project will impact federal funding opportunities; and
- 15 (5) Following notice and an opportunity to cure, require
16 disgorgement of grant funds in response to an
17 applicant's pattern of failure to achieve digital
18 equity goals in accordance with the timelines and
19 milestones set forth in its application.



1 **§ -8 Rules.** (a) The department shall adopt rules
2 pursuant to chapter 91 to effectuate the purposes of this
3 chapter.

4 (b) The rules shall:

5 (1) Include reasonable oversight and reporting provisions
6 to ensure that grant moneys are used as intended; and

7 (2) Not impose any financial penalty or liquidated damages
8 provisions or provisions that are not reasonably
9 related to the deployment of programs in the State in
10 accordance with this chapter."

11 SECTION 3. Within six months after the effective date of
12 this Act, the department of business, economic development, and
13 tourism shall adopt rules pursuant to chapter 91 and
14 section -8, Hawaii Revised Statutes, to implement the digital
15 equity grant program; provided that any rules adopted pursuant
16 to this section shall include rules regarding the submission,
17 review, and approval of applications; administration of the
18 projects funded; and grant agreements memorializing the award of
19 funds.

20 SECTION 4. There is appropriated out of the general
21 revenues of the State of Hawaii the sum of \$ or so



1 much thereof as may be necessary for fiscal year 2023-2024 and
2 the same sum or so much thereof as may be necessary for fiscal
3 year 2024-2025 for the digital equity grant program established
4 by this Act.

5 The sums appropriated shall be expended by the department
6 of business, economic development, and tourism for the purposes
7 of this Act.

8 SECTION 5. This Act shall take effect on June 30, 3000.



Report Title:

Digital Equity Grant Program; Digital Literacy; Broadband Access; Department of Business, Economic Development, and Tourism; Hawaii Broadband and Digital Equity Office; Appropriation

Description:

Establishes the digital equity grant program to award grants to applicants to deploy digital equity projects to covered populations in the State. Appropriates funds. Effective 6/30/3000. (SD1)

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