

A BILL FOR AN ACT

RELATING TO CARBON SEQUESTRATION INCENTIVES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that climate change has 2 led to an increase in the frequency of extreme weather events. 3 These events serve to only complicate the already increased 4 risks associated with the Hawaiian islands, which are the 5 world's most isolated populated land masses. Extreme weather 6 events put greater stress on the State's vulnerable food supply 7 chain and water supplies. The potential for shortages 8 highlights the State's need for greater food and water security, 9 which can be achieved by increasing local food production.

10 The legislature further finds that Hawaii needs to reduce 11 its contribution to climate change, increase local food 12 production, improve soil health, and secure resilient water 13 sources. Furthermore, in addition to cutting emissions from 14 burning carbon, Hawaii needs to mitigate climate change by 15 sequestering greenhouse gases through regenerative agriculture 16 and forest preservation. Incentivizing nature-based actions 17 that improve soil health and are carbon-positive provides rich

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| 1 | and diverse | co-benefits, such as restoring, maintaining, and | |
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| 2 | improving la | ndscape soil health and water security through | |
| 3 | payment-for- | services programs. These programs would allow small | |
| 4 | farmers, ran | chers, foresters, and landowners and lessees to be | |
| 5 | compensated | for taking measures to help Hawaii reach its climate | |
| 6 | readiness go | als. | |
| 7 | Accordi | ngly, the purpose of this Act is to: | |
| 8 | (1) Es | tablish the Hawaii carbon smart land management | |
| 9 | as | sistance pilot program to promote keeping forests | |
| 10 | an | d farmlands intact and sequestering additional | |
| 11 | ca | rbon on the lands; | |
| 12 | (2) Rej | peal the carbon offset program; and | |
| 13 | (3) Apj | propriate funds for positions and technical | |
| 14 | as | sistance to support the pilot program. | |
| 15 | SECTION | 2. (a) There is established within the department | |
| 16 | of land and | natural resources the Hawaii carbon smart land | |
| 17 | management a | ssistance pilot program to incentivize carbon | |
| 18 | sequestration | n activities through incentive contracts that | |
| 19 | provide compo | ensation for eligible practices by program | |
| 20 | participants. | | |
| | | | |

21 (b) The department shall:

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| 1 | (1) | Administer or enter into an agreement or agreements |
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| 2 | | for the administration of the pilot program; |
| 3 | (2) | Coordinate with relevant agencies to provide financial |
| 4 | | incentive payments to owners and lessees of eligible |
| 5 | | land for eligible practices over a designated period, |
| 6 | | with appropriate crediting for soil health and carbon |
| 7 | | benefits as specified in an incentive contract; |
| 8 | (3) | Establish and implement protocols to monitor and |
| 9 | | verify compliance with the terms of incentive |
| 10 | | contracts; |
| 11 | (4) | Make available to the public any modeling, |
| 12 | | methodology, or protocol resources developed to |
| 13 | | estimate the sequestration rates of potential |
| 14 | | projects; |
| 15 | (5) | Identify, evaluate, and distribute dedicated moneys to |
| 16 | | accomplish the purposes of the pilot program; and |
| 17 | (6) | Coordinate collaborations related to soil health and |
| 18 | | carbon sequestration modeling, methods, and inventory |
| 19 | | improvements. |
| 20 | (c) | The department, with assistance from relevant |
| 21 | agencies, | shall establish compensation rates and incentive |

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| 1 | contract terms for phase I activities within one year of the | |
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| 2 | date of receipt of a program application. An incentive contrac | .ct |
| 3 | shall be for a term of no less than one year and no longer than | .n |
| 4 | thirty years, as determined by the owner or lessee; provided | |
| 5 | that the length of the contract term shall directly correlate | |
| 6 | with the rate of compensation paid pursuant to the contract. | |
| 7 | (d) The department shall coordinate with relevant agencie | es |
| 8 | to assist the department in carrying out the purposes of the | |
| 9 | pilot program, including: | |
| 10 | (1) Estimating sequestration rates for phase I and phase | • |
| 11 | II activities; | |
| 12 | (2) Conducting research to develop the technical | |
| 13 | underpinnings of compensation rates for phase II | |
| 14 | activities; and | |
| 15 | (3) Conducting community and landowner outreach | |
| 16 | activities. | |
| 17 | (e) Landowners and lessees of eligible land may enter int | ito |
| 18 | an incentive contract upon approval of a program application or | n |
| 19 | a form prepared by the department. An owner or lessee of | |
| 20 | eligible land currently engaged in eligible practices shall not | >t: |

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| (1) | Be barred from entering into an incentive contract |
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| | under this section to continue carrying out those |
| | eligible practices; |
| (2) | Be prohibited from participating in the pilot program |
| | due to the owner or lessee's participation in other |
| | federal or state conservation assistance programs; or |
| (3) | Be required to provide conservation easements. |
| (f) | Priority shall be given to phase I and phase II |
| activitie | s that: |
| (1) | Are cost effective; |
| (2) | Provide co-benefits to the State and the owner or |
| | lessee of eligible land; |
| (3) | Have the potential to create jobs in the forestry or |
| | agriculture sectors and in rural communities; and |
| (4) | Achieve community priorities, including food security |
| | or watershed protection. |
| (g) | On an annual basis, the department shall: |
| (1) | Identify and prioritize selected soil health and |
| | carbon-positive activities; |
| (2) | Recommend compensation rates and contract terms for |
| | eligible phase I activities; |
| | <pre>(2) (3) (f) activitie (1) (2) (3) (4) (g) (1)</pre> |

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| 1 | (3) | Assist in estimating sequestration rates for carbon- | |
|----|---|--|--|
| 2 | | positive practices; | |
| 3 | (4) | Research and develop the technical underpinnings of | |
| 4 | | compensation rates for phase II activities; and | |
| 5 | (5) | Conduct community and landowner outreach activities. | |
| 6 | (h) | The department shall also identify co-benefits that | |
| 7 | may include: | | |
| 8 | (1) | Job creation; | |
| 9 | (2) | Food security and agriculture for local consumption; | |
| 10 | (3) | Water security; | |
| 11 | (4) | Increased biodiversity; | |
| 12 | (5) | Soil health; and | |
| 13 | (6) | Invasive species reduction and removal. | |
| 14 | (i) | The pilot program shall terminate on June 30, 2025. | |
| 15 | (j) | As used in this section: | |
| 16 | "Department" means the department of land and natural | | |
| 17 | resources. | | |
| 18 | "Eligible land" means land in the State that is privately | | |
| 19 | owned or public land that is leased to a private citizen at the | | |
| 20 | time of initiation of an incentive contract. | | |

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| 1 | "Eligible practices" means practices on eligible land that | | |
|----|--|--------|--|
| 2 | increase | soil 1 | nealth, reduce carbon emissions, and promote |
| 3 | carbon se | quest | ration and storage over a designated period. |
| 4 | "Inc | entive | e contract" means a contract that specifies the |
| 5 | following | : | |
| 6 | (1) | The e | eligible practices to be undertaken; |
| 7 | (2) | The a | acreage of eligible land; |
| 8 | (3) | The e | established rate of compensation; |
| 9 | (4) | A scl | nedule to verify that the terms of the contract |
| 10 | | have | been fulfilled; and |
| 11 | (5) | Othe: | r terms as the department deems necessary. |
| 12 | "Pha | se I a | activities" means activities identified as having |
| 13 | a high li | kelih | ood of effectively achieving durable sequestration |
| 14 | benefits | at rea | asonable compensation rates across eligible land |
| 15 | types, including: | | |
| 16 | (1) | One- | time establishment and yearly monitoring |
| 17 | | acti | vities that include: |
| 18 | | (A) | Reforestation; |
| 19 | | (B) | Windbreaks; |
| 20 | | (C) | Conservation tillage and reduced field pass |
| 21 | | | intensity; |

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| 1 | | (D) | Improved forages; and |
|----|-----------|-------------|---|
| 2 | | (E) | Control of invasive species; and |
| 3 | (2) | Year | ly investment activities that include: |
| 4 | | (A) | Efficient nutrient management; |
| 5 | | (B) | Crop diversity through rotations and cover crops; |
| 6 | | (C) | Manure management; |
| 7 | | (D) | Rotational grazing and improved forages; |
| 8 | | (E) | Waste-stream-derived amendment application, |
| 9 | | | including compost, biochar, and anaerobic digest; |
| 10 | | (F) | Improved cropping and organic systems; and |
| 11 | | (G) | Feed management. |
| 12 | "Pha | se II | activities" means activities identified as having |
| 13 | significa | nt se | questration potential but requiring additional |
| 14 | technical | work | to estimate the activities' sequestration |
| 15 | potential | or t | o identify appropriate eligible land types, |
| 16 | including | : | |
| 17 | (1) | Pere | nnial biofuel feedstocks; |
| 18 | (2) | Meth | ane capture; |
| 19 | (3) | Impr | oved forest management; |
| 20 | (4) | Cons | ervation easements; and |

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1 (5) Other renewable energy options involving blended food 2 and energy systems. 3 "Pilot program" means the Hawaii carbon smart land 4 management assistance pilot program established by this Act. 5 SECTION 3. Section 225P-6, Hawaii Revised Statutes, is 6 repealed. 7 ["§225P-6 Carbon offset program. (a) The office of 8 planning and sustainable development in partnership with the 9 greenhouse gas sequestration task force shall investigate and 10 establish a carbon offset program that: 11 (1) Provides expertise in carbon offsetting to public 12 agencies and private entities and assists in 13 coordinating carbon offset projects of public 14 agencies, including but not limited to the generation, 15 certification, and marketing of carbon credits; 16 (2) Allows for proceeds and revenues generated by state 17 departments from sales of offset credits to be 18 deposited into suitable funds particularly for 19 reinvestment to generate further carbon offset 20 credits; provided that the funds are used in 21 accordance with the purposes of the fund;

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| 1 | (3) | Allows for proceeds and revenues generated by state | | | | |
|----|--|---|--|--|--|--|
| 2 | | agencies from sales of carbon credits other than as | | | | |
| 3 | | described in paragraph (2) to be invested in projects | | | | |
| 4 | | enhancing the State's efforts to mitigate or adapt to | | | | |
| 5 | | climate change; and | | | | |
| 6 | (4) | Is consistent with the State's sustainability goals | | | | |
| 7 | | and policies. | | | | |
| 8 | (b) | The office of planning and sustainable development in | | | | |
| 9 | partnersh | ip with the greenhouse gas sequestration task force | | | | |
| 10 | shall submit a report of its findings and recommendations, | | | | | |
| 11 | including any proposed legislation, to the legislature and the | | | | | |
| 12 | climate change mitigation and adaptation commission no later | | | | | |
| 13 | than twenty days prior to the convening of the regular session | | | | | |
| 14 | of 2020. | | | | | |
| 15 | (c) | As used in this section: | | | | |
| 16 | "Car | bon credit" means a tradable certificate or permit | | | | |
| 17 | issued by | a carbon registry that represents a greenhouse gas | | | | |
| 18 | reduction | or greenhouse gas removal enhancement that is | | | | |
| 19 | equivalen | t to one metric ton of carbon dioxide and meets the | | | | |
| 20 | requireme | nts of the carbon offset program. | | | | |

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| 1 | "Carbon offset" means a compensatory measure made by an |
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| 2 | agency, business, or individual to reduce carbon dioxide |
| 3 | emissions or to increase carbon dioxide sequestration. |
| 4 | "Carbon registry" means any established international, |
| 5 | national, or regional carbon registry program that serves |
| 6 | voluntary or compliance markets, provides an independent carbon |
| 7 | standard to verify and certify carbon offsets, and issues carbon |
| 8 | credits."] |
| 9 | SECTION 4. There is appropriated out of the general |
| 10 | revenues of the State of Hawaii the sum of \$ or so |
| 11 | much thereof as may be necessary for fiscal year 2022-2023 for |
| 12 | one full-time equivalent (1.0 FTE) permanent position to support |
| 13 | soil health and carbon sequestration actions on state lands and |
| 14 | provide technical and research assistance to the Hawaii carbon |
| 15 | smart land management assistance pilot program established by |
| 16 | this Act. |
| 17 | The sum appropriated shall be expended by the department of |
| 18 | agriculture for the purposes of this Act. |
| 19 | SECTION 5. There is appropriated out of the general |
| 20 | revenues of the State of Hawaii the sum of \$ or so |
| 21 | much thereof as may be necessary for fiscal year 2022-2023 for: |
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| 1 | (1) | One full-time equivalent (1.0 FTE) permanent position |
|----|-----------|---|
| 2 | | to support soil health and carbon sequestration |
| 3 | | actions on state lands and provide technical and |
| 4 | | research assistance to the Hawaii carbon smart land |
| 5 | | management assistance pilot program established by |
| 6 | | this Act; and |
| 7 | (2) | Other technical assistance. |
| 8 | The | sum appropriated shall be expended by the department of |
| 9 | land and | natural resources for the purposes of this Act. |
| 10 | SECT | ION 6. This Act shall take effect on July 1, 2050; |
| 11 | provided | that sections 4 and 5 shall take effect on |
| 12 | July 1, 2 | 050. |



Report Title:

Carbon Sequestration; Hawaii Carbon Smart Land Management Assistance Pilot Program; Carbon Offset Program; Department of Land and Natural Resources; Appropriation

Description:

Establishes the Hawaii carbon smart land management assistance pilot program to incentivize carbon sequestration activities through incentive contracts that provide compensation for eligible practices by program participants. Repeals the carbon offset program. Appropriates funds for positions and assistance. Effective 7/1/2050. (HD1)

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