
A BILL FOR AN ACT

RELATING TO WASTE MANAGEMENT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 PART I

2 SECTION 1. The legislature finds that as the State strives
3 to fulfill its commitments to reduce waste and effectively
4 mitigate the impacts of climate change, extended producer
5 responsibility policies offer an opportunity to create mutually
6 beneficial partnerships with the businesses that produce
7 packaging waste.

8 Extended producer responsibility policies are designed to
9 transfer some portion of the costs of managing the waste
10 generated by the sale of consumer goods to the entities that
11 produce those goods. These policies stand in contrast to
12 existing policies that place this responsibility solely on
13 taxpayers. The failure of recycling programs and the multiple
14 crises created by plastic pollution, which fouls air, water, and
15 biological systems worldwide, are the primary drivers leading to
16 the call for such innovative solutions.



1 The legislature further finds that Hawaii has a unique role
2 to play in creating extended producer responsibility solutions
3 due to the State's relatively small resident population, remote
4 location bounded by the Pacific ocean, and global image as a
5 relatively pristine environment. The fact that the islands
6 attract millions of visitors each year adds to Hawaii's value as
7 a proving ground for forward-thinking waste reduction
8 initiatives.

9 The legislature also finds that the corporations that
10 produce the greatest volume of consumer goods have a
11 correspondingly unique role to play in solving the problems
12 caused by the proliferation of packaging waste. Among these
13 corporations, sixteen of the top twenty are signatories to the
14 Global Commitment for a New Plastics Economy, an initiative
15 developed by the Ellen MacArthur Foundation and the United
16 Nations Environmental Programme as a primary means for
17 implementing waste-related sustainable development goals. These
18 existing commitments have signatories who are on track to reduce
19 the volume of plastic packaging waste that their business models
20 generate and ensure that whatever remains is either reusable,
21 recyclable, or compostable.



1 SECTION 2. **Definitions.** As used in this Act:

2 "Baseline volume" means the volume of packaging waste a
3 county sends to a landfill or a power plant that burns municipal
4 solid waste as a fuel, or both, during the calendar year
5 beginning and ending on a date determined by rule.

6 "Brand" means a symbol, word, or mark that identifies a
7 fast-moving consumer good.

8 "Covered material or product" means, regardless of
9 recyclability:

10 (1) Any part of a package or container, including material
11 that is used for the containment, protection,
12 handling, delivery, and presentation of a product that
13 is sold, offered for sale, imported, or distributed in
14 the State; and

15 (2) Primary, secondary, and tertiary packaging intended
16 for the consumer market; service packaging designed
17 and intended to be filled at the point of sale,
18 including carry-out bags and bulk goods bags; and
19 beverage containers.

20 "Covered producer" means a producer that either:



1 (1) Produces a packaging volume of more than ten thousand
2 metric tons internationally; or

3 (2) Has international gross sales of fast-moving consumer
4 goods of more than \$500,000,000.

5 "Department" means the department of health.

6 "Fast-moving consumer good" means a:

7 (1) Non-durable consumer good that is packaged using a
8 covered material or product; or

9 (2) Covered material or product if the covered material or
10 product is being sold as a product instead of being
11 used as packaging.

12 "Person" means any individual, business, partnership,
13 limited liability company, corporation, not-for-profit
14 organization, association, government entity, public benefit
15 corporation, or public authority.

16 "Packaging volume" means the packaging volume that a
17 producer places on the market.

18 "Producer" means any person, except for the State or any of
19 its political subdivisions, that:

20 (1) Manufactures a fast-moving consumer good under the
21 person's own name or brand; and



1 (2) Either:

2 (A) Sells, offers for sale, distributes, or imports a
3 fast-moving consumer good as owner or licensee of
4 a trademark or brand under which a fast-moving
5 consumer good is sold or distributed in the
6 State; or

7 (B) Sells, offers for sale, or distributes a
8 fast-moving consumer good in the State.

9 "Program year" means a full calendar year beginning and
10 ending on a date determined by rule; provided that the final
11 program year shall be determined by rule.

12 SECTION 3. **Sales prohibition.** Beginning and ending on a
13 date determined by rules adopted by the department, no covered
14 producer shall sell or offer for sale any fast-moving consumer
15 good for delivery in this State unless the covered producer has
16 registered pursuant to section 4 of this Act and complied with
17 any other applicable provisions of this Act.

18 SECTION 4. **Fast-moving consumer good covered producer**
19 **responsibility.** (a) Beginning on a date determined by rules
20 adopted by the department, each covered producer shall register



1 with the department and pay to the department a fee as provided
2 in subsection (e).

3 (b) Each covered producer who is registered shall submit
4 an annual renewal of its registration by January 1 of each
5 subsequent program year, with the payment of a fee as provided
6 in subsection (e).

7 (c) The registration and each renewal shall include a list
8 of all of the covered producer's brands of fast-moving consumer
9 goods and shall be effective on the second day of the succeeding
10 month after receipt by the department of the registration or
11 renewal.

12 (d) The registration and each renewal shall include the
13 covered producer's sales volume for the preceding year and the
14 packaging volume placed in the market in the State by the
15 covered producer's sales volume during that year. The packaging
16 volume generated in the State shall be used to calculate the fee
17 in subsection (e).

18 (e) The fee to be paid at the time of registration or
19 renewal shall be \$150 for each metric ton of packaging placed in
20 the market in the State by the covered producer.



1 SECTION 5. Extended producer responsibility special fund.

2 (a) There is established in the state treasury the extended
3 producer responsibility special fund into which shall be
4 deposited:

5 (1) All fees, payments, and penalties collected by the
6 department pursuant to this Act;

7 (2) Any appropriation by the legislature into the special
8 fund;

9 (3) Any grant or donation made to the special fund; and

10 (4) Any interest earned on the balance of the special
11 fund.

12 (b) The extended producer responsibility special fund
13 shall be administered by the department.

14 (c) Moneys in the special fund shall be expended as
15 follows:

16 (1) Beginning with a fiscal year determined by rule, the
17 department shall allocate moneys to each county for
18 the costs of creating the countywide needs assessment
19 required pursuant to section 6;

20 (2) In subsequent fiscal years, the department shall:



- 1 (A) Make available moneys to each county to be
- 2 expended for packaging reuse programs; and
- 3 (B) Expend moneys for other purposes consistent with
- 4 the guidelines adopted pursuant to section 6(b);
- 5 provided that packaging reuse programs shall be given
- 6 priority for available moneys; and
- 7 (3) The department may expend an amount not to exceed
- 8 \$ in each fiscal year to administer the
- 9 extended producer responsibility program established
- 10 by this Act.

11 SECTION 6. **Needs assessment.** (a) Each county shall
 12 develop a countywide needs assessment, which shall:

- 13 (1) Detail the resources needed to reduce the volume of
- 14 packaging waste the county sends to landfills by fifty
- 15 per cent from the respective county's baseline volume
- 16 by a date determined by rule; provided that for a
- 17 county with a population greater than five hundred
- 18 thousand, the needs assessment shall detail the
- 19 resources needed to reduce by fifty per cent of its
- 20 baseline volume the volume of packaging waste the
- 21 county sends to a landfill or to a power plant that



1 burns municipal solid waste as a fuel; provided
2 further that a county with a population greater than
3 five hundred thousand shall categorize its resource
4 needs by method of packaging waste disposal; and
5 (2) Detail the resources needed to reduce the amount of
6 packaging waste the county sends to a landfill by
7 eighty per cent from the respective county's baseline
8 volume by a date determined by rule; provided that for
9 a county with a population greater than five hundred
10 thousand, the needs assessment shall detail the
11 resources needed to reduce by eighty per cent of its
12 baseline volume the amount of packaging waste the
13 county sends to a landfill or to a power plant that
14 burns municipal solid waste as a fuel; provided
15 further that a county with a population greater than
16 five hundred thousand shall categorize its resource
17 needs by method of packaging waste disposal.
18 (b) Each county shall submit its countywide needs
19 assessment to the department no later than a date determined by
20 rule. The department shall compile the assessments and
21 consolidate them along with any recommendations made by the



1 counties and shall work with the counties and registered covered
2 producers to establish guidelines on the use of moneys in the
3 extended producer responsibility special fund; provided that
4 priority shall be given to packaging reuse programs.

5 (c) The department shall submit an annual report to the
6 legislature no later than twenty days prior to the convening of
7 each regular session beginning after the establishment of the
8 extended producer responsibility program that contains a summary
9 of:

- 10 (1) County needs assessments;
- 11 (2) Moneys deposited into the extended producer
12 responsibility special fund;
- 13 (3) The use of any moneys from the extended producer
14 responsibility special fund; and
- 15 (4) Any other findings and recommendations, including any
16 proposed legislation.

17 SECTION 7. **Financial and proprietary information; report.**
18 Notwithstanding any law to the contrary, financial or
19 proprietary information, including trade secrets, commercial
20 information, and business plans, submitted to the department
21 under this Act shall be confidential and exempt from public



1 disclosure to the extent permitted by chapter 92F, Hawaii
2 Revised Statutes.

3 SECTION 8. **Rules.** The department may adopt rules pursuant
4 to chapter 91, Hawaii Revised Statutes, necessary to implement
5 this Act.

6 SECTION 9. **Enforcement.** (a) The department may conduct
7 or require audits and conduct inspections to determine
8 compliance under this Act. Except as provided in subsection
9 (c), the department and the attorney general shall be empowered
10 to enforce this Act and take necessary action against any
11 covered producer for failure to comply with this Act or rules
12 adopted thereunder.

13 (b) The attorney general may file suit in the name of the
14 State to enjoin an activity related to the sale of fast-moving
15 consumer goods in violation of this Act.

16 (c) The department shall issue a warning notice to a
17 person for the person's first violation of this Act. The person
18 shall comply with this Act within sixty days of the date the
19 warning notice was issued or be subject to the penalties
20 provided by law or rule, including but not limited to penalties
21 set forth in subsections (d) and (e).



1 (d) Any person who violates any requirement of this Act
2 may be assessed a penalty of up to \$1,000 for the first
3 violation and up to \$2,000 for the second and each subsequent
4 violation, in addition to any additional penalties required or
5 imposed pursuant to this Act; provided that each day of
6 continued violation shall constitute a separate violation.

7 (e) The department shall determine additional penalties
8 based on adverse impact to the environment, unfair competitive
9 advantage, and other considerations that the department deems
10 appropriate.

11 SECTION 10. **Administrative penalties; fees.** In addition
12 to any other administrative or judicial remedy provided by this
13 Act or rules adopted under this Act for a violation thereof, the
14 department may impose by order administrative penalties; set,
15 charge, and collect administrative fines; recover administrative
16 fees and costs, including attorney's fees and costs; and bring
17 legal action to recover administrative fines and fees and costs,
18 including attorney's fees and costs.

19 SECTION 11. **Applicability.** This Act shall not apply to
20 any material that is used in the packaging of a product that is
21 regulated as a drug, medical device, or dietary supplement by



1 the U.S. Food and Drug Administration under the Federal Food,
2 Drug, and Cosmetic Act, 21 U.S.C. 321 et seq., sec. 3.2(e) of 21
3 U.S. Code of Federal Regulations or the Dietary Supplement
4 Health and Education Act.

5 PART III

6 SECTION 12. There is appropriated out of the general
7 revenues of the State of Hawaii the sum of \$ or so
8 much thereof as may be necessary for fiscal year 2022-2023 for
9 deposit into the extended producer responsibility special fund
10 established in section 5 of this Act.

11 SECTION 13. There is appropriated out of the extended
12 producer responsibility special fund the sum of \$ or
13 so much thereof as may be necessary for fiscal year 2022-2023
14 for the counties to prepare countywide need assessments;
15 provided that the moneys shall be expended as follows:

- 16 County of Hawaii \$
- 17 County of Kauai \$
- 18 County of Maui \$
- 19 City and county of Honolulu \$

20 The sum appropriated shall be expended by the respective
21 county for the purposes of this Act.



1 The sum appropriated shall constitute the State's share of
2 the cost of the mandated program under article VIII, section 5,
3 of the state constitution.

4 SECTION 14. There is appropriated out of the extended
5 producer responsibility special fund the sum of \$ or
6 so much thereof as may be necessary for fiscal year 2022-2023
7 for the administration of the extended producer responsibility
8 program.

9 The sum appropriated shall be expended by the department of
10 health for the purposes of this Act.

11 SECTION 15. There is appropriated out of the general
12 revenues of the State of Hawaii the sum of \$ or so
13 much thereof as may be necessary for fiscal year 2022-2023 for
14 one full-time equivalent (1.0 FTE) position for the extended
15 producer responsibility program to develop rules, oversee and
16 manage goals and objectives related to waste management, analyze
17 and assess waste reduction targets, and develop reports.

18 The sum appropriated shall be expended by the department of
19 health for the purposes of this Act.



1 SECTION 16. This Act does not affect rights and duties
2 that matured, penalties that were incurred, and proceedings that
3 were begun before its effective date.

4 SECTION 17. This Act shall take effect on July 1, 2100,
5 and shall be repealed on June 30, 2028; provided that if there
6 are moneys remaining in the extended producer responsibility
7 special fund on June 30, 2028, the department of health and the
8 counties may continue to expend the remaining moneys in a manner
9 consistent with this Act after June 30, 2028, until all moneys
10 have been expended.



Report Title:

Department of Health; Counties; Extended Producer Responsibility; Waste Reduction; Packaging; Fast-Moving Consumer Goods; Special Fund; Appropriations

Description:

Establishes an Extended Producer Responsibility Program. Requires certain producers of fast-moving consumer goods to register with the Department of Health and pay an annual fee based on the amount of packaging volume the covered producer places on the market each calendar year. Provides for the deposit of fees into an Extended Producer Responsibility Special Fund. Provides for the expenditure of moneys from the Extended Producer Responsibility Special Fund for the creation of a report that assesses the resources needed to reduce the volume of packaging waste sent to landfills or power plants that burn municipal solid waste as a fuel by fifty per cent and eighty per cent by a date to be determined by rule. Appropriates moneys. Effective 7/1/2100. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

