

### GOV. MSG. NO. 1139

### EXECUTIVE CHAMBERS

DAVID Y. IGE GOVERNOR

June 16, 2022

The Honorable Ronald D. Kouchi,
President
and Members of the Senate
Thirty-First State Legislature
State Capitol, Room 409
Honolulu, Hawai'i 96813

The Honorable Scott K. Saiki, Speaker and Members of the House of Representatives Thirty-First State Legislature State Capitol, Room 431 Honolulu, Hawai'i 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

This is to inform you that on June 16, 2022, the following bill was signed into law:

HB2405 HD2 SD2 CD1

RELATING TO INSURANCE. **ACT 039** 

Sincerely,

DAVID Y. IGE

Governor, State of Hawai'i

#### **ORIGINAL**

### Approved by the Governor

ACT 039

HOUSE OF REPRESENTATIVES THIRTY-FIRST LEGISLATURE, 2022 STATE OF HAWAII

H.B. NO. 2405 H.D. 2 S.D. 2 C.D. 1

### A BILL FOR AN ACT

RELATING TO INSURANCE.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. This Act shall be known and cited as the Gender
- 2 Affirming Treatment Act.
- 3 SECTION 2. The legislature finds that many transgender
- 4 persons have experienced discriminatory treatment from health
- 5 insurance providers when seeking coverage for gender affirming
- 6 treatments. Insurance policies often cover therapies and
- 7 surgeries like feminizing or masculinizing hormone therapies,
- 8 voice therapies, chest augmentations or reductions, and genital
- 9 surgeries for other purposes but deny the same treatments for
- 10 purposes of gender affirmation.
- 11 The legislature further finds that these arbitrary
- 12 assessments of medical necessity are not evidence-based and
- 13 interfere with the patient-physician relationship. They also
- 14 place transgender persons who are denied treatment at higher
- 15 risk of suicide and depression.
- 16 The legislature recognizes that, while federal health care
- 17 guidelines previously prohibited health insurance and health

# H.B. NO. H.D. 2

1	care	providers	from	discriminating	on	the	basis	of	gender
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- 2 identity, these protections have been largely rolled back.
- 3 Accordingly, the purpose of this Act is to:
- 4 (1) Prohibit health insurers, mutual benefit societies,
  5 and health maintenance organizations from applying
  6 categorical cosmetic or blanket exclusions to gender
  7 affirming treatments or procedures when determined to
- 9 (2) Specify a process for appealing a claim denied on the10 basis of medical necessity; and

be medically necessary pursuant to applicable law;

- 11 (3) Require health insurers, mutual benefit societies, and
  12 health maintenance organizations to provide applicants
  13 and insured persons with clear information about the
  14 coverage of gender transition services, including the
  15 process for appealing a claim denied on the basis of
  16 medical necessity.
- SECTION 3. Section 431:10A-118.3, Hawaii Revised Statutes,
- 18 is amended to read as follows:
- 19 "\$431:10A-118.3 Nondiscrimination on the basis of actual
- 20 gender identity or perceived gender identity; coverage for
- 21 services. (a) No individual [and] or group accident and health

#### H.B. NO. 4405 S.D. 2 S.D. 2

1	or sickne	ss policy, contract, plan, or agreement that provides
2	health ca	re coverage shall discriminate with respect to
3	participa	tion and coverage under the policy, contract, plan, or
4	agreement	against any person on the basis of actual gender
5	identity	or perceived gender identity.
6	(b)	Discrimination under this section includes the
7	following	:
8	(1)	Denying, canceling, limiting, or refusing to issue or
9		renew an insurance policy, contract, plan, or
10		agreement on the basis of a <u>transgender</u> person's or
11		[the] <u>a</u> person's <u>transgender</u> family member's actual
12		gender identity or perceived gender identity;
13	(2)	Demanding or requiring a payment or premium that is
14		based on a <u>transgender</u> person's or [the] <u>a</u> person's
15		transgender family member's actual gender identity or
16		perceived gender identity;
17	(3)	Designating a <u>transgender</u> person's or [the] <u>a</u> person's
18		transgender family member's actual gender identity or
19		perceived gender identity as a preexisting condition
20		to deny, cancel, or limit coverage; and

1	(4)	Denying, canceling, or limiting coverage for services
2		on the basis of actual gender identity or perceived
3		gender identity, including but not limited to the
4		following:
5		(A) Health care services related to gender
6		transition; provided that there is coverage under
7		the policy, contract, plan, or agreement for the
8		services when the services are not related to
9		gender transition; and
10		(B) Health care services that are ordinarily or
11		exclusively available to individuals of [one] any
12		sex.
13	(c)	The medical necessity of any treatment for a
14	transgende	er person, or any person, on the basis of actual gender
15	identity o	or perceived gender identity shall be determined
16	pursuant 1	to the insurance policy, contract, plan, or agreement
17	and shall	be defined in [a manner that is consistent with other
18	<del>covered s</del>	ervices. accordance with applicable law. In the event
19	of an appe	eal of a claim denied on the basis of medical necessity
20	of the tr	eatment, such appeal shall be decided in a manner
21	consisten	t with applicable law and in consultation with a health

1	care provider with experience in prescribing of derivering
2	gender affirming treatment who shall provide input on the
3	appropriateness of the denial of the claim.
4	(d) An insurer shall not apply categorical cosmetic or
5	blanket exclusions to gender affirming treatments or procedures,
6	or any combination of services or procedures or revisions to
7	prior treatments, when determined to be medically necessary
8	pursuant to applicable law, only if the policy, contract, plan,
9	or agreement also provides coverage for those services when the
10	services are offered for purposes other than gender transition.
11	These services may include but are not limited to:
12	(1) Hormone therapies;
13	(2) Hysterectomies;
14	(3) Mastectomies;
15	(4) Vocal training;
16	(5) Feminizing vaginoplasties;
17	(6) Masculinizing phalloplasties;
18	(7) Metaoidioplasties;
19	(8) Breast augmentations;
20	(9) Masculinizing chest surgeries;
21	(10) Facial feminization surgeries:

- 1 (11) Reduction thyroid chondroplasties;
- 2 (12) Voice surgeries and therapies; and
- 3 (13) Electrolysis or laser hair removal.
- 4 (e) Each individual or group accident and health or
- 5 sickness policy, contract, plan, or agreement shall provide
- 6 applicants and policyholders with clear information about the
- 7 coverage of gender transition services and the requirements for
- 8 determining medically necessary treatments related to these
- 9 services, including the process for appealing a claim denied on
- 10 the basis of medical necessity.
- 11 [\(\frac{(d)}{d}\)] (f) Any coverage provided shall be subject to
- 12 copayment, deductible, and coinsurance provisions of an
- 13 individual [and] or group accident and health or sickness
- 14 policy, contract, plan, or agreement that are no less favorable
- 15 than the copayment, deductible, and coinsurance provisions for
- 16 substantially all other medical services covered by the policy,
- 17 contract, plan, or agreement.
- 18 (g) Nothing in this section shall be construed to mandate
- 19 coverage of a service that is not medically necessary.
- 20 [<del>(e)</del>] (h) As used in this section unless the context
- 21 requires otherwise:

2022-3161 HB2405 CD1 HMS0-4

#### H.B. NO. 2405 H.D. 2 S.D. 2

- 1 "Actual gender identity" means a person's internal sense of
- 2 being male, female, a gender different from the gender assigned
- 3 at birth, a transgender person, or neither male nor female.
- 4 "Gender transition" means the process of a person changing
- 5 the person's outward appearance or sex characteristics to accord
- 6 with the person's actual gender identity.
- 7 "Perceived gender identity" means an observer's impression
- 8 of another person's actual gender identity or the observer's own
- 9 impression that the person is male, female, a gender different
- 10 from the gender assigned at birth, a transgender person, or
- 11 neither male nor female.
- 12 "Transgender person" means a person who has [gender
- 13 identity disorder or gender dysphoria, has received health care
- 14 services related to gender transition, [adopts the appearance or
- 15 behavior of the opposite sex, or otherwise identifies as a
- 16 gender different from the gender assigned to that person at
- 17 birth."
- 18 SECTION 4. Section 432:1-607.3, Hawaii Revised Statutes,
- 19 is amended to read as follows:
- 20 "\$432:1-607.3 Nondiscrimination on the basis of actual
- 21 gender identity or perceived gender identity; coverage for

2022-3161 HB2405 CD1 HMSO-4

## H.B. NO. H.D. 2 S.D. 2 S.D. 2

1	services.	(a) No individual [and] or group hospital [and] or
2	medical se	ervice policy, contract, plan, or agreement that
3	provides h	nealth care coverage shall discriminate with respect to
4	participat	tion and coverage under the policy, contract, plan, or
5	agreement	against any person on the basis of actual gender
6	identity o	or perceived gender identity.
7	(b)	Discrimination under this section includes the
8	following	:
9	(1)	Denying, canceling, limiting, or refusing to issue or
10		renew an insurance policy, contract, plan, or
11		agreement on the basis of a <u>transgender</u> person's or
12		[the] a person's transgender family member's actual
13		gender identity or perceived gender identity;
14	(2)	Demanding or requiring a payment or premium that is
15		based on a <u>transgender</u> person's or [the] a person's
16		transgender family member's actual gender identity or
17		perceived gender identity;
18	(3)	Designating a <u>transgender</u> person's or [the] a person's
19		transgender family member's actual gender identity or
20		perceived gender identity as a preexisting condition
21		to deny, cancel, or limit coverage; and

1	(4)	beny	ing, canceling, of limiting coverage for services
2		on t	ne basis of actual gender identity or perceived
3		gend	er identity, including but not limited to the
4		foll	owing:
5		(A)	Health care services related to gender
6			transition; provided that there is coverage under
7			the policy, contract, plan, or agreement for the
8			services when the services are not related to
9			gender transition; and
10		(B)	Health care services that are ordinarily or
11			exclusively available to individuals of [one] any
12			sex.
13	(c)	The	medical necessity of any treatment <u>for a</u>
14	transgend	er pe	rson, or any person, on the basis of actual gender
15	identity	or pe	rceived gender identity shall be determined
16	pursuant	to th	e [insurance] hospital or medical service policy,
17	contract,	plan	, or agreement and shall be defined in [a-manner
18	that is c	onsis	tent with other covered services.] accordance with
19	applicabl	e law	. In the event of an appeal of a claim denied on
20	the basis	ofn	medical necessity of the treatment, such appeal
21	shall be	decio	led in a manner consistent with applicable law and

## H.B. NO. H.D. 2 S.D. 2 S.D. 2

1	in consul	tation with a health care provider with experience in			
2	prescribi	ng or delivering gender affirming treatment who shall			
3	provide i	nput on the appropriateness of the denial of the claim.			
4	<u>(d)</u>	A mutual benefit society shall not apply categorical			
5	cosmetic	or blanket exclusions to gender affirming treatments or			
6	procedure	s, or any combination of services or procedures or			
7	revisions	to prior treatments, when determined to be medically			
8	necessary	pursuant to applicable law, only if that the policy,			
9	contract,	plan, or agreement also provides coverage for those			
10	services when the services are offered for purposes other than				
11	gender transition. These services may include but are not				
12	limited t	o:			
13	(1)	Hormone therapies;			
14	(2)	Hysterectomies;			
15	(3)	Mastectomies;			
16	(4)	Vocal training;			
17	<u>(5)</u>	Feminizing vaginoplasties;			
18	(6)	Masculinizing phalloplasties;			
19	<u>(7)</u>	Metaoidioplasties;			
20	(8)	Breast augmentations;			
21	(9)	Masculinizing chest surgeries:			

## H.B. NO. H.D. 2 S.D. 2 S.D. 2

1 (10)Facial feminization surgeries; 2 (11)Reduction thyroid chondroplasties; 3 (12) Voice surgeries and therapies; and 4 (13) Electrolysis or laser hair removal. 5 (e) Each individual or group hospital or medical service 6 policy, contract, plan, or agreement shall provide applicants 7 and members with clear information about the coverage of gender 8 transition services and the requirements for determining 9 medically necessary treatments related to these services, 10 including the process for appealing a claim denied on the basis 11 of medical necessity. 12 [<del>(d)</del>] (f) Any coverage provided shall be subject to 13 copayment, deductible, and coinsurance provisions of an 14 individual [and] or group hospital [and] or medical service 15 policy, contract, plan, or agreement that are no less favorable 16 than the copayment, deductible, and coinsurance provisions for 17 substantially all other medical services covered by the policy, 18 contract, plan, or agreement.

(g) Nothing in this section shall be construed to mandate

coverage of a service that is not medically necessary.

2022-3161 HB2405 CD1 HMSO-4

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#### H.B. NO. H.D. 2 S.D. 2 S.D. 2

- 1 [<del>(e)</del>] (h) As used in this section unless the context
- 2 requires otherwise:
- 3 "Actual gender identity" means a person's internal sense of
- 4 being male, female, a gender different from the gender assigned
- 5 at birth, a transgender person, or neither male nor female.
- 6 "Gender transition" means the process of a person changing
- 7 the person's outward appearance or sex characteristics to accord
- 8 with the person's actual gender identity.
- 9 "Perceived gender identity" means an observer's impression
- 10 of another person's actual gender identity or the observer's own
- 11 impression that the person is male, female, a gender different
- 12 from the gender assigned at birth, a transgender person, or
- 13 neither male nor female.
- "Transgender person" means a person who has [gender
- 15 identity disorder or gender dysphoria, has received health care
- 16 services related to gender transition, [adopts the appearance or
- 17 behavior of the opposite sex, or otherwise identifies as a
- 18 gender different from the gender assigned to that person at
- 19 birth."
- 20 SECTION 5. Section 432D-26.3, Hawaii Revised Statutes, is
- 21 amended to read as follows:

1	"\$43a	2D-26.3 Mondiscrimination on the basis of actuar
2	gender ide	entity or perceived gender identity; coverage for
3	services.	(a) No health maintenance organization policy,
4	contract,	plan, or agreement shall discriminate with respect to
5	participa	tion and coverage under the policy, contract, plan, or
6	agreement	against any person on the basis of actual gender
7	identity	or perceived gender identity.
8	(b)	Discrimination under this section includes the
9	following	:
10	(1)	Denying, canceling, limiting, or refusing to issue or
11		renew an insurance policy, contract, plan, or
12		agreement on the basis of a <u>transgender</u> person's or
13		[the] <u>a</u> person's <u>transgender</u> family member's actual
14		gender identity or perceived gender identity;
15	(2)	Demanding or requiring a payment or premium that is
16		based on a <u>transgender</u> person's or [the] <u>a</u> person's
17		transgender family member's actual gender identity or
18		perceived gender identity;
19	(3)	Designating a transgender person's or [the] a person's
20		transgender family member's actual gender identity or

1		perceived gender identity as a preexisting condition
2		to deny, cancel, or limit coverage; and
3	(4)	Denying, canceling, or limiting coverage for services
4		on the basis of actual gender identity or perceived
5		gender identity, including but not limited to the
6		following:
7		(A) Health care services related to gender
8		transition; provided that there is coverage under
9		the policy, contract, plan, or agreement for the
10		services when the services are not related to
11		gender transition; and
12		(B) Health care services that are ordinarily or
13		exclusively available to individuals of [one] any
14		sex.
15	(c)	The medical necessity of any treatment for a
16	transgend	er person, or any person, on the basis of actual gender
17	identity	or perceived gender identity shall be determined
18	pursuant	to the [insurance] health maintenance organization
19	policy, c	ontract, plan, or agreement and shall be defined in [a
20	manner th	at is consistent with other covered services.
21	accordanc	e with applicable law. In the event of an appeal of a

### H.B. NO. H.D. 2 S.D. 2 S.D. 2

- 1 claim denied on the basis of medical necessity of the treatment,
  2 such appeal shall be decided in a manner consistent with
- 3 applicable law and in consultation with a health care provider
- 4 with experience in prescribing or delivering gender affirming
- 5 treatment who shall provide input on the appropriateness of the
- 6 denial of the claim.
- 7 (d) A health maintenance organization shall not apply
- 8 categorical cosmetic or blanket exclusions to gender affirming
- 9 treatments or procedures, or any combination of services or
- 10 procedures or revisions to prior treatments, when determined to
- 11 be medically necessary pursuant to applicable law, only if the
- 12 policy, contract, plan, or agreement also provides coverage for
- 13 those services when the services are offered for purposes other
- 14 than gender transition. These services may include but are not
- 15 limited to:
- 16 (1) Hormone therapies;
- 17 (2) Hysterectomies;
- 18 (3) Mastectomies;
- 19 (4) Vocal training;
- 20 (5) Feminizing vaginoplasties;
- 21 (6) Masculinizing phalloplasties;

1 (7) Metaoidioplasties; 2 (8) Breast augmentations; 3 (9) Masculinizing chest surgeries; 4 (10)Facial feminization surgeries; 5 Reduction thyroid chondroplasties; (11)6 (12) Voice surgeries and therapies; and 7 (13)Electrolysis or laser hair removal. 8 (e) Each health maintenance organization policy, contract, 9 plan, or agreement shall provide applicants and subscribers with 10 clear information about the coverage of gender transition 11 services and the requirements for determining medically 12 necessary treatments related to these services, including the 13 process for appealing a claim denied on the basis of medical 14 necessity. 15 [<del>(d)</del>] (f) Any coverage provided shall be subject to copayment, deductible, and coinsurance provisions of a health 16 17 maintenance organization policy, contract, plan, or agreement that are no less favorable than the copayment, deductible, and 18 19 coinsurance provisions for substantially all other medical 20 services covered by the policy, contract, plan, or agreement.

1	(g) Nothing in this section shall be construed to mandate
2	coverage of a service that is not medically necessary.
3	[ <del>(e)</del> ] <u>(h)</u> As used in this section unless the context
4	requires otherwise:
5	"Actual gender identity" means a person's internal sense of
6	being male, female, a gender different from the gender assigned
7	at birth, a transgender person, or neither male nor female.
8	"Gender transition" means the process of a person changing
9	the person's outward appearance or sex characteristics to accord
10	with the person's actual gender identity.
11	"Perceived gender identity" means an observer's impression
12	of another person's actual gender identity or the observer's own
13	impression that the person is male, female, a gender different
14	from the gender assigned at birth, a transgender person, or
15	neither male nor female.
16	"Transgender person" means a person who has [gender
17	identity disorder or gender dysphoria, has received health care
18	services related to gender transition, [adopts the appearance or
19	behavior of the opposite sex, or otherwise identifies as a
20	gender different from the gender assigned to that person at
21	birth."

#### H.B. NO. 2405 H.D. 2 S.D. 2

- 1 SECTION 6. This Act does not affect rights and duties that
- 2 matured, penalties that were incurred, and proceedings that were
- 3 begun before its effective date.
- 4 SECTION 7. Statutory material to be repealed is bracketed
- 5 and stricken. New statutory material is underscored.
- 6 SECTION 8. This Act shall take effect upon its approval.

APPROVED this 16 day of June

, 2022

**GOVERNOR OF THE STATE OF HAWAII** 

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#### THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date: May 3, 2022 Honolulu, Hawaii

We hereby certify that the above-referenced Bill on this day passed Final Reading in the House of Representatives of the Thirty-First Legislature of the State of Hawaii, Regular Session of 2022.

am

Scott K. Saiki Speaker House of Representatives

Mili Ille

Brian L. Takeshita

Chief Clerk

House of Representatives

#### THE SENATE OF THE STATE OF HAWAI'I

Date: May 3, 2022 Honolulu, Hawaii 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the Senate of the Thirty-First Legislature of the State of Hawai'i, Regular Session of 2022.

President of the Senate

Clerk of the Senate