

March 25, 2022

The Honorable Rosalyn H. Baker, Chair The Honorable Stanley Chang, Vice Chair Senate Committee on Commerce and Consumer Protection

The Honorable Jarrett Keohokalole, Chair The Honorable Rosalyn H. Baker, Vice Chair Senate Committee on Health

Re: SCR 241 – Requesting the Auditor to assess the social and financial effects of mandatory health insurance coverage for fertility preservation procedures for certain persons who have been diagnosed with cancer and whose cancer or cancer treatment may adversely affect their fertility.

Dear Chair Baker, Chair Keohokalole, Vice Chair Chang, and Committee Members:

Hawaii Medical Service Association (HMSA) appreciates the intent of SCR 241 to request that the State Auditor conduct an impact study on the social and financial effects of mandating health insurance coverage. We would like to respectfully offer the following amendments that we believe will assist the Auditor's office to further refine their study.

BE IT FURTHER RESOLVED that the Auditor is requested to include in the impact assessment report a survey of other states in the U.S. which have implemented a mandate for cryopreservation benefits for those diagnosed with cancer to examine what the social and financial impact has been in these states; and

BE IT FURTHER RESOLVED that the Auditor is requested to research if the proposed cryopreservation coverage for those diagnosed with cancer constitutes benefits that are in excess of the essential health benefits, thus requiring the state to defray such costs; and

BE IT FURTHER RESOLVED that the Auditor is requested to research what is being used as the standard medical definition of "reproductive age" that is best suited for the proposed cryopreservation procedures for those diagnosed with cancer, and examine the success rates for the different age groups to determine coverage benefit limitations for this covered benefit. This research should examine whether different standards of infertility treatments are applied to different age groups for those diagnosed with cancer; and



BE IT FURTHER RESOLVED that the Auditor is requested to research public (including but not limited to, Medicare and Medicaid) and private entities that provide the proposed coverage for cryopreservation procedures for those diagnosed with cancer to determine what is currently being used as a standard for coverage, and what, if any, cost limitations are placed on this coverage benefit; and

BE IT FURTHER RESOLVED that the Auditor is requested to examine current medically necessary standards of care used to determine what types of infertility treatment options are available, at a more cost-effective savings than the proposed cryopreservation procedures, which may be best suited for those individuals diagnosed with cancer. An examination of the existing technology in in infertility procedures and possible future technology should be examined; and

BE IT FURTHER RESOLVED that the Auditor is requested to examine current scientific studies and current medical literature relating to the efficacy of the proposed cryopreservation procedures for those diagnosed with cancer; and

BE IT FURTHER RESOLVED that the Auditor is requested to examine that the scope of coverage for those "diagnosed with a cancer that may or whose treatment may adversely affect the fertility of the insured" is limited to medically necessary fertility preservation treatments for "iatrogenic infertility." "Iatrogenic infertility" means an impairment of fertility by surgery, radiation, chemotherapy, or other medical treatment affecting reproductive organs or processes; and

BE IT FURTHER RESOLVED that the Auditor is requested to research the ethical and legal issues surrounding the rights and entitlements with respect to the cryopreserved material, as well as the legal rights of offspring conceived posthumously, including contract remedies, i.e., cryobank agreement, to address the storage and disposition of the cryopreserved material. Some questions that should be considered are:

o How long will the cryopreserved material be preserved?



- o When and how will the cryopreserved material be destroyed?
- o Upon the donor's death, who has ownership rights of the cryopreserved material? At the time of donor's death, who pays for the storage of the cryopreserved material? If the donor is married at the time, can the spouse use the cryopreserved material to have a baby after the donor's death?
- o What will happen to the cryopreserved material if the donor and the spouse separate?
- o Can others, i.e. spouse, use the cryopreserved material posthumously? Who has legal decision making authority as to the storage or disposal of the cryopreserved material posthumously?

Thank you for the opportunity to testify on this measure. Your consideration of our comments is appreciated.

Sincerely,

Matthew W. Sasaki Assistant Vice President

Government & External Relations





March 31, 2022

The Honorable Rosalyn Baker, Chair, Senate Committee on Commerce and Consumer Protection
The Honorable Jarrett Keohokalole, Chair, Senate Committee on Health
Hawaii State Capitol
415 South Beretania St.
Room 229
Honolulu, HI 96813

Dear Chair Baker and Members of the Committee,

The Hawaii Society of Clinical Oncology (HSCO) and the Association for Clinical Oncology (ASCO) are pleased to support Senate Concurrent Resolution 241: Requesting the auditor assess the social and financial effects of mandatory health insurance coverage for fertility preservation procedures for certain persons who have been diagnosed with cancer and whose cancer or cancer treatment may adversely affect their fertility. This resolution calls for Hawaii to update an auditor report with newer information, which would pave the way for the state to provide coverage for fertility preservation services for patients with cancer when necessary medical treatments may cause infertility. Committee passage of SCR 241 would be a crucial step in helping to make Hawaii the 11th state to provide this important protection for patients with cancer.

HSCO is a community of oncologists, nurse practitioners, physician assistants, and other allied health professionals who provide a passionate voice for multidisciplinary cancer care teams and the patients they serve. ASCO is a national organization representing physicians who care for people with cancer. With nearly 45,000 members, our core mission is to ensure that cancer patients have meaningful access to high quality cancer care.

HSCO and ASCO believe that as part of education and informed consent before cancer therapy, health care providers should address the possibility of infertility with both male and female patients treated during their reproductive years. Providers should also be prepared to discuss fertility preservation options and/or refer all potential patients to appropriate reproductive specialists. As such, HSCO and ASCO advocate for coverage of embryo, oocyte and sperm cryopreservation procedures for an insured patient who is at least eighteen years of age and has been diagnosed with cancer but has not started cancer treatment (including chemotherapy, biotherapy or radiation therapy treatment) in accordance with guidelines developed by our affiliate organization, the American Society of Clinical Oncology.

We encourage providers to advise patients regarding potential threats to fertility as early as possible in the treatment process to allow for the widest array of options for fertility preservation. HSCO and ASCO strongly support SCR 241 and encourage the committee to pass it in order to update the auditor report. If you have questions or would like assistance on any issue involving the care of individuals with cancer,

please contact Blake Oshiro at blake.oshiro@gmail.com representing HSCO or Aaron Segel at ASCO at aaron.segel@asco.org.

Sincerely,

Michael Carney, MD President Hawaii Society of Clinical Oncology Howard Burris III, MD, FACP, FASCO Chair of the Board Association for Clinical Oncology

Ala Od Smo 19



March 25, 2022

The Honorable Rosalyn H. Baker, Chair
The Honorable Stanley Chang, Vice Chair
Senate Committee on Commerce and Consumer Protection

The Honorable Jarrett Keohokalole, Chair The Honorable Rosalyn H. Baker, Vice Chair Senate Committee on Health

SCR 241 – Requesting the Auditor to assess the social and financial effects of mandatory health insurance coverage for fertility preservation procedures for certain persons who have been diagnosed with cancer and whose cancer or cancer treatment may adversely affect their fertility.

Dear Chair Baker, Chair Keohokalole, Vice Chair Chang, and Committee Members:

The Hawaii Association of Health Plans (HAHP) appreciates the opportunity to testify with **comments** on SCR 241. HAHP is a statewide partnership of Hawaii's health plans and affiliated organizations to improve the health of Hawaii's communities together. The vast majority of Hawaii residents receive their health coverage through a health plan associated with one of our organizations.

HAHP supports the intent of this resolution to request that the State Auditor study the social and financial impacts of these proposed mandates to health insurance coverage. We respectfully request the following amendments as we believe they may be helpful to further refine the Auditor's study.

BE IT FURTHER RESOLVED that the Auditor is requested to include in the impact assessment report a survey of other states in the U.S. which have implemented a mandate for cryopreservation benefits for those diagnosed with cancer to examine what the social and financial impact has been in these states; and

BE IT FURTHER RESOLVED that the Auditor is requested to research if the proposed cryopreservation coverage for those diagnosed with cancer constitutes benefits that are in excess of the essential health benefits, thus requiring the state to defray such costs; and

hahp.org | 818 Keeaumoku St., Honolulu, HI 96814 | info@hahp.org



BE IT FURTHER RESOLVED that the Auditor is requested to research what is being used as the standard medical definition of "reproductive age" that is best suited for the proposed cryopreservation procedures for those diagnosed with cancer, and examine the success rates for the different age groups to determine coverage benefit limitations for this covered benefit. This research should examine whether different standards of infertility treatments are applied to different age groups for those diagnosed with cancer; and

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BE IT FURTHER RESOLVED that the Auditor is requested to research the ethical and legal issues surrounding the rights and entitlements with respect to the cryopreserved material, as well as the legal rights of offspring conceived posthumously, including contract remedies, i.e., cryobank agreement, to address the storage and disposition of the cryopreserved material. Some questions that should be considered are:

- How long will the cryopreserved material be preserved?
- When and how will the cryopreserved material be destroyed?

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- Upon the donor's death, who has ownership rights of the cryopreserved material? At the time of donor's death, who pays for the storage of the cryopreserved material? If the donor is married at the time, can the spouse use the cryopreserved material to have a baby after the donor's death?
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- Can others, i.e., spouse, use the cryopreserved material posthumously? Who
 has legal decision making authority as to the storage or disposal of the
 cryopreserved material posthumously?

Thank you for the opportunity to provide comments on SCR 241.

Sincerely,

HAHP Public Policy Committee

cc: HAHP Board Members



BOARD OF DIRECTORS: Glenn Schattman, MD Chairman Nanette Elster, JD Peter Nagy, PhD Gwen Quinn, PhD Lindsay Beck, MBA Tessa Cigler, MD Jennifer Levine, MD Joy Lewin Lynn Westphal, MD

Executive Director: Joyce Reinecke, JD

March 31, 2022

Senator Rosalyn Baker, Chair Members of the Senate Committee on Commerce and Consumer Protection

Senator Jarrett Keohokalole, Chair Members of the Senate Committee on Health

RE: SUPPORT for SCR 241

Dear Chairs Baker and Keohokalole, and Members of the Committees:

On behalf of the Alliance for Fertility Preservation (the AFP), we are writing to express our support for Senate Concurrent Resolution 241 which would request the Auditor conduct a much-needed update to its Report No. 12-09. This report will assess the social and financial effects of mandatory health insurance coverage for fertility preservation procedures for cancer patients who need these services prior to receiving cancer treatments that might cause sterility or leave them with infertility.

We are a national 501(c)(3) organization dedicated to expanding fertility resources for cancer patients and survivors. We have deep professional experience with this patient need, and we know that due to advances in reproductive technology, a cancer diagnosis should not preclude parenthood. Offering techniques to preserve fertility is now recognized by all relevant medical societies as a standard part of cancer care, but patient access remains a challenge.

Based on cancer incidence rates for Hawaii from the NIH/CDC state profile, each year approximately 530 Hawaiians are diagnosed with cancer while still in their reproductive years (under age 45). Despite the high likelihood (better than 85%) that they will survive their cancer, these patients may involuntarily lose an important part of life after cancer – their ability to one day have their own biological children.

SCR 241 requires an update to the Auditor's Report No. 12-09. The primary conclusion of that report was that the social and financial impacts of covering fertility preservation could not, at that time, be properly assessed, due to a dearth of data about such coverage. Since that report was written (2012), however, eleven states have passed fertility preservation bills that would provide this type of coverage. Several states have undertaken rigorous analyses estimating the expected costs and benefits of this coverage, so far more data exists for the Auditor to review. Report No. 12-09 also raised additional, ethical concerns that lawmakers would have to confront if they enacted such coverage. Many of these issues about the experimental nature of these technologies or how to properly assent minors for these procedures have been resolved. The available procedures have been expanded and experimental techniques such as egg freezing and ovarian tissue cryopreservation have now been recognized as standard. The ethical concern that now remains is the inequitable access that currently exists due to a lack of insurance coverage. This means that only patients with sufficient financial means can access what are now considered standard procedures to address a well-recognized side effect of cancer treatment - damage to reproductive capacity. Insurance coverage for these services would substantially enhance patients' subsequent quality of life.

For these reasons, we respectfully ask that you revisit the 2012 Auditor's Report No. 12-09 to analyze the social and financial effects of fertility preservation coverage as they exist in 2022.

Sincerely,

Joyce Reinecke, Executive Director

Jona Remeh



Testimony of John Kirimitsu Legal and Government Relations Consultant

Before:

Senate Committee on Commerce and Consumer Protection The Honorable Rosalyn H. Baker, Chair The Honorable Stanley Chang, Vice Chair

> Senate Committee on Health The Honorable Jarrett Keohokalole, Chair The Honorable Rosalyn H. Baker, Vice Chair

March 31, 2022 10:00 am Videoconference & Conference Room 229

SCR 241

REQUESTING THE AUDITOR TO ASSESS THE SOCIAL AND FINANCIAL EFFECTS OF MANDATORY HEALTH INSURANCE COVERAGE FOR FERTILITY PRESERVATION PROCEDURES FOR CERTAIN PERSONS WHO HAVE BEEN DIAGNOSED WITH CANCER AND WHOSE CANCER OR CANCER TRATMENT MAY ADVERSELY AFFECT THEIR FERTILITY.

Chairs, Vice-Chairs, and committee members; thank you for this opportunity to provide testimony on this resolution requesting a study by the legislative auditor of mandating health insurance coverage for cryopreservation procedures for those diagnosed with cancer.

Kaiser Permanente Hawaii supports this resolution.

We support asking the legislative auditor to study the social and financial impacts of this proposed expansion of in vitro fertilization benefits for those diagnosed with cancer. We offer for your consideration a few additional clauses that may make the auditor's study more useful.

BE IT FURTHER RESOLVED that the Auditor is requested to include in the impact assessment report a survey of other states in the U.S. which have implemented a mandate for

711 Kapiolani Blvd Honolulu, Hawaii 96813 Telephone: 808-432-5224 Facsimile: 808-432-5906 Mobile: 808-282-6642

E-mail: john.m.kirimitsu@kp.org

SCR 241 Page 2 March 31, 2022

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SCR 241 Page 3 March 31, 2022

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Thank you for your consideration.