POLICE DEPARTMENT

## CITY AND COUNTY OF HONOLULU

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RICK BLANGIARDI MAYOR



RADE K VANIC

OUR REFERENCE JS-LC

February 10, 2022

The Honorable Karl Rhoads, Chair and Members Committee on Judiciary State Senate Hawaii State Capitol 415 South Beretania Street Honolulu, Hawaii 96813

Dear Chair Rhoads and Members:

SUBJECT: Senate Bill No. 3227, Relating to Electronic Citations

I am James Slayter, Acting Major of the Traffic Division of the Honolulu Police Department (HPD), City and County of Honolulu.

The HPD supports Senate Bill No. 3227, Relating to Electronic Citations.

The HPD supports the proposal to create an electronic citation (eCitation) program under the Hawaii State Judiciary and to establish an eCitation surcharge.

The Honolulu and Maui Police Departments are conducting a pilot program using an eCitation system. The eCitation system resolves issues that include the timely delivery of citations from the law enforcement agency to the Hawaii State Judiciary. Some of the benefits of the eCitation system are that it allows faster access for violators who wish to pay their fines and eliminates the task of prosecutors and Judiciary personnel from having to interpret difficult to read handwritten citations. Furthermore, the eCitation system decreases the time that the officers spend interacting with motorists on the roadside, which is an officer safety concern.

The establishment of an electronic surcharge will ensure that each participating county will have the necessary funding to cover the costs of maintaining this program.

The Honorable Karl Rhoads, Chair and Members February 10, 2022 Page 2

The HPD urges you to support Senate Bill No. 3227, Relating to Electronic Citations.

Thank you for the opportunity to testify.

Sincerely,

James Slayter, Acting Major Traffic Division

APPROVED:

Cic

Rade K. Vanic Interim Chief of Police DAVID Y. IGE GOVERNOR



CRAIG K. HIRAI DIRECTOR

GLORIA CHANG DEPUTY DIRECTOR

STATE OF HAWAI'I DEPARTMENT OF BUDGET AND FINANCE P.O. BOX 150 HONOLULU, HAWAI'I 96810-0150

ADMINISTRATIVE AND RESEARCH OFFICE BUDGET, PROGRAM PLANNING AND MANAGEMENT DIVISION FINANCIAL ADMINISTRATION DIVISION OFFICE OF FEDERAL AWARDS MANAGEMENT (OFAM)

#### WRITTEN ONLY TESTIMONY BY CRAIG K. HIRAI DIRECTOR, DEPARTMENT OF BUDGET AND FINANCE TO THE SENATE COMMITTEE ON JUDICIARY ON SENATE BILL NO. 3227

February 10, 2022 9:30 a.m. Via Videoconference

#### RELATING TO ELECTRONIC CITATIONS

The Department of Budget and Finance (B&F) offers comments on Senate Bill (S.B.) No. 3227.

S.B. No. 3227 establishes an Electronic Citation Special Fund (ECSF) to support a statewide electronic citation program under the Judiciary; establishes an electronic citation surcharge to be assessed to various traffic violations; requires that the fees from the electronic citation surcharge be deposited into the ECSF; requires the Judiciary to adopt procedures to distribute moneys from the ECSF to the respective law enforcement agencies and the Administrative Director of the Courts to defray expenses related to the establishment, implementation, operation, oversight, repair, and maintenance of an electronic citation program; and authorizes the Judiciary to distribute moneys in the ECSF in accordance with the adopted procedures.

Regarding the establishment of the ECSF, as a matter of general policy, B&F does not support the creation of special funds which do not meet the requirements of Section 37-52.3, HRS. Special funds should: 1) serve a need as demonstrated by the purpose, scope of work and an explanation why the program cannot be implemented

EMPLOYEES' RETIREMENT SYSTEM HAWAI'I EMPLOYER-UNION HEALTH BENEFITS TRUST FUND OFFICE OF THE PUBLIC DEFENDER successfully under the general fund appropriation process; 2) reflect a clear nexus between the benefits sought and charges made upon the users or beneficiaries or a clear link between the program and the sources of revenue; 3) provide an appropriate means of financing for the program or activity; and 4) demonstrate the capacity to be financially self-sustaining. In regard to S.B. No. 3227, it is difficult to determine whether the special fund is self-sustaining.

Thank you for your consideration of our comments.

#### <u>SB-3227</u> Submitted on: 2/8/2022 10:26:55 AM Testimony for JDC on 2/10/2022 9:30:00 AM

Submitted By	Organization	Testifier Position	Remote Testimony Requested
William Hankins	Testifying for MAUI PD	Support	No

Comments:

Currently MPD and HPD are the only law enforcement agencies involved in a pilot program using electronic citations. The pilot program is 100% federal grant funded, and it is not expected to last forever. We need to move forawrd with implementing electronic citations statewide across all LE agencies. To do this we need funding to support the program. This bill provides us a financial means to begin gradually expanding the program permanently. The benefits of electronic citations are widespread. Officers can quickly issue citations spending less time roadside. Errors due to legibility are obsolete with electronic citations. Once the citation is issued by the officers, the citation is immediately uploaded to the judiciary for processing saving time and money to handle processing versus manual entery. Citations turned in late by officers are no longer an issue with the electronic citation program, thus less citations will be dismissed due to timeliness. Please support this bill and help Hawaii law enforcement and our state judiciary move forward with the benefits of electronic citations permanently.



## The Judiciary, State of Hawai'i

#### Testimony to the Thirty-First State Legislature, 2022 Regular Session

Senate Committee on Judiciary Senator Karl Rhoads, Chair Senator Jarrett Keohokalole, Vice Chair

Thursday, February 10, 2022, 9:30 a.m. Via Videoconference

#### WRITTEN TESTIMONY ONLY

By:

Michelle D. Acosta Deputy Chief Court Administrator District Court of the First Circuit

Bill No. and Title: Senate Bill No. 3227, Relating to Electronic Citations.

**Purpose:** Creates an electronic citation program under the judiciary and establishes an electronic citation surcharge. Appropriates funds. Effective 1/1/2023.

#### **Judiciary's Position:**

The Judiciary is in SUPPORT of this measure, and provides comments including a request for resources required to implement this measure.

First, we provide background information for the Committee's awareness. The Judiciary, the Maui Police Department (MPD) and Honolulu Police Department (HPD), and their prosecutor offices were fortunate to receive grants from the National Highway Traffic Safety Administration (NHTSA) via the State Department of Transportation (DOT) to create and implement an eCitation system that can be used statewide. The system has hand-held devices that are used by police officers on patrol replacing the paper citation book. These devices have

been successfully used by Maui Police Department and Honolulu Police Department as a pilot program. The pilot system was started in 2017 and has shown that the use of these devices has been successful and is viable. This process reduces the occurrence of errors because driver license and registration are scanned directly into the device and the information is populated into the ticket and transmitted to the court. Motorists receive a printed citation that is clear and legible. Motorists may resolve their citations in person or by using the Judiciary's existing online payment system. By replacing manual paper citation handling with electronic delivery, the system also improves citation delivery to the Judiciary, and the Judiciary anticipates that there will no longer be delays in traffic case initiation and the motorist's ability to pay eligible fines/fees online.

Full integration and expansion to the Third and Fifth Circuits will require additional resources including more equipment and personnel that is no longer feasible under the current grant. Further, the continued funding via NHTSA grants is expected to end on September 30, 2022.

The current version of this measure establishes a special fund under the Judiciary. The Judiciary takes the administration of a special fund very seriously. The electronic citation special fund presents fiscal and reporting challenges because there are eight external agencies involved. With this in mind and the added manual vouchering process that is required, disbursements to the County agencies will be annually in July, which will consist of collections posted from the previous fiscal year.

The Judiciary is obligated to ensure statutory compliance, accurate accounting, and appropriate use of the funds. The electronic citation special fund will need to meet the requirements as outlined in Section 37-52.3, HRS which states: 1) serve a need as demonstrated by purpose, the scope of the program, including financial information on fees to be charged, sources of projected revenue, and cost, and an explanation as to why the program cannot be implemented under the general fund appropriation process; 2) reflect a clear nexus between the benefits sought, and charges made upon the program users or beneficiaries or a clear link between the program and the sources of revenue; 3) provide an appropriate means of financing for the program or activity that is used only when essential to the successful operation of the program or activity; and 4) demonstrates the capacity to be financially self-sustaining.

Detailed procedures will need to be developed to ensure the appropriate use of funds as there will be eight external County agencies incurring expenses, and monitoring these expenditures will be a difficult and labor-intensive process.

# Accordingly, the Judiciary requests that § 291C-C (d) of the new part of Chapter 291C, Hawaii Revised Statutes, be amended to read as follows:

(d) The judiciary shall adopt procedures for the implementation of the electronic citation program and administration of the electronic citation

special fund. The procedures shall address administrative, operational, and financial requirements, including:

- (1) The judiciary program in charge of administering the fund;
- (2) Permissible expenditures from the electronic citation fund;
- (3) Method of calculating annual disbursements from the electronic citation fund to the respective law enforcement agencies;
- (4) Annual reporting requirements from each law enforcement agency; and
- (5) Remedies for failure to comply with the electronic citation program procedures.

This language will clarify the parameters of the procedures to implement the electronic citation program.

In addition, to ensure statutory compliance, accurate accounting, and appropriate use of the electronic citation special fund, the Judiciary respectfully requests one (1) permanent accountant position and salary funding of \$51,024 for the Administrative Fiscal Office within the Office of the Administrative Director of the Courts to ensure sound fiscal oversight of the electronic citation special fund.

Thank you for the opportunity to testify on this measure.



TESTIMONY BY:

JADE T. BUTAY DIRECTOR

Deputy Directors ROSS M. HIGASHI EDUARDO P. MANGLALLAN PATRICK H. MCCAIN EDWIN H. SNIFFEN

DAVID Y. IGE GOVERNOR



STATE OF HAWAII DEPARTMENT OF TRANSPORTATION 869 PUNCHBOWL STREET HONOLULU, HAWAII 96813-5097

February 10, 2022 9:30 A.M. State Capitol, Teleconference

### S.B. 3227 RELATING TO ELECTRONIC CITATIONS

Senate Committee on Judiciary

The Department of Transportation (DOT) **supports** S.B. 3227, which creates an electronic citation program under the Judiciary and establishes an electronic citation surcharge.

The implementation of an electronic, or eCitation, system would help rectify numerous deficiencies with paper citations, such as supervisors, prosecutors and Judiciary personnel having to decipher difficult-to-read handwritten notes, as well as delayed delivery of citations from law enforcement agencies to the Judiciary.

eCitation technology provides numerous benefits to law enforcement, Judiciary and to the general public, including:

- Time savings and accuracy by scanning driver license and registrations to autopopulate eCitations;
- Officer and motorist safety as law enforcement officers spend less time on the side of the road writing and issuing the citation;
- More accurate citation data and less laborious data entry into multiple Records Management Systems;
- Electronic delivery of citations from rural police districts to the courts;
- Faster access to citations for violators who need to pay the fines; and
- Analysis of eCitation data (types of violations, geolocations, times of issuance, etc.) that can be used for traffic safety.

The DOT urges your support with S.B. 3227, which will streamline processes, as well as improve roadside safety for law enforcement and roadway users.

Thank you for the opportunity to provide testimony.