

ON THE FOLLOWING MEASURE: S.B. NO. 3194, S.D. 1, RELATING TO THE ENFORCEMENT OF LAWS. BEFORE THE: SENATE COMMITTEE ON WAYS AND MEANS

DATE:	Thursday, February 24, 2022 TIME: 10:00 a.m.
LOCATION:	State Capitol, Room 211, Via Videoconference
TESTIFIER(S): WRITTEN TESTIMONY ONLY. (For more information, contact Adrian Dhakhwa, Deputy Attorney General, at 808-586-1160)

Chair Dela Cruz and Members of the Committee:

The Department of the Attorney General (Department) offers the following comments on this bill.

The purposes of this bill are to (1) incorporate new fireworks infractions into the existing traffic and emergency order citation system in chapter 291D, Hawaii Revised Statutes; (2) amend the fines for certain fireworks violations; (3) clarify what constitutes a separate violation; (4) increase the penalty for removing or extracting pyrotechnic contents; (5) authorize the Sheriff Division to enforce the fireworks control law; (6) require the Attorney General to establish an explosion detection technology working group; (7) require the Department of Public Safety to develop and implement a webbased reporting tool for illegal fireworks; and (8) make an appropriation.

The bill would require that the attorney general establish an explosion detection technology working group to study the feasibility of buying and using explosion detection technology for the purpose of assisting the police department in each county having a population of more than 500,000 in locating and responding to explosions caused by the illegal use of firearms and fireworks.

As provided in part III, section 7, page 10, line 16, through page 11, line 9, the members of the working group shall include: the Attorney General; the chief of police and prosecuting attorney of each county having a population of more than 500,000; and each member of the State Fire Council.

Testimony of the Department of the Attorney General Thirty-First Legislature, 2022 Page 2 of 2

The Department suggests allowing the Attorney General, the chief of police, and the prosecuting attorney to appoint their designee to provide greater flexibility and availability for the working group.

The Department proposes inserting the following wording (page 11, lines 4-8):

- (1) Attorney general or the attorney general's designee;
- (2) Chief of the police department of each county having a population of more than five hundred thousand, or the chief's designee; and
- (3) Prosecuting attorney of each county having a population of more than five hundred thousand, or the prosecuting attorney's designee; and

The Department appreciates the opportunity to provide comments.

JOSH GREEN LIEUTENANT GOVERNOR



ANNE E. PERREIRA-EUSTAQUIO DIRECTOR

> JOANN A. VIDINHAR DEPUTY DIRECTOR

STATE OF HAWAII DEPARTMENT OF LABOR AND INDUSTRIAL RELATIONS 830 PUNCHBOWL STREET, ROOM 321 HONOLULU, HAWAII 96813 <u>www.labor.hawaii.gov</u> Phone: (808) 586-8844 / Fax: (808) 586-9099 Email: dlir.director@hawaii.go

February 22, 2022

The Honorable Donovan Dela Cruz, Chair Committee on Ways and Means The State Senate State Capitol, Room 208 Honolulu, Hawaii 96813

Dear Chair Dela Cruz:

Subject: Senate Bill (SB) 3194, Senate Draft (SD) 1, Relating to the Enforcement of Laws

I am Steven Goble, Chair of the Hawaii State Fire Council (SFC). The SFC supports SB 3194, SD 1, which establishes an expeditious adjudication system for the processing of fireworks infractions and increases the fine for certain fireworks violations.

There is a general sense that the use of illegal fireworks and improvised explosive devices have substantially increased in recent years. A search of youtube.com using the term "aerial fireworks Hawaii New Years" reveals pervasive use of illegal aerial fireworks in many neighborhoods. As a consequence, serious injuries, property damage, and fatalities have occurred.

The SFC supports legislation to enhance and improve the judicial system in prosecuting the illegal use of fireworks. The general welfare, public safety, and property protection are priorities for the SFC and we respectfully request your committee's passage of SB 3194, SD 1.

Should you have questions, please contact SFC Administrative Specialist Gary Lum at 723-7169 or glum@honolulu.gov.

Sincerely

STEVEN GOBLE Chair

SG/GL

DAVID Y. IGE GOVERNOR

EMPLOYEES' RETIREMENT SYSTEM HAWAI'I EMPLOYER-UNION HEALTH BENEFITS TRUST FUND

OFFICE OF THE PUBLIC DEFENDER



CRAIG K. HIRAI DIRECTOR

GLORIA CHANG DEPUTY DIRECTOR

STATE OF HAWAI'I DEPARTMENT OF BUDGET AND FINANCE P.O. BOX 150 HONOLULU, HAWAI'I 96810-0150

ADMINISTRATIVE AND RESEARCH OFFICE BUDGET, PROGRAM PLANNING AND MANAGEMENT DIVISION FINANCIAL ADMINISTRATION DIVISION OFFICE OF FEDERAL AWARDS MANAGEMENT (OFAM)

WRITTEN ONLY TESTIMONY BY CRAIG K. HIRAI DIRECTOR, DEPARTMENT OF BUDGET AND FINANCE TO THE SENATE COMMITTEE ON WAYS AND MEANS ON SENATE BILL NO. 3194, S.D. 1

February 24, 2022 10:00 a.m. Room 211 and Videoconference

RELATING TO THE ENFORCEMENT OF LAWS

The Department of Budget and Finance (B&F) offers comments on this bill.

Senate Bill No. 3194, S.D. 1, sets forth alternative enforcement mechanisms to promote compliance with the fireworks control law and establishes an expeditious adjudication system for the processing of fireworks infractions.

In addition to increasing the fine for certain fireworks violations and clarifying what constitutes a separate violation, more specifically this measure: 1) incorporates the new fireworks citations into the existing traffic and emergency order citation systems under Chapter 291D, HRS; 2) implements the recommendations of the 2010 Illegal Fireworks Task Force; 3) authorizes the Sheriff Division of the Department of Public Safety (PSD) to enforce fireworks laws; 4) requires the Department of the Attorney General to establish an explosion detection technology working group; and 5) requires PSD to develop and implement a web-based tool for citizens to report illegal fireworks that provides county law enforcement with additional data to enforce the applicable fireworks laws.

This bill makes unspecified general fund appropriations in FY 23 for the Judiciary to update the Judiciary's information management system to implement the expedited adjudication process established in this bill and for PSD to develop and implement a statewide web-based reporting tool for illegal fireworks.

B&F notes that, with respect to the general fund appropriations in this bill, the federal Coronavirus Response and Relief Supplemental Appropriations Act requires that states receiving Elementary and Secondary School Emergency Relief (ESSER) II funds and Governor's Emergency Education Relief II funds must maintain state support for:

- Elementary and secondary education in FY 22 at least at the proportional level of the state's support for elementary and secondary education relative to the state's overall spending, averaged over FYs 17, 18 and 19; and
- Higher education in FY 22 at least at the proportional level of the state's support for higher education relative to the state's overall spending, averaged over FYs 17, 18 and 19.

Further, the federal American Rescue Plan (ARP) Act requires that states receiving ARP ESSER funds must maintain state support for:

- Elementary and secondary education in FY 22 and FY 23 at least at the proportional level of the state's support for elementary and secondary education relative to the state's overall spending, averaged over FYs 17, 18 and 19; and
- Higher education in FY 22 and FY 23 at least at the proportional level of the state's support for higher education relative to the state's overall spending, averaged over FYs 17, 18 and 19.

The U.S. Department of Education has issued rules governing how these maintenance of effort (MOE) requirements are to be administered. B&F will be working

with the money committees of the Legislature to ensure that the State of Hawai'i complies with these ESSER MOE requirements.

Thank you for your consideration of our comments.





The Judiciary, State of Hawai'i

Testimony to the Thirty-First State Legislature, 2022 Regular Session

Senate Committee on Ways & Means

Senator Donovan M. Dela Cruz, Chair Senator Gilbert S.C. Keith-Agaran, Vice Chair

Thursday, February 24, 2022, 10:00 a.m. Via Videoconference

WRITTEN TESTIMONY ONLY

By:

Michelle D. Acosta Deputy Chief Court Administrator District Court of the First Circuit

Bill No. and Title: Senate Bill No. 3194, SD1, Relating to the Enforcement of Laws.

Purpose: Establishes an expeditious adjudication system for the processing of fireworks infractions. Increases the fine for certain fireworks violations. Clarifies what constitutes a separate violation. Increases the penalty for removing or extracting pyrotechnic contents. Authorizes the Sheriff Division to enforce the fireworks control law. Requires the Attorney General to establish an explosion detection technology working group. Requires the Department of Public Safety to develop and implement a web-based reporting tool for illegal fireworks. Appropriates moneys. Effective 7/30/2075. (SD1)

Judiciary's Position:

The Judiciary appreciates the amendments made by the Senate Judiciary committee and the Senate Public Safety, Intergovernmental and Military Affairs committee. The Judiciary believes that as drafted SD1 will provide the court with the necessary framework to process fireworks infractions, but would like to highlight two areas that may need more clarification in the current draft.

First, in Section 5, page 10, line 5 the amended text references "section $2\underline{0}1D-9$ ", we believe this is a typographical error and the correct reference should be "section 291D-9."



Senate Bill No. 3194, Relating to the Enforcement of Laws Senate Committee on Ways & Means Thursday, February 24, 2022 Page 2

Lastly, Section 5 as amended would allow fees pursuant to section 201D-9, as mentioned above the Judiciary believes the intended statute is section 291D-9, to be deposited into the judiciary computer system special fund. However, as currently written, Hawaii Revised Statute § 291D-9 does not have an established fee or the ability for the court to establish a fee that could be deposited into the judiciary computer system special fund. The Judiciary suggests the following language from SB3194, page 25, lines 20-21 and page 26, lines 1-7 be inserted into the bill in Section 5:

"The administrative costs of \$20 for each instance of noncompliance with a rule associated with the processing of fireworks infractions, in addition to any monetary assessment imposed by the court, regardless of whether the monetary assessment is suspended.

The clerk of the district court shall deposit the administrative costs collected into the judiciary computer system special fund pursuant to section 601-3.7."

Thank you for the opportunity to testify on this measure.

POLICE DEPARTMENT

CITY AND COUNTY OF HONOLULU

801 SOUTH BERETANIA STREET · HONOLULU, HAWAII 96813 TELEPHONE: (808) 529-3111 · INTERNET: www.honolulupd.org

RADE K. VANIC

RICK BLANGIARDI MAYOR

OUR REFERENCE GB-RG

February 24, 2022

The Honorable Donovan M. Dela Cruz, Chair and Members Committee on Ways and Means State Senate Hawaii State Capitol 415 South Beretania Street, Room 211 Honolulu, Hawaii 96813

Dear Chair Dela Cruz and Members:

SUBJECT: Senate Bill No. 3194, S.D. 1, Relating to the Enforcement of Laws

I am Major Gail Beckley of District 8 (Ewa/Kapolei/Waianae) of the Honolulu Police Department (HPD), City and County of Honolulu.

The HPD opposes Senate Bill No. 3194, S.D. 1, Relating to the Enforcement of Laws, with concerns.

The HPD recognizes that the use of fireworks poses a serious public health and safety hazard. However, there are concerns about requiring the Department of the Attorney General to establish an explosion detection technology working group that would include the HPD.

In addition, this bill will require the HPD to be part of developing and implementing a statewide web-based reporting tool for the enforcement of illegal fireworks. There are just too many fireworks being set off throughout the island and it would overburden the patrol districts. This bill will also require additional resources from the HPD to be part of this working group to track and monitor the reporting system, report the fireworks to the Communications Division, and check on the area where the fireworks were detected. These are resources that we currently do not have. The Honorable Donovan M. Dela Cruz, Chair and Members February 24, 2022 Page 2

The HPD respectfully opposes Senate Bill No. 3194, S.D. 1, Relating to the Enforcement of Laws, with concerns.

Thank you for the opportunity to testify.

Sincerely,

for Gall Beckley, Major District

APPROVED:

ahn

Rade K. Vanic Interim Chief of Police



DEPARTMENT OF THE PROSECUTING ATTORNEY

CITY AND COUNTY OF HONOLULU

ALII PLACE 1060 RICHARDS STREET • HONOLULU, HAWAII 96813 PHONE: (808) 768-7400 • FAX: (808) 768-7515

THOMAS J. BRADY FIRST DEPUTY PROSECUTING ATTORNEY



THE HONORABLE DONOVAN M. DELA CRUZ, CHAIR SENATE COMMITTEE ON WAYS AND MEANS Thirty-first State Legislature Regular Session of 2022 State of Hawai`i

February 24, 2022

RE: S.B. 3194, S.D. 1; RELATING TO THE ENFORCEMENT OF LAWS.

Chair Dela Cruz, Vice Chair Keith-Agaran, and members of the Senate Committee on Ways and means, the Department of the Prosecuting Attorney of the City and County of Honolulu ("Department") submits the following testimony in <u>support</u> of S.B. 3194, S.D. 1.

If passed, S.B. 3194, S.D. 1, would implement a multi-faceted approach to increasing the State's enforcement against illegal fireworks, including a working group and proposed technology to further improve interagency cooperation.

While it may seem counterintuitive to lower the severity of certain illegal fireworks offenses—in order to increase enforcement—the Department believes that this may actually be a more effective enforcement tool for law enforcement, in this instance, than the current misdemeanor-level fireworks offenses. Given various evidentiary issues that have arisen in court, the Department is willing to try this new approach to fireworks enforcement, so long as offenses involving larger amounts of fireworks, and illegal importation or distribution, continue to be misdemeanors or felonies.

With regards to the specific offenses that could be handled under the proposed adjudication procedures—as fireworks infractions—the Committees may want to consider an alternative approach. Rather than encompassing all fireworks offenses of an unspecified severity (see page 7, lines 1-6), perhaps a third—lighter—weight-class could be established under HRS §132D-14(a)(2) (*see* page 5, line 11, through page 6, line 6), as those appear to be most amenable to an infraction-level offense. In general, HRS §132D-14(a)(2) prohibits:

• Purchasing, possessing, setting off, igniting or discharging aerial devices, display fireworks, or articles pyrotechnic without a valid permit...

STEVEN S. ALM PROSECUTING ATTORNEY

- [S]toring, selling, or possessing aerial devices, display fireworks, or articles pyrotechnic without a valid license...or
- [A]llowing an individual to possess, set off, ignite, or otherwise cause to explode any aerial device...

The Department does note that "selling" aerial devices, display fireworks, or articles pyrotechnic without a license seems more appropriately classified as a misdemeanor or felony offense, even though it is currently included under HRS 132D-14(a)(2), but that would be a matter of policy.

Due to serious, ongoing concerns regarding the dangers and nuisance presented by illegal fireworks in our communities, the Department shares the Committees' desire to hold offenders accountable and will continue to do its part in the enforcement process. In general, the Department is very open to discussing new approaches or even new technology that may improve upon enforcement mechanisms, and is always happy to work with other stakeholders in this regard.

For all of the foregoing reasons, the Department of the Prosecuting Attorney of the City and County of Honolulu **<u>supports</u>** the passage of S.B. 3194, S.D. 1, Thank you for the opportunity to testify on this matter.

HONOLULU FIRE DEPARTMENT

CITY AND COUNTY OF HONOLULU

636 South Street Honolulu, Hawaii 96813-5007 Fax: 808-723-7111

Phone: 808-723-7139

Internet: www.honolulu.gov/hfd



RICK BLANGIARDI MAYOR



SHELDON K. HAO FIRE CHIEF

JASON SAMALA DEPUTY FIRE CHIEF

February 23, 2022

The Honorable Donovan Dela Cruz, Chair **Committee on Ways and Means** The State Senate State Capitol, Room 208 Honolulu, Hawaii 96813

Dear Chair Dela Cruz:

Subject: Senate Bill (SB) 3194, Senate Draft (SD) 1 Relating to the Enforcement of Laws

My name is Sheldon K. Hao, Fire Chief of the Honolulu Fire Department (HFD). The HFD supports SB 3194, SD 1, which establishes an expeditious adjudication system for the processing of fireworks infractions and increases the fine for certain fireworks violations.

A search of aerial fireworks in Hawaii via a major video-sharing website reveals pervasive use of illegal aerial fireworks in many neighborhoods thereby confirming the use of illegal fireworks and improvised explosive devices have substantially increased in recent years. As a consequence, serious injuries, property damage, and fatalities have occurred.

The HFD supports legislation to enhance and improve the judicial system in prosecuting the illegal use of fireworks.

The general welfare, public safety, and property protection are priorities for the HFD, and we respectfully request your committee's passage of SB 3194, SD 1.

Should you have questions, please contact Administrative Specialist Gary Lum at 808-723-7169 or glum@honolulu.gov.

Sincerely,

hellon K. Ha

SHELDON K. HAO **Fire Chief**

SKH/GL:cn

MICHAEL P. VICTORINO Mayor

BRADFORD K. VENTURA Fire Chief

GAVIN L.M. FUJIOKA Deputy Fire Chief



390

DEPARTMENT OF FIRE & PUBLIC SAFETY

COUNTY OF MAUI 200 DAIRY ROAD KAHULUI, HI 96732

February 22, 2022

The Honorable Donovan Dela Cruz, Chair Committee on Ways and Means The State Senate State Capitol, Room 208 Honolulu, Hawaii 96813

Dear Chair Dela Cruz:

Subject: Senate Bill (SB) 3194, Senate Draft (SD) 1, Relating to the Enforcement of Laws

I am Bradford Ventura, member of the Hawaii State Fire Council (SFC) and Chief to the Maui Fire Department. The SFC supports SB 3194, SD 1, which establishes an expeditious adjudication system for the processing of fireworks infractions and increases the fine for certain fireworks violations.

There is a general sense that the use of illegal fireworks and improvised explosive devices have substantially increased in recent years. A search of youtube.com using the term "aerial fireworks Hawaii New Years" reveals pervasive use of illegal aerial fireworks in many neighborhoods. As a consequence, serious injuries, property damage, and fatalities have occurred.

The SFC supports legislation to enhance and improve the judicial system in prosecuting the illegal use of fireworks. The general welfare, public safety, and property protection are priorities for the SFC and we respectfully request your committee's passage of SB 3194, SD 1.

Should you have questions, please contact SFC Administrative Specialist Gary Lum at 723-7169 or glum@honolulu.gov.

Sincerely

BRADFORD K. VENTURA Fire Chief



Hawaiian Humane Society People For animals. Animals For people.

2700 Waialae Avenue Honolulu, Hawaii 96826 808.356.2200 • HawaiianHumane.org

Date:	Feb. 21, 2022
To:	Chair Sen. Donovan M. Dela Cruz Vice Chair Sen. Gilbert S.C. Keith-Agaran and Members of the Committee on Ways and Means
Submitted By:	Stephanie Kendrick, Public Policy Advocate Hawaiian Humane Society, 808-356-2217
RE:	Testimony in support of SB 3194, SD1: Relating to the Enforcement of Laws Thursday, Feb. 24, 2022, 10:00 a.m., Via Videoconference

Aloha Chair Dela Cruz, Vice Chair Keith-Agaran and Committee Members,

On behalf of the Hawaiian Humane Society, thank you for considering our support for Senate Bill 3194, SD1, which establishes an expeditious adjudication system for the processing of fireworks infractions, increases the fireworks display permit fee and the fine for certain fireworks violations, clarifies what constitutes a separate violation, increases the penalty for removing or extracting pyrotechnic contents, authorizes the Sheriff Division to enforce the fireworks control law, requires the Attorney General to establish an explosion detection technology working group, and requires the Department of Public Safety to develop and implement a web-based reporting tool for illegal fireworks.

Hawaiian Humane supports any attempt to remove fireworks from residential neighborhoods by keeping these dangerous products out of our state entirely and/or enhancing enforcement, but we particularly like this bill. It takes a multifaceted approach to this complex issue and seems extremely well considered in its strategies.

Hawaiian Humane has long educated our community about keeping pets safe from the terror of fireworks around New Years and July 4, but these bombs increasingly go off for months at a time. That makes it impossible for pet owners to prepare and creates sustained stress on people and animals, doing lasting damage to their emotional and physical health. Neither people nor animals should have to take tranquilizers just to survive the impacts of illegal behavior by their neighbors.

We urge the committee to pass SB3194, SD1. Mahalo for your consideration.

<u>SB-3194-SD-1</u> Submitted on: 2/19/2022 1:26:44 PM Testimony for WAM on 2/24/2022 10:00:00 AM

Submitted By	Organization	Testifier Position	Remote Testimony Requested
Gerard Silva	Individual	Oppose	No

Comments:

The sherif already has the authority so what the hell are you saying. You people are just two stupied to be makeing bills!!

<u>SB-3194-SD-1</u>

Submitted on: 2/21/2022 7:04:27 PM Testimony for WAM on 2/24/2022 10:00:00 AM

Submitted By		Organization	Testifier Position	Remote Testimony Requested
	Ruta Jordans	Individual	Support	No

Comments:

Strongly support! Fireworks must be eradicated from Hawaii. They are an unnecessary release of greenhouse gasses (along with all their other negatives). We are in a climate emergency and cannot be releasing greenhouse gasses for such wasteful purpose.



<u>SB-3194-SD-1</u> Submitted on: 2/23/2022 11:57:18 AM Testimony for WAM on 2/24/2022 10:00:00 AM

Submitted By		Organization	Testifier Position	Remote Testimony Requested
	Beverly Heiser	Individual	Support	No

Comments:

Aloha Chair and Committee Members,

Please support SB3194.

I have joined a forum called STOP All (Illegal) Fireworks that was formed on a social networking service for neighborhoods called NextDoor. The group currently has 94 members.

My family does NOT do fireworks of any kind. Yet every New Year's day DEBRIS from ILLEGAL fireworks from New Year's Eve lay scattered over our entire yard. Some land on our roof and wash down our gutters. I have dogs and these debris contain TOXIC chemicals that can cause illness if ingested. Thus I spend hours cleaning up the mess.

These toxic chemicals that often contain heavy metals are being dispersed in our environment and pollute our air, water, and soil. They cause harm to people, pets, and wildlife.

The problem has increased over the years and is out of control. There is increased noise and life changing injuries. Tradition should not sound or look like a war zone.

I favor a TOTAL BAN on all types of fireworks, but at the least this type of ILLEGAL activity should be stopped.

Thank you for letting me testify. Please support SB3194.



Submitted By		Organization	Testifier Position	Remote Testimony Requested
	Samuel Mitchell	Individual	Support	No

Comments:

I support SB-3194 SD1 which authorizes the State Sheriff's Department to help enforce the fireworks control laws. And I also agree that some of the Fireworks offenders should be sent to traffic court.

I'm happy that you talked about Shotspotter and using Drones to record Skyrocket users.

Because the Nextdoor Stop all illegal fireworks group talked about a lot of these issues and it was great to hear that someone was paying attention. But if these changes do not work we may need to switch Hawaii to Safe and Sane Fireworks.

The only thing that may need to change is the weight requirement for higher fireworks charges because Pyro's are now getting firework-making kits in the mail.

Samuel Mitchell Makiki NB-10 & Nextdoor Pau Firework Now 808-521-8587