

DAVID Y. IGE

JOSH GREEN LT. GOVERNOR

#### STATE OF HAWAII OFFICE OF THE DIRECTOR DEPARTMENT OF COMMERCE AND CONSUMER AFFAIRS

335 MERCHANT STREET, ROOM 310 P.O. BOX 541 HONOLULU, HAWAII 96809 Phone Number: 586-2850 Fax Number: 586-2856 cca.hawaii.gov CATHERINE P. AWAKUNI COLÓN DIRECTOR

JO ANN M. UCHIDA TAKEUCHI DEPUTY DIRECTOR

# **Testimony of the Department of Commerce and Consumer Affairs**

Before the Senate Committee on Health Monday, February 14, 2022 1:15 p.m. Via Videoconference

# On the following measure: S.B. 2443, RELATING TO PHARMACY BENEFIT MANAGERS

Chair Keohokalole and Members of the Committee:

My name is Colin Hayashida, and I am the Insurance Commissioner of the Department of Commerce and Consumer Affairs' (Department) Insurance Division. The Department offers comments on this bill.

The purpose of this bill is to address and define pharmacy benefit manager (PBM) practices; create enforcement authority by the insurance commissioner to suspend or revoke a PBM's registration; and impose fines.

The proposed new sections in HRS chapter 431S addressing PBM practices would prohibit contracts between PBMs and pharmacies from including: "gag clauses"; prohibitions on pharmacists selling a more affordable alternative to a consumer when one is available; and prohibitions on pharmacists sharing information with government officials in certain circumstances. The new sections in HRS chapter 431S would also prohibit a PBM from requiring a covered person to pay more than the lesser of a covered person's cost-sharing for a drug or the amount the covered person would pay for the drug if the covered person were paying the cash price.

Testimony of DCCA S.B. 2443 Page 2 of 2

Finally, sections 5 and 6 of this bill propose to change PBM registration and renewal fees under HRS chapter 431S to a blank amount. However, amounts for these fees are now provided for in HRS § 431:7-101 (see 2021 Hawaii Session Laws, Act 111). Accordingly, we respectfully request the following amendments to this bill to avoid confusion:

- 1. Amend p.11, line 1, to read: "(3) A nonrefundable issuance fee [of \$140.] as required under section 431:7-101."
- 2. Amend p.12, line 1, to read: "(2) A service fee [of \$140.] as required under section 431:7-101."

Thank you for the opportunity to testify on this bill.

DAVID Y. IGE GOVERNOR OF HAWAII



ELIZABETH A. CHAR, MD DIRECTOR OF HEALTH

#### STATE OF HAWAII DEPARTMENT OF HEALTH P. O. Box 3378 Honolulu, HI 96801-3378 doh.testimony@doh.hawaii.gov

# Testimony COMMENTING on SB2243 RELATING TO PHARMACY BENEFIT MANAGERS.

SENATOR JARRETT KEOHOKALOLE, CHAIR SENATE COMMITTEE ON HEALTH

Hearing Date: February 14, 2022

Room Number: Videoconference

**1 Fiscal Implications:** N/A.

2 **Department Testimony:** The Department of Health (DOH) defers to the Department of

3 Commerce and Consumer Affairs regarding the merits of the proposed regulatory authority.

4 DOH requests an amendment that repeals contradictory and unworkable pharmacy benefit

5 manager statute, specifically section 328-106, Hawaii Revised Statutes, that requires the

6 department to enforce the terms of contracts between private entities and serves no public health

7 purpose.

8 Thank you for the opportunity to testify.

# 9 Offered Amendments:

10 Section 328-106, Hawaii Revised Statutes, is SECTION 11 repealed. 12 ["<del>[\$328-106] Pharmacy benefit manager; maximum allowable</del> 13 (a) A pharmacy benefit manager that reimburses cost. 14 contracting pharmacy for a drug on a maximum allowable cost basis shall comply with the requirements of this 15 section. 16 (b) The pharmacy benefit manager shall include 17 following in the contract information with a contracting 18 pharmacv: 19 (1)Information identifying any national drug pricing 20 compendia; or 21 (2)Other data sources for the maximum allowable cost 22 list.

1	<del>(c)</del>	The pharmacy benefit manager shall make available to a				
2	<del>contracti</del> :	ng pharmacy, upon request, the most up-to-date maximum				
3	allowable	cost price or prices used by the pharmacy benefit				
4	manager f	or patients served by the pharmacy in a readily				
5	accessible	e, secure, and usable web-based or other comparable				
6	format.					
7	<del>(d)</del>	A drug shall not be included on a maximum allowable				
3	<del>cost list</del>	or reimbursed on a maximum allowable cost basis unless				
)	all of the following apply:					
)		The drug is listed as "A" or "B" rated in the most				
	(-)	recent version of the Orange Book or has a rating of				
		"NR", "NA", or similar rating by a nationally				
		recognized reference;				
	(2)	The drug is generally available for purchase in this				
	(2)	State from a national or regional wholesaler; and				
	(3)	The drug is not obsolete.				
	. ,	The pharmacy benefit manager shall review and make				
		adjustments to the maximum allowable cost of each drug				
	-	mum allowable cost list at least once every seven days				
	-	most recent data sources available, and shall apply				
	-	ed maximum allowable cost list beginning that same day				
		rse the contracted pharmacy until the pharmacy benefit				
	2	ext updates the maximum allowable cost list in				
	accordance	e with this section.				
		The pharmacy benefit manager shall have a clearly				
		rocess for a contracting pharmacy to appeal the maximum				
	allowable	cost for a drug on a maximum allowable cost list that				
	complies '	with all of the following:				
	<del>(1)</del>	A contracting pharmacy may base its appeal on one or				
		more of the following:				
		(A) The maximum allowable cost for a drug is below				
		the cost at which the drug is available for				
		purchase by similarly situated pharmacies in this				
		State from a national or regional wholesaler; or				
		(B) The drug does not meet the requirements of				
		subsection (d);				
	(2)	A contracting pharmacy shall be provided no less than				
	(2)	fourteen business days following receipt of payment				
		for a claim to file the appeal with the pharmacy				
	( ) )	benefit manager;				
		The pharmacy benefit manager shall make a final				
		determination on the contracting pharmacy's appeal no				
		later than fourteen business days after the pharmacy				
		benefit manager's receipt of the appeal;				

1	(4)	If the maximum allowable cost is upheld on appeal, the
2		pharmacy benefit manager shall provide to the
3		contracting pharmacy the reason therefor and the
4		national drug code of an equivalent drug that may be
5		purchased by a similarly situated pharmacy at a price
6		that is equal to or less than the maximum allowable
7		cost of the drug that is the subject of the appeal;
8		and
9	<del>(5)</del>	If the maximum allowable cost is not upheld on appeal,
10		the pharmacy benefit manager shall adjust, for the
11		appealing contracting pharmacy, the maximum allowable
12		cost of the drug that is the subject of the appeal,
13		within one calendar day of the date of the decision on
14		the appeal and allow the contracting pharmacy to
15		reverse and rebill the appealed claim.
16	<del>(g)</del>	A contracting pharmacy shall not disclose to any third
17	<del>party the</del>	maximum allowable cost list and any related
18	informatio	on it receives, either directly from a pharmacy benefit
19	manager or	r through a pharmacy scrvices administrative
20	<del>organizat</del>	ion or similar entity with which the pharmacy has a
21	<del>contract t</del>	to provide administrative services for that pharmacy."]
22		



1275 Pennsylvania Avenue, NW Suite 700 Washington, DC 20004

Senator Jarrett Keohokalole, Chair Senator Rosalyn Baker, Vice Chair Committee on Health

#### RE: SB 2443 Relating to Pharmacy Benefit Managers - Comments

February 14, 2022; 1:15 P.M.; Via Videoconference

Aloha Chair Keohokalole, Vice Chair Baker, and members of the committee:

CVS Health has a few technical concerns regarding SB 2443 as it is currently drafted, and have several clarifying amendment requests. We are in discussions with the Insurance Commissioner regarding these proposed amendments and would be happy to work with legislators and stakeholders as well, as discussion on this bill continues.

CVS Health serves millions of people through our local presence, digital channels, and our nearly 300,000 dedicated colleagues – including more than 40,000 physicians, pharmacists, nurses and nurse practitioners. Our unique health care model gives us an unparalleled perspective on how systems can be better designed to help consumers navigate the health care system – and their personal health care – by improving access, lowering costs, and being a trusted partner for every meaningful moment of health. And we do it all with heart, each and every day.

We have outlined our suggested amendments below.

#### Section 2

In Section 431S – Business Practices, we suggest a technical amendment in (b) on line 11 so it reads "total costshare for pharmacist services for a prescription drug." We are requesting this to clarify that the information provided to a covered person is specific to their cost-share obligations under their plan.

We also suggest the following clarifying amendment to ensure the information being disclosed in (c) is limited to the enforcement of the law and to the specific complaint at hand.

(c) A pharmacy benefit manager contract with a participating pharmacist or pharmacy shall not prohibit, restrict, or limit disclosure of information to the commissioner, law enforcement or state and federal governmental officials for the purpose of filing a complaint; provided that:

(1) The recipient of the information has the obligation, to the extent provided by state or federal law, to maintain proprietary information as confidential; and

(2) Prior to disclosure of information designated as confidential <u>under the pharmacy benefit</u> <u>manager contract</u>, the pharmacist or pharmacy marks as confidential any document in which the information appears or requests confidential treatment for any oral communication of the information<del>-; and</del>

(3) The information is relevant to the subject of the complaint.



In Section 431S – Enforcement, we suggest the following language to clarify the scope of the exam to the pharmacy benefit manager:

(a) The commissioner is authorized to enforce compliance with the requirements of this chapter.
(b) The commissioner may examine or audit the <u>relevant</u> books and records of a pharmacy benefit manager providing claims processing services or other prescription drug or device services for a prescription drug benefit plan to determine compliance with this chapter <u>if a complaint is received</u>.

(d) The commissioner may use any <u>relevant</u> document or information provided pursuant to this section in the performance of the commissioner's duties to determine compliance.

#### Section 4

We suggest the following clarifying amendment to the definition of "Pharmacy":

"Pharmacy" means a store, shop, or place <u>located in the State and</u> permitted as a pharmacy by the board of pharmacy of the State pursuant to chapter 461.

#### Section 5

In Section 431S-3 Registration required, we suggest the following amendment:

(c) The commissioner may suspend or revoke the registration of a pharmacy benefit manager if the commissioner determines that the applicant or any individual responsible for the conduct of affairs of the applicant is not competent, trustworthy, financially responsible, of good personal and business reputation, or has been found to have violated the insurance laws of the State or any other jurisdiction, or has had an insurance or other certificate of authority or license denied or revoked for cause by any jurisdiction.

We believe the language we have suggested to be deleted is subjective and standards for suspension or revocation of registration should be based on objective findings of the law.

Additionally, we suggest adding the following language to ensure that due process is provided in accordance with the State's Administrative Procedures Act:

(d) The commissioner shall notify the pharmacy benefit manager, specify the reason or reasons for the suspension or revocation, and permit the pharmacy benefit manager a reasonable opportunity to appeal the suspension or revocation in accordance with the State's administrative procedure act.
 (e) The commissioner may, in lieu of suspension or revocation of a pharmacy benefit manager's registration, permit the pharmacy benefit manager to submit to the commissioner a corrective action plan to cure or correct deficiencies.

#### Section 7

For the penalty, we suggest a fine of \$1,000 for each violation.

Lastly, we wanted to point out that there are two different definitions of "pharmacy benefit manager" in the bill (Section 3 and Section 4) and suggest that the amendments in the bill be combined to create one consistent definition.



On behalf of CVS Health, thank you for your consideration of these amendments and we welcome the opportunity to work with you on these important issues.

Respectfully,

Shen B

Shannon Butler Executive Director of Government Affairs CVS Health



**Government Affairs** 

## Testimony of John M. Kirimitsu Legal and Government Relations Consultant

Before: Senate Committee on Health The Honorable Jarrett Keohokalole, Chair The Honorable Rosalyn H. Baker, Vice Chair

> February 14, 2022 1:15 pm Via Videoconference

## SB 2443 Relating to Pharmacy Benefit Managers

Chair, Vice Chair, and committee members, thank you for this opportunity to provide testimony on SB 2443 relating to pharmacy benefit managers.

## Kaiser Permanente Hawaii would like to request an amendment.

Kaiser Permanente Hawaii appreciates the opportunity to testify on SB 2443, which addresses and defines pharmacy benefit manager practices and creates enforcement authority by the insurance commissioner. Notably, one of the purposes of this bill is to "*Amend the definition of "pharmacy benefit manager" in chapter 431R, Hawaii Revised Statutes, to reference registration under chapter 431S to more closely align both chapters*." However, it its current form, this bill is confusing because it contains two different definitions of PBM in sections 431R and 431S. See Page 5, lines 18-20 and Page 6, lines 1-8 (Definition of PBM under *Section 431R*) and Page 9, lines 7-18 (Definition of PBM under *Section 431S*). For consistency and clarity, Kaiser Permanente requests an amendment to better align the definitions of PBM in both chapters. Therefore, Page 6, lines 1-8, should read as follows:

SECTION 3. Section 431R-1, Hawaii Revised Statutes, is amended by amending the definition of "pharmacy benefit manager" to read as follows:

""Pharmacy benefit manager" <u>has the same meaning as in chapter 431S</u> means any person, business, or entity that performs pharmacy benefit management [, including but not limited to a person or entity under contract with a pharmacy benefit manager to perform pharmacy benefit management on behalf of a managed care company, nonprofit hospital or medical service organization, insurance

711 Kapiolani Blvd Honolulu, Hawaii 96813 Telephone: 808-432-5408 Facsimile: 808-432-5906 Mobile: 808-295-5089 E-mail: frank.p.richardson@kp.org company, third-party payor, or health program administered by the State.] and is registered pursuant to chapter 431S."

Thank you for your consideration.



February 13, 2022

The Honorable Jarrett Keohokalole, Chair The Honorable Rosalyn Baker, Vice Chair The Committee on Health 415 South Beretania Street Honolulu, Hawaii 96813

RE: SB 2443 Relating to Pharmacy Benefit Managers Submitted electronically

Aloha Chair Keohokalole and Vice Chair Baker:

On behalf of the Pharmaceutical Care Management Association (PCMA), we respectfully offer the following comments and suggested amendments to HB 1783. We do not oppose the bill but believe these changes will add clarity and a more considered approach to imposing the bill's requirements. We are currently working with the Division of Insurance on potential amendments and would be happy to work with legislators and stakeholders as you consider this legislation.

PCMA is the national trade association representing America's Pharmacy Benefit Managers (PBMs), which administer prescription drug plans for more than 266 million Americans with health coverage provided through Fortune 500 employers, health insurance plans, labor unions, and Medicare Part D. PBMs are engaged by clients including health insurers, government agencies, unions, school districts, and large and small employers, to manage pharmacy benefits pursuant to health insurance benefits and contracts. The work PBMs are during the current COVID-19 crisis is emblematic of the work they do every day to help ensure patients have access to the right medicine at the right time.

The suggested changes are in red below along with a description of the issue being addressed.

#### Section 2

In Section 431S – Business Practices, we suggest a technical amendment in (b) on line 11 so it reads "total cost-<u>share</u> for pharmacist services for a prescription drug." We are requesting this to clarify that the information provided to a covered person is specific to their cost-share obligations under their plan.

We also suggest the following clarifying amendment to ensure the information being disclosed in (c) is limited to the enforcement of the law and to the specific complaint at hand.

(c) A pharmacy benefit manager contract with a participating pharmacist or pharmacy shall not prohibit, restrict, or limit disclosure of information to the commissioner, law enforcement or state and federal governmental officials <u>for the purpose of filing a</u> <u>complaint</u>; provided that:

Pharmaceutical Care Management Association 325 7th Street, NW, 9th Floor Washington, DC 20004 www.pcmanet.org





(1) The recipient of the information has the obligation, to the extent provided by state or federal law, to maintain proprietary information as confidential; and
 (2) Prior to disclosure of information designated as confidential <u>under the pharmacy benefit manager contract</u>, the pharmacist or pharmacy marks as confidential any document in which the information appears or requests confidential treatment for any oral communication of the information.; and
 (3) The information is relevant to the subject of the complaint.

In Section 431S – Enforcement, we suggest the following language to clarify the scope of the exam to the pharmacy benefit manager:

(a) The commissioner is authorized to enforce compliance with the requirements of this chapter.

(b) The commissioner may examine or audit the <u>relevant</u> books and records of a pharmacy benefit manager providing claims processing services or other prescription drug or device services for a prescription drug benefit plan to determine compliance with this chapter <u>if a complaint is received</u>.

(d) The commissioner may use any <u>relevant</u> document or information provided pursuant to this section in the performance of the commissioner's duties to determine compliance.

We also recommend a penalty of \$500 in (e).

#### **Section 5**

In Section 431S-3 Registration required, we suggest \$300 for the nonrefundable issuance fee in (b)(3).

We also suggest the following amendment:

(c) The commissioner may suspend or revoke the registration of a pharmacy benefit manager if the commissioner determines that the applicant or any individual responsible for the conduct of affairs of the applicant is not compotent, trustworthy, financially responsible, of good personal and business reputation, or has been found to have violated the insurance laws of the State or any other jurisdiction, or has had an insurance or other certificate of authority or license denied or revoked for cause by any jurisdiction.

We believe the language we have suggested be deleted is subjective and that the standards for suspension or revocation of registration should be based on objective findings of facts.

Additionally, we suggest adding the following language to ensure that due process is provided in accordance with the State's Administrative Procedures Act:

(d) The commissioner shall notify the pharmacy benefit manager, specify the reason or reasons for the suspension or revocation, and permit the pharmacy benefit manager a reasonable opportunity to appeal the suspension or revocation in accordance with the State's administrative procedure act.

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(e) The commissioner may, in lieu of suspension or revocation of a pharmacy benefit manager's registration, permit the pharmacy benefit manager to submit to the commissioner a corrective action plan to cure or correct deficiencies.

#### **Section 7**

For the penalty, we suggest a fine of \$1,000 for each violation.

Mr. Prat

#### Section 11

Because most health plans renewal annually, as well as their contracts with PBMs, we request an effective date of January 1, 2023.

Finally, we wanted to note there are two different definitions of "pharmacy benefit manager" in Sections 3 and 4 of the bill and suggest there be one consistent definition.

We greatly appreciate your consideration of these suggested changes and welcome the opportunity work with you on this legislation.

Sincerely,

Bill Head Assistant Vice President State Affairs

> Pharmaceutical Care Management Association 325 7th Street, NW, 9th Floor Washington, DC 20004 www.pcmanet.org





American Cancer Society Cancer Action Network 2370 Nu'uanu Avenue Honolulu, Hi 96817 808.460.6109 www.fightcancer.org

House Committee on Health Senator Jarrett Keohokalole, Chair Senator Rosalyn Baker, Vice Chair

Hearing Date: February 14, 2022

### ACS CAN COMMENTS SB 2443 - RELATING TO PHARMACY BENEFIT MANAGERS

Cynthia Au, Government Relations Director– Hawaii Guam American Cancer Society Cancer Action Network

Thank you for the opportunity to provide **COMMENTS** on SB2443: RELATING TO PHARMACY BENEFIT MANAGERS specifically to section (d) of "§43IS— Business practices." on page 4 only.

The American Cancer Society Cancer Action Network (ACS CAN) is the nonprofit, nonpartisan advocacy affiliate of the American Cancer Society. We support evidence-based policy and legislative solutions designed to eliminate cancer as a major health problem.

Many cancer patients have difficulty affording the cost of their prescription drugs, regardless of whether they are insured. This is especially true for newer drugs – including cancer drugs – that do not yet have a generic equivalent. To help temper high prescription costs, many individuals living with cancer receives copay assistance offered through manufacturer programs and charitable patient assistance programs.

Manufacturer programs and charitable patient assistance programs help many cancer patients afford their medications. In many cases a cancer patient needs a drug that does not yet have a modestly priced generic or other alternative to drug treatment. A patient assistance program's financial support can give patients access to a life-saving drug that they otherwise could not afford. And many of the programs exist for drugs without generic alternatives.

It is a matter of public interest that health insurers and pharmacy benefit managers must count any amount paid by the patient or on behalf of the patient by another person towards a patient's annual out-of-pocket limit and any cost sharing requirement, such as deductibles.

When calculating an enrollee's overall contribution to any out-of-pocket maximum or any cost-sharing requirement under a health plan or pharmacy benefit manager should include any amounts paid by the enrollee or paid on behalf of the enrollee by another person.

Thank you for the opportunity to comment on this matter.



# Testimony to the Senate Committee on Health Monday, February 14, 2022; 1:15 p.m. Via Videoconference

# RE: SENATE BILL NO. 2443, RELATING TO PHARMACY BENEFIT MANAGERS.

Chair Keahokalole, Vice Chair Baker, and Members of the Committee:

The Hawaii Primary Care Association (HPCA) is a 501(c)(3) organization established to advocate for, expand access to, and sustain high quality care through the statewide network of Community Health Centers throughout the State of Hawaii. The HPCA <u>SUPPORTS</u> Senate Bill No. 2443, RELATING TO PHARMACY BENEFIT MANAGERS, and offers <u>PROPOSED AMENDMENTS</u> for your consideration.

By way of background, the HPCA represents Hawaii's FQHCs. FQHCs provide desperately needed medical services at the frontlines in rural and underserved communities. Long considered champions for creating a more sustainable, integrated, and wellness-oriented system of health, FQHCs provide a more efficient, more effective and more comprehensive system of healthcare.

The bill, as received by your Committee, would protect the consuming public from unscrupulous business practices conducted by pharmacy benefit managers (PBMs). Among other things, this bill would:

- (1) Bar PBMs from prohibiting, restricting, or penalizing a pharmacy or pharmacist from disclosing certain health care and cost information to consumers, the Insurance Commissioner, law enforcement, or government officials;
- (2) Clarify that the person receiving this information has the obligation to maintain proprietary information as confidential;
- (3) Specify that the pharmacy or pharmacist has a duty to treat proprietary information as confidential in the transmission of the information in both written and oral form;
- (4) Prohibit PBMs from requiring a consumer of a covered prescription drug to pay an amount greater than the lesser of the consumer's cost-sharing amount under the terms of the prescription drug benefit plan or the amount the consumer would pay for the drug if the consumer was paying the cash price;

- (5) Allow the Insurance Commissioner to enforce compliance by:
  - (A) Examining and auditing PBM books and records, and clarifies the proprietary and confidential treatment of reviewed information and data;
  - (B) Levying an administrative penalty not to exceed an unspecified amount for each violation; and
  - (C) Suspending or revoking the registration of a PBM;

and

(6) Clarify the scope of professional practice by PBMs regarding the negotiating of rebates, discounts and other financial incentives and arrangements with drug companies, disbursing or distributing rebates, and managing and participating in incentive programs or arrangements for pharmacist services.

By way of background, the federal 340B Drug Pricing Program (340B Program) provides eligible health care providers, such as FQHCs, the ability to purchase outpatient drugs for patients at significantly reduced costs. By purchasing medications at a much lower cost, FQHCs are able to pass the savings on to their patients through reduced drug prices and the expansion of access and service to underserved populations. The discounts provided in the Program are financed by the drug manufacturers, not the government.

In recent years, a growing number of outside organizations called PBMs have determined how to access the 340B savings intended to accrue to FQHCs and other 340B providers. Among other things, PBMs have structured their contracts with FQHCs to retain part or all of the 340B savings.

Examples of this include:

- A third party insurer determines that the FQHC is 340B eligible, but reduces reimbursement to the estimated 340B ceiling price;
- A retail pharmacy requests a sizeable percentage of the "spread" between the 340B purchase price and the insurance reimbursement of a higher dispensing fee than they charge for non-340B drugs; and

• A claims processor charges a higher fee for the 340B drugs (more than is justified by higher administrative costs) on the grounds that the health center is paying less for these drugs.

At this time, the federal 340B statute does not prohibit outside groups from accessing 340B savings intended for safety net providers and their patients. While the Congressional Record is clear that the 340B Program was intended to assist safety net providers to "stretch scarce federal resources", the statute does not explicitly prohibit the types of contracting arrangements described above. As such, FQHCs cannot reject these contracts on the grounds that they are illegal under law.

The practices of PBMs have had an enormous impact on limited State resources as well. In late 2018, the Ohio State Department of Medicaid required its five managed care plans to terminate contracts with PBMs after the State Auditor found that PBMs had been skimming hundreds of millions of dollars from the Ohio Medicaid Program through previously-hidden spread pricing tactics.

# Because of this, the HPCA supports any and all legislative efforts to protect the 340B Program. To further strengthen these protections, we recommend that the bill be amended to include language found in Ohio statutes to specifically reference the 340B Program.

Starting on page 4, line 12, the HPCA offers the following highlighted language for your consideration:

"(d) A pharmacy benefit manager shall not require a covered person purchasing a covered prescription drug to pay an amount greater than the lesser of the covered person's cost-sharing amount under the terms of the prescription drug benefit plan or the amount the covered person would pay for the drug if the covered person were paying the cash price.

In addition, a pharmacy benefit manager shall not reimburse a 340B pharmacy differently than any other network pharmacy based on its status as a 340B pharmacy; provided that for purposes of this section, 340B pharmacy means a pharmacy that is

> authorized to purchase drugs at a discount under 42 U.S.C. 256b. Any amount paid by a covered person under this section shall be attributable toward any deductible or, to the extent consistent with section 2707, Public Health Service Act, the annual out-of-pocket maximums under the covered person's health benefit plan."

Regarding the penalty provisions, one could argue that the spread-pricing tactics of PBMs constitute an unfair method of competition and unfair or deceptive acts or practices in the conduct of a trade or commerce. If it is the desire of this Committee to conform the penalty provisions with Chapter 480, HRS, we suggest that the highlighted language be added to page 5, line 18, to establish a new subsection (f):

"(f) Notwithstanding section 480-11, or any other law to the contrary, in addition to any penalty authorized pursuant to this section, each violation of this chapter shall also be a violation of chapter 480 and subject to any penalty authorized thereunder."

By cross-referencing Chapter 480, HRS, to Chapter 431S, HRS, this language would subject persons who violate this law with criminal and civil penalties, and allow injured persons to sue in tort and be eligible to receive, among other things, treble damages, and attorneys fees. Chapter 480, HRS, also allows for class actions by private persons.

Also, if this Committee is inclined to take a similar approach as did the Ohio Medicaid Program, we offer the highlighted language to be added as a new SECTION 8 at page 12, line 10, for your consideration:

"SECTION 8 (a) No contract for managed care entered into pursuant to Part II of Chapter 346, Hawaii Revised Statutes, after December 31, 2022, shall contain a provision that authorizes a pharmacy benefit manager to reimburse a contracting pharmacy on a maximum allowable cost basis in accordance with Section 328-106, Hawaii Revised Statutes, or Chapter 431S, Hawaii Revised Statutes. (b) Any provision of a contract for managed care authorized pursuant to Part II of Chapter 346, Hawaii Revised Statutes, to reimburse a contracting pharmacy for a drug on a maximum allowable cost basis in accordance with Section 328-106, Hawaii Revised Statutes, or Chapter 431S, Hawaii Revised Statutes, that was in effect on or before December 31, 2022, shall be null and void."

This provision would establish a moratorium to allow the Legislature (and the State Auditor if this Committee is so inclined) to investigate whether the spread-pricing tactics of PBMs had resulted in overpayments by the Department of Human Services in Hawaii's Medicaid Program. The length of the moratorium would be indicated by clarifying the effective date to require SECTION 8 be repealed on a date certain.

Thank you for the opportunity to testify. Should you have any questions, please do not hesitate to contact Public Affairs and Policy Director Erik K. Abe at 536-8442, or eabe@hawaiipca.net.

<u>SB-2443</u> Submitted on: 2/10/2022 9:23:53 PM Testimony for HTH on 2/14/2022 1:15:00 PM

Submitted By	Organization	<b>Testifier Position</b>	Remote Testimony Requested
Ronald Taniguchi, Pharm.D.	Individual	Support	No

Comments:

In support as written. Mahalo

# February 11, 2022 Support for SB2443



Dear Chair Keohokalole, Vice Chair Baker, and Members of the Committee,

My name is Tiffany Bihis and I am a community pharmacist in Honolulu for an independent pharmacy, 5 Minute Pharmacy. I am testifying my support for SB2443. Pharmacy Benefit Managers affect every aspect of a pharmacy's business operations. They work with both pharmacies and insurance providers in determining reimbursements for drugs that are dispensed; however, they lack transparency in price setting and business practices.

According to previous legislation passed, the pharmacy has the right to appeal this reimbursement if it is below cost, within a designated time period. However, almost all of our appeals result in no success. Many independent pharmacies nationwide have been bought out or been forced to shut down because of this issue. Independent pharmacies differ from larger chain pharmacies because of our flexible, unique, and free services. With the trend of below cost reimbursements, it would be too difficult to continue to provide free services, and furthermore stay in business. Legislation like SB2443 will provide more accountability and in result more transparency of pharmacy benefit managers who play such a large part in the healthcare of our communities.

I believe SB2443 will promote better transparency of pharmacy benefit managers to protect the public health, safety, and welfare of our greater community.

Thank you for the opportunity to submit testimony.

Sincerely, Tiffany Bihis, PharmD Dear Chair Keohokalole, Vice Chair Baker, and Members of the Committee,

My name is Derek Tengan and I am a community pharmacist and independent pharmacy owner here on Oahu. I am testifying my support for SB2443. Pharmacy Benefit Managers affect every aspect of a pharmacy's business operations. They work with both pharmacies and insurance providers in determining reimbursements for drugs that are dispensed; however, they lack transparency in price setting and business practices.

According to previous legislation passed, the pharmacy has the right to appeal this reimbursement if it is below cost, within a designated time period. However, almost all of our appeals result in no success. Many independent pharmacies nationwide have been bought out or been forced to shut down because of this issue. Independent pharmacies differ from larger chain pharmacies because of our flexible, unique, and free services. With the trend of below cost reimbursements, it would be too difficult to continue to provide free services, and furthermore stay in business. Legislation like SB2443 will provide more accountability and in result more transparency of pharmacy benefit managers who play such a large part in the healthcare of our communities.

I believe SB2443 will promote transparency of pharmacy benefit managers to protect the public health, safety, and welfare of our greater community.

Thank you for the opportunity to submit testimony.

Sincerely, Derek Tengan, PharmD

# February 11, 2022 Support for SB2443



Dear Chair Keohokalole, Vice Chair Baker, and Members of the Committee,

My name is Keri Oyadomari and I am a community pharmacist in Honolulu for an independent pharmacy, 5 Minute Pharmacy. I am testifying my support for SB2443. Pharmacy Benefit Managers affect every aspect of a pharmacy's business operations. They work with both pharmacies and insurance providers in determining reimbursements for drugs that are dispensed; however, they lack transparency in price setting and business practices.

According to previous legislation passed, the pharmacy has the right to appeal this reimbursement if it is below cost, within a designated time period. However, almost all of our appeals result in no success. Many independent pharmacies nationwide have been bought out or been forced to shut down because of this issue. Independent pharmacies differ from larger chain pharmacies because of our flexible, unique, and free services. With the trend of below cost reimbursements, it would be too difficult to continue to provide free services, and furthermore stay in business. Legislation like SB2443 will provide more accountability and in result more transparency of pharmacy benefit managers who play such a large part in the healthcare of our communities.

I believe SB2443 will promote better transparency of pharmacy benefit managers to protect the public health, safety, and welfare of our greater community.

Thank you for the opportunity to submit testimony.

Sincerely, Keri Oyadomari, PharmD

# February 11, 2022 Support for SB2443



Dear Chair Keohokalole, Vice Chair Baker, and Members of the Committee,

My name is Joo Kim and I am a community pharmacist technician in Honolulu for an independent pharmacy, 5 Minute Pharmacy. I am testifying my support for SB2443. Pharmacy Benefit Managers affect every aspect of a pharmacy's business operations. They work with both pharmacies and insurance providers in determining reimbursements for drugs that are dispensed; however, they lack transparency in price setting and business practices.

According to previous legislation passed, the pharmacy has the right to appeal this reimbursement if it is below cost, within a designated time period. However, almost all of our appeals result in no success. Many independent pharmacies nationwide have been bought out or been forced to shut down because of this issue. Independent pharmacies differ from larger chain pharmacies because of our flexible, unique, and free services. With the trend of below cost reimbursements, it would be too difficult to continue to provide free services, and furthermore stay in business. Legislation like SB2443 will provide more accountability and in result more transparency of pharmacy benefit managers who play such a large part in the healthcare of our communities.

I believe SB2443 will promote better transparency of pharmacy benefit managers to protect the public health, safety, and welfare of our greater community.

Thank you for the opportunity to submit testimony.

Sincerely, Joo Kim