DAVID Y. IGE GOVERNOR OF HAWAII





# STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES

POST OFFICE BOX 621 HONOLULU, HAWAII 96809

Testimony of SUZANNE D. CASE Chairperson

# Before the Senate Committees on GOVERNMENT OPERATIONS and WATER and LAND

# Monday, February 14, 2022 1:10 PM State Capitol, Conference Room 229, Via Videoconference

# In consideration of SENATE BILL 2366 RELATING TO TRANSPORTATION

Senate Bill 2366 proposes to address the issue of lack of maintenance of "roads in limbo" by providing that any action by a government agency to maintain or repair a public road shall not be used to establish the agency's ownership of, or jurisdiction over, the public road, and the agency shall not be deemed to have assumed ownership of, or jurisdiction over, the public road solely because of action to maintain or repair it. The measure proposes amendments to Chapters 27 and 46, Hawaii Revised Statutes (HRS), to effectuate its intent. **The Department of Land and Natural Resources (Department) provides the following comments on this measure.** 

The Department believes this bill is unnecessary because there is no such thing as a "road in limbo" – only roads the counties have refused to accept responsibility over for purposes of maintenance or liability. "[L]ands being used for roads and streets" are excluded from the definition of public lands over which the Board of Land and Natural Resources and Department have jurisdiction under Section 171-2(3), HRS. Moreover, Section 264-1, HRS, is clear that all public roads in the State are either State highways under the jurisdiction of the Department of Transportation, or county roads under the jurisdiction of the respective counties. Quitclaim conveyances to the Counties as permitted in this measure are unnecessary because legislation leading to Chapter 264, HRS, already transferred roads by operation of law. Furthermore, Act 288 Session Laws of Hawaii 1993 allows the State to quitclaim its interest in a road when the county intends to dispose of the road (i.e., sell, exchange, or lease).

The Department understands the bill may encourage the counties to accept responsibility for repair and maintenance of roads more readily, notwithstanding their existing ownership of or jurisdiction over them under current law. Accordingly, the Department does not oppose the measure.

Thank you for the opportunity to comment on this measure.

SUZANNE D. CASE CHAIRPERSON BOARD OF LAND NATURAL RESOURCES COMMISSION ON WATER RESOURCE MANAGEMENT

> ROBERT K. MASUDA FIRST DEPUTY

M. KALEO MANUEL DEPUTY DIRECTOR - WATER

AQUATIC RESOURCES BOATING AND OCEAN RECREATION BUREAU OF CONVEYANCES COMMISSION ON WATER RESOURCE MANAGEMENT CONSERVATION AND RESOURCES ENFORCEMENT ENGINEERING FORESTRY AND WILDLIFE HISTORIC PRESERVATION KAHOOLAWE ISLAND RESERVE COMMISSION LAND STATE PARKS

#### **REVISED TESTIMONY BY:**

JADE T. BUTAY DIRECTOR

Deputy Directors ROSS M. HIGASHI EDUARDO P. MANGLALLAN PATRICK H. MCCAIN EDWIN H. SNIFFEN



### STATE OF HAWAII DEPARTMENT OF TRANSPORTATION 869 PUNCHBOWL STREET HONOLULU, HAWAII 96813-5097

February 14, 2022 1:10 P.M. State Capitol, Teleconference

# S.B. 2366 RELATING TO TRANSPORTATION

Senate Committee(s) on Water and Land & on Government Operations

The Department of Transportation (DOT) **supports** the intent of S.B. 2366, that resolves issues of ownership and jurisdiction. DOT agrees that performing repair and maintenance activities on a street, in and of itself, shall not confer ownership or jurisdiction of the street to the agency performing such activities.

However, DOT recommends that the proposed language be added to §264-1, Hawaii Revised Statutes instead of Chapter 27 or Chapter 46 to clearly provide for the state's authority to convey its interest to the county requesting title.

DOT also recommends that the state and county be immune from joint and several liability for maintaining or repairing a disputed public street, road, or highway when the state or county has no interest and neither owns nor has jurisdiction over that disputed public street, road, or highway.

Thank you for the opportunity to provide testimony.



# Testimony of **Michael A. Dahilig** Managing Director, County of Kaua'i

Before the Senate Committee on Government Operations and Senate Committee on Water and Land February 14, 2022 at 1:10 p.m. Room 229 and Via Videoconference

> In consideration of SB 2366 Relating to Transportation

Honorable Chair Moriwaki, Vice Chair Dela Cruz, Chair Inouye, Vice Chair Keith-Agaran, and Members of the Committees:

The County of Kauai **supports** the intent of this measure. The bill addresses long standing issues relating to upkeep and maintenance of roads in limbo across the state. This measure would work toward giving Counties the option to assist communities with health and safety issues with access without fear of constructively taking possession of a road in limbo.

We would also suggest the following language be considered for addition as a subparagraph to the measure:

"Where a county conducts an action to repair or maintain a disputed road, the county and the state shall be immune from civil liability provided the work is conducted in good faith and with the appropriate standard of care."

Thank you for the opportunity to testify on this measure.

Michael P. Victorino Mayor

Sananda K. Baz Managing Director





OFFICE OF THE MAYOR COUNTY OF MAUI 200 S. HIGH STREET WAILUKU, MAUI, HAWAII 96793 www.mauicounty.gov

February 14, 2022

TESTIMONY OF MICHAEL P. VICTORINO MAYOR COUNTY OF MAUI

BEFORE THE SENATE COMMITTEE ON WATER AND LAND AND THE SENATE COMMITTEE ON GOVERNMENT OPERATIONS Tuesday, February 14, 2022, 1:10 P.M. House Conference Room via Videoconference

### SB2366, RELATING TO TRANSPORTATION

Honorable Lorraine R. Inuoye, Chair (WAL) Honorable Sharon Y. Moriwaki, Chair (GVO) Honorable Gilbert S.C. Keith-Agaran, Vice Chair (WAL) Honorable Donovan M. Dela Cruz, Vice Chair (GVO) Honorable Members of the Senate Committee on Water and Land and the Senate Committee on Government Operations

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Thank you for this opportunity to testify in **SUPPORT** of **SB2366**, relating to transportation.

This bill addresses the issues relating to maintenance of roads in limbo across the state and would allow Counties the option to assist communities, with health and safety issues, without being forced to take possession of a road in limbo.

I urge you to consider language that would give immunity to the state and county for maintaining or repairing a disputed road where work is conducted in good faith and with the appropriate standard of care.

Thank you for the opportunity to testify in **SUPPORT** of **SB2366**.