JOSH GREEN M.D. LT. GOVERNOR





STATE OF HAWAII DEPARTMENT OF TAXATION P.O. BOX 259 HONOLULU, HAWAII 96809 PHONE NO: (808) 587-1540 FAX NO: (808) 587-1560

To: The Honorable Sylvia Luke, Chair; The Honorable Kyle T. Yamashita, Vice Chair; and Members of the House Committee on Finance

From:	Isaac W. Choy, Director
	Department of Taxation

Date:Wednesday, February 23, 2022Time:2:30 P.M.Place:Via Video Conference, State Capitol

### Re: H.B. 1971, H.D. 2, Relating to Peer-to-Peer Car-Sharing

The Department of Taxation (Department) <u>supports</u> the tax provisions of H.B. 1971, H.D. 2, and offers the following comments for your consideration.

H.B. 1971, H.D. 2, creates a new chapter to regulate peer-to-peer car-sharing and imposes the current rental vehicle surcharge tax (RVST) on peer-to-peer car-sharing programs (P2P). The bill has a defective effective date of July 1, 2050.

The Department supports the tax provisions of H.B. 1971, H.D. 2, in its current form. The proposed new chapter to regulate P2Ps specifically states that P2Ps are subject to the General Excise Tax and daily RVST. The Department supports this imposition of the RVST as it is a consistent imposition of the tax across very similar industries.

On a technical note and to prevent any confusion, the Department respectfully requests that the bill be amended to add corresponding language regarding the imposition of RVST on P2Ps into chapter 251, Hawaii Revised Statutes (HRS). Specifically, the Department requests that the final paragraph in section 251-2(a), HRS, be amended to read as follows:

"In addition to the requirements imposed by section 251-4, a lessor shall disclose, to the department, the portion of the remittance attributed to the county in which the motor vehicle was operated under rental or lease. <u>A</u> <u>peer-to-peer car-sharing program, as defined in chapter</u> , shall be subject to the tax imposed by this subsection and be subject to the other requirements of this chapter."

Thank you for the opportunity to provide testimony on this measure.



DAVID Y. IGE

JOSH GREEN LT. GOVERNOR

#### STATE OF HAWAII OFFICE OF THE DIRECTOR DEPARTMENT OF COMMERCE AND CONSUMER AFFAIRS

335 MERCHANT STREET, ROOM 310 P.O. BOX 541 HONOLULU, HAWAII 96809 Phone Number: 586-2850 Fax Number: 586-2856 cca.hawaii.gov CATHERINE P. AWAKUNI COLÓN DIRECTOR

JO ANN M. UCHIDA TAKEUCHI DEPUTY DIRECTOR

### **Testimony of the Department of Commerce and Consumer Affairs**

Before the House Committee on Finance Wednesday, February 23, 2022 2:30 p.m. Room 308 and Via Videoconference

### On the following measure: H.B. 1971, H.D.2, RELATING TO PEER-TO-PEER CAR-SHARING

Chair Luke and Members of the Committee:

My name is Colin M. Hayashida, and I am the Insurance Commissioner of the Department of Commerce and Consumer Affairs' (Department) Insurance Division. The Department offers comments on this bill.

The purpose of this bill is to authorize peer-to-peer car-sharing and establishes regulations, including insurance requirements. The bill also imposes the general excise tax and rental motor vehicle surcharge tax on peer-to-peer car-sharing programs, including car-sharing program requirements, and requires those persons engaging or continuing in a peer-to-peer car-sharing program to register with the Department of Taxation.

The Insurance Division prefers the insurance provisions set forth in H.B. 1619, H.D. 2, with amendments, and recommends the following language be substituted for the current language in Section 1, page 4, line 8 to page 5, line 7 to read as follows: **\*§ -2** Insurance coverage during car-sharing period. (a) A peer-to-peer carsharing program shall ensure that during each car-sharing period, the shared car shall be insured under a motor vehicle insurance policy issued by an admitted carrier that provides:

- Primary insurance coverage for each shared car available and used through a peer-to-peer car-sharing program in amounts no less than \$1,000,000 for death, bodily injury, and property damage per accident, and costs of defense outside such limits;
- (2) Primary insurance coverage for each shared car available and used through a peer-to-peer car-sharing program for personal injury protection coverage that meets the minimum coverage amount where required by section 431:10C-103.5;
- (3) Insurers providing the motor vehicle insurance policies pursuant to this section shall offer the following optional coverages, that any shared car driver may elect to reject or purchase that provides primary coverage for each shared car available and used through a peer-topeer car-sharing program:
  - (A) Uninsured and underinsured motorist coverages as provided in section 431:10C-301, which shall be equal to the primary liability limits specified in this section; provided that uninsured and underinsured motorist coverage offers shall provide for written rejection of the coverages as provided in section 431:10C-301;
  - (B) Uninsured and underinsured motorist coverage stacking options as provided in section 431:10C-301; provided that the offer of the stacking options shall provide for written rejection as provided in section 431:10C-301; and
  - (C) An offer of required optional additional insurance coverages as provided in section 431:10C-302.

(b) If insurance maintained by a shared car owner or shared car driver in accordance with subsection (a) has lapsed, contains an exclusion for peer-to-peer car-sharing, or does not provide the required coverage, insurance maintained by a peer-to-peer car-sharing program shall provide the coverage required by subsection (a) beginning with the first dollar of a claim and shall have the duty to defend such claim.

(c) Coverage under a motor vehicle insurance policy maintained by the peer-topeer car-sharing program shall not be dependent on another motor vehicle insurer first denying a claim."

Thank you for the opportunity to testify on this bill.



DAVID Y. IGE

JOSH GREEN LT. GOVERNOR

#### STATE OF HAWAII OFFICE OF THE DIRECTOR DEPARTMENT OF COMMERCE AND CONSUMER AFFAIRS

335 MERCHANT STREET, ROOM 310 P.O. BOX 541 HONOLULU, HAWAII 96809 Phone Number: 586-2850 Fax Number: 586-2856 cca.hawaii.gov CATHERINE P. AWAKUNI COLÓN DIRECTOR

JO ANN M. UCHIDA TAKEUCHI DEPUTY DIRECTOR

### **Testimony of the Department of Commerce and Consumer Affairs**

Before the House Committee on Finance Wednesday, February 23, 2022 2:30 p.m. Via Videoconference

### On the following measure: H.B. 1971, H.D. 2, RELATING TO PEER-TO-PEER CAR SHARING

Chair Luke and Members of the Committee:

My name is Michael Moriyama, and I am an Enforcement Attorney at the Department of Commerce and Consumer Affairs' (Department) Office of Consumer Protection. The Department opposes this bill.

The purposes of this bill are to: (1) Authorize peer-to-peer car-sharing and establishes regulations, including insurance requirements; (2) impose the general excise tax and rental motor vehicle surcharge tax on peer-to-peer car-sharing programs, including peer-to-peer car-sharing program requirements; and (3) require those persons engaging or continuing in a peer-to-peer car-sharing program to register with the Department of Taxation.

In particular, the Department has two main concerns with this bill, the insurance provisions and the recall provision.

### Insurance Coverage

The disastrous scenario with any vehicle, including a peer-to-peer shared car, is when innocent by-standers become severely injured, due to driver error or mechanical Testimony of DCCA H.B. 1971, H.D. 2 Page 2 of 2

breakdown. Without adequately and appropriately set insurance requirements, those severely injured would be left to fend for themselves for their financial losses.

Since H.B. 1971, H.D.2 would not come close to providing sufficient coverage in the above stated occurrence, the Department believes that more robust coverage must be required, such as, the one-million-dollar minimum limits advocated by Hawaii's Insurance Commissioner.

#### Motor Vehicle Recalls

A vehicle under recall should not be made available to a consumer through a platform hosted by a peer-to-peer company. Unfortunately, H.B. 1971, H.D. 2 does not adequately guard against this risk. The average completion rate for newer passenger vehicle recalls is only 75%, and this percentage drops to 44% for vehicles 5 to 10 years old. H.B. 333 H.D. 3 S.D. 2's recall provision, as derived from the National Highway Traffic Safety Administration, will help protect consumers and innocent bystanders of a peer-to-peer car-sharing program by removing potentially unsafe vehicles from the road, such as those with defective Takata airbags.

Federal law already requires conventional car rental companies to remove vehicles subject to recall from their rental fleets. Therefore, it only makes sense to have this same restriction apply to the peer-to-peer car-sharing industry.

Thank you for the opportunity to testify on this bill.



Testimony of Tami Bui – Senior Government Affairs Manager Turo Inc., San Francisco, CA Comments to HB 1971 HD 2 February 23, 2022

Chair Luke, Vice Chair Yamashita and Members of the House Committee on Finance, I respectfully submit comments to **HB 1971 HD 2** on behalf of Turo.

Thank you for your leadership and continued efforts to establish a fair regulatory framework for peer-to-peer car sharing. We look forward to working collaboratively toward a result that is fair and provides an option to residents who are in need of a car as well as those who share their car as a way to help them become financially stable.

### Areas of agreement and neutrality with Hawaii Insurers Council

Since the last hearings for HB 1971 in the House Transportation and Consumer Protection committees, Turo appreciated the opportunity to meet with the Hawaii Insurers Council (HIC) and are in agreement with a majority of the issues which relate to the insurance parts of this bill. The attached redlines reflect areas of agreement and neutrality.

#### **Insurance Coverage comparison to TNCs**

As noted in the House Consumer Protection Committee hearing 2/17/22, peer-to-peer car sharing is its own distinct business model, but the risk posed by someone driving a vehicle that is used for peer-to-peer car sharing is *no different than the risk of driving a rental vehicle or an individual's own vehicle*. Thus, the level of required insurance coverage should not be 10x for peer-to-peer car sharing of what it is for individual policies or rental car policies. Chair Johanson noted the crux of the discussion is which of these profiles is most analogous to peer-to-peer car sharing.

While there have been comparisons made to higher coverage requirements in place for Transportation Network Companies (TNCs), the business model for peer-to-peer is completely different. Unlike TNCs, peer-to-peer car sharing *does not* include a transaction in which a paying passenger is driven by a for-hire driver. Peer-to-peer car sharing involves a shared car owner sharing their vehicle with a shared car driver. As such, there is no increased risk in a sharing transaction as compared to a Hawaii driver driving their own car on a Hawaii roadway or a consumer driving a rental car.

There is no need for increased limits as the risk profile of peer-to-peer car sharing is not comparable to TNCs. These higher limits should only apply when a for-hire driver is transporting a paying passenger, which is never the case with peer-to-peer car sharing. This is reflected in the significantly lower coverage requirements for periods when a TNC vehicle is not transporting a passenger. There is no factual or policy basis for the assumption that peer-to-peer car-sharing involves a greater risk, let alone 10x greater risk, than any other permissive use, including rental car. We maintain that peer-to-peer car sharing should not be held to a different standard and that if minimums are increased in this bill they should apply to rental car companies as well.

### **Definition of Car Sharing Termination**

As noted in our testimony on HB 1619 HD 1, we believe that amending the definition of "car sharing termination time" to change "earliest" to "latest" will unintentionally create an unworkable and internally inconsistent framework that extends obligations far beyond the intent of the legislation and reasonable concerns of regulators. By changing termination to the latest of the subclauses, the amendment effectively turns the subsequent clauses into a checklist, each of which must be met in order for the car sharing period to terminate. Some of these would clearly conflict such as the subsection (d) regarding a vehicle returned early. In that case, the sharing period would not terminate until all of the other conditions are met, including the expiration of the original car sharing agreement. In other instances, the "latest" amendment might unintentionally force a platform and/or host to retain coverage obligations even in situations involving a vehicle stolen by a guest.

We continue to have concerns and suggest reverting back to the original "earliest" requirement but look forward to working on language to address this issue.

### **Mandatory Recalls**

Turo is reviewing the amendments to section 11, Motor Vehicle Safety Recalls. We are concerned that the new requirement regarding a verification at the car-sharing start time may not be technologically feasible at this time. Under the current federal recall process, the vehicle owner has the most up-to-date knowledge of the recall status of their vehicle because they are the party that receives the recall notice. Furthermore, a recall database may not be accurately updated to reflect repairs completed by the owner. Thus the owner may be prevented from

sharing an otherwise safe vehicle simply because the database has not been updated. With that in mind, we share the goal of ensuring that no unsafe vehicles are shared through our platform and we look forward to discussing this issue and how we can address these important concerns.

### **Response to Insurance Commissioner Amendments**

Additional amendments proposed by the Insurance Commissioner in hearings on related bills unfairly and unnecessarily limit the ability of a peer-to-peer program to acquire the essential insurance coverage required by this bill. The proposed amendments would require that the policy in place during the car sharing period may only be issued by an admitted carrier. This attempts to impose a discriminatory requirement solely on the peer-to-peer car sharing industry that is far more onerous than current Hawaii law. We believe the language that was previously agreed to and included in HB 1971, as introduced, on P. 7, Section 2, lines 13-15 regarding insurance coverage during car-sharing period ensures that any insurance would be subject to existing Hawaii law and is more appropriate and consistent with Hawaii law and we would support its re-insertion into HB 1971 HD 2.

Turo is deeply concerned that amendments imposing requirements related to coverage stacking and mandatory offerings may be incompatible with our current business model and do not provide meaningful protections for shared car owners and drivers. Furthermore, Turo opposes efforts to place unfair and restrictive obligations on peer-to-peer car-sharing that are not currently imposed on analogous industries such as rental car. Additional comments on these issues are provided in our redline.

Turo is committed to ongoing efforts to actively contribute to Hawai'i's community and provide an option to residents who are in need of a car as well as those who share their car as a way to help them become financially stable.

We thank you for the opportunity to provide comments.

## H.B. NO. <sup>1971</sup> H.D. 2

# A BILL FOR AN ACT

RELATING TO PEER-TO-PEER CAR-SHARING.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The Hawaii Revised Statutes is amended by 2 adding a new chapter to title 15 to be appropriately designated 3 and to read as follows: 4 "CHAPTER 5 PEER-TO-PEER CAR-SHARING 6 **§** -1 **Definitions**. As used in this chapter: 7 "Car-sharing delivery period" means the period of time 8 during which a shared car is being delivered to the location of 9 the car-sharing start time, if applicable, as documented by the 10 governing car-sharing program agreement. 11 "Car-sharing period" means the period of time that 12 commences with the car-sharing delivery period or, if there is 13 no delivery period, that commences with the car-sharing start 14 time and, in either case, ends at the car-sharing termination 15 time. 16 "Car-sharing program agreement" means the terms and 17 conditions applicable to a shared car owner and shared car

# 2022-1539 HB1971 HD2 HMS0

H.B. NO. <sup>1971</sup> H.D. <sup>2</sup>

2

driver that govern the use of a shared car through a
 peer-to-peer car-sharing program. "Car-sharing program
 agreement" does not include a rental agreement as defined in
 section 437D-3.

5 "Car-sharing start time" means the time when the shared car
6 becomes subject to the control of the shared car driver at or
7 after the time the reservation of a shared car is scheduled to
8 begin as documented in the records of a peer-to-peer car-sharing
9 program.

10 "Car-sharing termination time" means the latest of the 11 following events:

12 (1) The expiration of the agreed upon period of time 13 established for the use of a shared car according to 14 the terms of the car-sharing program agreement, if the 15 shared car is delivered to the location agreed upon in 16 the car-sharing program agreement;

17 (2) When the shared car is returned to a location as
18 alternatively agreed upon by the shared car owner and
19 shared car driver as communicated through a

20 peer-to-peer car-sharing program; or

2022-1539 HB1971 HD2 HMSO

Page 2

#### Number: 1 Author: jamesbangasser Subject: Highlight Date: 2/21/22, 7:06:15 PM

As noted in our testimony on HB 1619 HD 1 and HB 1971 HD 1, we believe that amending the definition of "car sharing termination time" to change "earliest" to "latest" will unintentionally create an unworkable and internally inconsistent framework that extends obligations far beyond the intent of the legislation and reasonable concerns of regulators. By changing termination to the latest of the subclauses, the amendment effectively turns the subsequent clauses into a checklist, each of which must be met in order for the car sharing period to terminate. Some of these would clearly conflict such as the subsection (c) regarding when the owner has taken back possession. In that case, the sharing period would not terminate until all of the other conditions are met, including the expiration of the original car sharing agreement. In other instances, the "latest" amendment might unintentionally force a platform and/or host to retain coverage obligations even in situations involving a vehicle stolen by a guest.

We suggest reverting back to the original "earliest" requirement in order to ensure a workable framework. During the hearings, members raised concerns about a driver returning a vehicle late due to traffic or other unforeseen circumstances. However, subsection (1) of the definition requires that BOTH the sharing period as defined in the agreement AND the return of the vehicle to the agreed upon location be effected before the termination time is effective. We believe that the dual requirements of the existing subsection (1) satisfies the concerns.

While we continue to have concerns over the current language, we look forward to working with members to address this important issue.

# H.B. NO. <sup>1971</sup><sub>H.D. 2</sub>

(3) When the shared car owner or the shared car owner's
 authorized designee takes possession and control of
 the shared car.

"Peer-to-peer car-sharing" means the authorized use of a
vehicle by an individual other than the vehicle's owner through
a peer-to-peer car-sharing program. "Peer-to-peer car-sharing"
does not include the business of providing rental motor vehicles
to the public as that phrase is used in section 251-3 or the
business of a lessor as defined in section 437D-3.

10 "Peer-to-peer car-sharing program" means a business
11 platform that connects vehicle owners with drivers to enable the
12 sharing of vehicles for financial consideration. "Peer-to-peer
13 car-sharing program" does not mean a lessor as defined in
14 section 437D-3. "Peer-to-peer car-sharing program" does not
15 include a car-sharing organization as defined in section 251-1.

16 "Shared car" means a vehicle that is available for sharing 17 through a peer-to-peer car-sharing program. "Shared car" does 18 not include a rental motor vehicle or vehicle as those terms are 19 defined in section 437D-3.

20 "Shared car driver" means an individual who has been21 authorized to drive the shared car by the shared car owner under

# 2022-1539 HB1971 HD2 HMS0

### H.B. NO. <sup>1971</sup> H.D. 2

4

a car-sharing program agreement. "Shared car driver" does not
 include a lessee as defined in section 437D-3.

3 "Shared car owner" means the registered owner, or a person 4 or entity designated by the registered owner, of a vehicle made 5 available for sharing to shared car drivers through a 6 peer-to-peer car-sharing program. "Shared car owner" does not 7 include a lessor as defined in section 437D-3.

1 8 -2 Insurance coverage during car-sharing period. 9 (a) A peer-to-peer car-sharing program shall ensure that 10 during each car-sharing period, the shared car shall be 11 insured under a motor vehicle insurance policy that provides 12 primary insurance coverage for each shared car available and 13 used through a peer-to-peer car-sharing program in amounts no less than the minimum amounts required under section 14 431:10C-301 and does not exclude use of a shared car by a 15 shared car driver. 16

(b) If insurance maintained by a shared car owner or
shared car driver in accordance with subsection (a) has
lapsed, contains an exclusion for peer-to-peer car-sharing,
or does not provide the required coverage, insurance
maintained by a peer-to-peer car-sharing program shall

2022-1539 HB1971 HD2 HMSO

## Page: 4

Number: 1 Author: jamesbangasser Subject: Highlight Date: 2/21/22, 3:31:46 PM

Turo OPPOSES the amendments proposed by the Insurance commissioner that would:

1. Require that a policy be issued by an "admitted carrier"

This attempts to impose a discriminatory requirement solely on the peer-to-peer car sharing industry that is far more onerous than current Hawaii law. Under current law, the requirement is to solicit coverage from authorized insurers as a first resort. After several attempts to secure a quote from an authorized insurer, current Hawaii law allows entities, including current peer-to-peer car sharing companies, to secure coverage from the excess lines market. This amendment <u>requires</u> that the only possible provider of the mandated coverage is an authorized insurer. However, there is no provision to provide recourse for the circumstance when none of the authorized insurers offer a product that fits the requirement of the statute.

Given the platform must have the mandated coverage, if it may only come from an authorized insurer, which we are already obligated under the current law to attempt to secure coverage from first, the unavailability of the policy in Hawaii's authorized market would equate to a prohibition on peer-to-peer car sharing should the market not bear a quote for the mandated coverage. We believe the language that was previously agreed to and included in HB 1971, as introduced, on P. 7, Section 2, lines 13-15 regarding insurance coverage during car-sharing period ensures that any insurance would be subject to existing Hawaii law and is more appropriate and consistent with Hawaii law and we would support its re-inclusion into HB 1971 HD 2:

(b) In addition to the insurance coverage required by this section, insurers offering insurance through a peer-to-peer car-sharing program shall be subject to chapter 431.

#### 2. Increase coverage requirements \$1million

As noted in the House Consumer Protection Committee hearings, peer-to-peer car- sharing is its own distinct business model, but the insurance calculation of risk on the road by someone driving a vehicle that is used for peer-to-peer car sharing is no different than the risk of driving a rental vehicle or an individual's own vehicle. While there have been comparisons made to higher coverage requirements in place for Transportation Network Companies (TNCs), our business model is completely different. Unlike TNCs, peer-to-peer car sharing does not include a transaction in which a paying passenger is driven by a for-hire driver. Peer-to-peer car sharing involves a shared car owner sharing their vehicle with a shared car driver. As such, there is no increased risk in a sharing transaction as compared to a Hawaii driver driving their own car on a Hawaii roadway or a consumer driving a rental car.

There is no need for increased limits as the risk profile of peer-to-peer car sharing is not comparable to TNCs. These higher limits should only apply when a for-hire driver is transporting a paying passenger, which is never the case with peer-to-peer car sharing. This is reflected in the significantly lower coverage requirements for periods when a TNC vehicle is not transporting a passenger. There is no factual or policy basis for the assumption that peer-to-peer car-sharing involves a greater risk, let alone 10x greater risk, than any other permissive use, including rental car. We maintain that peer-to-peer car sharing should not be held to a different standard and that if minimums are increased in this bill they should apply to rental car companies as well.

3. Require the platform to provide additional coverage categories beyond what is required of rental car and TNCs.

Turo is deeply concerned that amendments imposing requirements related to coverage stacking and mandatory offerings may be incompatible with our current business model and do not provide meaningful protections for shared car owners and drivers. Furthermore, Turo opposes efforts to place unfair and restrictive obligations on peer-to-peer car-sharing that are not currently imposed on analogous industries such as rental car.

H.B. NO. <sup>1971</sup><sub>H.D. 2</sub>

5

provide the coverage required by subsection (a) beginning
 with the first dollar of a claim and shall have the duty to
 defend such claim.

4 (c) Coverage under a motor vehicle insurance policy
5 maintained by the peer-to-peer car-sharing program shall not
6 be dependent on another motor vehicle insurer first denying a
7 claim.

8 ş -3 Notification of implications of lien. When a car 9 owner registers as a shared car owner on a peer-to-peer 10 car-sharing program and prior to when the shared car owner makes a shared car available for peer-to-peer car-sharing on the peer-11 12 to-peer car-sharing program, the peer-to-peer car-sharing 13 program shall notify the shared car owner that, if the shared 14 car has a lien against it, the use of the shared car through a 15 peer-to-peer car-sharing program, including use without physical 16 damage coverage, may violate the terms of the contract with the 17 lienholder.

18 \$ -4 Exclusions in motor vehicle insurance policies.
19 (a) Notwithstanding section -2, an authorized insurer
20 that writes motor vehicle insurance in the State may exclude
21 any and all coverage and the duty to defend or indemnify any

# 2022-1539 HB1971 HD2 HMS0

Page 5

# H.B. NO. <sup>1971</sup> H.D. <sup>2</sup>

1	claim aff	orded under a shared car owner's motor vehicle
2	insurance	policy during the car-sharing period, including:
3	(1)	Liability coverage for bodily injury and property
4		damage;
5	(2)	Personal injury protection coverage as set forth in
6		section 431:10C-304;
7	(3)	Uninsured and underinsured motorist coverage;
8	(4)	Medical payments coverage;
9	(5)	Comprehensive physical damage coverage; and
10	(6)	Collision physical damage coverage.
11	(b)	Except as required under section $-2$ , nothing in
12	this chapter shall invalidate or limit an exclusion contained	
13	in a motor vehicle insurance policy, including any insurance	
14	policy in	use or approved for use that excludes coverage for
15	motor veh	icles made available for rent, sharing, or hire.
16	S	-5 Recordkeeping; use of vehicle in car-sharing. A
17	peer-to-p	eer car-sharing program shall collect and verify
18	records p	ertaining to the use of a shared car for each car-
19	sharing p	program agreement, including:

2022-1539 HB1971 HD2 HMSO

# H.B. NO. <sup>1971</sup> H.D. <sup>2</sup>

1	(1)	Dates and times of the car-sharing start time and
2		car-sharing termination time in the car-sharing
3		program agreement;
4	(2)	Dates and times of the car-sharing start time and
5		car-sharing termination time;
6	(3)	Itemized descriptions and amounts of all fees and
7		costs charged to the shared car driver;
8	(4)	Itemized descriptions and amounts of all fees and
9		costs paid by the shared car driver;
10	(5)	Itemized descriptions and amounts of all fees and
11		costs paid to the shared car owner;
12	(6)	The name and contact information of the shared car
13		owner and the shared car driver; and
14	(7)	The insurance policy number, effective date,
15		coverage, and coverage amounts of each insurance
16		policy that identifies the peer-to-peer car-sharing
17		program, shared car owner, or shared car driver as
18		the insured.
19	The	peer-to-peer car-sharing program shall retain the
20	records f	for a time period of no less than six years. Upon
21	request,	the peer-to-peer car-sharing program shall provide

2022-1539 HB1971 HD2 HMS0

# H.B. NO. <sup>1971</sup> H.D. 2

8

1 the information required by this section and any information 2 relating to the car-sharing program agreement in its possession and control to the shared car owner, shared car 3 owner's insurer, shared car driver, shared car driver's 4 5 insurer, persons who have sustained injury or property damage involving a shared car, and police and other governmental 6 7 entities to facilitate accident or claim coverage investigation. 8

9 § -6 Exemption; vicarious liability. Consistent with
10 title 49 United States Code section 30106, a peer-to-peer
11 car-sharing program and shared car owner shall be exempt from
12 vicarious liability under any state or local law that imposes
13 liability solely based upon motor vehicle ownership.

S 14 -7 Right of recovery from peer-to-peer car-sharing program or its motor vehicle insurer. (a) A motor vehicle 15 16 insurer that defends or indemnifies a liability claim against 17 a shared car owner or a shared car driver that is excluded under the terms of the shared car owner's or shared car 18 19 driver's policy shall have a right to seek to recover from 20 the peer-to-peer car-sharing program or its motor vehicle insurer if the liability claim is made against the shared car 21

# 2022-1539 HB1971 HD2 HMS0

Page 8

# H.B. NO. <sup>1971</sup> H.D. <sup>2</sup>

owner or the shared car driver for injury or damage that
 occurs during the car-sharing period.

3 (b) A motor vehicle insurer that pays personal injury protection benefits for injury sustained by an occupant of, 4 5 or by a pedestrian when struck by, a shared car when the obligation to pay personal injury protection benefits is 6 7 excluded under the shared car owner's or shared car driver's policy shall have the right to seek to recover from the peer-8 9 to-peer car-sharing program or its motor vehicle insurer if 10 the injury occurs during the car-sharing period.

11 (c) A motor vehicle insurer that pays uninsured motorist 12 benefits or underinsured motorist benefits for injury 13 sustained by an occupant of a shared car when the obligation 14 to pay uninsured motorist benefits or underinsured motorist 15 benefits is excluded under the shared car owner's or shared 16 car driver's policy shall have the right to seek to recover 17 from the peer-to-peer car-sharing program or its motor 18 vehicle insurer if the injury occurs during the car-sharing 19 period.

20 (d) A motor vehicle insurer that pays a shared-car owner
21 for loss or damage to a shared car that is excluded under the



Page 9

# Page: 9

Number: 1 Author: jamesbangasser Subject: Highlight Date: 2/21/22, 1:26:17 PM

<sup>T</sup>Turo supports replacing subsection D with new language proposed by the Hawaii Insurers Council:

"(d) A motor vehicle insurer that pays a shared-car owner for loss or damage to a shared car that is excluded under the comprehensive physical damage coverage or collision physical damage coverage of the shared car owner's or shared car driver's policy shall have the right to seek to recover from the peer-to-peer car-sharing program or its motor vehicle insurer if:

(1) The loss or damage to the shared car occurs during the car-sharing period; and

(2) The shared car owner or the shared car driver purchased comprehensive physical damage coverage or collision physical damage coverage, as applicable, from the peer-to-peer car-sharing program or its motor vehicle insurer."

### H.B. NO. <sup>1971</sup> H.D. 2

1 omprehensive physical damage coverage or collision physical 1 2 damage coverage of the shared car owner's or shared car driver's policy shall have the right to seek to recover from 3 4 the peer-to-peer car-sharing program or its motor vehicle 5 insurer if the loss or damage to the shared car occurs during 6 the car-sharing period. -8 Insurable interest. (a) Notwithstanding any 7 S other law or rule to the contrary, a peer-to-peer car-sharing 8 9 program shall have an insurable interest in a shared car during the car-sharing period. 10 11 (b) In addition to the insurance coverage mandated by 12 section -2, a peer-to-peer car-sharing program may own and maintain as the named insured one or more policies of motor 13 vehicle insurance that provides coverage for: 14 15 (1)Liabilities assumed by the peer-to-peer car-sharing 16 program under a car-sharing program agreement; 17 (2) Any liability of the shared car owner; or 18 (3) Damage or loss to the shared car or any liability of the shared car driver. 19

2022-1539 HB1971 HD2 HMSO

# Page: 10

 Number: 1 Author: jamesbangasser
 Subject: Highlight
 Date: 2/21/22, 1:27:03 PM

 See previous note supporting replacing this with the amendment supported by the Hawaii Insurers Council.

H.B. NO. <sup>1971</sup> H.D. <sup>2</sup>

1	Ş	-9 Required disclosures and notices. For each
2	shared ca	r participating in a car-sharing program agreement,
3	a peer-to	-peer car-sharing program shall:
4	(1)	Provide, prior to the execution of a car-sharing
5		program agreement, the shared car owner and shared
6		car driver with the terms and conditions of the car-
7		sharing program agreement;
8	(2)	Disclose to the shared car driver, prior to the
9		execution of a car-sharing program agreement, all
10		costs or fees that are charged to the shared car
11		driver under the car-sharing program agreement,
12		including all costs or fees for mandatory insurance
13		coverage charged by the peer-to-peer car-sharing
14		program;
15	(3)	Disclose to the shared car owner, prior to the
16		execution of a car-sharing program agreement, all
17		costs or fees that are charged to the shared car
18		owner under the car-sharing program agreement,
19		including fees or costs for mandatory insurance
20		coverage charged by the peer-to-peer car-sharing
21		program;

2022-1539 HB1971 HD2 HMS0

Page 11

Page 12

## H.B. NO. <sup>1971</sup> H.D. 2

1 (4) Provide a twenty-four hour emergency telephone 2 number for a person capable of facilitating roadside assistance for the shared car driver; 3 (5) Disclose any right of the peer-to-peer car-sharing 4 program to seek indemnification from the shared car 5 owner or shared car driver for economic loss 6 7 sustained by the peer-to-peer car-sharing program caused by a breach of the car-sharing program 8 9 agreement; provided that the peer-to-peer carsharing program shall require the shared car owner 10 11 and shared car driver to specifically and separately acknowledge notice of the disclosure prior to 12 13 execution of a car-sharing program agreement; 14 (6) Disclose that a motor vehicle insurance policy 15 issued to the shared car owner for the shared car or 16 to the shared car driver may not provide a defense 17 or indemnification for any claim asserted by the 18 peer-to-peer car-sharing program; provided that the 19 peer-to-peer car-sharing program shall require the 20 shared car owner and shared car driver to 21 specifically and separately acknowledge notice of

2022-1539 HB1971 HD2 HMSO

# H.B. NO. <sup>1971</sup> H.D. 2

1 the disclosure prior to execution of a car-sharing 2 program agreement; 3 (7) Disclose that the peer-to-peer car-sharing program's insurance coverage on the shared car owner and 4 shared car driver is in effect only during each car-5 sharing period and that the shared car may not have 6 7 insurance coverage for use of the shared car by the shared car driver after the car-sharing termination 8 9 time; provided that the peer-to-peer car-sharing program shall require the shared car owner and 10 11 shared car driver to specifically and separately 12 acknowledge notice of the disclosure prior to the 13 execution of a car-sharing program agreement; (8) 14 Disclose any insurance or protection package costs 15 that are charged to the shared car owner or shared car driver; provided that the peer-to-peer car-16 17 sharing program shall require the shared car owner 18 and shared car driver to specifically and separately 19 acknowledge notice of the disclosure prior to the 20 execution of a car-sharing program agreement;

2022-1539 HB1971 HD2 HMS0

H.B. NO. <sup>1971</sup> <sup>H.D. 2</sup>

1 (9) Disclose to the shared car driver any conditions in 2 which the shared car driver is required to maintain a motor vehicle insurance policy as the primary 3 coverage for the shared car; and 4 5 (10) Disclose that a shared car owner shall be permitted to obtain insurance that provides coverage for loss 6 7 of use of a shared car. 8 Ş -10 Driver's license verification and data retention. 9 (a) A peer-to-peer car-sharing program shall not enter into a 10 car-sharing program agreement with a shared car driver unless 11 the shared car driver: 12 (1) Holds a driver's license issued under section 286-102 13 that authorizes the shared car driver to operate 14 vehicles of the class of the shared car; 15 (2) Is a nonresident who: 16 (A) Has a driver's license issued by the state or 17 country of the driver's residence that authorizes 18 the shared car driver in that state or country to 19 drive vehicles of the class of the shared car; 20 and

2022-1539 HB1971 HD2 HMSO

# H.B. NO. <sup>1971</sup> H.D. <sup>2</sup>

1		(B) Is at least the same age as that required of a
2		resident to drive; or
3	(3)	Otherwise is specifically authorized to drive vehicles
4		of the class of the shared car.
5	(b)	A peer-to-peer car-sharing program shall record:
6	(1)	The name and address of the shared car driver; and
7	(2)	The place of issuance and number of the driver's
8		license of the shared car driver and each other
9		person, if any, who will operate the shared car.
10	Ş	-11 Responsibility for equipment. A peer-to-peer
11	car-sharing program shall have sole responsibility for any	
12	equipment, such as a global positioning system or other special	
13	equipment, that is put in or on the shared car to monitor or	
14	facilitate the car-sharing transaction, and shall agree to	
15	indemnify and hold harmless the shared car owner for any damage	
16	to or theft of the equipment during the car-sharing period not	
17	caused by the shared car owner. The peer-to-peer car-sharing	
18	program shall have the right to seek indemnification from the	
19	shared car driver for any loss or damage to the equipment that	
20	occurs during the car-sharing period.	

2022-1539 HB1971 HD2 HMSO

H.B. NO. <sup>1971</sup> H.D. 2

1 S -12 Motor vehicle safety recalls. (a) At the time 2 when a vehicle owner registers as a shared car owner on a 3 peer-to-peer car-sharing program, prior to the time when the 4 shared car owner makes a shared car available for peer-to-peer 5 car-sharing on the peer-to-peer car-sharing program, and at the Uar-sharing start time, the peer-to-peer car-sharing program 6 7 shall: 8 (1) Verify that no safety recalls exist for the make and 9 model of the shared car for which repairs have not 10 been made; and 11 (2) Notify the shared car owner of the requirements under 12 subsection (b). 13 (b) A shared car owner shall: 14 (1)Not make the shared car available for use through a 15 peer-to-peer car-sharing program if the shared car 16 owner has received notice of a safety recall on the 17 shared car, until the safety repair has been made; 18 (2) Remove any shared car listed for use through a 19 peer-to-peer car-sharing program upon receipt of a 20 notice of a safety recall as soon as practicably

2022-1539 HB1971 HD2 HMSO

# Page: 16

Number: 1 Author: jamesbangasser Subject: Highlight Date: 2/21/22, 7:07:17 PM

We are concerned that the new requirement regarding a verification at the car-sharing start time may not be technologically feasible at this time. Under the current federal recall process, the vehicle owner has the most up-to-date knowledge of the recall status of their vehicle because they are the party that receives the recall notice. Furthermore, a recall database may not be accurately updated to reflect repairs completed by the owner. Thus the owner may be prevented from sharing an otherwise safe vehicle simply. With that in mind, we share the goal of ensuring that no unsafe vehicles are shared through our platform and we look forward to discussing this issue and how we can address these important concerns.

Page 17

# H.B. NO. <sup>1971</sup> H.D. <sup>2</sup>

1 possible but no longer than seventy-two hours after 2 receipt of notice of a safety recall; and 3 (3) Notify the peer-to-peer car-sharing program of a 4 safety recall when the shared car is in the possession 5 of a shared car driver so that the peer-to-peer 6 car-sharing program may notify the shared car driver 7 and the shared car may be removed from use until the 8 shared car owner effects the necessary safety recall 9 repair.

10 § -13 General excise tax; rental motor vehicle surcharge 11 tax; collection. The activity of peer-to-peer car-sharing shall 12 be subject to general excise tax under chapter 237 and the 13 rental motor vehicle surcharge tax pursuant to section 251-2(a); 14 provided that the peer-to-peer car-sharing program shall be 15 responsible for collecting and remitting any taxes and 16 surcharges to the department of taxation.

17 § -14 Relation to other laws. Chapter 437D shall not
18 apply to peer-to-peer car-sharing."

19 SECTION 2. Section 251-3, Hawaii Revised Statutes, is20 amended by amending subsection (a) to read as follows:

# 2022-1539 HB1971 HD2 HMS0

Page 18

## H.B. NO. <sup>1971</sup> H.D. <sup>2</sup>

1 "(a) Each person as a condition precedent to engaging or 2 continuing in the business of providing rental motor vehicles to 3 the public, engaging or continuing in the tour vehicle operator 4 business, [or] engaging or continuing in a car-sharing 5 organization business, or engaging or continuing in a 6 peer-to-peer car-sharing program as defined in section -1 7 shall register with the director. A person required to so 8 register shall make a one-time payment of \$20, upon receipt of 9 which the director shall issue a certificate of registration in 10 such form as the director determines, attesting that the 11 registration has been made. The registration shall not be 12 transferable and shall be valid only for the person in whose 13 name it is issued and for the transaction of business at the 14 place designated therein. The registration, or in lieu thereof 15 a notice stating where the registration may be inspected and 16 examined, shall at all times be conspicuously displayed at the place for which it is issued." 17 18 SECTION 3. Statutory material to be repealed is bracketed 19 and stricken. New statutory material is underscored. 20 SECTION 4. This Act shall take effect on July 1, 2050.

21

2022-1539 HB1971 HD2 HMS0

# H.B. NO. <sup>1971</sup> H.D. 2

#### Report Title:

DoTAX; Peer-to-Peer Car-sharing; GET; Rental Motor Vehicle Surcharge Tax; State Highway Fund

#### Description:

Authorizes and regulates peer-to-peer car-sharing, including establishing insurance requirements. Imposes the general excise tax and rental motor vehicle surcharge tax on peer-to-peer carsharing programs. Requires those persons engaging or continuing in a peer-to-peer car-sharing program to register with the department of taxation. Effective 7/1/2050. (HD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.





DATE: February 22, 2022

- TO: Representative Sylvia Luke Chair, Committee on Finance
- FROM: Matthew Tsujimura

#### RE: H.B. 1971, HD2 Relating to Peer-to-Peer Car-Sharing Hearing Date: Wednesday, February 23, 2022 at 2:30 p.m. Conference Room: 308

Dear Chair Luke, Vice Chair Yamashita, and members of the House Committee on Finance:

We submit this testimony on behalf of Enterprise Holdings, which includes Enterprise Rent-A-Car, Alamo Rent-A-Car, National Car Rental, and Enterprise Commute (Van Pool).

Enterprise **supports** H.B. 1971, HD2 which authorizes and regulates peer-to-peer car-sharing in the State. H.B. 1971, HD2 creates a new chapter in the Hawaii Revised Statutes to regulate peer-to-peer vehicle sharing in Hawaii.

The evolution of the rental car industry has created new and innovative ways to rent a car. Enterprise supports the evolution of the industry so long as consumer safety and accountability remain the priority. The emergence of the peer-to-peer carsharing model is a beneficial and innovative model that should be embraced with appropriate rules to allow it to grow in Hawaii. Providing the right structure through legislation will give greater choice to consumers; create more competition within the industry; and allow local car owners to earn extra income – all while creating a fair and equal competitive market for the companies.

H.B. 1971, HD2 is a comprehensive bill that includes language regarding consumer safety, insurance and indemnification, and applicable taxes and fees.

HRS 261-7(a) authorizes DOT-A to contract with any person seeking to use property at State airports. Enterprise suggests including language in the committee report that clarifies that peer-to-peer car-sharing programs must contract with the Department of Transportation – Airports Division (DOT-A) in order to operate at the Airport. The proposed language is attached below.

We strongly support the passage of H.B. 1971, HD2.

Thank you for the opportunity to testify.

### Proposed Committee Report Language:

"Your Committee notes that existing law empowers the department of transportation airports division to establish policies and rules governing use and access to the airports' premises. Peer-to-peer car-sharing programs will be subject to such rules when operating at the airport."

# LEGISLATIVE TAX BILL SERVICE

# **TAX FOUNDATION OF HAWAII**

126 Queen Street, Suite 305

Honolulu, Hawaii 96813 Tel. 536-4587

# SUBJECT: RENTAL MOTOR VEHICLE, GENERAL EXCISE, Peer-to-Peer Car-sharing Surcharge Tax

BILL NUMBER: HB 1971 HD 2

INTRODUCED BY: House Committee on Consumer Protection & Commerce

EXECUTIVE SUMMARY: Authorizes peer-to-peer car-sharing and establishes regulations thereof, including insurance requirements. Imposes the general excise tax and rental motor vehicle surcharge tax on peer-to-peer car-sharing programs, including car-sharing program requirements. Requires those persons engaging or continuing in a peer-to-peer car-sharing program to register with the Department of Taxation. Effective 7/1/2050.

SYNOPSIS: Adds a new chapter to the HRS to regulate peer-to-peer car sharing. Section -12 of the new chapter states that the activity of peer-to-peer car sharing shall be subject to general excise tax under chapter 237 and the rental motor vehicle surcharge tax pursuant to section 251-2(a); provided that the peer-to-peer car sharing program shall be responsible for collecting and remitting any taxes and surcharges to the department of taxation.

Amends section 251-3, HRS, in the rental motor vehicle surcharge tax (RVST), to explicitly subject engaging or continuing in a peer-to-peer car sharing program to the RVST.

#### EFFECTIVE DATE: July 1, 2050

STAFF COMMENTS: Effective February 9, 2021, the Department adopted temporary rules under the authority of section 231-10.7, HRS, interpreting the existing RVST rules to apply to the peer-to-peer car-sharing industry.[1] At a minimum, the proposed measure should be compared against the temporary rules to evaluate secondary consequences of both the rules and this proposed measure.

Digested: 2/20/2022

# TESTIMONY OF EVAN OUE ON BEHALF OF THEHAWAII ASSOCIATION FOR JUSTICE (HAJ) IN SUPPORT WITH COMMENTS TO H.B. 1971 HD2

Date: Wednesday February 23, 2022

Time: 2:30 p.m.

My name is Evan Oue and I am presenting this testimony on behalf of the Hawaii Association for Justice (HAJ) in **SUPPORT WITH COMMENTS** to H.B. 1971 HD2, Relating to Peer-to-Peer Car Sharing. HAJ supports the intent of measure with comments **to increase the required minimum amount of insurance coverage for car sharing on Peer-to-Peer carsharing platforms to \$1,000,000**.

Peer-to Peer Car Sharing is one of the fastest growing industries across the United States resulting in a wave of legislative efforts and lobbying. This trend has an impact on the insurance industry, the rent-a-car industry, state tax collectors, and of course the companies deriving revenue from Peer-to-Peer transactions. Most importantly, the rise of Peer-to-Peer impacts drivers, passengers and pedestrians injured in motor vehicle accidents on Hawaii's roadways. H.B. 1971 HD2 does not take their interest into account as currently drafted, and therefore, HAJ recommends the following amendments.

HAJ's main concern is that H.B. 1971 HD2 does not require a sufficient amount of minimum insurance coverage. Many automobiles licensed in Hawaii lose their state-mandated coverage when they are used in a Peer-to-Peer Car Share as individual motor vehicle policies typically exclude coverage for injuries arising from the use of an auto as a private rental car, taxi or UBER/LYFT.

H.B. 1971 HD2 proposes to bridge this gap in insurance by requiring that a car share platform provide minimum \$20,000 in liability and \$10,000 in property damage coverage under

HRS § 431:10C-301. Therefore, the net effect of H.B. 1971 HD2 will be to reduce the amount and quality of insurance protection currently available to people injured in motor vehicle accidents. Many vehicles are now insured for \$50,000, \$100,000, \$300,000 or more in bodily injury liability coverage, but these policies will now all be replaced with minimum limits of \$20,000. For example, if a doctor, who has a personal automobile insurance policy of \$1,000,000, uses the peer-to-peer car sharing program in Hawaii, his personal automobile policy may have an exclusion of coverage for peer-to-peer car sharing and so this doctor is now only covered by the \$20,000 insurance policy as required under HB 1619. The doctor thought he had sufficient insurance coverage to protect his assets in case of a collision, but because he used peer-to-peer car sharing in Hawaii he no longer has sufficient insurance protection. In order to protect, both the users of the Peer-to-Peer car sharing program, and the innocent victims of negligent drivers, it is important for Hawaii to require the Peer-to-Peer program to provide at least \$1,000,000 of insurance coverage.

HAJ strongly recommends the require minimum liability coverage for Peer –to-Peer use be increased to \$1 million which is consistent with the required insurance coverage for Transportation Network Companies (TNC) under HRS 431:10C-703. Peer-to-Peer is an internet platform that operates in the same way as Uber/Lyft TNC using privately owned vehicles, thus, it should be treated in the same manner. In fact, Turo, the primary Peer-to-Peer internet platform, currently provides \$750,000 in liability insurance coverage with every rental in Hawaii and on the mainland.

There is no rational basis for reducing the amount of insurance coverage as proposed in current draft of H.B. 1971 HD2. Essentially, the proposed \$20,000 limit lowers the current insurance Turo already provides in Hawaii and on the mainland by \$730,000 (from \$750,000 to

\$20,000 per person with a maximum of \$40,000 per accident). Conversely, both Uber and Lyft provide \$1 million of insurance coverage for riders in Hawaii.

The minimum limit for Hawaii residents was set to accommodate the financial ability of all Hawaii citizens. It allows lower limits for lower income residents, such as the elderly on social security, and higher limit options for those with higher incomes. The minimum limit is set low as a practical matter to keep premiums affordable for all residents, not at a level sufficient to cover the cost of reasonably anticipated losses. Internet platform businesses however should be required to provide limits sufficient to cover the risks of injuries and damages of the business, as was done for UBER/LYFT vehicles.

#### Peer-to-Peer Is Not Similar To U-Drive Companies

Peer-to-Peer companies, like Turo, are akin to TNCs such as UBER/ LYFT and are distinct from traditional U-Drive companies such as Avis, Hertz or Enterprise. Peer-to-Peer internet platforms have no vehicles of their own, they pass on all financial and legal expenses of vehicle ownership and operation to private individuals, including vehicle purchase or lease price, maintenance costs, registration and vehicle taxes, garage/parking space, inspections, cleaning between rentals, and arranging for pick-up and drop-off of vehicles. If a private owner fails to properly service or repair a car, that private owner is liable. A private owner is not likely to have the funds or additional insurance to cover this liability. Thus, Turo makes profits without bearing the risks or expenses of vehicle ownership.

In contrast, rental car companies: 1) own and pay for their vehicles: 2) maintain physical facilities at the airport and in town; 3) hire hundreds of workers statewide to check-in renters; 4) drive shuttles; 5) check rental cars as they leave the premises; 6) receive returns and check-out

renters; 7) clean/wash and inspect vehicles after each rental; 8) employ mechanics to service and repair rental cars; and 9) drive cars to/from parking/storage lots among other tasks. U-Drive companies must comply with regulatory requirements for inspection, repair, and maintenance of traditional rental cars. Conversely, there is no actual control or supervision by Turo to ensure that vehicles it rents have been properly serviced or repaired. This is due to the fact Turo does not have employees to perform or verify that vehicles are properly repaired and maintained.

Internet platform car maintenance and repair, as a practical matter rests purely at the whim and cash-flow of many thousands of individuals. It is obvious that individuals with limited funds may delay getting brakes replaced, changing bald tires or performing other expensive repairs required for the safety of those driving the vehicle, as well as those by-standers who may be injured in accidents with unsafe vehicles.

In addition, U-Drive cars are covered by insurance provided by both the rental company and the driver's own personal auto insurance policy. This is why many insurance agents advise that drivers renting from traditional U-Drive companies decline the optional (and expensive) liability insurance because the driver's own insurance provide coverage. Conversely, most individual automobile policies have an exception of coverage for Peer-to-Peer car sharing, leaving the driver with only the insurance provided by the Peer-to-Peer company. If the Peerto-Peer insurance minimum was only \$20,000, many drivers would be grossly underinsured. It is also notable that, H.B. 1971 HD2 exempts Peer-to-Peer companies from regulation under Chapter 437D which regulates traditional U-Drive rental companies.

Good public policy requires consistent treatment of internet platforms like Turo, Uber and Lyft. They are all afforded the benefits of operating as an internet platform, taking profits off the top while passing-on expenses and risks of owning and operating vehicles to private owners, and should be governed by the same required insurance protections.

Accordingly, it is essential that Peer-to-Peer companies carry the same additional insurance coverage at a minimum of \$1 million akin the level provided by TNC internet platforms like Uber/Lyft. Without this necessary coverage the major risk of doing business would be placed on the public and not on the Peer-to-Peer company benefiting from the profit. Requiring the \$1 million coverage for Turo (which is only \$250,000 more than what they already provide for in other states), to be the same as for Uber & Lyft, will ensure that other Peer-to-Peer companies who come to Hawaii will also provide consistent and uniform coverage.

HAJ recommends that Section -2 (a) should be amended to read:

"(a) A peer-to-peer car-sharing program shall assume liability, except as provided in subsection (b), of a shared car owner for bodily injury or property damage to third parties or uninsured and underinsured motorist or personal injury protection losses during the car-sharing period in an amount stated in the car-sharing program agreement. The following motor vehicle insurance requirements shall apply during each car-sharing period:

(1) Primary motor vehicle liability insurance that provides at least \$1,000,000 for death, bodily injury, and property damage per accident, costs of defense outside such limits;

(2) Personal injury protection coverage that meets the minimum coverage amount where required by section 431:10C-103.5; and

(3) The coverage requirements of this subsection may be satisfied by any of the following:

(A) A motor vehicle insurance policy maintained by the Shared car driver; Page 5 of 7 (B) A motor vehicle insurance policy maintained by the Peer-to- peer car-sharing program; or

(C) Any combination of subparagraphs (A) and (B).

### Additional Reporting Requirements

In addition, we recommend the following amendment to address reporting requirement provisions. Proper recordkeeping is vital to holding Peer-to-Peer car sharing companies accountable while conducting business in Hawaii. As currently drafted H.B. 1971 HD2 omits several key recordkeeping requirements that will be crucial when determining assumption of liability and insurance coverage as proposed in this measure. We believe that a more robust and enumerated set of recordkeeping requirements is recommended. In turn, HAJ recommends that section -5 be amended to read as follows:

<u>§ -5 Recordkeeping; use of vehicle in car-sharing. A peer—to—peer car—sharing</u> program shall collect and verify records pertaining to the use of a shared car for each car— sharing program agreement, including:

(1) Dates and times of the car-sharing start time and the car-sharing termination time in the car-sharing program agreement;

(2) Dates and times of the car-sharing start time and car-sharing termination time;

(3) Itemized descriptions and amounts of all fees and costs charged to the shared car driver;

(4) Itemized descriptions and amounts of all fees and costs paid by the shared car driver;

- (5) Itemized descriptions and amounts of all fees and costs paid to the shared car owner;
- (6) The name and contact information of the shared car owner and the shared car driver; and

(7) The insurance policy number, effective date, coverage, and coverage amounts of each insurance policy that identifies the peer—to—peer car—sharing program, shared car owner, or shared car driver as the insured.

<u>The peer—to—peer car—sharing program shall retain the records for a time period of no</u> <u>less than six years. Upon request, the peer—to—peer car—sharing program shall provide the</u> <u>information required by this section, and any information relating to the peer—to-peer car—</u> <u>sharing agreement in its possession and control, to the shared car owner, the shared car owner's</u> <u>insurer, the shared car driver, the shared car driver's insurer, persons who have sustained injury or</u> <u>property damage involving a shared car, and police and other governmental entities to facilitate</u> accident or claim coverage investigation.

Thank you for allowing us to testify regarding this measure. Please feel free to contact us should you have any questions or desire additional information.



Pauahi Tower, Suite 2010 1003 Bishop Street Honolulu, Hawaii 96813 Telephone (808) 525-5877

Alison H. Ueoka President

# **TESTIMONY OF ALISON UEOKA**

COMMITTEE ON FINANCE Representative Sylvia Luke, Chair Representative Kyle T. Yamashita, Vice Chair

> Wednesday, February 23, 2022 2:30 p.m.

# <u>HB 1971, HD2</u>

Chair Luke, Vice Chair Yamashita, and members of the Committee on Finance, my name is Alison Ueoka, President of the Hawaii Insurers Council. The Hawaii Insurers Council is a non-profit trade association of property and casualty insurance companies licensed to do business in Hawaii. Member companies underwrite approximately forty percent of all property and casualty insurance premiums in the state.

Hawaii Insurers Council strongly **supports** the insurance provisions and sections relevant to providing insurance for those who participate in Peer-to-peer car-sharing.

We believe it is time for insurance laws to be put in place since the level of activity in this new space has grown exponentially in recent years and consumers may be unaware that motor vehicle insurance coverage may not be in place for this activity from their personal insurer.

We support the new sections relevant to insurance and insurance coverage shown below and remain neutral on other sections of the bill:

- -1 Definitions;
- -2 Insurance coverage during car-sharing period;
- -4 Exclusions in motor vehicle insurance policies;
- -5 Recordkeeping; use of vehicles in car-sharing;

-7 Right of recovery from peer-to-peer car-sharing program or its motor vehicle insurer; and

-8 Insurable interest.

Thank you for the opportunity to testify.



- Government Employees Insurance Company
- GEICO General Insurance Company
- GEICO Indemnity Company
- GEICO Casualty Company

TIMOTHY M. DAYTON, CPCU, GENERAL MANAGER ALASKA & HAWAII 711 Kapiolani Blvd., Suite 300 Honolulu, HI 96813-5238 Hemail: <u>tdayton@geico.com</u> Direct: (808) 593-1875 FAX (808) 593-1876 Cell: (808) 341-9252

**COMMITTEE ON FINANCE** 

Rep. Sylvia Luke, Chair Rep. Kyle T. Yamashita, Vice Chair

Wednesday February 23, 2022 HB1971 HD2 - RELATING TO Peer to Peer Car Sharing

Chair Luke, Vice Chair Yamashita and Members of the House Committee on Finance:

My name is Timothy M. Dayton, General Manager of GEICO. GEICO insures motor vehicles for 182,000 households throughout the islands. <u>GEICO supports this proposal</u> which regulates Peer to Peer car sharing to include insurance requirements for the operation of shared vehicles. However, we have the following specific insurance related considerations:

- There is no requirement for first party Comprehensive or Collision coverage. Such coverage should be offered but at a minimum, there should be <u>a notice requirement for</u> <u>owners and renters</u> that their personal insurance policies may exclude all coverage.
- 2. If a personal insurer pays for damage to a shared vehicle that is excluded under the policy, the insurer should have the right to recover from the peer sharing platform.

Peer to Peer car sharing has expanded significantly in the last few years and regulation of the program is needed. GEICO urges passage of HB1971 and requests consideration of amendments to strengthen the insurance portion.

Thank you for the opportunity to submit this testimony.

Sincerely,

Similing M Bay F