DAVID Y. IGE GOVERNOR

JOSH GREEN M.D. LT. GOVERNOR



STATE OF HAWAII DEPARTMENT OF TAXATION

P.O. BOX 259 HONOLULU, HAWAII 96809 PHONE NO: (808) 587-1540 FAX NO: (808) 587-1560

To: The Honorable Richard H.K. Onishi, Chair:

The Honorable Jackson D. Sayama, Vice Chair;

and Members of the House Committee on Labor & Tourism

From: Isaac W. Choy, Director

Department of Taxation

Date: Tuesday, February 1, 2022

Time: 9:30 A.M.

Place: Via Video Conference, State Capitol

Re: H.B. 1839, Relating to Transient Accommodations Tax

The Department of Taxation (Department) offers the following <u>comments</u> regarding H.B. 1839 for your consideration.

H.B. 1839 imposes transient accommodations tax (TAT) on "camper vans" and defines the term. The bill also allows a rental motor vehicle lessor to pass on the amount of the TAT applicable to camper vans. The bill is effective upon approval.

First, the Department notes that camper van rentals are subject to the rental vehicle surcharge tax (RVST). The imposition of the TAT will be in addition to the RVST. The RVST is a per day surcharge tax, currently imposed at \$5.50 per day. Therefore, depending on the county it is located in, a camper van will face impositions of: 10.5% TAT; 3% county TAT; and \$5.50 per day RVST.

Second, the Department notes that the definition of gross rental or gross rental proceeds explicitly excludes from TAT any amounts of TAT and general excise tax passed on to the customer. The Department recommends amending the definition of "gross rental" or "gross rental proceeds" to exclude any amounts collected as RVST passed on to the customer from TAT.

Finally, the Department requests the bill be amended to be effective on January 1, 2023. This will provide the Department time to make the necessary forms, instructions, and computer system changes.

Thank you for the opportunity to provide comments.

Council Chair Alice L. Lee

Vice-Chair Keani N.W. Rawlins-Fernandez

Presiding Officer Pro Tempore Tasha Kama

Councilmembers
Gabe Johnson
Kelly Takaya King
Michael J. Molina
Tamara Paltin
Shane M. Sinenci
Yuki Lei K. Sugimura



Director of Council Services Traci N. T. Fujita, Esq.

Deputy Director of Council Services David M. Raatz, Jr., Esq.

COUNTY COUNCIL

COUNTY OF MAUI 200 S. HIGH STREET WAILUKU, MAUI, HAWAII 96793 www.MauiCounty.us

January 31, 2022

TO: Honorable Richard H.K. Onishi, Chair

House Committee on Labor and Tourism

FROM: Alice L. Lee

Council Chair

DATE: January 31, 2022

SUBJECT: SUPPORT OF HB 1839, RELATING TO TRANSIENT ACCOMODATION TAX

Thank you for the opportunity to testify in **SUPPORT** of this important measure. The purpose of this measure is to classify camper vans a type of transient accommodation, the rental of which is subject to the transient accommodations tax.

The Maui County Council has not had the opportunity to take a formal position on this measure. Therefore, I am providing this testimony in my capacity as an individual member of the Maui County Council.

I SUPPORT this measure for the following reasons:

- 1. Businesses and private individuals are increasingly renting camper vans to visitors that essentially function as transient accommodations in lieu of hotel rooms or transient vacation rentals; therefore, camper van rental operations should register and tax renters in the same way as other types of transient accommodations.
- 2. The proliferation of thousands of illegal transient accommodation rentals has decreased the State's housing supply and resulted in over \$100 million in general excise tax and transient accommodation tax going uncollected.
- 3. Providing the counties with additional funding from TAT revenue for the purpose of enforcing transient accommodation regulations should also be considered to further efforts to eliminate illegal short-term rentals.
- 4. The additional funding from TAT revenue will further aid the counties with their enforcement efforts.

For the foregoing reasons, I **SUPPORT** this measure.



Testimony of
Mufi Hannemann
President & CEO
Hawai'i Lodging & Tourism Association

Committee on Labor & Tourism House Bill 1839: Relating to Transient Accommodations Tax February 1, 2022

Chair Onishi, and members of the Committee, mahalo for the opportunity to submit testimony on behalf of the Hawai'i Lodging & Tourism Association, the state's largest private sector visitor industry organization.

The Hawai'i Lodging & Tourism Association—nearly 700 members strong, representing more than 50,000 hotel rooms and nearly 40,000 lodging workers—opposes House Bill 1839 which would classify camper vans as transient accommodation units. At the core of the issue, classifying sleeper vans, campers, and RVs as transient accommodation units would effectively legitimize them and will lead to a number of issues that will negatively affect Hawai'i's tourism industry, the local community, and the relationship between the two.

The issues of overcrowding, traffic, and the strain on our limited natural resources are common themes in the ongoing discussions surrounding tourism and its impacts. Providing an opportunity for campers to serve as a type of transient accommodation will increase the inventory of these units around the state, eat into local supply of campsite permits, add a new layer to the proliferation of vacation rentals into our neighborhoods and communities, and will further exacerbate existing tensions between tourism and the local populace. It will also take a considerable amount of government resources to properly regulate these units and enforce the provisions set forth in this measure.

We are aware that this issue was discussed at length during Maui Nui's Destination Management Action Plan process, and the steering committee agreed that the ongoing shift away from traditional lodging units to new models including timeshares, short-term rentals and the like contributed to tourism-adjacent issues in Maui County. In its situational analysis summary, Maui Nui's DMAP lists "changing lodging demand" as a critical threat that has affected one of their most critical problems: a high visitor to resident ratio.

We also know that similar concerns are shared in other communities on O'ahu, such as the North Shore, the leeward coast, and 'Ewa Beach.

HLTA feels that this measure would ultimately have an adverse effect on the goals set forth for better tourism management around the state. For this reason, we oppose HB1839.

Mahalo for the opportunity to provide this testimony.



Hawai'i Convention Center 1801 Kalākaua Avenue, Honolulu, Hawai'i 96815 **kelepona** tel 808 973 2255

kelepa'i fax 808 973 2253 kahua pa'a web hawaiitourismauthority.org David Y. Ige Governor

John De Fries

President and Chief Executive Officer

Statement of **JOHN DE FRIES**

Hawai'i Tourism Authority
before the
COMMITTEE ON LABOR & TOURISM

February 1, 2022 9:30 a.m. State Capitol via videoconference

In consideration of
HOUSE BILL NO. 1839
RELATING TO TRANSIENT ACCOMMODATIONS TAX

Aloha Chair Onishi, Vice Chair Sayama, and members of the Committee on Labor & Tourism.

The Hawai'i Tourism Authority (HTA) appreciates the opportunity to offer comments on HB1839, which makes camper vans a type of transient accommodation, the rental of which is subject to the Transient Accommodations Tax. We understand the intent of this measure to establish a framework to tax camper van accommodations in the same manner as other accommodations.

While our community-driven Destination Management Action Plans did not specifically discuss camper vans, what came through loud and clear is a desire to manage visitor accommodations – specifically, taking steps to limit non-traditional accommodations (such as illegal short-term vacation rentals) in neighborhoods and other sensitive areas in our communities.

While we understand specific regulation of camper van parking is under the purview of the counties, to the extent that this measure would legitimize camper vans as a transient accommodation, it runs counter to the feedback we have received from the community through the Destination Management Action Plan process.

Our team has reached out to the counties to understand the particular issues they face, and we will remain engaged in this bill as it moves through the process. We appreciate the opportunity to provide these comments on HB1839. Mahalo.

TAX FOUNDATION OF HAWAII

126 Queen Street, Suite 305

Honolulu, Hawaii 96813 Tel. 536-4587

SUBJECT: TRANSIENT ACCOMMODATIONS, Include Camper Van Rentals

BILL NUMBER: SB 2358; HB 1839

INTRODUCED BY: SB by KEITH-AGARAN, DECOITE, LEE, WAKAI, Kidani, Moriwaki; HB by HASHIMOTO, BRANCO, CLARK, GATES, HASHEM, HOLT, ICHIYAMA, ILAGAN, KITAGAWA, MATAYOSHI, MORIKAWA, NAKAMURA, OHNO, ONISHI, OUINLAN, TAKAYAMA, TAM, TARNAS, WOODSON, YAMASHITA

EXECUTIVE SUMMARY: Makes camper vans a type of transient accommodation, the rental of which is subject to the transient accommodations tax (TAT). We are wondering whether this is a solution in search of a problem, and what direction this will take us.

SYNOPSIS: Amends section 237D-1, HRS, to add a new definition for "camper van," and to amend the definition of "transient accommodations" to include letting of a camper van.

Amends section 437D-8.4, HRS, to allow car rental companies to visibly pass on the TAT to the lessees.

Makes other technical and conforming amendments.

EFFECTIVE DATE: Upon Approval

STAFF COMMENTS: The apparent aim of this bill is to impose TAT on visitors who otherwise could get around the TAT by sleeping in a camper van instead of in a hotel room, timeshare, or other transient vacation rental on terra firma.

We are wondering if this is a solution in search of a problem, and where we go from here. Is this a real issue? And are we going to start imposing TAT on cruise ship passengers who spend the night on the boat while docked in a harbor?

Digested: 1/30/2022



Testimony of
Lisa H. Paulson
Executive Director
Maui Hotel & Lodging Association

Committee on Labor and Tourism

House Bill 1839: Relating to Transient Accommodations Tax

February 1, 2022, 9:30 am

Conference Room 312

The Maui Hotel & Lodging Association is the legislative arm of the visitor industry for Maui County. We represent over 160 property and allied business members and over 19,000 rooms. We want to provide comments on House Bill 1839, which would make camper vans a type of transient accommodation, the rental which is subject to the transient accommodations tax. This Bill will ultimately legitimize another accommodation that would need regulation and enforcement. As can be seen by the explosive growth of illegal vacation rentals, especially in Maui County, we do not have enough enforcement in place for yet another accommodation platform.

Furthermore, Maui County does not have the necessary resources to host such camping vehicles. There are no RV parks where proper sewage, water, and electricity can be accessed. The locations these vans may proliferate will put our residents in competition for the few camping permits that exist while adding their presence in areas that do not have permitting available.

We would encourage the Committee to look towards legislation that does not allow this type of accommodation to flourish on our islands.

Thank you for the opportunity to provide this testimony.