
A BILL FOR AN ACT

RELATING TO HEMP.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that hemp is a high-value
2 crop that has the potential to bring significant and diverse
3 revenues to Hawaii. Hemp has over fifty thousand recognized
4 uses including as a fuel; a food, including the seeds, oil, the
5 juice from leaves, and herbal tinctures; and fiber used in
6 supercapcitors, cloth, building materials, and bioplastic. Hemp
7 has significant potential to provide a lucrative crop for Hawaii
8 farmers and can support food security for the State. Many
9 Hawaii farms subsidize food production with non-farming income
10 or jobs. Hemp could provide a farm-based income for farmers to
11 expand or stabilize their food production.

12 The legislature further finds, however, that Hawaii's hemp
13 industry remains in a nascent stage, largely due to
14 overregulation, which has stifled the State's hemp industry.
15 The Hawaii hemp cannabinoid and cannabidiol (CBD) market is
16 approximated to be \$32,000,000 to \$54,000,000 annually, but most
17 of that money goes to hemp producers outside Hawaii due to



1 prohibitions banning Hawaii farmers from making and selling
2 these products in Hawaii. Moreover, overregulation of
3 production and processing has driven many hemp farmers out of
4 business in Hawaii, which makes Hawaii farmers non-competitive
5 in the hemp market.

6 The legislature also finds that access to communal
7 infrastructure will make hemp farming more affordable and
8 equitable in the State. Hemp should be an agricultural
9 commodity, not a controlled substance. Allowing hemp producers
10 to access communal agricultural refrigerated space, freezers,
11 and packing areas in their local agricultural park or food hub
12 will help make Hawaii hemp farmers more competitive. Also, most
13 hemp farms are small, with less than two acres cultivated in
14 hemp. Many agricultural commodities such as lemon grass and
15 lavender can be processed on farm and their essential oils are
16 extracted without special processing permits. Often the same
17 equipment and process are utilized regardless of the plant that
18 is being used for extraction, including hemp. Licensed
19 processors are not available on every island and small hemp
20 farms do not grow the volumes required for licensed processors.
21 Additionally, most Hawaii hemp producers cannot afford the



1 tolling fees that often total fifty per cent or more of the
2 crop. Prior to 2021, when hemp processing rules were adopted,
3 licensed hemp producers processed small batches of hemp on their
4 farms with no adverse consequences. Allowances for licensed
5 Hawaii hemp producers to process and manufacture hemp products
6 on their farm are needed for those producers to survive in a
7 competitive hemp market.

8 The legislature further finds that transparency in hemp
9 product labeling is also needed. Given the number of "Buy
10 Local", "Buy Aloha", "Eat Local" campaigns that have been
11 launched, Hawaii residents, when given the opportunity and
12 transparent data, will often choose Hawaii grown products.

13 The legislature further finds that the Agriculture
14 Improvement Act of 2018, informally known as the 2018 "Farm
15 Bill", legalized hemp by removing hemp from the definition of
16 "marihuana" contained in the federal Controlled Substances Act.
17 Therefore, hemp is no longer classified as an illegal drug under
18 federal law. In October 2019, the United States Department of
19 Agriculture established new regulations through which states may
20 monitor and regulate hemp production. In light of these federal
21 reforms, state laws regarding hemp should also be reformed.



1 Accordingly, the purpose of this Act is to:

2 (1) Eliminate double regulation of hemp production, which
3 will reduce costs for the State and Hawaii farmers;

4 (2) Establish and revise rules for processing that
5 recognize the unique constraints of Hawaii farmers,
6 while protecting human health;

7 (3) Require transparency in labeling of hemp products
8 manufactured and sold in Hawaii to identify the
9 percentage of Hawaii grown hemp or hemp product in all
10 hemp products and, if those products are not from
11 Hawaii, the origin of any hemp or hemp product; and

12 (4) Allow licensed hemp producers to sell hemp directly to
13 consumers who reside out of state, as allowed by most
14 other states.

15 SECTION 2. Section 141-42, Hawaii Revised Statutes, is
16 amended to read as follows:

17 "[+] §141-42 [+] Commercial hemp production. (a) It shall
18 be legal for an individual or entity to produce hemp, as defined
19 in title 7 United States Code section 1639o, if that individual
20 or entity has a license to produce hemp, issued by the Secretary



1 of the United States Department of Agriculture pursuant to title
2 7 United States Code section 1639q; provided that:

3 (1) Any person convicted of a felony related to a
4 controlled substance under state or federal law is
5 prohibited from producing hemp, or being a key
6 participant in an entity producing hemp, for a period
7 of ten years following the date of conviction;

8 (2) Hemp shall not be grown outside of a state
9 agricultural district;

10 (3) Hemp shall not be grown within ~~[500]~~ five hundred feet
11 of pre-existing real property comprising a playground,
12 childcare facility, or school; provided that this
13 restriction shall not apply to an individual or entity
14 licensed to grow hemp in those areas under the ~~[State]~~
15 state industrial hemp pilot program ~~[prior to]~~ before
16 August 27, 2020;

17 (4) Hemp shall not be grown within ~~[500]~~ one hundred feet
18 of any pre-existing house, dwelling unit, residential
19 apartment, or other residential structure that is not
20 owned or controlled by the license holder; provided
21 that this restriction shall not apply to an individual



1 or entity licensed to grow hemp in those areas under
2 the [State] state industrial hemp pilot program [~~prior~~
3 ~~to~~] before August 27, 2020; and

4 (5) Hemp shall not be grown in any house, dwelling unit,
5 residential apartment, or other residential
6 structure[~~-~~], unless that structure is part of a
7 United States Department of Agriculture area.

8 (b) An individual or entity licensed to produce hemp
9 pursuant to paragraph (a) may transport hemp within the State to
10 a facility authorized by law to process hemp or to another
11 licensed producer's grow area, provided that:

12 (1) The hemp to be transported has passed all compliance
13 testing required by the United States Department of
14 Agriculture; and

15 (2) The transportation has been [~~authorized by~~] reported
16 to the department. The department may require
17 movement reports [~~, inspections, sampling, and testing~~]
18 of the hemp to be transported and may deny
19 authorization if the hemp is found to not comply with
20 any law or regulation.



1 ~~[(e) An individual or entity licensed to produce hemp~~
2 ~~pursuant to paragraph (a) may export hemp; provided that:~~

3 ~~(1) The hemp to be exported has passed all compliance~~
4 ~~testing required by the United States Department of~~
5 ~~Agriculture; and~~

6 ~~(2) The licensed producer complies with all laws relating~~
7 ~~to the exportation of hemp, including state and~~
8 ~~federal laws and the laws of the state or country of~~
9 ~~import.~~

10 ~~(d)]~~ (c) Any individual or entity who ~~[violates this~~
11 ~~section or any rule adopted pursuant to this section]~~ grows hemp
12 without a United States Department of Agriculture license shall
13 be fined not more than \$10,000 for each separate offense. Any
14 notice of violation of this section may be accompanied by a
15 cease and desist order, the violation of which constitutes a
16 further violation of this section. Any action taken to collect
17 the penalty provided for in this subsection shall be considered
18 a civil action.

19 ~~[(e)]~~ (d) For any judicial proceeding to recover an
20 administrative penalty imposed by order or to enforce a cease
21 and desist order against [a] an unlicensed hemp producer, the



1 department may petition any court of appropriate jurisdiction
2 and need only show that:

- 3 (1) Notice was given;
- 4 (2) A hearing was held or the time granted for requesting
5 a hearing has expired without such a request;
- 6 (3) The administrative penalty was imposed on the
7 individual or entity producing hemp; and
- 8 (4) The penalty remains unpaid or the individual or entity
9 continues to produce hemp.

10 (e) An individual or entity licensed to produce hemp in
11 Hawaii by the United States Department of Agriculture may sell
12 hemp biomass directly to consumers via online platforms.

13 (f) In addition to all other labeling requirements, the
14 identity statement used for labeling or advertising any hemp
15 product shall identify the percentage of Hawaii grown or
16 processed hemp product in all hemp products; provided that any
17 hemp product not grown or processed in Hawaii shall identify the
18 origin of the hemp product.

19 (g) Hemp producers licensed by the United States
20 Department of Agriculture to grow hemp shall follow all
21 inspection and sampling rules and protocols established by the



1 United States Department of Agriculture. No other inspections
 2 or sampling by the State shall be required, nor shall the State
 3 issue violations or penalties to hemp producers licensed by the
 4 United States Department of Agriculture that are following
 5 United States Department of Agriculture rules and protocols.
 6 Penalties shall only be issued for growing hemp without a
 7 licensed issued by the United States Department of Agriculture."

8 SECTION 3. Section 328G-1, Hawaii Revised Statutes, is
 9 amended by amending the definition of "hemp processor" to read
 10 as follows:

11 "Hemp processor" means a person processing hemp to
 12 manufacture a hemp product[-], except for a person licensed by
 13 the United States Department of Agriculture to grow hemp in the
 14 State and produces less than six hundred pounds of dry hemp per
 15 year."

16 SECTION 4. Section 328G-2, Hawaii Revised Statutes, is
 17 amended by amending subsection (b) to read as follows:

18 "(b) No person shall process hemp without being registered
 19 by the department as a hemp processor pursuant to this part and
 20 any rules adopted pursuant to this chapter[-]; provided that the



1 following hemp producers licensed by the United States
2 Department of Agriculture are exempt from this subsection:

- 3 (1) Producers who grow less than six thousand dry pounds
4 of hemp annually; and
5 (2) Producers who process hemp without solvents such as
6 water, ice, or freeze drying agents."

7 SECTION 5. Act 14, Session Laws of Hawaii 2020, is amended
8 by amending section 9 to read as follows:

9 "SECTION 9. This Act shall take effect upon its approval,
10 and shall be repealed on [~~June 30, 2022~~] July 1, 2027; provided
11 that the definition of "marijuana" in section 329-1, Hawaii
12 Revised Statutes, and the definitions of "marijuana" and
13 "marijuana Concentrate" in section 712-1240, Hawaii Revised
14 Statutes, shall be reenacted in the form in which they read on
15 the day prior to the effective date of this Act."

16 SECTION 6. This Act does not affect rights and duties that
17 matured, penalties that were incurred, and proceedings that were
18 begun before its effective date.

19 SECTION 7. Statutory material to be repealed is bracketed
20 and stricken. New statutory material is underscored.



1 SECTION 8. This Act shall take effect upon its approval,
2 and shall be repealed on July 1, 2027; provided that section
3 141-42, Hawaii Revised Statutes, shall be reenacted in the form
4 in which it read on the day before the effective date of this
5 Act.



Report Title:

Hemp Producers; Licensing; Labeling

Description:

Removes certain duplicative regulations imposed on hemp producers in the State. Retains the requirement for hemp producers to report certain transports of hemp to the Hawaii Department of Agriculture for law enforcement purposes. Allows hemp producers to sell biomass directly to consumers. Requires that hemp produced in the State be labeled as Hawaii produced and that hemp produced outside the State be labeled with the appropriate origin. Repeals 07/01/2027. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

