# A BILL FOR AN ACT

RELATING TO COMMUNITY DEVELOPMENT.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. Chapter 206E, Hawaii Revised Statutes, is
2	amended by adding a new part to be appropriately designated and
3	to read as follows:
4	"PART . TRANSIT-ORIENTED DEVELOPMENT INFRASTRUCTURE
5	IMPROVEMENT DISTRICT
6	§206E-A Findings and purpose. The legislature finds that
7	construction, installation, and improvement of certain
8	infrastructure is necessary and desirable to facilitate renewal
9	and redevelopment of areas designated by the State and the
10	counties for transit-oriented development. Transit-oriented
11	development is a powerful tool that can ultimately deliver a
12	wide range of social, environmental, and economic benefits.
13	Transit-oriented development promotes development patterns that
14	support quality of life, preserves the natural environment,
15	provides a range of housing choices for residents, and
16	encourages walking, biking, and use of mass transit. The State
17	plays an important role in overcoming barriers to transit-
18	oriented development, including encouraging needed investments

- 1 in improving regional infrastructure such as roads, sewers,
- 2 water, power, communication, and storm water management systems.
- 3 This part is intended to move transit-oriented development
- 4 planning efforts forward into infrastructure improvements that
- 5 benefit the community. The legislature further finds that,
- 6 currently, no single state agency has the authority to improve
- 7 infrastructure along a transit corridor in the best interest of
- 8 the State. This part will enable the delivery of infrastructure
- 9 needed to support development on lands within designated
- 10 transit-oriented development zones.
- Accordingly, the purpose of this part is to establish
- 12 transit-oriented development infrastructure improvement
- 13 districts to foster community development by strategically
- 14 investing in infrastructure improvements.
- 15 §206E-B Definitions. As used in this part:
- 16 "Board" means the transit-oriented development
- 17 infrastructure improvement district board.
- 18 "District" means the transit-oriented development
- 19 infrastructure improvement district within each county-
- 20 designated transit-oriented development zone, or within a one-
- 21 half mile radius of a proposed or existing transit station if

- 1 the county has not designated transit-oriented development
- 2 zones, as determined by the board.
- 3 "Fund" means the transit-oriented development
- 4 infrastructure improvement district special fund established
- 5 under section 206E-G.
- 6 "Program" means the transit-oriented development
- 7 infrastructure improvement district program developed by the
- 8 board pursuant to section 206E-F.
- 9 §206E-C District established; boundaries. (a) The
- 10 transit-oriented development infrastructure improvement district
- 11 is hereby established under the authority.
- 12 (b) The district shall comprise the parcels of land within
- 13 county-designated transit-oriented development zones, or within
- 14 a one-half mile radius of a proposed or existing transit station
- 15 if the county has not designated transit-oriented development
- 16 zones, as determined by the board, which shall take into account
- 17 proximity, walkability, adopted county plans, and other relevant
- 18 factors; provided that in a county with a population in excess
- 19 of five hundred thousand, a transit-oriented development zone
- 20 shall include a rail station or a planned rail station. The
- 21 district shall include all parcels of land of which any portion

- 1 of the parcels are located within the county-designated transit-
- 2 oriented development zones, or within a one-half mile radius
- 3 around proposed or existing transit stations if the county has
- 4 not designated transit-oriented development zones.
- 5 §206E-D Transit-oriented development infrastructure
- 6 improvement district board; established; members; terms;
- 7 vacancies. (a) There is established the transit-oriented
- 8 development infrastructure improvement district board, which
- 9 shall be placed under the authority within the department of
- 10 business, economic development, and tourism for administrative
- 11 purposes. The board shall carry out the duties and
- 12 responsibilities as set forth in this part.
- 13 (b) The board shall consist of the following voting
- 14 members:
- 15 (1) The director of finance or the director's designee;
- 16 (2) The director of transportation or the director's
- designee;
- 18 (3) The director of the office of planning and sustainable
- development or the director's designee;

1	(4)	The	director of planning and permitting of the county	
2		in w	hich each district is located or the director's	
3		desi	gnee; and	
4	(5)	The	following members, who shall be appointed by the	
5		governor pursuant to section 26-34:		
6		(A)	A cultural specialist;	
7		(B)	An at-large member, to be selected from a list of	
8			three nominees submitted by the president of the	
9			senate;	
10		(C)	An at-large member, to be selected from a list of	
11			three nominees submitted by the speaker of the	
12	•		house of representatives;	
13		(D)	A resident of the county where the district is	
14			located, to be selected from a list of three	
15			nominees submitted by the president of the	
16			senate; and	
17		(E)	A resident of the county where the district is	
18			located, to be selected from a list of three	
19			nominees submitted by the speaker of the house of	
20			representatives.	

- 1 (c) The terms of the appointed members shall be for four
- 2 years, commencing on July 1 and expiring on June 30; provided
- 3 that the governor shall provide for staggered terms of the
- 4 initially appointed members so that the initial terms of one at-
- 5 large member and one district member selected by lot shall be
- 6 for three years, the initial terms of one at-large member and
- 7 one district member selected by lot shall be for four years, and
- 8 the term of the cultural specialist shall be for two years.
- 9 (d) If a vacancy occurs, a member shall be appointed to
- 10 fill the vacancy in the same manner as the original appointment
- 11 within thirty days of the vacancy or within ten days of the
- 12 senate's rejection of a previous appointment, as applicable.
- 13 (e) The terms of the director of finance, director of
- 14 transportation, director of the office of planning and
- 15 sustainable development, and the county directors of planning
- 16 and permitting, or their respective designees, shall run
- 17 concurrently with each director's term of office.
- (f) Notwithstanding section 92-15, a majority of all
- 19 eliqible voting members as specified in this section shall
- 20 constitute a quorum to do business, and the concurrence of a
- 21 majority of all eligible voting members present shall be

- 1 necessary to make any action of the board valid. All members
- 2 shall continue in office until their respective successors have
- 3 been appointed and received advice and consent of the senate.
- 4 Except as provided herein, no member appointed under this
- 5 section shall be an officer or employee of the State or its
- 6 political subdivisions.
- 7 (g) The members of the board shall serve without
- 8 compensation but each shall be reimbursed for expenses,
- 9 including travel expenses, incurred in the performance of their
- 10 duties.
- 11 §206E-E Transit-oriented development infrastructure
- 12 improvement district board; powers; generally. Except as
- 13 otherwise limited by this part, with respect to the development,
- 14 construction, and improvement of infrastructure within the
- 15 districts, the board may:
- 16 (1) Establish and administer districts and programs;
- 17 (2) Make and execute contracts and all other instruments
- 18 necessary or convenient for the exercise of its powers
- and functions under this part;
- 20 (3) Prepare or cause to be prepared an infrastructure
- improvement plan for the district;

1	(4)	Acquire, reacquire, or contract to acquire or
2		reacquire, by grant or purchase, real, personal, or
3		mixed property, or any interest therein, and own,
4		hold, clear, improve, rehabilitate, sell, assign,
5		exchange, transfer, convey, lease, or otherwise
6		dispose of or encumber the same;
7	(5)	Acquire or reacquire by condemnation real, personal,
8		or mixed property, or any interest therein, for
9		infrastructure improvement;
10	(6)	By itself or in partnership with qualified persons,
11		acquire, reacquire, construct, reconstruct,
12		rehabilitate, improve, alter, or repair or provide for
13		the construction, reconstruction, improvement,
14		alteration, or repair of any infrastructure and own,
15		hold, sell, assign, transfer, convey, exchange, lease,
16		or otherwise dispose of or encumber any infrastructure
17		<pre>improvement;</pre>
18	(7)	Arrange or contract for the planning, replanning,
19		opening, grading, or closing of streets, roads,
20		roadways, alleys, or other places, or the furnishing
21		of facilities, or for the acquisition of property or

1		property rights, or for the furnishing of property or
2		services in connection with an infrastructure
3		<pre>improvement project;</pre>
4	(8)	Prepare or cause to be prepared plans, specifications,
5		designs, and estimates of costs for the construction,
6		reconstruction, rehabilitation, improvement,
7		alteration, or repair of any infrastructure
8		improvement project, and, from to time, modify the
9		plans, specifications, designs, or estimates of any
10		infrastructure improvement project;
11	(9)	Provide advisory, consultative, training, and
12		educational services; technical assistance; and advice
13		to any person, partnership, or corporation, either
14		public or private, to carry out the purposes of this
15		part, and engage the services of consultants on a
16		contractual basis for rendering professional and
17		technical assistance and advice;
18	(10)	Procure insurance against any loss in connection with
19		its property and other assets and operations in
20		amounts and from insurers as it deems desirable:

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Ţ	(11) Contract for and accept gifts or grants in any form
2	from any public agency or from any other source; and
3	(12) Do any and all things necessary to carry out its
4	purposes and exercise the powers given and granted in
5	this part.
6	§206E-F Transit-oriented development infrastructure
7	improvement district program; assessment; rules. (a) The board
8	shall develop a transit-oriented development infrastructure
9	improvement district program to identify infrastructure
0	improvements within each district. In determining the required
11	infrastructure improvements to be undertaken, the board shall
12	consider the strategic plan prepared by the Hawaii interagency
13	council for transit-oriented development pursuant to section
14	226-63(c) and subsequent plans and studies prepared to further
15	implement the strategic plan and the transit-oriented
16	development projects therein.
17	(b) Whenever the board determines to undertake, or causes
18	to be undertaken, any infrastructure improvement as part of the
19	program, the cost of providing the infrastructure improvement
20	may be assessed against the real property in each district

specially benefiting from the infrastructure improvement.

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- 1 board shall determine the areas of each district that will
- 2 benefit from the infrastructure improvement to be undertaken,
- 3 and if less than the entire district benefits, the board may
- 4 establish assessment areas within the district. The board may
- 5 issue and sell bonds in amounts as may be authorized by the
- 6 legislature to provide funds to finance the infrastructure
- 7 improvements. The board may fix the assessments against real
- 8 property specially benefited. All assessments made pursuant to
- 9 this section shall be a statutory lien against each lot or
- 10 parcel of land assessed from the date of the notice declaring
- 11 the assessment until the assessment is paid, and the lien shall
- 12 have priority over all other liens except the lien of property
- 13 taxes. As between liens of assessments, the earlier lien shall
- 14 be superior to the later lien.
- 15 (c) Bonds issued to provide funds to finance transit-
- 16 oriented development infrastructure improvements shall be
- 17 secured solely by the real properties benefited or improved, the
- 18 assessments thereon, or the revenues derived from the program
- 19 for which the bonds are issued, including reserve accounts and
- 20 earnings thereon, insurance proceeds, and other revenues, or any
- 21 combination thereof. The bonds may be additionally secured by

- 1 the pledge or assignment of loans and other agreements or any
- 2 note or other undertaking, obligation, or property held by the
- 3 board. Bonds issued pursuant to this section and the income
- 4 therefrom shall be exempt from all state and county taxation,
- 5 except transfer and estate taxes. The bonds shall be issued
- 6 subject to rules adopted by the board pursuant to this section.
- 7 (d) Notwithstanding any other law to the contrary, in
- 8 assessing real property for transit-oriented development
- 9 infrastructure improvement, the board shall assess the real
- 10 property within an assessment area according to the special
- 11 benefits conferred upon the real property by the infrastructure
- 12 improvement. These methods may include assessment on a frontage
- 13 basis or according to the area of real property within an
- 14 assessment area or any other assessment method that assesses the
- 15 real property according to the special benefit conferred, or any
- 16 combination thereof. No assessment levied against real property
- 17 specially benefited as provided by this part shall constitute a
- 18 tax on real property within the meanings of any constitutional
- 19 or statutory provisions. No assessment shall be levied against
- 20 real property owned by the federal government, the State, or a

- 1 county, or an agency thereof, without the prior written consent
- 2 of the owner.
- 3 (e) The board shall adopt rules pursuant to chapter 91 to
- 4 provide for the method of undertaking and financing transit-
- 5 oriented development infrastructure improvement in an assessment
- 6 area or an entire district. The rules adopted pursuant to this
- 7 section shall include but not be limited to:
- 8 (1) The methods by which the board shall establish
- 9 assessment areas;
- 10 (2) The method of assessment of real properties specially
- benefited;
- 12 (3) The costs to be borne by the board, the county in
- which districts are situated, and the property owners;
- 14 (4) The procedures before the board relating to the
- 15 creation of the assessment areas by the owners of real
- 16 property therein, including provisions for petitions,
- bids, contracts, bonds, and notices;
- 18 (5) Provisions relating to assessments;
- 19 (6) Provisions relating to financing, including bonds,
- 20 revolving funds, advances from available funds,

1		special runds for payment of bonds, payment of
2		principal and interest, and sale and use of the bonds;
3	(7)	Provisions relating to funds and refunding of
4		outstanding debts;
5	(8)	Provisions relating to limitations on time to sue; and
6	(9)	Other related provisions.
7	(f)	Notwithstanding any other provisions to the contrary,
8	the board	may, in its discretion, enter into any agreement with
9	the count	y in which the districts are located to implement all
10	or part o	f the purposes of this section.
11	(g)	All sums collected under this section shall be
12	deposited	into the transit-oriented development infrastructure
13	improveme	nt district special fund established under section
14	206E-G an	d shall be applied solely to:
15	(1)	The payment of the principal and interest on the bonds
16		and the cost of administering, operating, and
17		maintaining the program;
18	(2)	The establishment of reserves; and
19	(3)	Other purposes as may be authorized in the proceedings
20		providing for the issuance of the bonds.

- 1 If any surplus remains in the fund after the payment of the
- 2 bonds chargeable against the fund, it shall be credited to and
- 3 become a part of the fund.
- 4 (h) The transit-oriented development infrastructure
- 5 improvements to be financed through bonds issued by the board
- 6 may be dedicated to the county in which the infrastructure
- 7 improvements are to be located. The board shall ensure that the
- 8 infrastructure improvements are designed and constructed to meet
- 9 county requirements and shall enter into an agreement with the
- 10 county for dedication of the public facilities.
- 11 (i) Notwithstanding any law to the contrary, whenever it
- 12 becomes necessary to remove, relocate, replace, or reconstruct
- 13 public utility facilities that are part of a program, the board
- 14 shall establish by rule the allocation of cost between the
- 15 board, the affected public utilities, and the properties that
- 16 may specially benefit from the improvement, if any. In
- 17 determining the allocation of cost, the board shall consider the
- 18 cost allocation policies for districts established by the county
- 19 in which the removal, relocation, replacement, or reconstruction
- 20 is to take place.

1	§206E-G	Transit-oriented	development	infrastructure

- 2 improvement district special fund. (a) There is established in
- 3 the state treasury the transit-oriented development
- 4 infrastructure improvement district special fund, into which
- 5 shall be deposited:
- 6 (1) All revenues, income, and receipts from the transit-
- 7 oriented development infrastructure improvement
- 8 district program;
- 9 (2) Moneys directed, allocated, or disbursed to the
- 10 district from government agencies or private
- individuals or organizations, including grants, gifts,
- 12 awards, donations, and assessments of landowners for
- costs to administer and operate the district;
- 14 (3) Assessments collected under section 206E-F; and
- 15 (4) Moneys appropriated to the fund by the legislature.
- 16 (b) Moneys in the fund shall be used only for the purposes
- 17 of this part.
- 18 (c) Investment earnings credited to the assets of the fund
- 19 shall become part of the fund.
- 20 §206E-H Memorandum of agreement. The board may execute
- 21 memoranda of agreement with appropriate governmental agencies.

- 1 §206E-I Annual comprehensive report. The board shall
- 2 submit an annual comprehensive report on the progress of
- 3 development within the district to the legislature no later than
- 4 twenty days prior to the convening of each regular session."
- 5 SECTION 2. In codifying the new sections added by section
- 6 1 of this Act, the revisor of statutes shall substitute
- 7 appropriate section numbers for the letters used in designating
- 8 the new sections in this Act.
- 9 SECTION 3. This Act shall take effect upon its approval.

S.B. NO. 2898 S.D. 2 H.D. 2 C.D. 1

#### Report Title:

Transit-Oriented Development Infrastructure Improvement District; HCDA; DBEDT; Board; Program; Special Fund

#### Description:

Establishes the Transit-Oriented Development Infrastructure Improvement District under the Hawaii Community Development Authority. Requires the Transit-Oriented Development Infrastructure Improvement District Board to develop a program to identify necessary infrastructure improvements within the district. Establishes the Transit-Oriented Development Infrastructure Improvement District Special Fund. (CD1)

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