# A BILL FOR AN ACT

RELATING TO HUMAN REMAINS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The legislature finds that there has been an
2	increased interest in traditional native Hawaiian practices for
3	burials amongst native Hawaiians and non-native Hawaiians. The
4	cultural significance of iwi kupuna, or ancestral bones, is
5	deeply rooted in native Hawaiian oral traditions, language, and
6	culture. Native Hawaiian burial traditions acknowledge the
7	natural cycles of life and death, and kupuna offer spiritual
8	sustenance to present generations. Traditional native Hawaiian
9	burials include the practices for treatment of human remains,
10	which involve reducing the remains to its skeletal components
11	and interring the iwi in a kapa or lauhala container. The
12	legislature finds that these traditional native Hawaiian burials
13	play a critical role in native Hawaiian culture and should be
14	encouraged to promote greater cultural preservation.
15	The legislature also finds that Hawaiian burial practices
16	are protected by law. Yet, the absence of legislation
17	permitting the use of technology that would enable those

- 1 practices in a manner consistent with contemporary health and
- 2 environmental regulations has in effect prevented native
- 3 Hawaiians from exercising that customary right. This
- 4 legislation addresses that void, and in so doing also makes
- 5 available to the wider community, the very real environmental
- 6 benefits of reduced carbon emissions and significantly lower
- 7 energy use from water cremation. As the planet faces an
- 8 existential threat due to the climate crisis, this legislation
- 9 is particularly timely.
- 10 The legislature further finds that a process called water
- 11 cremation, or alkaline hydrolysis, provides a cleaner, gentler,
- 12 and more eco-friendly alternative to flame cremation for the
- 13 treatment of remains that will benefit both those who seek to
- 14 utilize traditional native Hawaiian burial techniques as well as
- 15 those who want an environmentally-friendly cremation option for
- 16 themselves or their loved ones. Water cremation has been used
- 17 by leading institutions like the Mayo Clinic in Rochester,
- 18 Minnesota, and by the University of California at Los Angeles
- 19 School of Medicine for over fifteen years, and has been approved
- 20 for use in twenty-one states across the nation.

1 In 2018, Hawaii had more than eight thousand five hundred 2 flame cremations, releasing 4.5 million pounds of carbon dioxide 3 into the atmosphere. Water cremation, which uses a base 4 solution of ninety-five per cent water and five per cent 5 potassium hydroxide and to accelerate decomposition, requires 6 one-eighth the energy of a flame crematory and results in 7 seventy-five per cent lower carbon emissions. Water cremation 8 destroys pathogens, protects the operator, and returns a safe 9 by-product to the family. No DNA is left in the water or 10 cremated remains. No mercury amalgam is emitted into the 11 atmosphere. There is no groundwater contamination from 12 cemeteries and no need to extract pacemakers and other implants 13 prior to cremation. Additionally, if desired, many of the 14 implants can be recycled. 15 The purpose of this Act is to include the use of 16 traditional native Hawaiian burial practices including water 17 cremation in the treatment and disposal of human remains. 18 SECTION 2. Chapter 531B-2, Hawaii Revised Statutes, is 19 amended by adding a new section to be appropriately designated

and to read as follows:

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1	"§531B- Hydrolysis facilities; license required. (a)
2	Any hydrolysis facility in the State shall be subject to
3	licensing requirements established by the department.
4	(b) Operators of hydrolysis facilities shall undergo
5	crematory or alkaline hydrolysis operator training pursuant to
6	standards established by the department and hold a valid license
7	or certificate issued by the department."
8	SECTION 3. Section 327-32, Hawaii Revised Statutes, is
9	amended to read as follows:
10	"§327-32 Administration; duties of health officers. Every
11	head officer of a hospital, nursing home, correctional facility,
12	funeral parlor, or mortuary and every county medical examiner or
13	coroner and every state or county officer, and every other
14	person who has possession, charge, or control of any unclaimed
15	dead human body that may [be cremated] undergo cremation
16	including alkaline hydrolysis at public expense pursuant to
17	section 346-15 shall:
18	(1) Exercise due diligence to notify the relatives $[-7]$ and
19	friends of the decedent, any representative of a
20	fraternal society of which the deceased was a member,
21	and any legally responsible party; and

1	(2) Submit in writing to the department of human services
2	a description of the efforts used in making the
3	determination that the dead human body is unclaimed in
4	accordance with section 346-15, if payment for
5	cremation is sought.
6	Nothing in this section shall be construed to affect the
7	requirements relating to the filing of a certificate of death
8	with the department of health pursuant to chapter 338."
9	SECTION 4. Section 327-36, Hawaii Revised Statutes, is
10	amended to read as follows:
11	"§327-36 Final disposition of anatomical gifts. A person
12	or procurement organization that holds a dead human body as a
13	result of an anatomical gift shall, when the body is deemed of
14	no further value for purposes of transplantation, therapy,
15	research, or education, be responsible for the final disposition
16	of that dead human body and all of its parts, except those parts
17	used for transplantation. The person or procurement
18	organization shall dispose of the remains by cremation[ $_{7}$ ] which
19	may include alkaline hydrolysis, except as otherwise provided in
20	section 327-14 or as directed in a document of gift, subject to
21	any required disposition permits."

SECTION 5. Section 346-15, Hawaii Revised Statutes, is 1 2 amended as follows: 1. By amending subsection (b) to read: 3 4 "(b) All unclaimed dead human bodies shall [be cremated.] 5 undergo cremation, which may include alkaline hydrolysis. The 6 department may bear the cost of the mortuary [and], crematory, 7 or alkaline hydrolysis services for unclaimed dead human bodies 8 furnished by any licensed provider of mortuary or crematory 9 services. Payments for [mortuary and crematory] these services 10 shall be made to the extent of the cost, or in the sum of \$800 11 in total, whichever is less, for each unclaimed dead human body. 12 Individuals who have possession, charge, or control of any 13 unclaimed dead human body to [be cremated] undergo cremation or 14 alkaline hydrolysis at public expense shall have sixty days from 15 the date of the deceased's death to submit in writing to the department its determination that the dead human body is 16 17 unclaimed and its application for payment for cremation[-] or alkaline hydrolysis. The county medical examiners or coroners 18 19 shall have no time limitation by which to submit their written 20 determination that the dead human body is unclaimed and their

- 1 application for payment for cremation[-] or alkaline
- 2 hydrolysis."
- 3 2. By amending subsection (e) to read:
- 4 "(e) For the purposes of this section, "unclaimed dead
- 5 human body" means the remains of any deceased person for whom no
- 6 one has assumed responsibility for disposition and no legally
- 7 responsible individual has been identified. Pursuant to section
- 8 327-32, the department shall review the written description of
- 9 the efforts used in making the determination that a dead human
- 10 body is unclaimed and approve the determination for purposes of
- 11 payment of the mortuary [and], crematory, or alkaline hydrolysis
- 12 services, if it meets the department's requirements."
- 13 SECTION 6. Section 531B-2, Hawaii Revised Statutes, is
- 14 amended by adding five new definitions to be appropriately
- 15 inserted and to read as follows:
- 16 ""Alkaline hydrolysis" or "water cremation" means the
- 17 reduction of human remains to bone fragments and essential
- 18 elements in a licensed hydrolysis facility using heat, pressure,
- 19 water, and base chemical agents.
- "Cremated remains" means all human remains recovered after
- 21 the completion of the cremation or alkaline hydrolysis, which

1	may includ	le the residue of any foreign matter such as casket
2	material,	bridgework, or eyeglasses that were cremated with the
3	human rema	ins or that remain after alkaline hydrolysis.
4	"Crem	mation" means the irreversible process of reducing
5	human rema	ins to bone fragments or skeletal remains through heat
6	and evapor	ation.
7	"Hydr	colysis equipment" means the equipment, machinery, or
8	unit speci	fically designed and built for the purposes of
9	processing	human remains using alkaline hydrolysis. "Hydrolysis
10	equipment"	includes prebuilt and prepackaged hydrolysis units or
11	equipment	that is erected on site of the facility and:
12	(1)	Operates at a temperature of 302 degrees Fahrenheit
13		(150 degrees Celsius) to guarantee complete
14		sterilization of the liquid and bones that can be
15		validated using Geobacillus stearothermophilus spores
16		at 10 <sup>6</sup> colony forming units per milliliter;
17	(2)	Operates one hundred per cent of the time in a
18		horizontal position;
19	(3)	Includes focused agitation cranial targeting to ensure
20		breakdown of brain tissue;

1	<u>(4)</u> <u>Ir</u>	ncludes a dedicated heated chemical rinse cycle to
2	<u>er</u>	sure that bones are white and free from contaminants
3	<u>th</u>	nat prevent proper drying, post cycle; and
4	<u>(5)</u> Wr	raps human remains only in bioplastic or natural
5	pr	rotein-based fibers such as silk, leather or wool.
6	"Hydrol	ysis facility" means a structure, room, or other
7	space in a b	ouilding or structure containing hydrolysis
8	equipment, t	to be used for alkaline hydrolysis."
9	SECTION	7. Section 531B-6, Hawaii Revised Statutes, is
10	amended to r	read as follows:
11	"[ <del>{</del> ]§53	31B-6[] Forfeiture of right to direct disposition.
12	A person ent	titled under law to the right of disposition shall
13	forfeit that	right, and the right is passed on to the next
14	person in th	ne order of priority as listed in section 531B-4,
15	under the fo	ollowing circumstances:
16	(1) Th	ne person is charged with murder or manslaughter in
17	cc	onnection with the decedent's death, and the charges
18	ar	re known to the funeral director or manager of the
19	fu	neral establishment, cemetery, mortuary, [ <del>or</del> ]
20	cr	rematory[+], or hydrolysis facility; provided that if
21	th	ne charges against the person are dismissed, or if

1		the person is acquitted of the charges, the right of
2		disposition is returned to that person, unless the
3		dismissal or acquittal occurs after the final
4		disposition has been completed;
5	(2)	The person does not exercise the person's right of
6		disposition within five days of notification of the
7		decedent's death or within seven days of the
8		decedent's death, whichever is earlier;
9	(3)	The person and the decedent are spouses, civil union
10		partners, or reciprocal beneficiaries, and at the time
11		of the decedent's death, proceedings for annulment,
12		divorce, or separation had been initiated or a
13		declaration for termination of the reciprocal
14		beneficiary relationship had been filed; or
15	(4)	The probate court pursuant to section 531B-7
16		determines that the person entitled to the right of
17		disposition and the decedent were estranged at the
18		time of death."
19	SECT	ION 8. Section 531B-7, Hawaii Revised Statutes, is
20	amended b	y amending subsections (b) and (c) to read as follows:

1	"(b)	The following provisions shall apply to the court's
2	determina	tion under this section:
3	(1)	If two or more persons with the same priority class
4		hold the right of disposition and cannot agree by
5		majority vote regarding the disposition of the
6		decedent's remains, or there are any persons who claim
7		to have priority over any other person, any of these
8		persons or a funeral establishment, cemetery,
9		mortuary, [ex] crematory, or hydrolysis facility with
10		custody of the remains may file a petition asking the
11		probate court to make a determination in the matter;
12		and
13	(2)	In making a determination in a case where there are
14		two or more persons with the same priority class who
15		cannot agree by majority vote, the probate court may
16		consider the following:
17		(A) The reasonableness and practicality of the
18		proposed funeral arrangements and disposition;
19		(B) The degree of the personal relationship between

the decedent and each of the persons claiming the

right of disposition;

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1	(C)	The desires of the person or persons who are
2		ready, able, and willing to pay the cost of the
3		funeral arrangements and disposition;
4	(D)	The convenience and needs of other families and
5		friends wishing to pay respects;
6	(E)	The desires of the decedent; and
7	(F)	The degree to which the funeral arrangements
8		would allow maximum participation by all wishing
9		to pay respect.
10	(c) In the	he event of a dispute regarding the right of
11	disposition, a	funeral establishment, cemetery, mortuary, [or]
12	crematory, or	hydrolysis facility shall not be liable for
13	refusing to acc	cept the remains, to inter or otherwise dispose of
14	the remains of	the decedent, or complete the arrangements for
15	the final dispo	osition of the remains until it receives a court
16	order or other	written agreement signed by the parties in the
17	disagreement th	hat the dispute has been resolved or settled.
18	If the fu	neral establishment, cemetery, mortuary, [ <del>or</del> ]
19	crematory, or l	nydrolysis facility retains the remains for final
20	disposition who	ile the parties are in disagreement, it may embalm
21	or refrigerate	and shelter the body, or both, while awaiting the

- 1 final decision of the probate court and may add the cost of
- 2 embalming or refrigeration and sheltering to the cost of final
- 3 disposition.
- 4 If a funeral establishment, cemetery, mortuary, [or]
- 5 crematory, or hydrolysis facility brings an action under this
- 6 section, it may add the legal fees and court costs associated
- 7 with a petition under this section to the cost of final
- 8 disposition.
- 9 This section shall not be construed to require or impose a
- 10 duty upon a funeral establishment, cemetery, mortuary, [ex]
- 11 crematory, or hydrolysis facility to bring an action under this
- 12 section.
- A funeral establishment, cemetery, mortuary, [ex]
- 14 crematory, or hydrolysis facility and its officers, directors,
- 15 managers, members, partners, or employees may not be held
- 16 criminally or civilly liable for choosing not to bring an action
- 17 under this section."
- 18 SECTION 9. Section 531B-8, Hawaii Revised Statutes, is
- 19 amended by amending subsections (b) and (c) to read as follows:
- 20 "(b) A funeral establishment, cemetery, mortuary, [ox]
- 21 crematory, or hydrolysis facility shall have the right to rely

- 1 on the funeral service agreement, cremation authorization form,
- 2 or any other authorization form, including the identification of
- 3 the decedent, and shall have the authority to carry out the
- 4 instructions of the person or persons whom the funeral
- 5 establishment, cemetery, mortuary, or crematory reasonably
- 6 believes to hold the right of disposition.
- 7 (c) The funeral establishment, cemetery, mortuary, [or)
- 8 crematory, or hydrolysis facility shall have no responsibility
- 9 to verify the identity of the decedent or contact or
- 10 independently investigate the existence of any person who may
- 11 have a right of disposition. If there is more than one person
- 12 in the same priority class pursuant to section 531B-4 and the
- 13 funeral establishment, cemetery, mortuary, [or] crematory, or
- 14 hydrolysis facility has no knowledge of any objection by other
- 15 members of the priority class, it may rely on and act according
- 16 to the instructions of the first person in the priority class to
- 17 make funeral and disposition arrangements; provided that no
- 18 other person in the priority class provides written notice to
- 19 the funeral establishment, cemetery, mortuary, [or] crematory,
- 20 or hydrolysis facility of that person's objections."

1	SECTION 10. Section 531B-9, Hawaii Revised Statutes, is
2	amended by amending its title and subsection (a) to read as
3	follows:
4	"[{] §531B-9[}] Authority to direct and control
5	disposition; recovery of reasonable expenses. (a) A funeral
6	director or manager of a funeral establishment, cemetery,
7	mortuary, [or] crematory, or hydrolysis facility shall have
8	complete authority to direct and control the final disposition
9	and disposal of a decedent's remains and to proceed under this
10	chapter to recover reasonable charges for the final disposition
11	and disposal if:
12	(1) The funeral director or manager:
13	(A) Has no knowledge that any of the persons
14	described in section 531B-4(a)(1) through
15	[+](a)(10)[+] exist;
16	(B) Has knowledge that the person or persons who may
17	or do have the right of disposition cannot be
18	found after reasonable inquiry or reasonable
19	attempts to contact; or

1	(C) Has knowledge that the person or persons who may
2	or do have the right of disposition have lost
3	this right pursuant to section 531B-6; and
4	(2) The appropriate public authority fails to assume
5	responsibility for disposition of the remains within
6	thirty-six hours after having been given written
7	notice of the decedent's death. Written notice may be
8	given by hand delivery, certified mail, facsimile
9	transmission, or electronic mail transmission."
10	SECTION 11. Section 531B-10, Hawaii Revised Statutes, is
11	amended to read as follows:
12	"[+] §531B-10[+] Disposition of unclaimed cremated remains.
13	Whenever any cremated remains have been in the lawful possession
14	of any funeral establishment, cemetery, mortuary, [or]
15	crematory, or hydrolysis facility for sixty or more days, and
16	the person entitled under law to the right of disposition fails,
17	neglects, or refuses to take custody of the cremated remains or
18	direct the disposition, the funeral establishment, cemetery,
19	mortuary, [ex] crematory, or hydrolysis facility with lawful
20	possession of the cremated remains may dispose of the remains by
21	any manner that is not inconsistent with any law of the State."

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- SECTION 12. Section 531B-11, Hawaii Revised Statutes, is 1 2 amended to read as follows: "[+] §531B-11[+] Immunity. No funeral establishment, 3 4 cemetery, mortuary, [or] crematory, or hydrolysis facility or any of its officers, directors, members, partners, funeral 5 directors, managers, or employees who reasonably rely in good 6 faith upon the instructions of an individual claiming the right 7 of disposition shall be subject to criminal or civil liability
- disposition of the remains in accordance with the instructions." 10 SECTION 13. Section 841-10, Hawaii Revised Statutes, is 11 12 amended to read as follows:

or administrative or disciplinary action for carrying out the

13 "§841-10 Decent burial. When any coroner or deputy coroner takes an inquest upon the dead body of a stranger or 14 15 indigent person or, being called for that purpose, does not think it necessary, on view of the body, that any inquest should 16 17 be taken, the coroner or deputy coroner shall cause the body to 18 be decently buried or [cremated.] undergo cremation or alkaline 19 hydrolysis. A burial-transit permit authorizing a burial [or], 20 cremation, or alkaline hydrolysis shall be secured from the 21 local agent of the department of health by the person in charge

- 1 of [such] the burial [or], cremation[+], or alkaline
- 2 hydrolysis."
- 3 SECTION 14. Statutory material to be repealed is bracketed
- 4 and stricken. New statutory material is underscored.
- 5 SECTION 15. This Act shall take effect on January 1, 2050.

#### Report Title:

Human Remains; Alkaline Hydrolysis; Water Cremation

#### Description:

Includes the use of traditional native Hawaiian burial practices in the treatment and disposal of human remains, including the use of water cremation or alkaline hydrolysis. Requires alkaline hydrolysis facilities to be licensed by the Department of Health. Requires alkaline hydrolysis facility operators to be licensed and undergo alkaline hydrolysis operator training. Effective 1/1/2050. (SD1)

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