# A BILL FOR AN ACT

RELATING TO RANKED CHOICE VOTING.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the current 2 plurality voting method in special elections allows a candidate 3 to win an election without a majority of votes when there are 4 more than two candidates for the office. In elections with many 5 candidates, the plurality method may result in winners who 6 received small percentages of votes and who are not widely 7 supported by voters. For the winners, this may raise concerns 8 about a lack of public support and confidence that may undermine 9 the ability of the elected to govern effectively. 10 Ranked choice voting is an election method that provides 11 voters the ability to rank candidates in order of choice, as a 12 voter's first, second, and later choices. Tabulation begins with each voter's first choice vote. If a candidate receives a 13 14 majority of votes, that candidate wins. If no candidate 15 receives a majority of votes, the candidate with the fewest votes is eliminated and each vote counting for that candidate 16 17 counts for the voter's second choice in the subsequent round.

- 1 That process repeats by eliminating the candidate with the
- 2 fewest votes and counting each vote for the highest ranked
- 3 remaining candidate in the next round, until two candidates
- 4 remain, and the candidate with the most votes wins.
- 5 The legislature further finds that ranked choice voting has
- 6 been used effectively in the United States and around the world.
- 7 Notably, New York City implemented ranked choice voting for the
- 8 2021 primaries for the election of its mayor, an election
- 9 process that engaged several million voters. Maine has
- 10 successfully implemented ranked choice voting for two election
- 11 cycles; in 2018 for primary and general elections of state and
- 12 congressional offices and in 2020 for the U.S. presidential
- 13 election. Alaska voters also approved an initiative in 2020 to
- 14 implement ranked choice voting in the 2022 election cycle for
- 15 all federal and state races. Ranked choice voting has also been
- 16 implemented in other jurisdictions including Australia, Ireland,
- 17 Malta, New Zealand, Northern Ireland, and Scotland.
- 18 Furthermore, the legislature finds that the State's voting
- 19 systems, including optical scanners, can process ranked choice
- 20 voting with little or no difficulty.

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1	The p	purpose of this Act is to implement the use of ranked	
2	choice vot	ting for special elections held for congressional races	
3	in the Sta	ate and vacant county council seats.	
4	SECT	ION 2. Chapter 11, Hawaii Revised Statutes, is amended	
5	by adding	a new section to part VII to be appropriately	
6	designated and to read as follows:		
7	" <u>§11</u> -	Ranked choice voting; application; procedure. (a)	
8	Any federa	al election not held on the date of a regularly	
9	scheduled	primary or general election and any special election	
10	for a vacant seat on a county council shall be conducted by		
11	ranked choice voting.		
12	(b)	Except as provided in subsections (c) and (d), the	
13	following	procedures shall be used to determine the winner of an	
14	election o	conducted by ranked choice voting:	
15	(1)	Tabulation of votes shall proceed in rounds;	
16	(2)	In each round, the number of votes for each continuing	
17		candidate shall be counted, with each continuing	
18		ballot counting as one vote for its highest-ranked	
19		continuing candidate for that round;	
20	<u>(3)</u>	Inactive ballots shall not be counted for any	
21		continuing candidate; and	

1	(4)	he round shall end with one of two potential
2		utcomes:
3		A) If there are two or fewer continuing candidates,
4		the candidate with the most votes is declared the
5		winner of the election; or
6		B) If there are more than two continuing candidates,
7		the last-place candidate is defeated and a new
8		round begins.
9	(c)	tie under this section between candidates for the
10	most vote	in the final round or a tie between last-place
11	candidate	in any round shall be decided by lot, and the
12	candidate	hosen by lot shall be defeated.
13	(d)	he office of elections may modify a ranked-choice
14	voting ba	ot and tabulation; provided that:
15	(1)	he number of allowable rankings shall be limited to
16		o fewer than six candidates; and
17	(2)	wo or more candidates may be defeated simultaneously
18		y batch elimination in any round of tabulation.
19	(e)	or the purposes of this section:

1	"Batch elimination" means the simultaneous defeat of		
2	multiple candidates for whom it is mathematically impossible to		
3	be elected.		
4	"Continuing ballot" means a ballot that is not an inactive		
5	<pre>ballot.</pre>		
6	"Continuing candidate" means a candidate who has not been		
7	defeated.		
8	"Highest continuing ranking" means the highest ranking on a		
9	voter's ballot for a continuing candidate.		
10	"Inactive ballot" means a ballot that does not rank any		
11	continuing candidate, contains an overvote at the highest		
12	continuing ranking, or contains two or more sequential skipped		
13	rankings before its highest continuing ranking.		
14	"Last-place candidate" means the candidate with the fewest		
15	votes in a round of ranked-choice voting tabulation.		
16	"Mathematically impossible to be elected", with respect to		
17	a candidate, means that:		
18	(1) The candidate cannot be elected because the		
19	candidate's vote total in a round of the ranked-choice		
20	voting tabulation, plus all votes that could possibly		
21	be transferred to the candidate in future rounds from		

1	candidates with an equal or lower number of votes,
2	would not be enough to surpass the candidate with the
3	next-higher vote total in the round; or
4	(2) The candidate has a lower vote total than a candidate
5	described in paragraph (1).
6	"Overvote" means a circumstance in which a voter has ranked
7	more than one candidate at the same ranking on a ballot.
8	"Ranked choice voting" means the method of casting and
9	tabulating votes in which voters rank candidates in order of
10	preference, tabulation proceeds in sequential rounds in which
11	last-place candidates are defeated, and the candidate with the
12	most votes in the final round is elected.
13	"Ranking" means the number assigned on a ballot by a voter
14	to a candidate to express the voter's preference for that
15	candidate, in which the lowest number is the highest ranking,
16	and the highest number is the lowest ranking.
17	"Round" means an instance of the sequence of voting
18	tabulation steps established in subsection (b).
19	"Skipped ranking" means a circumstance in which a voter has
20	left a ranking blank and ranks a candidate at a subsequent
21	ranking."

- 1 SECTION 3. Section 11-91, Hawaii Revised Statutes, is
- 2 amended to read as follows:
- 3 "\$11-91 Proclamation. (a) No later than 4:30 p.m. on the
- 4 tenth day before the close of filing in elections involving
- 5 state offices, the chief election officer shall issue an
- 6 election proclamation. In elections involving only county
- 7 offices the clerk shall issue the proclamation. In elections
- 8 involving both state and county offices the proclamation may be
- 9 issued jointly.
- 10 (b) The proclamation shall contain a statement of the
- 11 purposes for which the election is to be held, and a designation
- 12 of the offices and the terms thereof for which candidates are to
- 13 be nominated or elected. It may also contain any other relevant
- 14 matter including an offer of rewards for the detection and
- 15 conviction of offenders against the election laws. The chief
- 16 election officer or clerk shall cause the election proclamation
- 17 to be published at least once in a newspaper of general
- 18 circulation and no later than on the tenth day before the close
- 19 of filing.
- (c) For any election conducted by ranked choice voting
- 21 pursuant to section 11- , the election proclamation shall

- 1 include a statement that votes shall be cast and tabulated using
- 2 ranked choice voting and shall provide an explanation of ranked
- 3 choice voting."
- 4 SECTION 4. Section 11-112, Hawaii Revised Statutes, is
- 5 amended to read as follows:
- 6 "\$11-112 Contents of ballot. (a) The ballot shall
- 7 contain the names of the candidates, their party affiliation or
- 8 nonpartisanship in partisan election contests, the offices for
- 9 which they are running, and the district in which the election
- 10 is being held. In multimember races the ballot shall state that
- 11 the voter shall not vote for more than the number of seats
- 12 available or the number of candidates listed where [such] the
- 13 number of candidates is [<del>less</del>] fewer than the number of seats
- 14 available.
- 15 (b) The ballot may include questions concerning proposed
- 16 state constitutional amendments, proposed county charter
- 17 amendments, or proposed initiative or referendum issues.
- 18 (c) At the chief election officer's discretion, the ballot
- 19 may have a background design imprinted onto it.
- 20 (d) When the electronic voting system is used, the ballot
- 21 may have pre-punched codes and printed information which

- 1 identify the voting districts, precincts, and ballot sets to
- 2 facilitate the electronic data processing of these ballots.
- 3 (e) The name of the candidate may be printed with the
- 4 Hawaiian or English equivalent or nickname, if the candidate so
- 5 requests in writing at the time the candidate's nomination
- 6 papers are filed. Candidates' names, including the Hawaiian or
- 7 English equivalent or nickname, shall be set on one line.
- **8** (f) The ballot shall bear no word, motto, device, sign, or
- 9 symbol other than as allowed in this title.
- 10 (g) The ballot may include information necessary to use
- 11 ranked choice voting as described in section 11- ."
- 12 SECTION 5. Section 11-151, Hawaii Revised Statutes, is
- 13 amended to read as follows:
- 14 "\$11-151 Vote count. [Each] Except for contests conducted
- 15 by ranked choice voting pursuant to section 11- , each contest
- 16 or question on a ballot shall be counted independently as
- 17 follows:
- 18 (1) If the votes cast in a contest or on a question are
- equal to or less than the number to be elected or
- 20 chosen for that contest or question, the votes for
- 21 that contest or question shall be counted;

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1	(2)	If the votes cast in a contest or question exceed the
2		number to be elected or chosen for that contest or
3		question, the votes for that contest or question shall
4		not be counted; and

- (3) If a contest or question requires a majority of the votes for passage, any blank, spoiled, or invalid ballot shall not be tallied for passage or as votes cast except that such ballots shall be counted as votes cast in ratification of a constitutional amendment or a question for a constitutional convention."
- 12 SECTION 6. Section 11-152, Hawaii Revised Statutes, is
  13 amended to read as follows:
- 14 "§11-152 Method of counting. (a) For votes cast using the electronic voting system, the ballots shall be taken in the 15 sealed ballot containers to the counting center according to the 16 procedure and schedule adopted by the chief election officer to 17 promote the security of the ballots. For all votes cast in an 18 election, in the presence of official observers, counting center 19 20 employees may start to count the ballots before election day, as specified in section 11-108. 21

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1 (b) In an election conducted by ranked choice voting, 2 votes shall be counted as provided in section 11- ." 3 SECTION 7. Section 11-155, Hawaii Revised Statutes, is amended to read as follows: 4 "§11-155 Certification of results of election. On receipt 5 6 of certified tabulations from the election officials concerned, 7 the chief election officer  $[\tau]$  in state elections, or county clerk in a county election, shall compile, certify, and release 8 9 the election results by district and precinct after the 10 expiration of the time for bringing an election contest. certification shall be based on a comparison and reconciliation 11 12 of the following: The results of the canvass of ballots conducted 13 (1)14 pursuant to chapter 16; The audit of records and resultant overage and 15 (2) 16 underage report; The audit results of the manual audit team; 17 (3) 18 (4) The results of any mandatory recount of votes 19 conducted pursuant to section 11-158; and

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11-156."

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- 1 (5) All logs, tally sheets, and other documents generated 2 during the election and in the canvass of the election 3 results. A certificate of election or a certificate of results declaring 4 the results of the election as of election day shall be issued 5 pursuant to section 11-156; provided that in the event of an 6 7 overage or underage, a list of all precincts in which an overage or underage occurred shall be attached to the certificate. The 8 9 [number of] candidates to be elected [receiving the highest 10 number of] who receive the most votes in any election district 11 shall be declared to be elected [-]; provided that candidates for 12 offices elected by ranked choice voting shall be declared to be elected pursuant to section 11- . Unless otherwise provided, 13 14 the term of office shall begin or end as of the close of voter 15 service centers on election day. The position on the question 16 receiving the appropriate majority of the votes cast shall be 17 reflected in a certificate of results issued pursuant to section
- 19 SECTION 8. Statutory material to be repealed is bracketed 20 and stricken. New statutory material is underscored.
- 21 SECTION 9. This Act shall take effect on July 1, 2050.

#### Report Title:

Elections; Ranked Choice Voting

#### Description:

Establishes ranked choice voting for special federal elections and special elections of vacant county council seats. Effective 7/1/2050. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.