
A BILL FOR AN ACT

RELATING TO THE ROOM CONFINEMENT OF MINORS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. Section 571-32, Hawaii Revised Statutes, is
2 amended to read as follows:

3 "**§571-32 Detention; shelter; release; notice.** (a) If a
4 minor who is believed to come within section 571-11(1) [~~or (2)~~]
5 is not released as provided in section 571-31 and is not deemed
6 suitable for diversion, then the minor shall be taken without
7 unnecessary delay to the court or to the place of detention or
8 shelter designated by the court. If a minor who is believed to
9 come within section 571-11(2) is not released as provided in
10 section 571-31, and is not deemed suitable for diversion, then
11 the minor shall be taken without unnecessary delay to the court
12 or to the place of shelter designated by the court. If the
13 court determines that the minor requires care away from the
14 minor's own home but does not require secure physical
15 restriction, the minor shall be given temporary care in any
16 available nonsecure minor caring institution, foster family
17 home, or other shelter facility.



1 (b) The officer or other person who brings a minor to a
2 detention or shelter facility shall give notice to the court at
3 once, stating the legal basis therefor and the reason why the
4 minor was not released to the minor's parents. If the facility
5 to which the minor is taken is not an agency of the court, the
6 person in charge of the facility in which the minor is placed
7 shall promptly give notice to the court that the minor is in
8 that person's custody. Before acceptance of the minor for
9 detention or shelter care, a prompt inquiry shall be made by a
10 duly authorized staff member of the detention or shelter
11 facility or officer of the court. Where it is deemed in the
12 best interests of the minor, the judge, officer, staff member,
13 or [the] director of detention services may then order the minor
14 to be released, if possible, to the care of the minor's parent,
15 guardian, legal custodian, or other responsible adult, or the
16 judge may order the minor held in the facility subject to
17 further order or placed in some other appropriate facility.

18 (c) As soon as a minor is detained, the minor's parents,
19 guardian, or legal custodian shall be informed, by personal
20 contact or by notice in writing on forms prescribed by the
21 court, that they may have a prompt hearing held by a circuit



1 judge or district family judge regarding release or detention.
2 A minor may be released on the order of the judge with or
3 without a hearing. The director of detention services may order
4 the release of the minor if an order of detention has not been
5 made.

6 (d) No minor shall be held in a detention facility for
7 juveniles or shelter longer than twenty-four hours, excluding
8 weekends and holidays, unless a petition or motion for
9 revocation of probation, or motion for revocation of protective
10 supervision has been filed, or unless the judge orders otherwise
11 after a court hearing. No ex parte motions shall be considered.
12 For the purposes of this section:

13 (1) Unless a court finds, after a hearing and in writing,
14 that it is in the interest of justice as provided for
15 in subsection (g)(2), a minor believed to come within
16 section 571-11(1), or a minor awaiting trial or
17 another legal process, who is treated as an adult for
18 purposes of prosecution in criminal court and housed
19 in a secure facility shall not:

20 (A) Have sight or sound contact with adult inmates;
21 or



1 (B) Be held in any jail or lockup for adults,
2 except as provided in subsection (g)(3); and

3 (2) Detention in a jail or lockup for adults may be
4 permitted for:

5 (A) A minor accused of a non-status offense who is
6 held for a period not to exceed six hours;
7 provided that the minor is being held:

8 (i) For processing or release;

9 (ii) While awaiting transfer to a juvenile
10 facility; or

11 (iii) For a court appearance that occurs within
12 the period of detention; or

13 (B) A minor accused of a non-status offense who is
14 awaiting an initial court appearance that will
15 occur within forty-eight hours of the minor being
16 taken into custody, excluding weekends and
17 holidays, and where the jail or lockup for adults
18 is in a location:

19 (i) Outside a metropolitan statistical area, as
20 defined by the Office of Management and



1 Budget, and no acceptable alternative
2 placement is available;

3 (ii) Where the distance to be traveled or the
4 lack of highway, road, or transportation
5 does not allow for court appearances within
6 forty-eight hours, excluding weekends and
7 holidays, such that a brief delay of no more
8 than an additional forty-eight hours is
9 excusable; or

10 (iii) Where safety concerns exist, such as severe
11 and life-threatening weather conditions that
12 do not allow for reasonably safe travel, in
13 which case the time for an appearance may be
14 delayed until twenty-four hours after the
15 time that conditions allow for reasonably
16 safe travel;

17 provided that the minor shall not have sight or sound
18 contact with adult inmates; provided further that the
19 State shall have a policy in effect that requires
20 individuals who work with both minor and adult inmates



1 in collocated facilities to be trained and certified
2 to work with juveniles.

3 (e) No minor may be held after the filing of a petition or
4 motion, as specified in subsection (d), unless an order for
5 continued detention or shelter has been made by a judge after a
6 court hearing. If there is probable cause to believe that the
7 minor comes within section 571-11(1), the minor may be securely
8 detained, following a court hearing, in a detention facility for
9 juveniles or may be held in a shelter. If there is probable
10 cause to believe that the minor comes within section 281-101.5
11 or 571-11(2), the minor may be held, following a court hearing,
12 in a shelter but shall not be securely detained in a detention
13 facility for juveniles for longer than twenty-four hours,
14 excluding weekends and holidays, unless the minor is subject to
15 the provisions of chapter 582, Interstate Compact on Juveniles,
16 or chapter 582D, Interstate Compact for Juveniles, or is
17 allegedly in or has already been adjudicated for a violation of
18 a valid court order, as provided under the federal Juvenile
19 Justice and Delinquency Prevention Act of 1974, as amended.

20 (f) No minor shall be released from detention except in
21 accordance with this chapter.



1 (g) When a minor is ordered to be held or detained by the
2 court:

3 (1) Where a minor transferred for criminal proceedings
4 pursuant to a waiver of family court jurisdiction is
5 detained, the minor shall not:

6 (A) Have sight or sound contact with adult inmates;
7 or

8 (B) Be held in any jail or lockup for adults,
9 unless a court finds, after a hearing and in writing,
10 that it is in the interest of justice;

11 (2) In determining whether it is in the interest of
12 justice to permit a minor to be held in any jail or
13 lockup for adults, or to have sight or sound contact
14 with adult inmates, a court shall consider:

15 (A) The age of the minor;

16 (B) The physical and mental maturity of the minor;

17 (C) The present mental state of the minor, including
18 whether the minor presents an imminent risk of
19 self-harm;

20 (D) The nature and circumstances of the alleged
21 offense;



1 (E) The minor's history of prior delinquent acts;
2 (F) The relative ability of the available adult and
3 juvenile detention facilities to meet the
4 specific needs of the minor and protect the
5 safety of the public as well as other detained
6 minors; and

7 (G) Any other relevant factor; and

8 (3) If a court determines that it is in the interest of
9 justice to permit a minor to be held in any jail or
10 lockup for adults, or to have sight or sound contact
11 with adult inmates:

12 (A) The court shall hold a hearing no less frequently
13 than once every thirty days, or in the case of a
14 rural jurisdiction, no less frequently than once
15 every forty-five days, to review whether it
16 remains in the interest of justice to permit the
17 minor to be held in a jail or lockup for adults
18 or to have sight or sound contact with adult
19 inmates; and

20 (B) The minor shall not be held in any jail or lockup
21 for adults, or permitted to have sight or sound



1 contact with adult inmates, for more than one
2 hundred eighty days, unless the court, in
3 writing, determines there is good cause for an
4 extension, or the minor expressly waives this
5 limitation.

6 (h) A minor may be placed in room confinement in a
7 juvenile detention or adult jail facility only under the
8 following conditions:

9 (1) Room confinement may only be used as a temporary
10 response to a minor's behavior, and only if:

11 (A) The behavior poses an immediate and substantial
12 risk of danger to the minor's self or another
13 individual, or a serious and immediate threat to
14 the safety and orderly operation of the facility;
15 provided that any decision to hold a minor in
16 room confinement due to a mental health emergency
17 shall be made by a mental health professional and
18 based upon the mental health professional's
19 examination of the minor; or

20 (B) The minor is an imminent escape risk;



1 (2) Because of the potential impact on a minor's mental or
2 physical health, room confinement may only be used for
3 the minimum time necessary for the minor to regain
4 self-control, and only after less restrictive options
5 or techniques, including de-escalation, conflict and
6 behavioral management techniques, and intervention by
7 a mental health professional, have been attempted,
8 exhausted, and failed;

9 (3) If a minor is placed in room confinement, the reasons
10 for the room confinement shall be explained to the
11 minor. The minor shall also be informed that release
12 from room confinement will occur immediately when the
13 minor exhibits self-control and is no longer deemed a
14 threat to the minor's safety or the safety of others;

15 (4) If a minor is placed in room confinement, the
16 following individuals shall be notified on the next
17 business day and provided the reasons for the room
18 confinement as well as the location and duration of
19 the confinement:

20 (A) The senior judge of the family court;



1 (B) The presiding judge who ordered the minor to be
2 held at the facility;

3 (C) The deputy chief court administrator; and

4 (D) The social services manager of the juvenile
5 client services branch for the circuit court of
6 the first circuit;

7 (5) Room confinement shall not be used for purposes of
8 punishment or disciplinary sanction, coercion,
9 convenience, or retaliation, or to address staffing
10 shortages at the facility;

11 (6) A minor may be held in room confinement for no more
12 than three hours unless the minor is a danger to
13 themselves or another, or the on-call judge grants an
14 extension of no more than three additional hours of
15 confinement. Thereafter, the minor shall be returned
16 to the general population; provided that if a minor is
17 held in room confinement for more than three hours, a
18 hearing shall be held before the family court on the
19 next business day, at which time the minor shall be
20 provided legal representation;



- 1 (7) A minor shall not be returned to room confinement
2 immediately after returning to the general population
3 from room confinement for the purposes of evading the
4 reporting requirements and room confinement
5 restrictions pursuant to this section;
- 6 (8) If the minor is not returned to the general population
7 following a hearing pursuant to paragraph (6), the
8 minor shall be transferred to a location where
9 services may be provided to the minor without the need
10 for room confinement; provided that if a mental health
11 professional determines that the level of crisis
12 service needed is not presently available at the
13 location, the superintendent or deputy superintendent
14 of the facility shall initiate a referral to a
15 facility that can meet the needs of the minor;
- 16 (9) All rooms used for room confinement shall have
17 adequate and operational lighting, ventilation for the
18 comfort of the minor, and shall be clean and resistant
19 to suicide and self-harm;



1 (10) The minor shall have access to drinking water, toilet
2 facilities, hygiene supplies, and reading materials
3 approved by a mental health professional;

4 (11) The minor shall have the same access as provided to
5 minors in the general population of the facility to
6 meals, contact with parents or legal guardians, legal
7 assistance, educational programs, and medical and
8 mental health services;

9 (12) The minor shall be continuously monitored by facility
10 staff; and

11 (13) The judiciary shall post quarterly on the judiciary's
12 website a report of its detention center detailing
13 their compliance with this section. Each report shall
14 include:

15 (A) The number of incidents of room confinement every
16 year;

17 (B) The number of minors impacted;

18 (C) The age, gender identity, and race of minors
19 impacted;

20 (D) Any alternative strategies employed before the
21 use of room confinement, the reasons those



1 alternative strategies failed, and why room
2 confinement was necessary; and

3 (E) The incidence of mental illness.

4 For the purposes of this subsection:

5 "Mental health professional" means a qualified mental
6 health professional or mental health professional supervised by
7 a qualified mental health professional.

8 "Room confinement" means the placement of a minor in a
9 room, cell, or area with minimal or no contact with persons
10 other than court staff and attorneys. "Room confinement" does
11 not include confinement of a minor in a single-person room or
12 cell for brief periods of locked room time as necessary for
13 required institutional operations and does not include
14 confinement during sleep hours.

15 ~~[(h)]~~ (i) Provisions regarding bail shall not be
16 applicable to minors detained in accordance with this chapter,
17 except that bail may be allowed after a minor has been
18 transferred for criminal prosecution pursuant to waiver of
19 family court jurisdiction.

20 ~~[(i)]~~ (j) The official in charge of a facility for the
21 detention of adult offenders or persons charged with crime shall



1 inform the court immediately when a minor who is or appears to
2 be under eighteen years of age is received at the facility.

3 ~~[(j)]~~ (k) Any other provision of law to the contrary
4 notwithstanding, any person otherwise subject to proceedings
5 under chapter 832 and who is under the age of eighteen may be
6 confined in a detention facility or correctional facility by
7 order of a judge for the purposes set forth in section 832-12,
8 832-15, or 832-17.

9 ~~[(k)]~~ (l) The department of human services through the
10 office of youth services shall certify police station cellblocks
11 and community correctional centers that provide sight and sound
12 separation between minors and adults in secure custody. Only
13 cellblocks and centers certified under this subsection shall be
14 authorized to detain juveniles pursuant to section 571-32(d).
15 The office of youth services may develop sight and sound
16 separation standards, issue certifications, monitor and inspect
17 facilities for compliance, cite facilities for violations,
18 withdraw certifications, and require certified facilities to
19 submit data and information as requested. In addition, the
20 office of youth services may monitor and inspect all cellblocks
21 and centers for compliance with section 571-32(d)."



1 SECTION 2. Statutory material to be repealed is bracketed
2 and stricken. New statutory material is underscored.
3 SECTION 3. This Act shall take effect upon its approval.



Report Title:

Judiciary Package; Juveniles; Room Confinement; Detention;

Description:

Requires certain children under family court jurisdiction to be taken without unnecessary delay to the court or place of shelter designated by the court. Establishes conditions and time limits for placing a minor in room confinement at a detention or adult jail facility. (CD1)

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