A BILL FOR AN ACT

RELATING TO THE PROTECTION OF TARO.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. Section 171-1 Hawaii Revised Statutes, is
- 2 amended by adding a new definition to be appropriately inserted
- 3 and to read as follows:
- 4 ""Taro lands" means any undeveloped public lands situated
- 5 in the land use conservation district pursuant to chapter 205 in
- 6 wetland or dryland taro cultivation prior to statehood, or any
- 7 undeveloped public lands that were traditional taro lands
- 8 situated in the land use conservation district pursuant to
- 9 chapter 205 that retain historic structural evidence of lo'i or
- 10 māla kalo, such as 'auwai irrigation ditches, terraces, or
- 11 walls."
- 12 SECTION 2. Section 171-10, Hawaii Revised Statutes, is
- 13 amended to read as follows:
- 14 "§171-10 Classes of lands. The board of land and natural
- 15 resources shall classify all public lands and in doing so be
- 16 guided by the following classifications:
- 17 1. Intensive agricultural use

HB. NO. 249>

- 1 (A) First class--Lands highly productive of intensive
- 2 crops such as sugarcane, pineapples, truck crops, and orchard
- 3 crops.
- 4 (B) Second class--Lands having medium productivity for
- 5 intensive crops.
- 6 (C) Third class--Lands having fair to marginal
- 7 productivity for intensive crops.
- **8** (D) Fourth class--Taro lands of no particular productivity
- 9 determination, but having cultural, social, economic, and food
- 10 self-sufficiency value if preserved for wetland or dryland taro
- 11 cultivation. District boundary amendments of fourth class--taro
- 12 lands shall be prohibited. Notwithstanding any law to the
- 13 contrary, public land classified as fourth class--taro lands
- 14 pursuant to this section shall not be subject to district
- 15 boundary amendment.
- 2. Special livestock use
- 17 (A) First class--Lands highly suitable for special
- 18 livestock uses such as swine, dairy, and poultry production. In
- 19 making the determination, consideration shall be given to
- 20 drainage, climate, topography, proximity to market, and
- 21 transportation and compatibility to adjoining land use, among

- 1 other considerations. "Dairy" as used for disposition purposes
- 2 means a "dry lot" dairy without allowance for grazing.
- 3 (B) Second class--Lands suitable for special livestock
- 4 uses, but inferior to those of first class.
- 5 3. Pasture use
- 6 (A) First class--Lands having a potentially high economic
- 7 animal unit carrying capacity and capable of correspondingly
- 8 high liveweight gains per acre per year, such as, less than five
- 9 acres per animal unit per year and more than one hundred pounds
- 10 live beef gains per animal unit per acre per year.
- 11 (B) Second class--Lands having a potentially medium
- 12 economic animal unit carrying capacity and capable of moderate
- 13 liveweight gains per acre per year, such as, five to twenty
- 14 acres per animal unit per year and twenty to one hundred pounds
- 15 live beef gains per animal unit per acre per year.
- 16 (C) Third class--Lands having a relatively low animal unit
- 17 carrying capacity and producing correspondingly low liveweight
- 18 gains per acre per year, such as, more than twenty acres per
- 19 animal unit per year and less than twenty pounds average live
- 20 beef gains per animal unit per acre per year.
- 21 4. Commercial timber use

- 1 (A) First class--Lands of high suitability for growth of
- 2 merchantable timber having mean annual growth potential under
- 3 normal forest management practices with yields exceeding amounts
- 4 such as one thousand board feet per acre, and with location and
- 5 terrain presenting favorable logging, transportation, and
- 6 marketing conditions.
- 7 (B) Second class--Lands of high suitability for growth of
- 8 merchantable timber having mean annual growth potential under
- 9 normal forest management practices with yields exceeding amounts
- 10 such as one thousand board feet per acre, and with location and
- 11 terrain presenting less favorable logging, transportation, and
- 12 marketing conditions.
- 13 (C) Third class--Lands of medium suitability for growth of
- 14 merchantable timber having mean annual growth potential in
- 15 amounts such as five hundred to one thousand board feet per acre
- 16 under normal forest management practices, and with location and
- 17 terrain presenting favorable logging, transportation, and
- 18 marketing conditions.
- 19 (D) Fourth class--Lands of medium suitability for growth
- 20 of merchantable timber having mean annual growth potential in
- 21 amounts such as five hundred to one thousand board feet per acre

- 1 under normal forest management practices, and with location and
- 2 terrain presenting less favorable logging, transportation, and
- 3 marketing conditions.
- 4 (E) Fifth class--Lands of relatively low suitability for
- 5 growth of merchantable timber having mean annual growth
- 6 potential less than an amount such as five hundred board feet
- 7 per acre, and with location and terrain presenting favorable
- 8 logging, transportation, and marketing conditions.
- 9 (F) Sixth class--Lands of relatively low suitability for
- 10 growth of merchantable timber having mean annual growth
- 11 potential less than an amount such as five hundred board feet
- 12 per acre, and with location and terrain presenting less
- 13 favorable logging, transportation, and marketing conditions.
- 14 5. Quarry use
- 15 Lands having sufficient quantity and quality of rock,
- 16 gravel, and sand for purpose of commercial use.
- 17 6. Mining use
- 18 Lands bearing sufficient quantity and quality of mineral
- 19 products for purpose of commercial mining and use.
- 7. Recreational use

- 1 Lands suitable for use and development as parks,
- 2 playgrounds, historical sites, natural area, camp grounds,
- 3 wildlife refuge, scenic sites, and other such uses.
- 4 8. Watershed use
- 5 Lands suitable for the use and development as watersheds or
- 6 for the development of water, and requiring necessary
- 7 restrictions on other uses.
- 8 9. Residential use
- 9 Lands suitable and economically feasible for residential
- 10 development and use.
- 11 10. Commercial and industrial use
- 12 Lands suitable and economically feasible for commercial and
- 13 industrial development and use.
- 14 11. Hotel, apartment, and motel use
- 15 Lands suitable and economically feasible for hotel,
- 16 apartment, and motel development and use.
- 17 12. Resort use
- 18 Lands suitable and economically feasible for resort
- 19 development and use.
- 20 13. Unclassified uses

1	Land	s not otherwise classifiable under the foregoing
2	sections.	п
3	SECT	ION 3. Section 205-4.5, Hawaii Revised Statutes, is
4	amended b	y amending subsection (a) to read as follows:
5	"(a)	Within the agricultural district, all lands with soil
6	classifie	d by the land study bureau's detailed land
7	classific	ation as overall (master) productivity rating class A
8	or B and	for solar energy facilities, class B or C, shall be
9	restricte	d to the following permitted uses:
10	(1)	Cultivation of crops, including crops for bioenergy,
11		flowers, vegetables, foliage, fruits, forage, and
12		timber;
13	(2)	Game and fish propagation;
14	(3)	Raising of livestock, including poultry, bees, fish,
15		or other animal or aquatic life that are propagated
16		for economic or personal use;
17	(4)	Farm dwellings, employee housing, farm buildings, or
18		activities or uses related to farming and animal
19		husbandry. "Farm dwelling", as used in this
20		paragraph, means a single-family dwelling located on
21		and accessory to a farm, including clusters of single-

1		family farm dwellings permitted within agricultural
2		parks developed by the State, or where agricultural
3		activity provides income to the family occupying the
4		<pre>dwelling;</pre>
5	(5)	Public institutions and buildings that are necessary
6		for agricultural practices;
7	(6)	Public and private open area types of recreational
8		uses, including day camps, picnic grounds, parks, and
9		riding stables, but not including dragstrips,
10		airports, drive-in theaters, golf courses, golf
11		driving ranges, country clubs, and overnight camps;
12	(7)	Public, private, and quasi-public utility lines and
13		roadways, transformer stations, communications
14		equipment buildings, solid waste transfer stations,
15		major water storage tanks, and appurtenant small
16		buildings such as booster pumping stations, but not
17		including offices or yards for equipment, material,
18		vehicle storage, repair or maintenance, treatment
19		plants, corporation yards, or other similar

structures;

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1	(8)	Retention, restoration, rehabilitation, or improvement
2		of [buildings]:
3		(A) Buildings or sites of historic or scenic
4		<pre>interest[÷]; and</pre>
5		(B) Walls, terraces, or supporting structure for lo'i
6		or māla taro fields in wetland or dryland taro
7		cultivation prior to statehood;
8	(9)	Agricultural-based commercial operations as described
9		in section 205-2(d)(15);
10	(10)	Buildings and uses, including mills, storage, and
11		processing facilities, maintenance facilities,
12		photovoltaic, biogas, and other small-scale renewable
13		energy systems producing energy solely for use in the
14		agricultural activities of the fee or leasehold owner
15		of the property, and vehicle and equipment storage
16		areas that are normally considered directly accessory
17		to the above-mentioned uses and are permitted under
18		section 205-2(d);
19	(11)	Agricultural parks;
20	(12)	Plantation community subdivisions, which as used in
21		this chapter means an established subdivision or

HB. NO. 249 >

Clus	ster of employee nousing, community buildings, and
agri	cultural support buildings on land currently or
form	erly owned, leased, or operated by a sugar or
pine	apple plantation; provided that the existing
stru	ctures may be used or rehabilitated for use, and
new	employee housing and agricultural support
buil	dings may be allowed on land within the
subd	livision as follows:
(A)	The employee housing is occupied by employees or
	former employees of the plantation who have a
	property interest in the land;
(B)	The employee housing units not owned by their
	occupants shall be rented or leased at affordable
	rates for agricultural workers; or
(C)	The agricultural support buildings shall be
	rented or leased to agricultural business
	operators or agricultural support services;
3) Agri	cultural tourism conducted on a working farm, or a
farm	ning operation as defined in section 165-2, for the
enjo	yment, education, or involvement of visitors;
prov	rided that the agricultural tourism activity is
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HB. NO. 244°

1	accessory and secondary to the principal agricultural
2	use and does not interfere with surrounding farm
3	operations; and provided further that this paragraph
1	shall apply only to a county that has adopted
5	ordinances regulating agricultural tourism under
5	section 205-5;

- 7 Agricultural tourism activities, including overnight (14)accommodations of twenty-one days or less, for any one 8 9 stay within a county; provided that this paragraph 10 shall apply only to a county that includes at least 11 three islands and has adopted ordinances regulating 12 agricultural tourism activities pursuant to section 13 205-5; provided further that the agricultural tourism 14 activities coexist with a bona fide agricultural 15 activity. For the purposes of this paragraph, "bona fide agricultural activity" means a farming operation 16 17 as defined in section 165-2;
 - (15) Wind energy facilities, including the appurtenances associated with the production and transmission of wind generated energy; provided that the wind energy facilities and appurtenances are compatible with

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HB. NO. 2490

2		agricultural land;
3	(16)	Biofuel processing facilities, including the
4		appurtenances associated with the production and
5		refining of biofuels that is normally considered
6		directly accessory and secondary to the growing of the
7		energy feedstock; provided that biofuel processing
8		facilities and appurtenances do not adversely impact
9		agricultural land and other agricultural uses in the
10		vicinity.
11		For the purposes of this paragraph:
12		"Appurtenances" means operational infrastructure
13		of the appropriate type and scale for economic
14		commercial storage and distribution, and other similar
15		handling of feedstock, fuels, and other products of

biofuel processing facilities.

agriculture uses and cause minimal adverse impact on

"Biofuel processing facility" means a facility
that produces liquid or gaseous fuels from organic
sources such as biomass crops, agricultural residues,
and oil crops, including palm, canola, soybean, and
waste cooking oils; grease; food wastes; and animal

1		residues and wastes that can be used to generate
2		energy;
3	(17)	Agricultural-energy facilities, including
4		appurtenances necessary for an agricultural-energy
5		enterprise; provided that the primary activity of the
6		agricultural-energy enterprise is agricultural
7		activity. To be considered the primary activity of an
8		agricultural-energy enterprise, the total acreage
9		devoted to agricultural activity shall be not less
10		than ninety per cent of the total acreage of the
11		agricultural-energy enterprise. The agricultural-
12		energy facility shall be limited to lands owned,
13		leased, licensed, or operated by the entity conducting
14		the agricultural activity.
15		As used in this paragraph:
16		"Agricultural activity" means any activity
17		described in paragraphs (1) to (3) of this subsection.
18		"Agricultural-energy enterprise" means an
19		enterprise that integrally incorporates an
20		agricultural activity with an agricultural-energy
21		facility.

(18)

HB. NO. 2490

"Agricultural-energy facility" means a facility that generates, stores, or distributes renewable energy as defined in section 269-91 or renewable fuel including electrical or thermal energy or liquid or gaseous fuels from products of agricultural activities from agricultural lands located in the State.

"Appurtenances" means operational infrastructure of the appropriate type and scale for the economic commercial generation, storage, distribution, and other similar handling of energy, including equipment, feedstock, fuels, and other products of agricultural-energy facilities;

Construction and operation of wireless communication antennas, including small wireless facilities; provided that, for the purposes of this paragraph, "wireless communication antenna" means communications equipment that is either freestanding or placed upon or attached to an already existing structure and that transmits and receives electromagnetic radio signals used in the provision of all types of wireless communications services; provided further that "small

1		wireless facilities" shall have the same meaning as in
2		section 206N-2; provided further that nothing in this
3		paragraph shall be construed to permit the
4		construction of any new structure that is not deemed a
5		permitted use under this subsection;
6	(19)	Agricultural education programs conducted on a farming
7		operation as defined in section 165-2, for the
8		education and participation of the general public;
9		provided that the agricultural education programs are
10		accessory and secondary to the principal agricultural
11		use of the parcels or lots on which the agricultural
12		education programs are to occur and do not interfere
13		with surrounding farm operations. For the purposes of
14		this paragraph, "agricultural education programs"
15		means activities or events designed to promote
16		knowledge and understanding of agricultural activities
17		and practices conducted on a farming operation as
18		defined in section 165-2;
19	(20)	Solar energy facilities that do not occupy more than
20		ten per cent of the acreage of the parcel, or twenty
21		acres of land, whichever is lesser or for which a

1		special use permit is granted pursuant to section 205-
2		6; provided that this use shall not be permitted on
3		lands with soil classified by the land study bureau's
4		detailed land classification as overall (master)
5		productivity rating class A;
6	(21)	Solar energy facilities on lands with soil classified
7		by the land study bureau's detailed land
8		classification as overall (master) productivity rating
9		B or C for which a special use permit is granted
10		pursuant to section 205-6; provided that:
11		(A) The area occupied by the solar energy facilities
12		is also made available for compatible
13		agricultural activities at a lease rate that is
14		at least fifty per cent below the fair market
15		rent for comparable properties;
16		(B) Proof of financial security to decommission the
17		facility is provided to the satisfaction of the
18		appropriate county planning commission prior to
19		date of commencement of commercial generation;
20		and

1		(C) Solar energy facilities shall be decommissioned
2		at the owner's expense according to the following
3		requirements:
4		(i) Removal of all equipment related to the
5		solar energy facility within twelve months
6		of the conclusion of operation or useful
7		life; and
8		(ii) Restoration of the disturbed earth to
9		substantially the same physical condition as
10		existed prior to the development of the
11		solar energy facility.
12		For the purposes of this paragraph, "agricultural
13		activities" means the activities described in
14		paragraphs (1) to (3);
15	(22)	Geothermal resources exploration and geothermal
16		resources development, as defined under section 182-1;
17		or
18	(23)	Hydroelectric facilities, including the appurtenances
19		associated with the production and transmission of
20		hydroelectric energy, subject to section 205-2;

1	provided that the hydroelectric facilities and their
2	appurtenances:
3	(A) Shall consist of a small hydropower facility as
4	defined by the United States Department of
5	Energy, including:
6	(i) Impoundment facilities using a dam to store
7	water in a reservoir;
8	(ii) A diversion or run-of-river facility that
9	channels a portion of a river through a
10	canal or channel; and
11	(iii) Pumped storage facilities that store energy
12	by pumping water uphill to a reservoir at
13	higher elevation from a reservoir at a lower
14	elevation to be released to turn a turbine
15	to generate electricity;
16	(B) Comply with the state water code, chapter 174C;
17	(C) Shall, if over five hundred kilowatts in
18	hydroelectric generating capacity, have the
19	approval of the commission on water resource
20	management, including a new instream flow

1	standard established for any new hydroelectric
2	facility; and
3	(D) Do not impact or impede the use of agricultural
4	land or the availability of surface or ground
5	water for all uses on all parcels that are served
6	by the ground water sources or streams for which
7	hydroelectric facilities are considered."
8	SECTION 4. Section 206-7, Hawaii Revised Statutes, is
9	amended to read as follows:
10	"§206-7 Property that shall not be acquired for
11	development projects. (a) In declaring development areas, and
12	acquiring land therein, the board of land and natural resources
13	shall avoid disturbing existing uses that are in accord with the
14	highest use permitted under any existing zoning ordinance in the
15	political subdivision concerned. The board shall not disturb
16	existing ancient taro-growing systems, ancient wetland taro
17	lands, or structural elements of ancient wetland taro-growing
18	systems on undeveloped lands.
19	(b) The board shall not acquire for development projects:
20	(1) Lands already developed and improved as business or
21	industrial areas where use of the lands for

1		residential purposes of as a part of a development
2		project would be economically unsound or where an
3		undue hardship would be suffered by the community
4		through loss of service because of the acquisition;
5	(2)	Lands already in use for residential purposes by the
6		owner thereof or by a lessee holding a lease with an
7		original term of twenty years or more, except where
8		the acquisition of parts of the lands is reasonably
9		necessary for the proper development of a project, but
10		in no case shall any part of the lands be taken where
11		the taking will reduce the parcel to less than three
12		acres in extent;
13	(3)	Lands in the process of subdivision and development
14		where the owner or the owner's agent has provided that
15		at least fifty per cent of the lots to be sold shall
16		be sold in fee simple, prepared subdivision and
17		construction plans, arranged for financing, and
18		applied to government agencies and otherwise taken
19		steps that may be appropriate for the construction of
20		the proposed development in good faith and filed an
21		affidavit with the board to that effect; [ex]

1	(4)	Lands used or to be used as sites for churches,
2		private or parochial schools, clubs, meeting houses,
3		or other private uses of a community, civic, social,
4		or religious nature; <u>or</u>
5	(5)	Undeveloped lands and infrastructure used for wetland
6		or dryland cultivation prior to statehood and
7		currently in use for wetland or dryland taro
8		cultivation, including ancient wetland taro lands and
9		structural elements of ancient wetland taro-growing
10		systems;
11	provided	that portions of the lands mentioned under paragraphs
12	(1), (2),	(3), (4), and (5) or interests therein, may be taken
13	to provid	e access and utility easements where no other
14	reasonabl	e means of access or utility easements are available.
15	(c)	In acquiring agricultural land for a development
16	project,	where the land though used for agricultural purposes is
17	not being	used in accord with the highest use permitted under
18	any exist	ing zoning ordinance, the board shall exercise all
19	reasonabl	e care not to jeopardize the agricultural enterprise
20	concerned	. If, however, the board finds that the land is
21	necessary	for a development project, the board may provide

- 1 assistance, monetary or otherwise, in relocating the enterprise
- 2 elsewhere or pay damages to the owner or operator of the
- 3 enterprise that will reasonably compensate the owner or operator
- 4 for the owner's or operator's loss, if the owner or operator has
- 5 not already been so compensated under a lease agreement, or
- 6 both."
- 7 SECTION 5. Section 226-7, Hawaii Revised Statutes, is
- 8 amended by amending subsection (a) to read as follows:
- 9 "(a) Planning for the State's economy with regard to
- 10 agriculture shall be directed towards achievement of the
- 11 following objectives:
- 12 (1) Viability of Hawaii's sugar and pineapple industries.
- 13 (2) Growth and development of diversified agriculture
- 14 throughout the State.
- 15 (3) An agriculture industry that continues to constitute a
- dynamic and essential component of Hawaii's strategic,
- economic, and social well-being.
- 18 (4) Growth and perpetuation of traditional Hawaiian
- 19 crops."
- 20 SECTION 6. The board of land and natural resources, in
- 21 conjunction with the taro security and purity task force, may



HB. NO. 249 =

- 1 create an inventory, pursuant to chapter 91, Hawaii Revised
- Statutes, identifying lands classified as fourth class taro 2
- lands under section 171-10, Hawaii Revised Statutes. 3
- SECTION 7. There is appropriated out of the general 4
- 5 revenues of the State of Hawaii the sum of \$ or so
- much thereof as may be necessary for fiscal year 2022-2023 for 6
- 7 the purposes of section 6 of this Act.
- 8 The sums appropriated shall be expended by the department
- 9 of land and natural resources for the purposes of this Act.
- 10 SECTION 8. This Act does not affect rights and duties that
- matured, penalties that were incurred, and proceedings that were 11
- begun before its effective date. 12
- SECTION 9. Statutory material to be repealed is bracketed 13
- and stricken. New statutory material is underscored. 14
- 15 SECTION 10. This Act shall take effect upon its approval.

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INTRODUCED BY:

JAN 2 6 2022

Report Title:

Agricultural Lands; Taro Land Protection; Appropriation

Description:

Prohibits the Board of Land and Natural Resources, in declaring residential development areas and acquiring lands therein, from disturbing wetland or dryland taro lands and infrastructure on undeveloped lands. Establishes a fourth class--taro lands classification for public lands. Permits structures for lo'i or māla taro fields in the agricultural district. Establishes growth and perpetuation of traditional Hawaiian crops as a goal of the State Planning Act. Authorizes the Board of Land and Natural Resources, with the Taro Security and Purity Task Force, to create an inventory of taro lands. Makes an appropriation.

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