A BILL FOR AN ACT

RELATING TO MARRIAGE OF MINORS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that there is growing
- 2 national and international recognition of child marriage as a
- 3 human rights violation and a severe impediment to social and
- 4 economic development. This recognition has led other
- 5 jurisdictions of the United States, and other nations, to
- 6 consider legislation that would prohibit the practice of child
- 7 marriage.
- 8 The legislature is cognizant that the United Nations
- 9 Children's Fund, or UNICEF, describes child marriage as a formal
- 10 marriage or informal union between a child under the age of
- 11 eighteen and an adult or another child. Further, United Nations
- 12 Sustainable Development Goal 5, relating to gender equality,
- 13 sets the year 2030 as the target for ending child marriage. The
- 14 sustainable development goals were unanimously adopted in 2015
- 15 by all one hundred ninety-three member states of the United
- 16 Nations, including the United States. A 2021 United Nations
- 17 report on the sustainable development goals forecasts that over

- 1 the next ten years, as many as ten million more girls will be at
- 2 risk of child marriage as a result of the coronavirus disease
- 3 2019 pandemic; this figure is in addition to the one hundred
- 4 million girls who were earlier estimated to become child brides.
- 5 Child marriage is especially concerning because children
- 6 have not reached the threshold of adulthood, a status that
- 7 grants certain rights and responsibilities, including in some
- 8 states the right to divorce. Additionally, a child entering
- 9 into a marriage may have been pressured or coerced into
- 10 marrying, especially if the child is pregnant. A marriage may
- 11 also be the result of the illegal practice of sex trafficking.
- 12 According to an analysis conducted by "Frontline", an
- 13 investigative news program of the Public Broadcasting Service,
- 14 between 2000 and 2015, more than two hundred seven thousand
- 15 individuals under the age of eighteen were married in the United
- 16 States. While most children were sixteen or seventeen years of
- 17 age at the time of marriage, some were as young as twelve years
- 18 old. Girls are disproportionately impacted, with the vast
- 19 majority of child marriages involving a minor female and an
- 20 adult male.

1 Hawaii's laws regularly define "children" as persons who 2 are less than eighteen years of age, and often refer to children 3 as "minors." Nonetheless, state law currently allows children 4 as young as sixteen years of age to marry. State law further 5 authorizes the family court to approve a marriage of a child who 6 is fifteen years of age. Comparatively, sexual assault laws 7 criminalize sexual conduct with a fifteen-year-old, though an exception is made if the fifteen-year-old is legally married to 8 9 the sexual partner or if the sexual partner is less than five 10 years older than the minor. Based on data from the department 11 of health, at least eight hundred children were married in Hawaii since 2000, with eighty per cent of these marriages being 12 13 girls marrying adult men. 14 The legislature further finds that between 2018 and 2021, 15 six states -- Delaware, New Jersey, Pennsylvania, Minnesota, Rhode 16 Island, and New York--have enacted laws setting the minimum age 17 for marriage at eighteen, without exception. Additionally, the 18 territories of American Samoa and the United States Virgin 19 Islands also prohibit child marriages. Similar legislation has 20 been introduced in a number of other states and at the 21 congressional level.

•	The purpose of this Act is to end child marriage in Hawaii
2	by requiring that both parties be eighteen years of age or
3	older.
4	SECTION 2. Section 571-2, Hawaii Revised Statutes, is
5	amended as follows:
6	1. By amending the definition of "guardianship of a minor"
7	to read:
8	""Guardianship of a minor" means the duty and authority to
9	make important decisions in matters having a permanent effect or
10	the life and development of the minor and to be concerned about
11	the minor's general welfare. It includes $[\tau]$ but shall not
12	[necessarily] be limited, in either number or kind, to:
13	(1) The authority to consent [to marriage,] to enlistment
14	in the armed forces of the United States $[\tau]$ or to
15	major medical, psychiatric, and surgical treatment; to
16	represent the minor in legal actions; or to make other
17	decisions concerning the minor of substantial legal
18	significance;
19	(2) The authority and duty of reasonable visitation,
20	except to the extent that the right of visitation has
21	been limited by court order;

1	(3)	The rights and responsibilities of legal custody when
2		guardianship is exercised by the natural or adoptive
3		parent, except where legal custody has been vested in
4		another individual, agency, or institution; and
5	(4)	The authority to consent to the adoption of the minor
6		and to make any other decision concerning the minor
7		that the minor's parents could make, when the rights
8		of the minor's parents, or only living parent, have
9		been judicially terminated as provided for in the
10		statutes governing termination of parental rights to
11		facilitate legal adoption, or when both of the minor's
12		legal parents are deceased."
13	2.	By amending the definition of "residual parental rights
14	and respo	nsibilities" to read:
15	""Re	sidual parental rights and responsibilities" means
16	those rig	hts and responsibilities remaining with the parent
17	after the	transfer of legal custody or guardianship of the
18	person, i	$\operatorname{ncluding}[_{ au}]$ but not $[\frac{\operatorname{necessarily}}{\operatorname{ncluding}}]$ limited to $[_{ au}]$ the
19	right to	reasonable visitation, consent to adoption [or
20	marriage]	, and the responsibility for support."

1	SECT	ION 3. Section 571-11, Hawaii Revised Statutes, is
2	amended t	o read as follows:
3	" § 57	1-11 Jurisdiction; children. Except as otherwise
4	provided	in this chapter, the court shall have exclusive
5	original	jurisdiction in proceedings:
6	(1)	Concerning any person who is alleged to have committed
7		an act prior to achieving eighteen years of age that
8		would constitute a violation or attempted violation of
9		any federal, state, or local law or county ordinance.
10		Regardless of where the violation occurred,
11		jurisdiction may be taken by the court of the circuit
12		where the person resides, is living, or is found, or
13		in which the offense is alleged to have occurred;
14	(2)	Concerning any child living or found within the
15		circuit:
16		(A) Who is neglected as to or deprived of educational
17		services because of the failure of any person or
18		agency to exercise that degree of care for which
19		it is legally responsible;

(B) Who is beyond the control of the child's parent
or other custodian or whose behavior is injurious
to the child's own or others' welfare;
(C) Who is neither attending school nor receiving
educational services required by law whether
through the child's own misbehavior or
nonattendance or otherwise; or
(D) Who is in violation of curfew;
To determine the custody of any child or appoint a
guardian of any child;
For the adoption of a person under chapter 578;
For the termination of parental rights under sections
571-61 through 571-63;
For judicial consent to the [marriage,] employment[,]
or enlistment of a child $[au]$ when consent is required
by law;
For the treatment or commitment of a mentally
defective or mentally ill child, or a child with an
intellectual disability;

1	(8)	Under the Interstate Compact on Juveniles under
2		chapter 582 or the Interstate Compact for Juveniles
3		under chapter 582D;
4	(9)	For the protection of any child under chapter 587A;
5	(10)	For a change of name as provided in section
6		574-5(a)(2)(C); and
7	(11)	Concerning custody or guardianship of an immigrant
8		child pursuant to a motion for special immigrant
9		juvenile factual findings requesting a determination
10		that the child was abused, neglected, or abandoned
11		before the age of eighteen years for purposes of
12		section 101(a)(27)(J) of the federal Immigration and
13		Nationality Act. For the purposes of this paragraph,
14		"child" means an unmarried individual under the age of
15		twenty-one years."
16	SECT	ION 4. Section 572-1, Hawaii Revised Statutes, is
17	amended to	o read as follows:
18	"§57	2-1 Requisites of valid marriage contract. In order
19	to make v	alid the marriage contract, which shall be permitted
20	between to	wo individuals without regard to gender, it shall be
21	necessary	that:

1	(1)	The respective parties do not stand in relation to
2		each other of ancestor and descendant of any degree
3		whatsoever, two siblings of the half as well as to the
4		whole blood, uncle and niece, uncle and nephew, aunt
5		and nephew, or aunt and niece, whether the
6		relationship is the result of the issue of parents
7		married or not married to each other or parents who
8		are partners in a civil union or not partners in a
9		civil union;
10	(2)	Each of the parties at the time of contracting the
11		marriage is at least [sixteen] eighteen years of age;
12		[provided that with the written approval of the family
13		court of the circuit within which the minor resides,
14		it shall be lawful for a person under the age of
15		sixteen years, but in no event under the age of
16		fifteen years, to marry, subject to section 572-2;]
17	(3)	Neither party has at the time any lawful wife,
18		husband, or civil union partner living, except as
19		provided in section 572-1.7;
20	(4)	Consent of neither party to the marriage has been
21		obtained by force, duress, or fraud:

1	(5)	Neither of the parties is a person afflicted with any
2		loathsome disease concealed from, and unknown to, the
3		other party;
4	(6)	The parties to be married in the State shall have duly
5		obtained a license for that purpose from the agent
6		appointed to grant marriage licenses; and
7	(7)	The marriage ceremony be performed in the State by a
8		person or society with a valid license to solemnize
9		marriages and the parties to be married and the person
10		performing the marriage ceremony be all physically
11		present at the same place and time for the marriage
12		ceremony."
13	SECT	ION 5. Section 572-10, Hawaii Revised Statutes, is
14	amended to	o read as follows:
15	" § 57.	2-10 [Applicant apparently under age. If] Age of
16	applicant	• For any applicant for a license to marry [appears to
17	any agent	to be under the age of eighteen years], the agent
18	shall, be	fore granting a license to marry, require the
19	production	n of a certificate of birth or other satisfactory proof
20	showing th	he age of the applicant."

1	SECTION 6. Section 577-25, Hawaii Revised Statutes, is
2	amended to read as follows:
3	"[+]\$577-25[+] Emancipation of certain minors. (a) Any
4	law to the contrary notwithstanding, a minor who has [been
5	married pursuant to chapter 572] received a complete or partial
6	emancipation order from a court pursuant to this section shall
7	be deemed to be emancipated and shall be regarded as though he
8	or she were of legal age and shall have all the rights, duties,
9	privileges, and responsibilities provided by the civil law to a
10	person who has reached the age of majority under civil law;
11	provided that:
12	(1) Nothing in this section shall be deemed to confer upon
13	[such] the emancipated person the right to vote in any
14	federal, state, or county election or the right to
15	purchase, possess, or sell alcoholic beverages; [and]
16	(2) Nothing in this section shall change the status of
17	[such] emancipated persons as minors in connection
18	with any criminal law, nor affect the exclusive
19	original jurisdiction of the family court over [such]
20	these persons under section 571-11(1)[\div]; and

1	(3)	Nothing in this section shall be deemed to confer upon
2		a partially emancipated minor any rights and
3		responsibilities aside from those specified in the
4		order of the court.
5	<u>(b)</u>	For purposes of this section[7]:
6	<u>"Gua</u>	rdian" has the same meaning as in section 327-2.
7	<u>"Mat</u>	ure minor" means a person over sixteen years of age but
8	under eig	hteen years of age who has demonstrated the ability and
9	capacity	to manage the minor's own affairs and to live wholly or
10	partially	independently of the minor's parents, guardians, or
11	custodian	<u>s.</u>
12	["mi	nor"] <u>"Minor"</u> means a person under the age of
13	majority[-] but not less than sixteen years old.
14	"Par	ent" has the same meaning as in section 327-2.
15	<u>(c)</u>	Upon the filing of a petition by the minor, and after
16	any heari	ng or notice to all persons as set forth in subsections
17	(f), (g),	and (h), the circuit court in the county where the
18	minor res	ides, is found, owns property, or in which a court
19	action af	fecting the interests of the minor is pending, may
20	enter a f	inding that the minor is a mature minor and order
21	complete	or partial emancipation of the minor.

ı	<u>(a)</u>	The court shall retain continuing jurisdiction over
2	the proce	edings until the emancipated minor reaches the age of
3	eighteen	and may modify or terminate its previous emancipation
4	orders; p	rovided that any subsequent modification or termination
5	of a prev	ious order shall be effective only prospectively and
6	shall not	affect any rights, duties, obligations, or causes of
7	action ex	isting prior to the modification or termination of any
8	order.	
9	<u>(e)</u>	The petition for emancipation shall be verified and
10	shall inc	lude:
11	(1)	The age of the minor;
12	(2)	Confirmation that the minor is a resident of, owns
13		real estate in, or is a party in any case pending in
14		the State;
15	(3)	A description of the cause for which the minor seeks
16		to obtain partial or complete emancipation;
17	(4)	The names of the minor's parents and their address or
18		addresses, if living;
19	(5)	The names and addresses of any guardians or custodians
20		appointed for the minor;

1	(6)	Documentation supporting a finding that the minor is a
2		mature minor who has demonstrated the ability and
3		capacity to manage the minor's own affairs; and
4	<u>(7)</u>	Documentation confirming that the minor has lived
5		wholly or partially independently of the minor's
6		parents, guardian, or custodian.
7	<u>(f)</u>	All persons named in the petition shall be given
8	written n	otice within twenty-one days after the filing of the
9	petition	for emancipation. Those persons shall have a right to
10	be presen	t at any hearing and to be represented by counsel. All
11	notices s	hall be served on the persons named in the petition
12	either by	personal service or by certified mail.
13	(g)	Before proceeding to a hearing on the petition for
14	emancipat	ion of a mature minor, the court shall advise all
15	persons p	resent of the nature of the proceedings and of their
16	rights an	d responsibilities if an order of emancipation should
17	be entere	<u>d.</u>
18	(h)	If, after the hearing, the court determines that the
19	minor is	a mature minor who is of sound mind and has the
20	capacity	and maturity to manage the minor's own affairs,
21	including	financial affairs, and that the best interests of the

- 1 minor and the minor's family will be promoted by declaring the
- 2 minor an emancipated minor, the court shall enter a finding that
- 3 the minor is an emancipated minor within the meaning of this
- 4 section, or that the mature minor is partially emancipated with
- 5 any limitations the court deems appropriate.
- 6 (i) No order of complete or partial emancipation shall be
- 7 entered under this section if there is any objection by the
- 8 minor. An order of complete or partial emancipation may be
- 9 entered under this section if there is an objection by the
- 10 minor's parents or guardian only if the court finds, after a
- 11 hearing and in writing, that emancipation would be in the best
- 12 interests of the minor.
- 13 (j) Any judgment or order allowing or denying a complete
- 14 or partial emancipation is a final order for purposes of
- 15 appeal."
- 16 SECTION 7. Section 580-22, Hawaii Revised Statutes, is
- 17 amended to read as follows:
- 18 "§580-22 Nonage. An action to annul a marriage on the
- 19 ground that one of the parties was under legal age, may be
- 20 brought by the parent or guardian entitled to the custody of the
- 21 minor, or by any person admitted by the court to prosecute as



- 1 the friend of the minor. In no case shall the marriage be
- 2 annulled on the application of a party who was of legal age at
- 3 the time it was contracted[; nor when it appears that the
- 4 parties, after they attained the legal age, had for any time
- 5 freely cohabited as man and wife]."
- 6 SECTION 8. Section 572-2, Hawaii Revised Statutes, is
- 7 repealed.
- 8 ["\$572-2 Consent of parent or guardian. Whenever any
- 9 person who is under the age of eighteen is to be married, the
- 10 written consent of his or her parents, or guardian or other
- 11 person in whose care and custody he or she may be, shall
- 12 accompany the application for a license to marry. No license
- 13 shall be issued to any minor who is under the jurisdiction of
- 14 the family court without the written consent of a judge of such
- 15 court."]
- 16 SECTION 9. Section 572-9, Hawaii Revised Statutes, is
- 17 repealed.
- 18 ["\$572-9 Persons under age. Whenever any person who is
- 19 under the age of eighteen, whose parents are dead, or who is a
- 20 ward of a family court, applies for a license to marry, he or
- 21 she shall set forth in the statement accompanying the



- 1 application, the name of his or her guardian or of any other
- 2 person in whose care and custody he or she may be."]
- 3 SECTION 10. This Act does not affect rights and duties
- 4 that matured, penalties that were incurred, and proceedings that
- 5 were begun before its effective date.
- 6 SECTION 11. Statutory material to be repealed is bracketed
- 7 and stricken. New statutory material is underscored.
- 8 SECTION 12. This Act shall take effect upon its approval.

9

INTRODUCED BY

JAN 2 5 2022

Report Title:

Marriage; Minimum Age Requirement

Description:

Raises the minimum age for marriage from 16 to 18 years of age. Removes the requirements of parental consent and written approval by the family court for a minor to marry. Removes spousal cohabitation after the parties attain legal age as an exception for an annulment based on nonage. Makes conforming amendments.

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