H.B. NO. 2147

### A BILL FOR AN ACT

RELATING TO HISTORIC PRESERVATION REVIEWS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that section 6E-42,
- 2 Hawaii Revised Statutes, plays an essential role in the
- 3 protection and management of the State's historic places, burial
- 4 sites, and aviation artifacts by requiring agencies and offices
- 5 of the State and its subdivisions to submit for review all
- 6 projects that may affect historic properties to the state
- 7 historic preservation division of the department of land and
- 8 natural resources before approval.
- 9 The department of land and natural resources notes that in
- 10 every other state in the union, many of these reviews would be
- 11 subject to review at the county or municipal level--only Hawaii
- 12 requires reviews and evaluations at the state level. The
- 13 department of land and natural resources believes that it is
- 14 reasonable and appropriate to authorize the counties to assume
- 15 responsibilities for such reviews.
- 16 In order to improve protection of Hawaii's historic
- 17 properties by ensuring more decisions are made at the regional
- 18 level, and promote more timely reviews, the purpose of this Act

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land areas;

- 1 is to assign the responsibility for certain historic 2 preservation project reviews under section 6E-42, Hawaii Revised 3 Statutes, to the respective counties. 4 SECTION 2. Section 6E-42, Hawaii Revised Statutes, is 5 amended to read as follows: 6 "§6E-42 Review of proposed projects. (a) Except as 7 provided in section 6E-42.2, before any agency or officer of the 8 State or its political subdivisions approves any project 9 involving a permit, license, certificate, land use change, 10 subdivision, or other entitlement for use[, which] that may 11 affect historic property, aviation artifacts, or a burial site, the agency or office shall advise the department or the 12 13 designated county preservation officer and [prior to] before any 14 approval allow the department or designated county preservation 15 officer an opportunity for review and comment on the effect of 16 the proposed project on historic properties, aviation artifacts, **17** or burial sites, consistent with section 6E-43, including those listed in the Hawaii register of historic places [-] or national 18 19 register of historic places, or located in a designated historic 20 district. If: 21 The proposed project consists of corridors or large (1)
  - LNR-06(22)

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1	(2) Access to properties is restricted; or
2	(3) Circumstances dictate that construction be done in
3	stages,
4	the department's or designated county preservation officer's
5	review and comment may be based on a phased review of the
6	project; provided that there shall be a programmatic agreement
7	between the department and the project applicant that identifies
8	each phase and the estimated timelines for each phase.
9	(b) The department or designated county preservation
10	officer shall inform the public of any project proposals
11	submitted to it under this section that are not otherwise
12	subject to the requirement of a public hearing or other public
13	notification.
14	(c) No later than January 2, 2023, responsibility for
15	review of projects pursuant to this section shall be the
16	responsibility of the respective counties, and pursuant to any
17	administrative rules adopted thereunder; provided that the
18	department certifies in writing that the county has:
19	(1) Adopted an ordinance to govern the county's review
20	process that is consistent with the requirements of
21	this section and with any administrative rules adopted
22	pursuant to this section;

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1	(2)	Designated a county preservation officer who meets the
2		professional qualification standards established by
3		the department;
4	(3)	Hired qualified professional staff who meet standards
5		established by the department to conduct the reviews;
6	(4)	Established sufficient internal organizational
7		controls to ensure that the qualified professional
8		staff can make independent determinations regarding
9		the effects of projects on historic properties;
10	(5)	Ensured that the qualified professional staff can
11		function in a manner that does not create a conflict
12		of interest or the appearance of a conflict of
13		<pre>interest;</pre>
14	(6)	Provided for appropriate public notification in a
15		manner consistent with standards established by the
16		department;
17	(7)	Ensured that copies of all reports, maps, and
18		documents, including those reflecting the county
19		preservation official's comments, recommendations, and
20		decisions, are provided to the department to be
21		incorporated into the historic preservation digital
22		document management system and library; and

1	<u>(8)</u> <u>E</u>	Intered into a written agreement with the department
2	<u>i</u>	n which the department certifies that the county has
3	<u>m</u>	net the requirements of this section and is assuming
4	<u>r</u>	responsibility for review of projects under section
5	<u>6</u>	E-42; provided further that the delegation of
6	<u>a</u>	authority shall automatically be suspended or
7	<u>t</u>	erminated if the county is unable to retain
8	<u>s</u>	sufficient qualified professional staff or if it
9	<u>b</u>	becomes apparent that the county does not have
10	<u>s</u>	sufficient staffing capacity to complete the delegated
11	<u>r</u>	reviews in a timely manner.
12	(d) I	The department shall retain authority for review under
13	this section	on for projects affecting properties listed or
14	nominated f	for inclusion in the Hawaii register of historic
15	places or t	the national register of historic places.
16	(e) I	The department may establish a program to certify
17	third-party	v individuals and organizations to review documents
18	before subm	mission of the documents to the department or
19	designated	county preservation officer for review.
20	Certificati	on of third-party individuals and organizations shall
21	be done in	consultation with the office of Hawaiian affairs. A
22	review by a	a third party shall ensure that the information

1	submitted	is complete and complies with the department
2	documenta	tion requirements, that any accompanying data and
3	analysis	supports recommendations made in the submission, and
4	that the	project reviewed complies with all of the requirements
5	imposed b	y the department and this chapter. Third-party
6	reviewers	certified by the department shall satisfy the
7	following	requirements:
8	(1)	Staff who conduct the reviews shall meet professional
9		qualifications and standards established by the
10		department;
11	(2)	Individuals and organizations that apply for
12		certification shall demonstrate that they have
13		established sufficient internal organizational
14		controls to ensure the qualified professional staff
15		can make independent determinations regarding the
16		effects of projects on historic properties and can
17		function in a manner that does not create a conflict
18	F.	of interest or the appearance of a conflict of
19	-40	interest; and
20	(3)	Individuals or organizations certified to conduct
21		third-party document reviews that precede the
22		department's or designated county preservation

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1	officer's review shall be independent from the
2	individual or organization that drafted or generated
3	the documents.
4	$[\frac{(c)}{c}]$ The department shall adopt rules in accordance
5	with chapter 91 to implement this section."
6	SECTION 3. There is appropriated out of the general
7	revenues of the State of Hawaii the sum of \$750,000 or so much
8	thereof as may be necessary for fiscal year 2022-2023, to be
9	allocated to the counties by the department of land and natural
10	resources, in order to provide financial assistance in
11	conjunction with article VIII, section 5, of the state
12	constitution and with assigning the responsibility for certain
13	historic preservation project reviews under section 6E-42,
14	Hawaii Revised Statutes, to the respective counties, provided
15	that the department of land and natural resources may retain up
16	to ten per cent of the amount appropriated to cover
17	administrative expenses incurred while carrying out the purposes
18	of this Act.
19	The sum appropriated shall be expended by the state
20	historic preservation division of the department of land and
21	natural resources.

1	SECTION 4. Statutory material to be repealed is bracketed
2	and stricken. New statutory material is underscored.
3	SECTION 5. This Act shall take effect upon its approval.
4	
5	INTRODUCED BY:
6	BY REQUEST
	JAN 2 4 2022

#### Report Title:

Historic Preservation Review; Counties

#### Description:

Transfers authority for certain reviews of projects in conjunction with section 6E-42, Hawaii Revised Statutes, from the Department of Land and Natural Resources to the Counties. Provides financial assistance to the Counties to hire qualified staff to conduct the reviews.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

H.B. No. 2167

### JUSTIFICATION SHEET

DEPARTMENT:

Land and Natural Resources

TITLE:

A BILL FOR AN ACT RELATING TO HISTORIC

PRESERVATION REVIEWS.

PURPOSE:

To transfer authority for certain reviews of projects in conjunction with section 6E-42, Hawaii Revised Statutes (HRS), from the Department to the Counties; and to provide financial assistance to the Counties to hire

qualified staff to conduct the reviews.

MEANS:

Amend section 6E-42, HRS.

JUSTIFICATION:

Section 6E-42, HRS, plays an essential role in the protection and management of the State's historic places, burial sites, and aviation artifacts by requiring agencies and offices of the State and its subdivisions to submit for review all projects that may affect historic properties to the State Historic Preservation Division of the Department before approval is given.

The Department notes that in every other state in the union, many of these reviews would be subject to review at the county or municipal level--only Hawaii requires reviews and evaluations at the state level. The Department believes that it is reasonable and appropriate to authorize the Counties to assume responsibilities for such reviews.

In order to improve protection of Hawaii's historic properties by ensuring more decisions are made at the regional level, and promote more timely reviews, this bill would assign the responsibility for certain historic preservation project reviews under section 6E-42, HRS, to the respective counties, which would also bring Hawaii in line with reviews and evaluations done by the other forty-nine states.

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Impact on the public: Permit applicants face significant delays in obtaining county permits that require section 6E-42, HRS, review because of the Department's inability to process the overwhelming volume of submittals for review. Consequently, much needed housing, economic development, and critical infrastructure projects often face significant delays in permit approvals and project implementation. This situation will become increasingly pressing with the availability of federal infrastructure funding.

Impact on the Department and other agencies: The Department's section 6E-42, HRS, review case load would be significantly reduced, allowing for more time to address state and county projects requiring review under section 6E-8, HRS, and federal reviews under 36 C.F.R. part 800.

As the Department recognizes that the transfer of authority for certain reviews of projects in conjunction with section 6E-42, HRS, will compound the workload for the Counties, the bill provides financial assistance in conjunction with article VIII, section 5, of the State Constitution, to the Counties to hire qualified professional staff to conduct the reviews.

GENERAL FUND:

\$750,000 for fiscal year 2022-2023.

OTHER FUNDS:

None.

PPBS PROGRAM DESIGNATION:

LNR 802.

OTHER AFFECTED AGENCIES:

Counties.

EFFECTIVE DATE:

Upon approval.