

#### A BILL FOR AN ACT

RELATING TO DISASTER RESPONSE.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- SECTION 1. Hawaii has always been vulnerable to natural disasters, including hurricanes, earthquakes, volcanic eruptions, storm surges, tsunamis, and wildfires. The
- 4 legislature finds that over the years, various state departments
- 5 and agencies have been affected by natural disasters and
- 6 emergencies and have spent departmental funds to respond to
- 7 incidents as necessary. Many departments apply for
- $oldsymbol{8}$  reimbursement for the costs of emergency response measures from
- 9 the Federal Emergency Management Agency. Disaster reimbursement
- 10 may take months or years, depending on the federal government.
- 11 The legislature further finds that this delay resulted in
- 12 the holding of federal reimbursement funds in the major disaster
- 13 fund, rather than the funds being returned to the originating
- 14 department or agency. As a result of this practice, the
- 15 legislature created an exception for the department of education
- 16 by Act 139, Session Laws of Hawaii 2017 (Act 139), in which any
- 17 federal reimbursement moneys for disaster-related expenditures

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- 1 made by the department of education are credited directly to the
- 2 department of education instead of the major disaster fund.
- 3 Furthermore, Act 139 also allows the department of education to
- 4 carry over the federal reimbursement moneys regardless of
- 5 whether the original appropriation has lapsed. No other state
- 6 department has this type of exception.
- 7 The purpose of this Act is to:
- 8 (1) Repeal the special exception for the department of
  9 education and instead fairly reimburse all state
  10 departments and agencies for disaster-related
  11 expenses;
- 12 (2) Clarify that all federal funds received by the State

  13 for reimbursement of disaster-related expenses shall

  14 first be applied to the originating fund used by the

  15 department or agency for payment of disaster relief

  16 expenses; provided that if the original appropriation

  17 has lapsed, the funds shall be returned to the state

  18 treasury; and
  - (3) Require the administrator of the Hawaii emergency management agency to submit an annual report to the legislature on the status of federal reimbursement

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1		moneys for disaster response, and disaster response
2		spending by each state agency.
3	SECTI	ON 2. Section 37-41.5, Hawaii Revised Statutes, is
4	amended to	read as follows:
5	"§37-	-41.5 Department of education; carryover of funds.
6	(a) The c	department of education may retain up to five per cent
7	of any app	propriation, except for appropriations to fund
8	financing	agreements entered into in accordance with
9	chapter 37	D, at the close of a fiscal year and the funds
10	retained s	shall not lapse until June 30 of the first fiscal year
11	of the nex	t fiscal biennium. The department of education shall
12	submit:	
13	(1)	A report to the director of finance ninety days after
14		the close of each fiscal year, which shall be prepared
15		in the form prescribed by the director of finance and
16		shall identify the total amount of funds that will
17		carry over to the next fiscal year; and
18	(2)	A copy of this report to the legislature, as well as a
19		report identifying the carryover of funds on a school-
20		by-school basis, at least twenty days prior to the

1	convening of the next regular session of the		
2	legislature.		
3	(b) Appropriations allocated to the schools shall remain		
4	within the budget of the school to which they were originally		
5	allocated; provided that the retention of an appropriation shall		
6	not be used by the department as a basis for reducing a school's		
7	future budget requirements.		
8	[(c) In addition to the five per cent retainage under		
9	subsection (a), the department of education may retain any		
10	appropriation received pursuant to section 127A-16(a) or as		
11	reimbursement for disaster relief pursuant to section 127A-16(d)		
12	at the close of the fiscal year in which the appropriation or		
13	reimbursement was received and the funds retained shall not		
14	lapse until June 30 of the first fiscal year of the next fiscal		
15	biennium. Such funds shall be considered as separate and		
16	distinct from the funds the department of education is		
17	authorized to retain pursuant to subsection (a).]"		
18	SECTION 3. Section 127A-16, Hawaii Revised Statutes, is		
19	amended to read as follows:		
20	"§127A-16 Major disaster fund. (a) The administrator		
21	shall submit requests to the legislature to appropriate from the		

- 1 general revenues of the State sufficient moneys as may be
- 2 necessary for expenditure by or under the direction of the
- 3 governor for immediate relief in response to an emergency or
- 4 disaster in any part of the State; provided that:
- 5 (1) The governor has issued a proclamation of a state of6 emergency;
- 7 (2) The governor [may] shall not expend in excess of 8 \$10,000,000 for immediate relief as a result of any 9 single emergency or disaster; and
- 10 (3) In addition to the funds in paragraph (2), an
  11 additional \$5,000,000 may be made available solely for
  12 the purpose of matching federal disaster relief funds
  13 when these funds become available to the State
  14 following a presidential disaster declaration.
- 15 In expending the moneys, the governor may allot any portion
- 16 thereof to any agency, office, or employee of the State or a
- 17 county for the most efficient relief for the population.
- 18 Notwithstanding this subsection, the only exception to
- 19 paragraphs (1), (2), and (3) is that the administrator may use
- 20 up to \$250,000 per year to support the emergency management
- 21 reserve corps.

1 (b) No later than [sixty] thirty days after any allotment 2 by the governor or the expenditure of any fund moneys, the 3 administrator shall report to the legislature on the purpose of the allotment or expenditure. 4 5 [Except as provided in subsection (d), federal] Federal reimbursement moneys for disaster relief shall be deemed 6 7 to be trust moneys and [may] shall be deposited into a trust 8 account with and under the control of the Hawaii emergency 9 management agency. [These moneys and any interest earned 10 thereon shall be used for the purpose identified in subsection 11 (a) and shall not lapse to the general fund. 12 (d) In cases in which the department of education expends 13 the funds appropriated to the department for purposes deemed to 14 be reimbursable by federal reimbursement moneys for disaster 15 relief, the federal reimbursement moneys shall not lapse to the 16 general fund and shall be credited directly to the department of 17 education without regard to whether the original appropriation 18 has lapsed. Such funds shall carry over in accordance with 19 section 37-41.5(c). 20 (e) Any unspent funding under \$2,500,000 shall be rolled 21 over to the next fiscal year to support future emergencies and

1	<del>disasters</del>	-] Upon receipt by the Hawaii emergency management	
2	agency, t	hese moneys shall be reimbursed to the originating fund	
3	of the ex	pending agency; provided that if the original	
4	appropria	tion has lapsed, the funds shall be returned to the	
5	general fund.		
6	(d)	Each state agency shall submit to the administrator no	
7	later tha	n August 1 of each year a report of all funds expended,	
8	if any, f	or the prior fiscal year by the state agency for	
9	disaster	response. The report shall include:	
10	(1)	The source of funds, including the name and account	
11		number of the funding source;	
12	(2)	The amount and purpose of each expenditure; and	
13	(3)	Whether any programs, activities, or contracts were	
14		reduced as a result of disaster response spending by	
15		the state agency.	
16	<u>(e)</u>	The administrator shall submit an annual report to the	
17	legislatu	re no later than September 1 of each year on:	
18	(1)	The amount of federal reimbursement moneys for	
19		disaster response that the State or any county could	
20		have applied for during the prior fiscal year. The	
21		report shall indicate the amount of federal	

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1		reimbursement moneys for disaster response broken down
2		by department, agency, and county;
3	(2)	The amount of federal reimbursement moneys for
4		disaster response that the State or any county applied
5		for and the amount received during the prior fiscal
6		year. The report shall indicate the amount of federal
7		reimbursement moneys for disaster response broken down
8		by department, agency, and county;
9	(3)	The justification for any difference in the amount of
10		federal reimbursement moneys for disaster response
11		that the State or county was eligible for and the
12		amount the State or county applied for;
13	(4)	The average amount of time between the submittal of an
14		application for a Federal Emergency Management Agency
15		reimbursement and receipt of the funds;
16	<u>(5)</u>	The number of disaster accounts opened for the prior
17		fiscal year; and
18	<u>(6)</u>	The information relating to the expenditure of funds
19		that is reported by state agencies pursuant to
20		subsection (d)."

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- 1 SECTION 4. If any part of this Act is found to be in
- 2 conflict with federal requirements that are a prescribed
- 3 condition for the allocation of federal funds to the State, the
- 4 conflicting part of this Act is inoperative solely to the extent
- 5 of the conflict and with respect to the agencies directly
- 6 affected, and this finding does not affect the operation of the
- 7 remainder of this Act in its application to the agencies
- 8 concerned. The rules under this Act shall meet federal
- 9 requirements that are a necessary condition to the receipt of
- 10 federal funds by the State.
- 11 SECTION 5. Statutory material to be repealed is bracketed
- 12 and stricken. New statutory material is underscored.
- 13 SECTION 6. This Act shall take effect on July 1, 2022.

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INTRODUCED BY:

JAN 2 0 2022

#### Report Title:

Disaster Response; Disaster Relief; Major Disaster Fund; Federal Reimbursements; Reports

#### Description:

Repeals language authorizing the department of education to retain federal reimbursements for disaster relief and delaying the lapsing of those funds to the general fund. Shortens the time for reporting to the legislature the purpose of major disaster fund money allotments or expenditures. Requires federal disaster relief reimbursement moneys to be deposited into a trust account of the Hawaii emergency management agency and reimbursed to the originating fund of the expending agency, with funds to be returned to the general fund upon lapse of the original appropriation. Requires annual reports to the legislature on federal reimbursement moneys, and disaster response spending by each state agency.

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