### A BILL FOR AN ACT

RELATING TO ENVIRONMENTAL PROTECTION.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that each year, Hawaii's
- 2 reefs, oceans, beaches, and forests provide billions of dollars
- 3 in value to the economy, supporting the wellbeing of our
- 4 resident community and visitors alike. These ecosystems are
- 5 vital to the State's visitor industry and the resident
- 6 community's cultural identity.
- 7 The legislature also finds that the State's vital
- 8 ecosystems and the resources they harbor continue to decline,
- 9 due to the lack of adequate investment in proven and effective
- 10 conservation approaches and rising pressures of climate change.
- 11 Data demonstrates growing concern that tourism's positive
- 12 contribution to the economy may not outweigh the impact that
- 13 visitors have on the environment. In 2019, ten million visitors
- 14 enjoyed the benefits of Hawaii's ecosystems and natural
- 15 environment. The increased demand on our natural resources
- 16 requires the creation of innovative conservation financing
- 17 mechanisms focused on reversing the decline in our ecosystems

- 1 and the associated risks for our visitor industry and resident
- 2 community.
- 3 The legislature further finds that the coronavirus disease
- 4 2019 (COVID-19) pandemic provides the State with an opportunity
- 5 to build back the tourism sector more sustainably. A visitor
- 6 green fee could provide sustainable and comprehensive funding
- 7 for green job growth beyond initial federal stimulus relief. As
- 8 the frequency of natural disasters and exogenous shocks
- 9 increase, the legislature finds that diversification and green
- 10 job growth is invaluable to Hawaii's economic stability, ability
- 11 to withstand shocks, and reverse brain drain.
- 12 The legislature recognizes that innovative financing
- 13 mechanisms, such as green fees, are trending around the globe as
- 14 triple bottom-line solutions to better manage visitor impacts on
- 15 ecosystems and natural resources. Green fees vary from \$1 per
- 16 night to a \$100 set entrance fee and may be referred to as
- 17 eco-taxes; tourist taxes; green taxes; and environmental,
- 18 conservation, and tourism levies. In general, green fees
- 19 require mandatory payments made by visitors to government or
- 20 public-private entities for the explicit purpose of supporting
- 21 conservation and natural resource management. Green fees are

- 1 typically bundled with a robust conservation fund and associated
- 2 management system, along with visitor education and engagement
- 3 strategies, as part of a jurisdiction's conservation strategy.
- 4 The legislature also finds that these green fees will
- 5 provide various economic benefits to the State. Other
- 6 jurisdictions have found that green stimulus yields a higher
- 7 economic multiplier effect. Similarly, studies show impressive
- 8 returns on conservation investment; for example, The Nature
- 9 Conservancy's efforts at the Waikamoi preserve will generate a
- 10 forty-six per cent return on investment over the
- 11 one-hundred-year planning period, with a net present value of
- 12 \$19,100,000. Green fees will provide environmental benefits
- 13 through the funded conservation efforts, including the
- 14 prevention of four thousand three hundred tons per year of
- 15 sediment from washing into the ocean and the recharge of 32.5
- 16 billion gallons over the next one hundred years. In addition to
- 17 watershed conservation, other environmental benefits could
- 18 include fire road installation, dune restoration, integrated
- 19 marine monitoring, coral reef restoration, and recreation and
- 20 trail maintenance.

- 1 These environmental benefits advance the natural resource
- 2 management targets established as part of the Aloha+ Challenge,
- 3 which is the government, business, and community partnership
- 4 committing to community-based goals across six priority areas:
- 5 clean energy transportation; local agriculture; natural resource
- 6 management; solid waste reduction; green workforce and
- 7 education; and smart sustainable communities. The goals set
- 8 under the Aloha+ Challenge and other environmental initiatives,
- 9 such as the Hawaii climate change mitigation and adaptation
- 10 initiative, enacted as chapter 225P, Hawaii Revised Statutes,
- 11 will be advanced by the implementation of a pilot visitor green
- 12 fee program that will fund a conservation workforce and under
- 13 the guidance of an advisory committee to ensure fair
- 14 implementation.
- The purpose of this Act is to:
- 16 (1) Establish the conservation workforce special fund with
- the explicit commitment of funding a conservation
- workforce and advancing the Aloha+ Challenge Natural
- 19 Resource Management Targets;
- 20 (2) Form a public-private advisory committee focused on
- 21 designing the management and governance structure and

1		funding criteria that safeguards the special fund's	
2		fidelity towards conservation; and	
3	(3)	Establish a ten-year pilot visitor green fee to go	
4		into effect July 1, 2022.	
5	SECT	ION 2. Chapter 171, Hawaii Revised Statutes, is	
6	amended b	y adding two new sections to part I to be appropriately	
7	designated and to read as follows:		
8	" <u>§17</u>	1-A Conservation workforce special fund. (a) There	
9	is establ	ished in the state treasury the conservation workforce	
10	special f	und into which shall be deposited:	
11	(1)	All revenues under section 237D- ;	
12	(2)	Appropriations made by the legislature to the special	
13		fund; and	
14	(3)	Grants and gifts made to the special fund.	
15	(b)	Funds in the special may be expended by the department	
16	for workf	orce programs and services with the explicit aim of	
17	meeting t	he goals of the Aloha+ Challenge natural resource	
18	managemen	t targets and the International Union for Conservation	
19	of Nature's 30 by 30 goals of:		

1	<u>(1)</u>	Increasing freshwater capacity by one hundred million
2		gallons per day in comparison to the January 1, 2016,
3		baseline;
4	(2)	Having thirty per cent of Hawaii's marine waters under
5		active management by 2030;
6	(3)	Implementing the biosecurity plan to address priority
7		invasive species by 2030; and
8	(4)	Increasing the percentage of threatened and endangered
9		native species managed in Hawaii by 2030.
10	Funds may	also support the maintenance or restoration of
11	beaches,	parks, and trails.
12	<u>§171</u>	-B Conservation advisory committee. (a) The
13	departmen	t and the office of planning and sustainable
14	developme	nt, in consultation with the department of budget and
15	finance and Hawaii tourism authority, shall convene an advisory	
16	committee within the department. The advisory committee shall	
17	consist o	f three or more odd number members who shall comprise
18	conservationists, tourism industry leaders, and youth advisors.	
19	The department shall have the authority to appoint members to	
20	the advis	ory committee and to fill any vacancies. The members
21	shall ser	ve on a volunteer basis.

1 (b) The advisory committee shall develop a funding 2 criteria and transparency and governance framework to ensure 3 that management of the conservation workforce special fund 4 established pursuant to section 171-A safeguards the fidelity of 5 the special fund towards natural resource management and 6 conservation job growth." 7 SECTION 3. Chapter 237D, Hawaii Revised Statutes, is 8 amended by adding two new sections to be appropriately 9 designated and to read as follows: 10 "§237D-A Green fee surcharge. (a) In addition to the taxes imposed pursuant to section 237D-2, beginning on July 1, 11 12 2022, and thereafter; there is levied and shall be assessed and 13 collected a green fee surcharge of \$20 per night on the lodging 14 accommodations facility of each individual in temporary 15 residence at that facility for as many nights as that individual 16 is in residence at that facility; provided that a transient 17 accommodations broker, travel agency, and tour packager who 18 arranges transient accommodations at noncommissioned negotiated 19 contract rates and every operator shall not pay the surcharge on 20 the same guest more than once in any three hundred and

- 1 sixty-five day period and, in those cases, shall not charge the
- 2 guest for the amount of the surcharge.
- 3 (b) The amount of the fee shall be reviewed annually by
- 4 the department and adjusted to balance revenue generated, the
- 5 effect on the visitor industry, public sentiment, and
- 6 environmental impact; provided that the fee shall be raised or
- 7 lowered by not less than \$5 and by not more than \$10 annually to
- 8 achieve the desired balance. The department shall also consider
- 9 the report submitted pursuant to section 237D-B(a) to determine
- 10 whether to raise or lower the fee.
- (c) No later than July 1 of each year, the department
- 12 shall announce the new amount of the fee and the new amount of
- 13 the fee shall take effect the following January 1.
- 14 (d) Notwithstanding sections 237D-2(e) and 237D-6.5, the
- 15 revenues collected pursuant to this section shall be deposited
- 16 quarterly into the conservation workforce special fund
- 17 established pursuant to section 171-A.
- 18 §237D-B Climate commission; duties. (a) There is
- 19 established the climate commission. The climate commission
- 20 shall submit an annual report to the legislature and the
- 21 department no later than twenty days prior to the convening of



1	each regu	lar session of the legislature. The annual report
2	shall inc	lude a determination of the desirable number of annual
3	visitors	to Hawaii and supporting analysis of that number.
4	(b)	The climate commission shall comprise the:
5	(1)	Chairperson of the board of land and natural
6		resources, who shall serve as the chairperson of the
7		climate commission;
8	(2)	Adjutant general;
9	(3)	Chairperson of the board of education;
10	(4)	Chairperson of the Hawaiian homes commission;
11	(5)	Director of agriculture;
12	(6)	Director of business, economic development, and
13		tourism;
14	(7)	Director of health,
15	(8)	Director of transportation;
16	(9)	Chief executive officer of the office of Hawaiian
17		affairs;
18	(10)	President and chief executive officer of the Hawaii
19		tourism authority;
20	(11)	Director of the office of planning and sustainable
21		development;

1	(12)	Manager of the coastal zone management program;
2	(13)	Director of the city and county of Honolulu department
3		of planning and permitting;
4	(14)	Director of the county of Maui planning department;
5	(15)	Director of the county of Hawaii planning department;
6	(16)	Director of the county of Kauai planning department;
7	(17)	Chairperson of the senate standing committee having
8		primary jurisdiction over environmental issues;
9	(18)	Chairperson of the senate standing committee having
10		primary jurisdiction over land issues;
11	(19)	Chairperson of the house of representatives standing
12		committee having primary jurisdiction over the
13		environmental issues; and
14	(20)	Chairperson of the house of representatives standing
15		committee having primary jurisdiction over land
16		issues.
17	<u>(c)</u>	The climate commission shall meet at times and places
18	as specif	ied by a call of the chairperson or a majority of the
19	commissio	n; provided that the commission shall meet not less
20	than once	per calendar year. The commission may prescribe rules
21	for its o	wn management and governance. A majority of the

1 members of the commission shall constitute a quorum and a quorum 2 may exercise all the power and authority conferred on the 3 commission." 4 SECTION 4. In codifying the new sections added by sections 5 2 and 3 of this Act, the revisor of statutes shall substitute 6 appropriate section numbers for the letters used in designating 7 the new sections in this Act. 8 SECTION 5. New statutory material is underscored. 9 SECTION 6. This Act shall take effect on July 1, 2022; 10 provided that this Act shall be repealed on June 30, 2032. 11

INTRODUCED BY:

JAN 1 8 2022

By Request

HB LRB 22-0350.doc

#### Report Title:

Maui County Council Package; Environmental Protection; Green Fees; Conservation; Workforce; Services; Transient Accommodations

#### Description:

Establishes a green fee surcharge on transient accommodations for the purposes of funding workforce and services that promote certain environmental goals. Repeals on June 30, 2032.

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