DAVID Y. IGE GOVERNOR

July 12, 2022

EXECUTIVE CHAMBERS
HONOLULU

The Honorable Ronald D. Kouchi,
President
and Members of the Senate
Thirty-First State Legislature
State Capitol, Room 409
Honolulu, Hawai'i 96813

The Honorable Scott K. Saiki, Speaker and Members of the House of Representatives Thirty-First State Legislature State Capitol, Room 431 Honolulu, Hawai'i 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

This is to inform you that on July 12, 2022, the following bill was signed into law:

SB2115 SD1 HD2 CD1

RELATING TO THE ROOM CONFINEMENT OF MINORS. **ACT 290** 

Sincerely,

DAVID Y. IĞE

Governor, State of Hawai'i

# Approved by the Governor Jul 1 2 2022

on \_\_\_\_\_THE SENATE
THIRTY-FIRST LEGISLATURE, 2022
STATE OF HAWAII

ACT 290 S.B. NO. S.D. 1 H.D. 2 C.D. 1

# A BILL FOR AN ACT

RELATING TO THE ROOM CONFINEMENT OF MINORS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. Section 571-32, Hawaii Revised Statutes, is 2 amended to read as follows:
- 3 "§571-32 Detention; shelter; release; notice. (a) If a
- 4 minor who is believed to come within section 571-11(1) [or (2)]
- 5 is not released as provided in section 571-31 and is not deemed
- 6 suitable for diversion, then the minor shall be taken without
- 7 unnecessary delay to the court or to the place of detention or
- 8 shelter designated by the court. If a minor who is believed to
- 9 come within section 571-11(2) is not released as provided in
- 10 section 571-31, and is not deemed suitable for diversion, then
- 11 the minor shall be taken without unnecessary delay to the court
- 12 or to the place of shelter designated by the court. If the
- 13 court determines that the minor requires care away from the
- 14 minor's own home but does not require secure physical
- 15 restriction, the minor shall be given temporary care in any
- 16 available nonsecure minor caring institution, foster family
- 17 home, or other shelter facility.

1

# S.B. NO. S.D. 1

1	(b) The officer or other person who brings a minor to a
2	detention or shelter facility shall give notice to the court at
3	once, stating the legal basis therefor and the reason why the
4	minor was not released to the minor's parents. If the facility
5	to which the minor is taken is not an agency of the court, the
6	person in charge of the facility in which the minor is placed
7	shall promptly give notice to the court that the minor is in
8	that person's custody. Before acceptance of the minor for
9	detention or shelter care, a prompt inquiry shall be made by a
10	duly authorized staff member of the detention or shelter
11	facility or officer of the court. Where it is deemed in the
12	best interests of the minor, the judge, officer, staff member,
13	or [the] director of detention services may then order the minor
14	to be released, if possible, to the care of the minor's parent,
15	guardian, legal custodian, or other responsible adult, or the
16	judge may order the minor held in the facility subject to
17	further order or placed in some other appropriate facility.
18	(c) As soon as a minor is detained, the minor's parents,
19	guardian, or legal custodian shall be informed, by personal
20	contact or by notice in writing on forms prescribed by the
21	court, that they may have a prompt hearing held by a circuit

- 1 judge or district family judge regarding release or detention.
- 2 A minor may be released on the order of the judge with or
- 3 without a hearing. The director of detention services may order
- 4 the release of the minor if an order of detention has not been
- 5 made.
- 6 (d) No minor shall be held in a detention facility for
- 7 juveniles or shelter longer than twenty-four hours, excluding
- 8 weekends and holidays, unless a petition or motion for
- 9 revocation of probation, or motion for revocation of protective
- 10 supervision has been filed, or unless the judge orders otherwise
- 11 after a court hearing. No ex parte motions shall be considered.
- 12 For the purposes of this section:
- 13 (1) Unless a court finds, after a hearing and in writing,
- 14 that it is in the interest of justice as provided for
- in subsection (g)(2), a minor believed to come within
- section 571-11(1), or a minor awaiting trial or
- another legal process, who is treated as an adult for
- 18 purposes of prosecution in criminal court and housed
- in a secure facility shall not:
- 20 (A) Have sight or sound contact with adult inmates;
- 21 or

1		(B) Be nero in any jair or lockup for adults,
2		except as provided in subsection (g)(3); and
3	(2)	Detention in a jail or lockup for adults may be
4		permitted for:
5		(A) A minor accused of a non-status offense who is
6		held for a period not to exceed six hours;
7		provided that the minor is being held:
8		(i) For processing or release;
9		(ii) While awaiting transfer to a juvenile
10		facility; or
11		(iii) For a court appearance that occurs within
12		the period of detention; or
13		(B) A minor accused of a non-status offense who is
14		awaiting an initial court appearance that will
15		occur within forty-eight hours of the minor being
16		taken into custody, excluding weekends and
17		holidays, and where the jail or lockup for adults
18		is in a location:
19		(i) Outside a metropolitan statistical area, as
20		defined by the Office of Management and

1		Budget, and no acceptable alternative
2		placement is available;
3	(ii)	Where the distance to be traveled or the
4		lack of highway, road, or transportation
5		does not allow for court appearances within
6		forty-eight hours, excluding weekends and
7		holidays, such that a brief delay of no more
8		than an additional forty-eight hours is
9		excusable; or
10	(iii)	Where safety concerns exist, such as severe
11		and life-threatening weather conditions that
12		do not allow for reasonably safe travel, in
13		which case the time for an appearance may be
14		delayed until twenty-four hours after the
15		time that conditions allow for reasonably
16		safe travel;
17	provided	that the minor shall not have sight or sound
18	contact w	ith adult inmates; provided further that the
19	State sha	ll have a policy in effect that requires
20	individua	ls who work with both minor and adult inmates

Ţ	in collocated facilities to be trained and certified
2	to work with juveniles.
3	(e) No minor may be held after the filing of a petition or
4	motion, as specified in subsection (d), unless an order for
5	continued detention or shelter has been made by a judge after a
6	court hearing. If there is probable cause to believe that the
7	minor comes within section 571-11(1), the minor may be securely
8	detained, following a court hearing, in a detention facility for
9	juveniles or may be held in a shelter. If there is probable
10	cause to believe that the minor comes within section 281-101.5
11	or 571-11(2), the minor may be held, following a court hearing,
12	in a shelter but shall not be securely detained in a detention
13	facility for juveniles for longer than twenty-four hours,
14	excluding weekends and holidays, unless the minor is subject to
15	the provisions of chapter 582, Interstate Compact on Juveniles,
16	or chapter 582D, Interstate Compact for Juveniles, or is
17	allegedly in or has already been adjudicated for a violation of
18	a valid court order, as provided under the federal Juvenile
19	Justice and Delinquency Prevention Act of 1974, as amended.
20	(f) No minor shall be released from detention except in
21	aggordange with this shapter

1	(g)	When a minor is ordered to be held or detained by the
2	court:	
3	(1)	Where a minor transferred for criminal proceedings
4		pursuant to a waiver of family court jurisdiction is
5		detained, the minor shall not:
6		(A) Have sight or sound contact with adult inmates;
7		or
8		(B) Be held in any jail or lockup for adults,
9		unless a court finds, after a hearing and in writing,
10		that it is in the interest of justice;
11	(2)	In determining whether it is in the interest of
12		justice to permit a minor to be held in any jail or
13		lockup for adults, or to have sight or sound contact
14		with adult inmates, a court shall consider:
15		(A) The age of the minor;
16		(B) The physical and mental maturity of the minor;
17		(C) The present mental state of the minor, including
18		whether the minor presents an imminent risk of
19		self-harm;
20		(D) The nature and circumstances of the alleged
21		offense;

1		(E)	The minor's history of prior delinquent acts;
2		(F)	The relative ability of the available adult and
3			juvenile detention facilities to meet the
4			specific needs of the minor and protect the
5			safety of the public as well as other detained
6			minors; and
7		(G)	Any other relevant factor; and
8	(3)	If a	court determines that it is in the interest of
9		just	ice to permit a minor to be held in any jail or
10		lock	up for adults, or to have sight or sound contact
11		with	adult inmates:
12		(A)	The court shall hold a hearing no less frequently
13			than once every thirty days, or in the case of a
14			rural jurisdiction, no less frequently than once
15			every forty-five days, to review whether it
16			remains in the interest of justice to permit the
17			minor to be held in a jail or lockup for adults
18			or to have sight or sound contact with adult
19			inmates; and
20		(B)	The minor shall not be held in any jail or lockup
21			for adults, or permitted to have sight or sound

ı			contact with addit inmates, for more than one
2			hundred eighty days, unless the court, in
3			writing, determines there is good cause for an
4			extension, or the minor expressly waives this
5			limitation.
6	(h)	A mi	nor may be placed in room confinement in a
7	juvenile	deter	tion or adult jail facility only under the
8	following	cond	litions:
9	(1)	Room	confinement may only be used as a temporary
10		resp	conse to a minor's behavior, and only if:
11		<u>(A)</u>	The behavior poses an immediate and substantial
12			risk of danger to the minor's self or another
13			individual, or a serious and immediate threat to
14			the safety and orderly operation of the facility;
15			provided that any decision to hold a minor in
16			room confinement due to a mental health emergency
17			shall be made by a mental health professional and
18			based upon the mental health professional's
19			examination of the minor; or
20		<u>(B)</u>	The minor is an imminent escape risk;

T	(2)	because of the potential impact on a minor's mental or
2		physical health, room confinement may only be used for
3		the minimum time necessary for the minor to regain
4		self-control, and only after less restrictive options
5		or techniques, including de-escalation, conflict and
6		behavioral management techniques, and intervention by
7		a mental health professional, have been attempted,
8		exhausted, and failed;
9	(3)	If a minor is placed in room confinement, the reasons
10		for the room confinement shall be explained to the
11		minor. The minor shall also be informed that release
12		from room confinement will occur immediately when the
13		minor exhibits self-control and is no longer deemed a
14		threat to the minor's safety or the safety of others;
15	(4)	If a minor is placed in room confinement, the
16		following individuals shall be notified on the next
17		business day and provided the reasons for the room
18		confinement as well as the location and duration of
19		the confinement:
20		(A) The senior judge of the family court;

1		(B) The presiding judge who ordered the minor to be
2		held at the facility;
3		(C) The deputy chief court administrator; and
4		(D) The social services manager of the juvenile
5		client services branch for the circuit court of
6		the first circuit;
7	(5)	Room confinement shall not be used for purposes of
8		punishment or disciplinary sanction, coercion,
9		convenience, or retaliation, or to address staffing
10		shortages at the facility;
11	<u>(6)</u>	A minor may be held in room confinement for no more
12		than three hours unless the minor is a danger to
13		themselves or another, or the on-call judge grants an
14	•	extension of no more than three additional hours of
15		confinement. Thereafter, the minor shall be returned
16		to the general population; provided that if a minor is
17		held in room confinement for more than three hours, a
18		hearing shall be held before the family court on the
19		next business day, at which time the minor shall be
20		provided legal representation;

<u>(7)</u>	A minor shall not be returned to room confinement
	immediately after returning to the general population
	from room confinement for the purposes of evading the
	reporting requirements and room confinement
	restrictions pursuant to this section;
(8)	If the minor is not returned to the general population
	following a hearing pursuant to paragraph (6), the
	minor shall be transferred to a location where
	services may be provided to the minor without the need
	for room confinement; provided that if a mental health
	professional determines that the level of crisis
	service needed is not presently available at the
	location, the superintendent or deputy superintendent
	of the facility shall initiate a referral to a
	facility that can meet the needs of the minor;
(9)	All rooms used for room confinement shall have
	adequate and operational lighting, ventilation for the
	comfort of the minor, and shall be clean and resistant
	to suicide and self-harm;
	(8)

1	(107	The millor sharr have access to drinking water, torret
2		facilities, hygiene supplies, and reading materials
3		approved by a mental health professional;
4	(11)	The minor shall have the same access as provided to
5		minors in the general population of the facility to
6		meals, contact with parents or legal guardians, legal
7		assistance, educational programs, and medical and
8		mental health services;
9	(12)	The minor shall be continuously monitored by facility
10		staff; and
11	(13)	The judiciary shall post quarterly on the judiciary's
12		website a report of its detention center detailing
13		their compliance with this section. Each report shall
14		include:
15		(A) The number of incidents of room confinement every
16		<pre>year;</pre>
17		(B) The number of minors impacted;
18		(C) The age, gender identity, and race of minors
19		<pre>impacted;</pre>
20		(D) Any alternative strategies employed before the
21		use of room confinement, the reasons those

1	arcernative strategies rarred, and why room
2	confinement was necessary; and
3	(E) The incidence of mental illness.
4	For the purposes of this subsection:
5	"Mental health professional" means a qualified mental
6	health professional or mental health professional supervised by
7	a qualified mental health professional.
8	"Room confinement" means the placement of a minor in a
9	room, cell, or area with minimal or no contact with persons
10	other than court staff and attorneys. "Room confinement" does
11	not include confinement of a minor in a single-person room or
12	cell for brief periods of locked room time as necessary for
13	required institutional operations and does not include
14	confinement during sleep hours.
15	[ <del>(h)</del> ] <u>(i)</u> Provisions regarding bail shall not be
16	applicable to minors detained in accordance with this chapter,
17	except that bail may be allowed after a minor has been
18	transferred for criminal prosecution pursuant to waiver of
19	family court jurisdiction.
20	$[\frac{(i)}{(j)}]$ The official in charge of a facility for the
21	detention of adult offenders or persons charged with crime shall

- 1 inform the court immediately when a minor who is or appears to
- 2 be under eighteen years of age is received at the facility.
- 3 [(j)] (k) Any other provision of law to the contrary
- 4 notwithstanding, any person otherwise subject to proceedings
- 5 under chapter 832 and who is under the age of eighteen may be
- 6 confined in a detention facility or correctional facility by
- 7 order of a judge for the purposes set forth in section 832-12,
- **8** 832-15, or 832-17.
- 9  $\left[\frac{(k)}{(k)}\right]$  (1) The department of human services through the
- 10 office of youth services shall certify police station cellblocks
- 11 and community correctional centers that provide sight and sound
- 12 separation between minors and adults in secure custody. Only
- 13 cellblocks and centers certified under this subsection shall be
- 14 authorized to detain juveniles pursuant to section 571-32(d).
- 15 The office of youth services may develop sight and sound
- 16 separation standards, issue certifications, monitor and inspect
- 17 facilities for compliance, cite facilities for violations,
- 18 withdraw certifications, and require certified facilities to
- 19 submit data and information as requested. In addition, the
- 20 office of youth services may monitor and inspect all cellblocks
- 21 and centers for compliance with section 571-32(d)."

- 1 SECTION 2. Statutory material to be repealed is bracketed
- 2 and stricken. New statutory material is underscored.
- 3 SECTION 3. This Act shall take effect upon its approval.

APPROVED this 12th day of July , 2022

**GOVERNOR OF THE STATE OF HAWAII** 

#### THE SENATE OF THE STATE OF HAWAI'I

Date: May 3, 2022 Honolulu, Hawaii 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the Senate of the Thirty-First Legislature of the State of Hawai'i, Regular Session of 2022.

(Macox)

Clerk of the Senate

SB No. 2115, SD 1, HD 2, CD 1

#### THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date: May 03, 2022 Honolulu, Hawaii

We hereby certify that the above-referenced Bill on this day passed Final Reading in the House of Representatives of the Thirty-First Legislature of the State of Hawaii, Regular Session of 2022.

(sam-

Scott K. Saiki Speaker House of Representatives

1. L. , letter

Brian L. Takeshita

Chief Clerk

House of Representatives