DAVID Y. IGE GOVERNOR

July 12, 2022

HONOLULU

The Honorable Ronald D. Kouchi,
President
and Members of the Senate
Thirty-First State Legislature
State Capitol, Room 409
Honolulu, Hawai'i 96813

The Honorable Scott K. Saiki, Speaker and Members of the House of Representatives Thirty-First State Legislature State Capitol, Room 431 Honolulu, Hawai'i 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

I am transmitting herewith HB2466 HD2 SD1 CD1, without my approval and with the statement of objections relating to the measure.

HB2466 HD2 SD1 CD1

RELATING TO TARO.

Sincerely,

DAVID Y. IGE

Governor, State of Hawai'i

EXECUTIVE CHAMBERS HONOLULU July 12, 2022

STATEMENT OF OBJECTIONS TO HOUSE BILL NO. 2466

Honorable Members Thirty-First Legislature State of Hawai'i

Pursuant to Section 16 of Article III of the Constitution of the State of Hawai'i, I am returning herewith, without my approval, House Bill No. 2466, entitled "A Bill for an Act Relating to Taro."

The purpose of this bill is to create stronger economic incentives for new taro farmers, improve the livelihoods of existing taro farmers, and reduce the cost of poi for local residents.

This bill is objectionable because it is not an effective way to achieve the bill's purpose of helping taro farmers by lowering cultivation and production costs through the proposed exemption as a way to reduce the cost of poi for local consumers. The bill's exemption would not apply to "bulk buyers or shippers of raw or value-added taro products, supermarkets, or big box stores" (see bill at page 5, lines 10-12). This was apparently to limit the exemption to taro farmers in the cultivation and production of unprocessed taro, and not to allow retailers and wholesalers to claim the exemption on retail sales of poi and taro products. However, the wording of the bill will still allow certain retail sellers such as drug stores, convenience stores, and restaurants to also claim the exemption from a general excise tax (GET). The exemption will give these retailers a commercial advantage over supermarkets and big box stores that are not entitled to claim the exemption. A more effective way to help taro farmers and avoid the unintended tax benefit to just certain retailers, would be through the provision of direct grants to taro farmers as opposed to the GET exemption in this bill.

STATEMENT OF OBJECTIONS HOUSE BILL NO. 2466 Page 2

For the foregoing reasons, I am returning House Bill No. 2466 without my approval.

Respectfully,

DAVID Y. IGE

Governor of Hawai'i

ORIGINAL

HOUSE OF REPRESENTATIVES THIRTY-FIRST LEGISLATURE, 2022 STATE OF HAWAII



A BILL FOR AN ACT

RELATING TO TARO.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that Hawaii imports
- 2 eighty-five per cent of its food and is considered highly
- 3 vulnerable in issues of food security as a state. Climate
- 4 change significantly increases this vulnerability with sea level
- 5 rise and intensified weather patterns in the Pacific, such as
- 6 droughts, hurricanes, and floods. In 2016, the governor pledged
- 7 to double food production in Hawaii by 2030 at the
- 8 International Union for Conservation of Nature World
- 9 Conservation Congress, as part of Hawaii's commitments to the
- 10 world and the State and in order to begin to address this
- 11 import inequity.
- 12 The legislature further finds that small farms on ten
- 13 acres or less in Hawaii produce a significant portion of
- 14 locally-grown and locally-consumed food on each island. The
- 15 small farm sector of agriculture is growing, yet the 2017
- 16 census of agriculture reports that the average small-scale
- 17 farmer in Hawaii makes less than \$40,000 per year, with losses

H.B. NO. 4466 H.D. 2 S.D. 1

- 1 of almost \$10,000 annually due to the high costs of farming,
- 2 including land and water. To accomplish the State's 2030 goal
- 3 for local food production, there is an urgent need to better
- 4 support small farmers including through small economic
- 5 incentives to build a larger market.
- 6 The legislature additionally finds that the department of
- 7 agriculture has identified staple starches as the greatest
- 8 food security risk in the State. Taro is a hypoallergenic
- 9 complex carbohydrate that plays a critical role in the health
- 10 of families, particularly Native Hawaiians. Yet, the cost of
- 11 poi remains inaccessible to families most in need of this
- 12 important staple starch food. Taro is one of Hawaii's highest
- 13 yielding staple starch food crops, producing ten thousand and
- 14 twenty thousand pounds per acre per annum under wet and dry
- 15 cultivation, respectively; however, taro is severely
- 16 underproduced in the State. The 2017 census of agriculture
- 17 reported two hundred seven farms and four hundred ninety-five
- 18 acres of taro in wetland and dryland production. An estimated
- 19 two hundred to three hundred additional acres are unreported
- 20 or in subsistence taro cultivation. Annual reported

H.B. NO. 2466 H.D. 2 S.D. 1

- 1 production averages four million tons; however, taro imports
- 2 are estimated to soon exceed local production.
- 3 The legislature also finds that loi kalo, or wetland taro
- 4 systems, are additionally recognized for their potential to
- 5 mitigate other impacts of climate change by functioning as
- 6 riparian buffers and sediment retention basins. Underground
- 7 foods, such as taro, can often survive hurricanes or flood
- 8 events and can be harvested to address immediate food
- 9 shortages where the capacity to store and cook food can be
- 10 retained.
- 11 The legislature further finds that the report of the taro
- 12 security and purity task force to the 2010 legislature
- 13 recommended a number of supports to make taro farming
- 14 affordable, including access to land, water, mentoring, and
- 15 economic incentives. The counties of Maui and Kauai have
- 16 enacted ordinances that exempt kuleana lands in active taro
- 17 production from county taxes. These ordinances provide
- 18 limited relief to some taro farms but are not available in
- 19 all counties and are insufficient for young farmers to offset
- 20 typically low incomes experienced by taro growers or mitigate
- 21 the effects of competition from imports.

1

12

13

14

H.B. NO. 2466 H.D. 2 S.D. 1

2 first legislature of the Territory of Hawaii recognized the 3 role that taro played in feeding the nation by passing Senate 4 Bill No. 87 to encourage the cultivation of taro by exempting 5 taro and the cultivation of taro from all state taxes. 6 Senate Bill No. 87 was never signed into law, its intentions 7 were clear in encouraging the production of more taro. 8 The legislature also finds that, in recognition of the critical importance of protecting and perpetuating the 9 10 traditional practice of taro farming as part of Hawaii's 11 cultural identity and its role in local food security, there

is a compelling interest in enacting a law in present day that

The purpose of this Act is to create stronger economic

The legislature additionally finds that, in 1901, the

incentives for new taro farmers, improve the livelihoods of
existing taro farmers, and reduce the cost of poi for local
residents by exempting the gross proceeds or income from the
sale of any product resulting from the cultivation and
production of unprocessed taro from the general excise tax.

is similar to Senate Bill No. 87.

H.B. NO. 2466 H.D. 2 S.D. 1 C.D. 1

1	SECTION 2. Chapter 237, Hawaii Revised Statutes, is
2	amended by adding a new section to be appropriately designated
3	and to read as follows:
4	"§237- Exemption for the cultivation and production of
5	unprocessed taro. There shall be exempted from, and excluded
6	from the measure of, the taxes imposed by this chapter all of
7	the gross proceeds or income received from the sale of any
8	product resulting from the cultivation and production of
9	unprocessed taro, or of any value-added product of which the
10	primary ingredient is taro or taro leaf. This exemption shall
11	not apply to bulk buyers or shippers of raw or value-added taro
12	products, supermarkets, or big box stores.
13	As used in this section, "primary ingredient" means the
14	ingredient of highest percentage in a product and listed first
15	on the product's label."
16	SECTION 3. New statutory material is underscored.
17	SECTION 4. This Act shall take effect upon its approval,
18	and shall be repealed on June 30, 2027.

GOVERNOR OF THE STATE OF HAWAII

APPROVED this day of

2022-3281 HB2466 CD1 HMSO

, 2022

THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date: May 5, 2022 Honolulu, Hawaii

We hereby certify that the above-referenced Bill on this day passed Final Reading in the House of Representatives of the Thirty-First Legislature of the State of Hawaii, Regular Session of 2022.

Ban

Scott K. Saiki Speaker House of Representatives

Wi L. I let

Brian L. Takeshita

Chief Clerk

House of Representatives

THE SENATE OF THE STATE OF HAWAI'I

Date: May 5, 2022 Honolulu, Hawaii 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the Senate of the Thirty-First Legislature of the State of Hawai'i, Regular Session of 2022.

Mull'M.
President of the Senate

Clerk of the Senate