DAVID Y. IGE GOVERNOR

July 12, 2022

EXECUTIVE CHAMBERS HONOLULU

The Honorable Ronald D. Kouchi,
President
and Members of the Senate
Thirty-First State Legislature
State Capitol, Room 409
Honolulu, Hawai'i 96813

The Honorable Scott K. Saiki, Speaker and Members of the House of Representatives Thirty-First State Legislature State Capitol, Room 431 Honolulu, Hawai'i 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

I am transmitting herewith HB1980 HD2 SD2 CD1, without my approval and with the statement of objections relating to the measure.

HB1980 HD2 SD2 CD1

RELATING TO TELEPHONIC SERVICES.

Sincerely,

DAVID Y. IĞE

Governor, State of Hawai'i

EXECUTIVE CHAMBERS HONOLULU July 12, 2022

STATEMENT OF OBJECTIONS TO HOUSE BILL NO. 1980

Honorable Members Thirty-First Legislature State of Hawai'i

Pursuant to Section 16 of Article III of the Constitution of the State of Hawai'i, I am returning herewith, without my approval, House Bill No. 1980, entitled "A Bill for an Act Relating to Telephonic Services."

The purpose of this bill is to permit the State's Medicaid managed care and fee-for-services programs, health insurers, mutual benefit societies, and health maintenance organizations to cover telephonic behavioral health services when: (1) telehealth services are technologically unavailable at the time the patient is scheduled to receive a behavioral health service; (2) the behavioral health service is a medically necessary covered health care service; and (3) the health care provider has provided the patient with an in-person behavioral health service within the twelve months preceding the telephone service. Also, the bill clarifies that telephonic services do not constitute telehealth.

This bill is objectionable because there is a potential for a negative impact on the well-being of individuals who need behavioral health services. Although the bill clarifies when telephonic services may be covered, and provides guidance to health insurance providers, the final bill may be interpreted to strictly limit insurance coverage for telephonic services. Specifically, health insurance providers may use the provision to restrict or exclude coverage of telephonic services unless the service meets the three criteria listed in the bill, whereas the current law does not have a restriction. This bill would then have the unintended consequence of restricting access to necessary behavioral health services, inconsistent with the goal of promoting continued broad access to behavioral health services for individuals in remote areas, or individuals without access to technology. Vetoing this bill will allow for additional discussion and

STATEMENT OF OBJECTIONS HOUSE BILL NO. 1980 Page 2

clarification on a bill in the next session that would align with expanding access to behavioral health services, with a workable framework for health insurance providers.

For the foregoing reasons, I am returning House Bill No. 1980 without my approval.

Respectfully,

Aarid y ly DAVID Y: IGE

Governor of Hawai'i

ORIGINAL

HOUSE OF REPRESENTATIVES THIRTY-FIRST LEGISLATURE, 2022 STATE OF HAWAII **VETO**H.B. NO. H.D. 2
S.D. 2
C.D. 1

A BILL FOR AN ACT

RELATING TO TELEPHONIC SERVICES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. Section 346-59.1, Hawaii Revised Statutes, is
- 2 amended to read as follows:
- 3 "[+] \$346-59.1[+] Coverage for telehealth. (a) The
- 4 State's medicaid managed care and fee-for-service programs shall
- 5 not deny coverage for any service provided through telehealth
- 6 that would be covered if the service were provided through
- 7 in-person consultation between a patient and a health care
- 8 provider.
- 9 (b) Reimbursement for services provided through telehealth
- 10 shall be equivalent to reimbursement for the same services
- 11 provided via face-to-face contact between a health care provider
- 12 and a patient. Nothing in this section shall require a health
- 13 care provider to be physically present with the patient at an
- 14 originating site unless a health care provider at the distant
- 15 site deems it necessary.

1	(c) There shall be no geographic restrictions or
2	requirements for telehealth coverage or reimbursement under this
3	section.
4	(d) There shall be no restrictions on originating site
5	requirements for telehealth coverage or reimbursement under this
6	section.
7	(e) Services provided by telehealth pursuant to this
8	section shall be consistent with all federal and state privacy,
9	security, and confidentiality laws.
10	(f) Notwithstanding any other law to the contrary, the
11	provisions of this section shall comply with the applicable
12	federal requirements related to utilization, coverage, and
13	reimbursement for telehealth services.
14	(g) Telephonic behavioral health services may be covered
15	when:
16	(1) Telehealth services are technologically unavailable at
17	the time the patient is scheduled to receive a
18	behavioral health service;
19	(2) The behavioral health service is a medically

necessary, covered health care service; and

20

1	(3) The health care provider has provided the patient with
2	an in-person behavioral health service within the
3	twelve months preceding the telephonic service;
4	provided that nothing in this section shall be interpreted to
5	require or prohibit coverage for any telephonic service.
6	[(g)] (h) For the purposes of this section:
7	"Distant site" means the location of the health care
8	provider delivering services through telehealth at the time the
9	services are provided.
10	"Health care provider" means a provider of services, as
11	defined in title 42 United States Code section 1395x(u), a
12	provider of medical and other health services, as defined in
13	title 42 United States Code section 1395x(s), other
14	practitioners licensed by the State and working within their
15	scope of practice, and any other person or organization who
16	furnishes, bills, or is paid for health care in the normal
17	course of business, including but not limited to primary care
18	providers, mental health providers, oral health providers,
19	physicians and osteopathic physicians licensed under chapter
20	453, advanced practice registered nurses licensed under chapter

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- 1 457, psychologists licensed under chapter 465, and dentists
- 2 licensed under chapter 448.
- 3 "Originating site" means the location where the patient is
- 4 located, whether accompanied or not by a health care provider,
- 5 at the time services are provided by a health care provider
- 6 through telehealth, including but not limited to a health care
- 7 provider's office, hospital, critical access hospital, rural
- 8 health clinic, federally qualified health center, a patient's
- 9 home, and other non-medical environments such as school-based
- 10 health centers, university-based health centers, or the work
- 11 location of a patient.
- "Telehealth" means the use of telecommunications services,
- 13 as defined in section 269-1, to encompass four modalities:
- 14 store and forward technologies, remote monitoring, live
- 15 consultation, and mobile health; and which shall include but not
- 16 be limited to real-time video conferencing-based communication,
- 17 secure interactive and non-interactive web-based communication,
- 18 and secure asynchronous information exchange, to transmit
- 19 patient medical information, including diagnostic-quality
- 20 digital images and laboratory results for medical interpretation
- 21 and diagnosis, for the purpose of delivering enhanced health

- 1 care services and information while a patient is at an
- 2 originating site and the health care provider is at a distant
- 3 site. Standard telephone contacts, facsimile transmissions, or
- 4 e-mail text, in combination or by itself, does not constitute a
- 5 telehealth service for the purposes of this section.
- 6 "Telephonic service" means the use of two-way, real-time
- 7 audio-only telephone communication by a health care provider at
- 8 a distant site, for the purpose of diagnosing, monitoring, or
- 9 treating a patient. "Telephonic service" does not constitute
- 10 telehealth."
- 11 SECTION 2. Section 431:10A-116.3, Hawaii Revised Statutes,
- 12 is amended to read as follows:
- 13 "\$431:10A-116.3 Coverage for telehealth. (a) It is the
- 14 intent of the legislature to recognize the application of
- 15 telehealth as a reimbursable service by which an individual
- 16 shall receive medical services from a health care provider
- 17 without face-to-face contact with the health care provider.
- 18 (b) No policy of accident and health or sickness insurance
- 19 [plan] that is issued, amended, or renewed shall require face-
- 20 to-face contact between a health care provider and a patient as
- 21 a prerequisite for payment for services appropriately provided

- 1 through telehealth in accordance with generally accepted health
- 2 care practices and standards prevailing in the applicable
- 3 professional community at the time the services were provided.
- 4 The coverage required in this section may be subject to all
- 5 terms and conditions of the [plan] policy agreed upon among the
- 6 [enrollee or subscriber,] the insured, the insurer, and the
- 7 health care provider.
- 8 (c) Reimbursement for services provided through telehealth
- 9 shall be equivalent to reimbursement for the same services
- 10 provided via face-to-face contact between a health care provider
- 11 and a patient. Nothing in this section shall require a health
- 12 care provider to be physically present with the patient at an
- 13 originating site unless a health care provider at the distant
- 14 site deems it necessary.
- 15 (d) Notwithstanding chapter 453 or rules adopted pursuant
- 16 thereto, in the event that a health care provider-patient
- 17 relationship does not exist between the patient and the health
- 18 care provider to be involved in a telehealth interaction between
- 19 the patient and the health care provider, a telehealth mechanism
- 20 may be used to establish a health care provider-patient
- 21 relationship.

1	(e) All insurers shall provide current and prospective
2	insureds with written disclosure of coverages and benefits
3	associated with telehealth services, including information on
4	copayments, deductibles, or coinsurance requirements under a
5	policy, contract, plan, or agreement. The information provided
6	shall be current, understandable, and available prior to the
7	issuance of a policy, contract, plan, or agreement, and upon
8	request after the policy, contract, plan, or agreement has been
9	issued.
10	(f) Services provided by telehealth pursuant to this
11	section shall be consistent with all federal and state privacy,
12	security, and confidentiality laws.
13	(g) Telephonic behavioral health services may be covered
14	when:
15	(1) Telehealth services are technologically unavailable at
16	the time the patient is scheduled to receive a
17	behavioral health service;
18	(2) The behavioral health service is a medically
19	necessary, covered health care service; and

1	(3) The health care provider has provided the patient with
2	an in-person behavioral health service within the
3	twelve months preceding the telephonic service;
4	provided that nothing in this section shall be interpreted to
5	require or prohibit coverage for any telephonic service.
6	[(g)] <u>(h)</u> For the purposes of this section:
7	"Distant site" means the location of the health care
8	provider delivering services through telehealth at the time the
9	services are provided.
10	"Health care provider" means a provider of services, as
11	defined in title 42 United States Code section 1395x(u), a
12	provider of medical and other health services, as defined in
13	title 42 United States Code section 1395x(s), other
14	practitioners licensed by the State and working within their
15	scope of practice, and any other person or organization who
16	furnishes, bills, or is paid for health care in the normal
17	course of business, including but not limited to primary care
18	providers, mental health providers, oral health providers,
19	physicians and osteopathic physicians licensed under chapter
20	453, advanced practice registered nurses licensed under chapter

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- 1 457, psychologists licensed under chapter 465, and dentists
- 2 licensed under chapter 448.
- 3 "Originating site" means the location where the patient is
- 4 located, whether accompanied or not by a health care provider,
- 5 at the time services are provided by a health care provider
- 6 through telehealth, including but not limited to a health care
- 7 provider's office, hospital, health care facility, a patient's
- 8 home, and other nonmedical environments such as school-based
- 9 health centers, university-based health centers, or the work
- 10 location of a patient.
- "Telehealth" means the use of telecommunications services,
- 12 as defined in section 269-1, to encompass four modalities:
- 13 store and forward technologies, remote monitoring, live
- 14 consultation, and mobile health; and which shall include but not
- 15 be limited to real-time video conferencing-based communication,
- 16 secure interactive and non-interactive web-based communication,
- 17 and secure asynchronous information exchange, to transmit
- 18 patient medical information, including diagnostic-quality
- 19 digital images and laboratory results for medical interpretation
- 20 and diagnosis, for the purpose of delivering enhanced health
- 21 care services and information while a patient is at an

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- 1 originating site and the health care provider is at a distant
- 2 site. Standard telephone contacts, facsimile transmissions, or
- 3 e-mail text, in combination or by itself, does not constitute a
- 4 telehealth service for the purposes of this chapter.
- 5 "Telephonic service" means the use of two-way, real-time
- 6 audio-only telephone communication by a health care provider at
- 7 a distant site, for the purpose of diagnosing, monitoring, or
- 8 treating a patient. "Telephonic service" does not constitute
- 9 telehealth."
- 10 SECTION 3. Section 432:1-601.5, Hawaii Revised Statutes,
- 11 is amended to read as follows:
- "\$432:1-601.5 Coverage for telehealth. (a) It is the
- 13 intent of the legislature to recognize the application of
- 14 telehealth as a reimbursable service by which an individual
- 15 shall receive medical services from a health care provider
- 16 without face-to-face contact with the health care provider.
- 17 (b) No [mutual benefit society] hospital or medical
- 18 service plan contract that is issued, amended, or renewed shall
- 19 require face-to-face contact between a health care provider and
- 20 a patient as a prerequisite for payment for services
- 21 appropriately provided through telehealth in accordance with

- 1 generally accepted health care practices and standards
- 2 prevailing in the applicable professional community at the time
- 3 the services were provided. The coverage required in this
- 4 section may be subject to all terms and conditions of the plan
- 5 contract agreed upon among the [enrollee] member or subscriber,
- 6 the mutual benefit society, and the health care provider.
- 7 (c) Reimbursement for services provided through telehealth
- 8 shall be equivalent to reimbursement for the same services
- 9 provided via face-to-face contact between a health care provider
- 10 and a patient. Nothing in this section shall require a health
- 11 care provider to be physically present with the patient at an
- 12 originating site unless a health care provider at the distant
- 13 site deems it necessary.
- (d) Notwithstanding chapter 453 or rules adopted pursuant
- 15 thereto, in the event that a health care provider-patient
- 16 relationship does not exist between the patient and the health
- 17 care provider to be involved in a telehealth interaction between
- 18 the patient and health care provider, a telehealth mechanism may
- 19 be used to establish a health care provider-patient
- 20 relationship.

•	(e) F	dir (modiera) mucuai penerit societies shari provide
2	current and	d prospective [enrollees] members or subscribers with
3	written dis	sclosure of coverages and benefits associated with
4	telehealth	services, including information on copayments,
5	deductibles	s, or coinsurance requirements under a policy,
6	contract, p	olan, or agreement. The information provided shall be
7	current, u	nderstandable, and available prior to the issuance of
8	a policy,	contract, plan, or agreement, and upon request after
9	the policy,	, contract, plan, or agreement has been issued.
10	(f) :	Services provided by telehealth pursuant to this
11	section sha	all be consistent with all federal and state privacy,
12	security,	and confidentiality laws.
13	(g) '	Telephonic behavioral health services may be covered
14	when:	
15	(1)	Telehealth services are technologically unavailable at
16		the time the patient is scheduled to receive a
17		behavioral health service;
18	(2)	The behavioral health service is a medically
19		necessary, covered health care service; and

Ţ	(3) The health care provider has provided the patient with
2	an in-person behavioral health service within the
3	twelve months preceding the telephonic service;
4	provided that nothing in this section shall be interpreted to
5	require or prohibit coverage for any telephonic service.
6	[(g)] <u>(h)</u> For the purposes of this section:
7	"Health care provider" means a provider of services, as
8	defined in title 42 United States Code section $1395x(u)$, a
9	provider of medical and other health services, as defined in
10	title 42 United States Code section 1395x(s), other
11	practitioners licensed by the State and working within their
12	scope of practice, and any other person or organization who
13	furnishes, bills, or is paid for health care in the normal
14	course of business, including but not limited to primary care
15	providers, mental health providers, oral health providers,
16	physicians and osteopathic physicians licensed under chapter
17	453, advanced practice registered nurses licensed under chapter
18	457, psychologists licensed under chapter 465, and dentists
19	licensed under chapter 448.
20	"Originating site" means the location where the patient is
21	located whether accompanied or not by a health care provider.

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- 1 at the time services are provided by a health care provider
- 2 through telehealth, including but not limited to a health care
- 3 provider's office, hospital, health care facility, a patient's
- 4 home, and other nonmedical environments such as school-based
- 5 health centers, university-based health centers, or the work
- 6 location of a patient.
- 7 "Telehealth" means the use of telecommunications services,
- f 8 as defined in section 269-1, to encompass four modalities:
- 9 store and forward technologies, remote monitoring, live
- 10 consultation, and mobile health; and which shall include but not
- 11 be limited to real-time video conferencing-based communication,
- 12 secure interactive and non-interactive web-based communication,
- 13 and secure asynchronous information exchange, to transmit
- 14 patient medical information, including diagnostic-quality
- 15 digital images and laboratory results for medical interpretation
- 16 and diagnosis, for the purpose of delivering enhanced health
- 17 care services and information while a patient is at an
- 18 originating site and the health care provider is at a distant
- 19 site. Standard telephone contacts, facsimile transmissions, or
- 20 e-mail text, in combination or by itself, does not constitute a
- 21 telehealth service for the purposes of this chapter.

•	Telephonic Service means the use of two way, real time
2	audio-only telephone communication by a health care provider at
3	a distant site, for the purpose of diagnosing, monitoring, or
4	treating a patient. "Telephonic service" does not constitute
5	telehealth."
6	SECTION 4. Section 432D-23.5, Hawaii Revised Statutes, is
7	amended to read as follows:
8	"\$432D-23.5 Coverage for telehealth. (a) It is the
9	intent of the legislature to recognize the application of
10	telehealth as a reimbursable service by which an individual
11	shall receive medical services from a health care provider
12	without face-to-face contact with the health care provider.
13	(b) No health maintenance organization policy, contract,
14	plan, or agreement that is issued, amended, or renewed shall
15	require face-to-face contact between a health care provider and
16	a patient as a prerequisite for payment for services
17	appropriately provided through telehealth in accordance with
18	generally accepted health care practices and standards
19	prevailing in the applicable professional community at the time
20	the services were provided. The coverage required in this
21	section may be subject to all terms and conditions of the

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- 1 policy, contract, plan, or agreement agreed upon among the
- 2 enrollee or subscriber, the health maintenance organization, and
- 3 the health care provider.
- 4 (c) Reimbursement for services provided through telehealth
- 5 shall be equivalent to reimbursement for the same services
- 6 provided via face-to-face contact between a health care provider
- 7 and a patient. Nothing in this section shall require a health
- 8 care provider to be physically present with the patient at an
- 9 originating site unless a health care provider at the distant
- 10 site deems it necessary.
- (d) Notwithstanding chapter 453 or rules adopted pursuant
- 12 thereto, in the event that a health care provider-patient
- 13 relationship does not exist between the patient and the health
- 14 care provider involved in a telehealth interaction between the
- 15 patient and the health care provider, a telehealth mechanism may
- 16 be used to establish a health care provider-patient
- 17 relationship.
- (e) All health maintenance organizations shall provide
- 19 current and prospective [insureds] enrollees or subscribers with
- 20 written disclosure of coverages and benefits associated with
- 21 telehealth services, including information on copayments,

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2	contract, plan, or agreement. The information provided shall be
3	current, understandable, and available prior to enrollment in a
4	policy, contract, plan, or agreement and upon request after
5	enrollment in the policy, contract, plan, or agreement.
6	(f) Services provided by telehealth pursuant to this
7	section shall be consistent with all federal and state privacy,
8	security, and confidentiality laws.
9	(g) Telephonic behavioral health services may be covered
10	when:
11	(1) Telehealth services are technologically unavailable at
12	the time the patient is scheduled to receive a
13	behavioral health service;
14	(2) The behavioral health service is a medically
15	necessary, covered health care service; and
16	(3) The health care provider has provided the patient with
17	an in-person behavioral health service within the
18	twelve months preceding the telephonic service;
19	provided that nothing in this section shall be interpreted to
20	require or prohibit coverage for any telephonic service.
21	[(g)] (h) For the purposes of this section:

1 deductibles, or coinsurance requirements under a policy,

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"Distant site" means the location of the health care

provider delivering services through telehealth at the time the

services are provided.

"Health care provider" means a provider of services, as

defined in title 42 United States Code section 1395x(u), a

provider of medical and other health services, as defined in

- 7 title 42 United States Code section 1395x(s), other
- 8 practitioners licensed by the State and working within their
- 9 scope of practice, and any other person or organization who
- 10 furnishes, bills, or is paid for health care in the normal
- 11 course of business, including but not limited to primary care
- 12 providers, mental health providers, oral health providers,
- 13 physicians and osteopathic physicians licensed under chapter
- 14 453, advanced practice registered nurses licensed under chapter
- 15 457, psychologists licensed under chapter 465, and dentists
- 16 licensed under chapter 448.
- "Originating site" means the location where the patient is
- 18 located, whether accompanied or not by a health care provider,
- 19 at the time services are provided by a health care provider
- 20 through telehealth, including but not limited to a health care
- 21 provider's office, hospital, health care facility, a patient's

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- 1 home, and other nonmedical environments such as school-based
- 2 health centers, university-based health centers, or the work
- 3 location of a patient.
- 4 "Telehealth" means the use of telecommunications services,
- 5 as defined in section 269-1, to encompass four modalities:
- 6 store and forward technologies, remote monitoring, live
- 7 consultation, and mobile health; and which shall include but not
- 8 be limited to real-time video conferencing-based communication,
- 9 secure interactive and non-interactive web-based communication,
- 10 and secure asynchronous information exchange, to transmit
- 11 patient medical information, including diagnostic-quality
- 12 digital images and laboratory results for medical interpretation
- 13 and diagnosis, for the purpose of delivering enhanced health
- 14 care services and information while a patient is at an
- 15 originating site and the health care provider is at a distant
- 16 site. Standard telephone contacts, facsimile transmissions, or
- 17 e-mail text, in combination or by itself, does not constitute a
- 18 telehealth service for the purposes of this chapter.
- "Telephonic service" means the use of two-way, real-time
- 20 audio-only telephone communication by a health care provider at
- 21 a distant site, for the purpose of diagnosing, monitoring, or

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- 1 treating a patient. "Telephonic service" does not constitute
- 2 telehealth."
- 3 SECTION 5. Section 453-1.3, Hawaii Revised Statutes, is
- 4 amended by amending subsection (j) to read as follows:
- 5 "(j) For the purposes of this section:
- 6 "Distant site" means the location of the physician
- 7 delivering services through telehealth at the time the services
- 8 are provided.
- 9 "Originating site" means the location where the patient is
- 10 located, whether accompanied or not by a health care provider,
- 11 at the time services are provided by a physician through
- 12 telehealth, including but not limited to a physician's office,
- 13 hospital, health care facility, a patient's home, and other non-
- 14 medical environments such as school-based health centers,
- 15 university-based health centers, or the work location of a
- 16 patient.
- 17 "Telehealth" means the use of telecommunications as that
- 18 term is defined in section 269-1, to encompass four modalities:
- 19 store and forward technologies, remote monitoring, live
- 20 consultation, and mobile health; and which shall include but not
- 21 be limited to real-time video conferencing-based communication,

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- 1 secure interactive and non-interactive web-based communication,
- 2 and secure asynchronous information exchange, to transmit
- 3 patient medical information, including diagnostic-quality
- 4 digital images and laboratory results for medical interpretation
- 5 and diagnosis, for the purposes of: delivering enhanced health
- 6 care services and information while a patient is at an
- 7 originating site and the physician is at a distant site;
- 8 establishing a physician-patient relationship; evaluating a
- 9 patient; or treating a patient. A telephonic service, as
- 10 defined in section 431:10A-116.3, does not constitute
- 11 telehealth."
- 12 SECTION 6. The department of health, department of human
- 13 services, and department of commerce and consumer affairs shall
- 14 adopt rules pursuant to chapter 91, Hawaii Revised Statutes, to
- 15 effectuate the purposes of this Act.
- 16 SECTION 7. This Act does not affect rights and duties that
- 17 matured, penalties that were incurred, and proceedings that were
- 18 begun before its effective date.
- 19 SECTION 8. Statutory material to be repealed is bracketed
- 20 and stricken. New statutory material is underscored.
- 21 SECTION 9. This Act shall take effect on July 1, 2022.

APPROVED this day of , 2022

GOVERNOR OF THE STATE OF HAWAII

HB No. 1980, HD 2, SD 2, CD 1

THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date: May 3, 2022 Honolulu, Hawaii

We hereby certify that the above-referenced Bill on this day passed Final Reading in the House of Representatives of the Thirty-First Legislature of the State of Hawaii, Regular Session of 2022.

row-

Scott K. Saiki Speaker House of Representatives

Brian L. Takeshita

1. Lille

Chief Clerk House of Representatives

THE SENATE OF THE STATE OF HAWAI'I

Date: May 3, 2022 Honolulu, Hawaii 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the Senate of the Thirty-First Legislature of the State of Hawai'i, Regular Session of 2022.

Clerk of the Senate

President of the Senate