



Holding Power Accountable

Statement Before The
HOUSE COMMITTEE ON GOVERNMENT REFORM

Wednesday, March 17, 2021 10:00 AM Via Videoconference and Conference Room 309

in consideration of SB 560 RELATING TO RANKED CHOICE VOTING.

Chair McKELVEY, Vice Chair WILDBERGER, and Members of the House Government Reform Committee

Common Cause Hawaii supports SB 560, which establishes ranked choice voting (RCV) for special federal elections and special elections of vacant county council seats.

Common Cause Hawaii is a nonprofit, nonpartisan, grassroots organization dedicated to reforming government and strengthening democracy through voting modernization efforts such as adopting RCV.

RCV is a simple electoral reform that ensures fair and efficient elections. In a traditional election, the candidate with the most votes wins, even if they do not receive a majority of the votes. This means voters often feel disengaged and are left to choose between the "lesser of two evils," or vote for the candidate they feel has the best chance of winning, rather than supporting their favorite candidates.

RCV promotes positive, inclusive and fair elections, which encourages a diversity of candidates. The Hawaii Democratic Party's Party-Run Presidential Primary employed RCV in 2020. There are 30 jurisdictions that are using or have adopted some form or RCV. See https://www.fairvote.org/data\_on\_rcv#research\_snapshot.

With RCV, voters rank candidates from favorite to least favorite. On Election Night, first choice votes are counted to determine who voters like the best. If a candidate receives a majority of votes, they win. If no candidate receives a majority, the candidate with the fewest first-choice rankings is eliminated. If your favorite candidate is eliminated, your vote is instantly counted for your next choice. This repeats until one candidate reaches a majority and wins.

In RCV elections, you always get to vote for your favorite candidate, even if they do not have a good chance of winning. If your favorite candidate gets eliminated, then your vote immediately counts for your next choice. You can truly vote your conscience without worrying about wasting your vote. Ranking your 2nd, 3rd, and 4th choices will never hurt your favorite candidate. It simply amplifies your voice in the process.

Cities that have RCV elections have seen a steady increase in voter turnout. When voters feel their vote will matter, they turn out in greater numbers.

In RCV elections, candidates often need 2nd and 3rd choice votes to win a majority of the vote. As such, they will ask for your first-choice vote, but if another candidate is your favorite, they will also ask for your second and

third choices. Candidates are not likely to get your second or third choice vote if they have been engaging in negative "mudslinging" personal attacks against your favorite candidate.

RCV will require voter education to implement successfully. Common Cause Hawaii hopes that the Office of Elections and Clerks' Offices are provided with sufficient public education tools to implement RCV and will work cooperatively with the community to disseminate information about RCV.

Thank you for the opportunity to testify in support of SB 560, and Common Cause Hawaii respectfully urges the committee members to pass SB 560 out of your Committee. If you have further questions of me, please contact me at sma@commoncause.org.

Very respectfully yours,

Sandy Ma Executive Director, Common Cause Hawaii



# Testimony on SB560 Relating to Elections By Rob Richie, FairVote Action President, March 13, 2021

Dear Chair Angus McKelvey and the House Committee on Government Reform:

I am writing to express FairVote Action's support for SB560 regarding ranked choice voting (RCV) in certain vacancy elections. This bill would mean that, even in a crowded field, such as those often seen in special elections, a representative winner will be selected without the risk of vote-splitting. With SB560, voters are able to participate in a single, decisive election. It is a straightforward to implement with Hawaii's current voting equipment and its scope of affected contests addresses specific instances in Hawaii elections where RCV will provide greater assurance of a representative outcome.

FairVote Action is a national nonpartisan organization that educates and advocates for electoral system reforms that improve democracy in our elections. We work closely with FairVote, our 501-c-3 partner organization at FairVote.org, which I have led as executive director and now president and CEO since 1992. We are seen as a leading national resource on ranked choice voting (RCV).

In recent years, RCV has made major progress. Just in the past 12 months:

- 1) Five Democratic presidential primaries and caucuses relied on RCV ballots, including the Hawaii Democratic primary, with remarkably high (over 99.8%) rates of valid ballots and a large majority of voters using rankings. Three Republican state conventions used RCV for key contests as well.
- 2) Maine and Alaska have adopted RCV for all future presidential elections, and Maine used it successfully in November 2020;
  - 3) All six cities voting on RCV passed it, by an average victory margin over 20%.
- 4) Several new cities starting using RCV, including New York City for four city council vacancy elections this spring and its primaries in June; <u>exit surveys</u> after the first two special elections are very encouraging for voter reaction to their new system.

SB560 would improve elections by upholding the principles of majority rule and representative democracy. SB560 will ensure that elections are won with majorities without the need for costly runoff elections. In RCV elections, voters each have one vote, but earn the right to have a backup to their voice. To vote, voters rank candidates in order of choice: they pick their first choice and have the option to pick backup preferences second, third and so on. All first choices are counted. If a candidate



receives more than half of the first choices, they win, just like any other election. If not, the candidate with the fewest votes is eliminated, and voters who picked that candidate as 'number 1' will have their votes count for their next choice. The process continues until two candidates remain. Winners with RCV will always have a majority of the vote when matched head-to-head against their final opponent. These winners usually win the most first choices as well. When a candidate initially in second place wins, RCV has prevented an unrepresentative outcome due to the majority splitting the vote.

RCV's simplicity, representative outcomes, and positive experience for voters have made it increasingly popular. Recommended by Robert's Rules of Order and used in hundreds of association elections, RCV is fully constitutional and has been universally upheld in federal court, including in the 9th Circuit Court of Appeals and in federal district court in Maine in 2018 and 2020. RCV is already used in one state and 21 cities, and will be used in the next election in another state and at least eight more cities.

In 2018, Maine became the first state to adopt RCV for use at the state and federal level, including in the seven-candidate Democratic primary and four-candidate Republican primary for governor in June and in the U.S. Senate and two U.S. House elections in November. (See results of one race on final page.) Despite RCV being introduced to voters without any government money for voter education, Maine voters responded well to the system. More votes were cast in the Democratic primary than any in state history, and voter turnout also increased in November. The percentage of Maine voters who skipped the RCV races for US Senate and U.S. House in 2018 and 2020 has dropped sharply from recent elections for those offices without RCV. Voter error was miniscule: more than 99.8% cast valid ballots. A Bangor Daily News exit survey in 2018 found that over 60% of voters want to keep RCV and a majority to extend it to governor; a huge majority of voters reported it was easy to vote with RCV.

This first use in Maine mirrors what we have seen elsewhere. As implementation of RCV becomes straightforward and candidates adjust to the new rules, RCV consistently works well and keeps growing in popularity. Among examples: 1) in San Francisco in June 2018, more city voters chose to cast an RCV ballot for mayor than a non-RCV ballot for governor and U.S. Senator; 2) in Santa Fe's first use of RCV in March 2018, voter turnout was sharply up from its comparably contested mayoral election in 2014, 99.9% cast valid ballots, more than three in five voters ranked all five candidates, and RCV results were released on election night; 3) in Minneapolis, a comprehensive city staff report on the 2017 election provided a range of evidence on how well voters are using RCV and that fewer than one in five voters would prefer not voting with RCV.



Scholarly research about older elections is encouraging as well. In 2013 and 2014 for example, the Rutgers-Eagleton poll conducted a study examining the experiences of voters in RCV and non-RCV cities in seven cities, including four in California. 84% of voters reported understanding RCV; indeed, more voters understood RCV thoroughly than they did plurality voting (limited to one preference). More voters also understood RCV than California's top two runoff system. Majorities of voters across all seven cities supported keeping their RCV system.

The issue of RCV has come before the legislature in Hawaii in previous years. However, the evidence has never been so strong that voters like and use RCV well and the roadmap to implementing RCV smoothly and efficiently, as detailed by the Ranked Choice Voting Resource Center at RCVReources.org. RCV is an elegant, intuitive solution to the problems seen in crowded vacancy elections. It is proven in practice, with more communities interested in its benefits each year.

Importantly, Hawaii election officials seem ready to implement the provisions of SB560. SB560 addresses the specific problem of fair outcomes in vacancy elections. Several winners of vacancy elections in the past decade have won with well under half the votes cast. Limiting voters to one choice in crowded vacancy election fields in fact can be seen as a literal form of voter suppression. Consider that in high-profile races with RCV, nearly nine in ten voters will indicate at least a second choice as a backup -- like in the recent mayoral elections in Santa Fe and San Francisco and in the Democratic primary for governor in Maine, where more than three times as many voters chose to rank at least six of the seven candidates as chose to rank only one. Yet Maine's old rules and Hawaii's current plurality system forces everyone to be limited to one preference.

Thank you for this opportunity to testify, and please don't hesitate to contact me at rr@fairvote.org or (301) 270-4616 if you have any questions.

#### See links to:

- Report RCV in 2020 presidential primaries, including in Hawaii
- Summary of scholarly analysis of ranked choice voting
- Link to the <u>final report</u> of the New York City charter commission that passed RCV 13-1 before voters in November 2019 supported it with 73% of the vote

Attached: Sample RCV ballot and election outcome from Maine elections in 2018



# Ranked Choice Voting Ballot: Maine Democratic 2018 Primary for Governor

Here is the ballot used in Maine for its Democratic primary election in the governor in 2018 that resulted in the nomination of Janet Mills. Turnout hit an all-time high, and more than three times as many voters chose to rank at least six candidates as only one.

Governor	1st Choice	2nd Choice	3rd Choice	4th Choice	5th Choice	6th Choice	7th Choice	8th Choice
Cote, Adam Roland Sanford	0	0	0	0	0	0	0	0
Dion, Donna J. Biddeford	0	0	0	0	0	0	0	0
Dion, Mark N. Portland	0	0	0	0	0	0	0	0
Eves, Mark W. North Berwick	0	0	0	0	0	0	0	0
Mills, Janet T. Farmington	0	0	0	0	0	0	0	0
Russell, Diane Marie Portland	0	0	0	0	0	0	0	0
Sweet, Elizabeth A. Hallowell	0	0	0	0	0	0	0	0
Write-in	0	0	0	0	0	0	0	0

# RCV Election Example: Maine Congressional Elections, 2018

Maine, 2nd U.S. House District Ranked choice Voting Election, November 2018					
Candidate	Candidate Round 1 Round 2 Round 3				
Jared Golden	45.5%	46.2%	50.5%		
Democrat	128,999 votes	130,182 votes	139,231 votes		
Bruce Poliquin	46.4%	47.1%	49.5%		
Republican	131,631 votes	132,505 votes	136,326 votes		
Tiffany Bond	5.7%	6.7%	Defeated		
Independent	16,260 votes	18,831 votes			
Will Hoar	2.4%	De	Defeated		
' Independent	6,753 votes				



Young Progressives Demanding Action P.O. Box 11105 Honolulu, HI 96828

March 13, 2021

TO: HOUSE COMMITTEE ON GOVERNMENT REFORM

RE: Testimony in support of SB560

Dear Representatives,

Young Progressives Demanding Action (YPDA) **supports** SB560, which would implement Ranked Choice Voting (RCV) for special federal elections and special elections of vacant county council seats.

While we imagine that this is intended as a means to test RCV, we wholeheartedly endorse amending this bill to broaden the range of electoral situations in which RCV would be utilized.

RCV is simply a different method for tallying votes in a democratic election. RCV uses multiple rounds of tallying to weed out candidates without broad support, resulting in an elected candidate that is closest to what the majority of voters want.

With RCV, voters can rank candidates in order of preference. This ranking means that voters won't have to worry about "wasting" their vote on a candidate who may be more appealing, but has a low chance of winning—especially in a crowded race. If your favorite candidate has limited support, your vote will still count for your next choice.

This has the added benefit of giving candidates more incentive to run campaigns based on their values, encouraging diversity. It also encourages candidates to engage with the supporters of other candidates who might then rank them as their second or third choice—which can be critical to winning. In this way, the candidate who emerges victorious is guaranteed to have the broadest possible support every time.

We know RCV works because it's been successfully used in some other jurisdictions for a long time. The Democratic Party of Hawai'i successfully used RCV in its most recent Presidential Prefernce Poll. YPDA has used RCV for our board elections for several years now as well.

For more information, and some fun videos—one of which YPDA produced—visit <a href="mailto:fairvote.org/hawaiircv2020">fairvote.org/hawaiircv2020</a>

Mahalo for the opportunity to testify,

Will Caron
Board President & Secretary, 2020–2021
<a href="mailto:action@ypdahawaii.org">action@ypdahawaii.org</a>

Submitted on: 3/14/2021 8:50:10 PM

Testimony for GVR on 3/17/2021 10:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Susan B Roberts Emery	Green Party Hawai'i	Support	No

#### Comments:

The Green Party of Hawai'i would like to add our support to the growing call for Ranked Choice Voting ("RCV") in the State of Hawai'i. The Green Party of the United States has Instant Runoff Voting ("IRV") in its platform under electoral reform. The Green Party of Hawai'i, would like to help our state develop truly progressive voter reform that will allow every voter to vote their preference in a ranked choice manner.

We encourage a Yes vote on SB560. SB560, Ranked Choice Voting in, special federal elections and special elections of vacant county council seats is an easy transition to Ranked Choice Voting for all elections.

Mahalo,

Susan RobertsEmery

The Green Party of Hawai'i

#### OFFICERS

John Bickel, President Melodie Aduja Alan Burdick, Vice President Juliet Begley Dave Nagajji, Treasurer Stephanie Fit Doug Pyle, Secretary Jan Lubin

Melodie Aduja John Miller Juliet Begley Jenny Nomura Stephanie Fitzpatrick Stephen O'Harrow Jan Lubin Lyn Pyle

**DIRECTORS** 

Bill South Zahava Zaidoff P.O. Box 23404 Honolulu Hawaii 96823

MAILING ADDRESS

March 15, 2021

TO: Chair McKelvey and members of GVR Committee

RE: SB 560 Relating to Ranked Choice Voting

Support for hearing on March 17

Americans for Democratic Action is an organization founded in the 1950s by leading supporters of the New Deal and led by Patsy Mink in the 1970s. We are devoted to the promotion of progressive public policies.

We support SB 560 as it would establish ranked-choice voting for special federal elections and special elections of vacant county council seats. First-past-the post elections where there are a number of candidates from one Party and only one candidate from a second Party give the advantage to the minority Party candidate; this is not democratic. This bill sets up a more democratic system. We may even want to think about using it in primary races.

Thank you for your favorable consideration.

Sincerely, John Bickel, President



<u>SB-560</u> Submitted on: 3/12/2021 4:45:17 PM

Testimony for GVR on 3/17/2021 10:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Wendy Arbeit	Individual	Support	No

# Comments:

Please support this bill. I believe it will more accurately reflect community support of candidates since it will eliminate the tendancy of the practice of voting for someone because they've been told they're more electable.

<u>SB-560</u> Submitted on: 3/13/2021 8:47:53 AM

Testimony for GVR on 3/17/2021 10:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Barbara Best	Individual	Support	No

# Comments:

This would increase fairness and efficiency in elections and voter turnout.

I'd hoped for such a bill and now hope it passes.

<u>SB-560</u> Submitted on: 3/13/2021 1:06:52 PM

Testimony for GVR on 3/17/2021 10:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Michael Golojuch Jr	Individual	Support	No

Comments:

Aloha Representatives,

I support SB 560.

Mahalo for your consideration,

Michael Golojuch, Jr.

Submitted on: 3/13/2021 6:26:45 PM

Testimony for GVR on 3/17/2021 10:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing	
Linda Morgan	Individual	Support	No	

# Comments:

I support ranked choice voting as proposed in SB560. It would make elections more fair and promote voter turnout. Another effect of ranked choice voting is it would reduce negative campaigning, as voters won't vote for a candidate who denigrated their preferred candidate. Please support SB560 to improve democracy in Hawaii.

Submitted on: 3/14/2021 8:32:41 AM

Testimony for GVR on 3/17/2021 10:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
David Anderson	Individual	Support	No

### Comments:

Ranked Choice Voting (RCV) is a simple electoral reform that ensures fair and efficient elections. In a traditional election, the candidate with the most votes wins, even if they do not receive a majority of the votes. This means voters often feel disengaged and are left to choose between the "lesser of two evils," or vote for the candidate they feel has the best chance of winning, rather than supporting their favorite candidates.

RCV promotes positive, inclusive and fair elections, which encourages a diversity of candidates. The Hawaii Democratic Party's Party-Run Presidential Primary employed RCV in 2020. There are 30 jurisdictions that are using or have adopted some form or RCV.

With RCV, voters rank candidates from favorite to least favorite. On Election Night, first choice votes are counted to determine who voters like the best. If a candidate receives a majority of votes, they win. If no candidate receives a majority, the candidate with the fewest first-choice rankings is eliminated. If your favorite candidate is eliminated, your vote is instantly counted for your next choice. This repeats until one candidate reaches a majority and wins.

In RCV elections, you always get to vote for your favorite candidate, even if they do not have a good chance of winning. If your favorite candidate gets eliminated, then your vote immediately counts for your next choice. You can truly vote your conscience without worrying about wasting your vote. Ranking your 2nd, 3rd, and 4th choices will never hurt your favorite candidate. It simply amplifies your voice in the process.

Cities that have RCV elections have seen a steady increase in voter turnout. When voters feel their vote will matter, they turn out in greater numbers.

In RCV elections, candidates often need 2nd and 3rd choice votes to win a majority of the vote. As such, they will ask for your first-choice vote, but if another candidate is your favorite, they will also ask for your second and third choices. Candidates are not likely to get your second or third choice vote if they have been engaging in negative "mudslinging" personal attacks against your favorite candidate.

RCV will require voter education to implement successfully. I hope that the Office of Elections and Clerks' Offices are provided with sufficient public education tools to

implement RCV and will work cooperatively with the community to disseminate information about RCV.

Thank you for the opportunity to submit testimony on this bill.

<u>SB-560</u> Submitted on: 3/14/2021 8:45:06 AM

Testimony for GVR on 3/17/2021 10:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Barbara Emery	Individual	Support	No

# Comments:

As a citizen I support this measure to strengthen and enhance our election system. I believe it will be fairer, faster and less costly to citizens.

Submitted on: 3/14/2021 2:44:21 PM

Testimony for GVR on 3/17/2021 10:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
tlaloc tokuda	Individual	Support	No

### Comments:

### Dear GVR committee,

- RCV is a simple electoral reform that ensures fair and efficient elections. In a
  traditional election, the candidate with the most votes wins, even if they do not
  receive a majority of the votes. This means voters often feel disengaged and are
  left to choose between the "lesser of two evils," or vote for the candidate they feel
  has the best chance of winning, rather than supporting their favorite candidates.
- RCV promotes positive, inclusive and fair elections, which encourages a diversity of candidates. The Hawaii Democratic Party's Party-Run Presidential Primary employed RCV in 2020. There are 30 jurisdictions that are using or have adopted some form or
  - RCV. See https://www.fairvote.org/data\_on\_rcv#research\_snapshot.
- With RCV, voters rank candidates from favorite to least favorite. On Election Night, first choice votes are counted to determine who voters like the best. If a candidate receives a majority of votes, they win. If no candidate receives a majority, the candidate with the fewest first-choice rankings is eliminated. If your favorite candidate is eliminated, your vote is instantly counted for your next choice. This repeats until one candidate reaches a majority and wins.
- In RCV elections, you always get to vote for your favorite candidate, even if they
  do not have a good chance of winning. If your favorite candidate gets eliminated,
  then your vote immediately counts for your next choice. You can truly vote your
  conscience without worrying about wasting your vote. Ranking your 2nd, 3rd, and
  4th choices will never hurt your favorite candidate. It simply amplifies your voice
  in the process.
- Cities that have RCV elections have seen a steady increase in voter turnout. When voters feel their vote will matter, they turn out in greater numbers.
- In RCV elections, candidates often need 2nd and 3rd choice votes to win a
  majority of the vote. As such, they will ask for your first-choice vote, but if another
  candidate is your favorite, they will also ask for your second and third choices.
  Candidates are not likely to get your second or third choice vote if they have
  been engaging in negative "mudslinging" personal attacks against your favorite
  candidate.
- RCV will require voter education to implement successfully. We hope that the Office of Elections and Clerks' Offices are provided with sufficient public

education tools to implement RCV and will work cooperatively with the community to disseminate information about RCV.

Mahalo for your consideration,

Tlaloc Tokuda

Kailua Kona, HI 96740

Submitted on: 3/14/2021 4:31:16 PM

Testimony for GVR on 3/17/2021 10:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing	
Caroline Kunitake	Individual	Support	No	

### Comments:

Dear Chair McKelvey, Vice Chair Wildberger, and Committee on Government Reform,

Please support SB560.

We need to modernize our elections and create a practical voting system that is efficient in selecting a winner when there isn't a candidate that has a majority of votes.

In Ranked Choice Voting (RCV) elections, you always get to vote for your favorite candidate, even if they do not have a good chance of winning. If your favorite candidate gets eliminated, then your vote immediately counts for your next choice. You can truly vote your conscience without worrying about wasting your vote. Ranking your 2nd, 3rd, and 4th choices will never hurt your favorite candidate. It simply amplifies your voice in the process.

RCV will require voter education to implement successfully. We hope that the Office of Elections and Clerks' Offices are provided with sufficient public education tools to implement RCV and will work cooperatively with the community to disseminate information about RCV.

Thank you for taking the time to review this issue. I appreciate the opportunity to provide testimony in support of this issue.

Mahalo,

Caroline Kunitake

<u>SB-560</u> Submitted on: 3/14/2021 5:39:51 PM

Testimony for GVR on 3/17/2021 10:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Thomas Brandt	Individual	Support	No

# Comments:

Please pass this bill this year as a first step toward more genuine freedom of choice for voters in all future elections.

Mahalo!

**Thomas Brandt** 

Т

Submitted on: 3/14/2021 9:22:28 PM

Testimony for GVR on 3/17/2021 10:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Ruta Jordans	Individual	Support	No

### Comments:

While living in Maine I had the opportunity to learn about and use ranked choice voting. In three previous elections in Maine there were three candidates for one position: a Republican, Democrat and Independent. The Democratic and the Independent candidates had similar voter support, but took votes from each other, leaving the Republican to win. Had we had ranked choice voting and the option to put the Republican as third, one of the other two candidates would have won. Ranked choice voting makes a lot of sense, gives voters a sense of being heard, and saves money by not requiring an additional vote if no one gets 50% of the votes the first time. Please support for all elections that have more than 2 candidates.

<u>SB-560</u> Submitted on: 3/14/2021 9:24:27 PM

Testimony for GVR on 3/17/2021 10:00:00 AM

Submitted By Organization		Testifier Position	Present at Hearing		
Kathy Jaycox	Individual	Support	No		

# Comments:

Thank you for the opportunity to submit testimony in support of this bill.

Submitted on: 3/15/2021 12:05:55 AM

Testimony for GVR on 3/17/2021 10:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Edward B Hanel Jr	Individual	Support	No

# Comments:

The RCV method was used in Hawaii Democratic Party caucuses leading up to the 2020 General election. I am a skeptic who became involved in party meetings and can verify the process generated wider discussions and more active participation. Concur with Common Cause Hawaii comments. Fully support passage of SB560.

Submitted on: 3/15/2021 6:17:39 PM

Testimony for GVR on 3/17/2021 10:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
laurie boyle	Individual	Support	No

# Comments:

I support sb560 for the simple reason that voters can be assured their votes matter and if their candidate is eliminated, their next choice will count, encouraging greater participation and a much more fair election.

Mahalo for your attention.

# COMMITTEE ON GOVERNMENT REFORM

Rep. Angus L.K. McKelvey, Chair Rep. Tina Wildberger, Vice Chair

DATE: Wednesday, March 17, 2021

TIME: 10 a.m.

# SB 560 RELATING TO RANKED CHOICE VOTING

Bart Dame, Testifying as an Individual, in STRONG SUPPORT

SB560 has been narrowly tailored to fix a problem that occurs in a small number of elections, namely special elections to fill a vacant seat in the US Congress or in a City (or County) Council seat. The counties and State currently use an all mail-in voting system where all candidates run against each other in a "first past the post," single round vote where whichever candidate receives the most votes wins the election outright. Every other election held in Hawaii uses a two-step election. A primary is held and the winners advance to face off against each other in the general election, unless, in certain, non-partisan races, a candidate wins a majority in the first round, in which case they win outright.

Special elections need to be conducted quickly and there is great pressure to keep the cost down. So following the normal, two-step process of voting as we do with a primary, then a runoff election, is not practical. This has been a NECESSITY, but it is not a VIRTUE.

Ranked Choice Voting is well-suited for exactly this type of election. It allows for a quick, mail-in election and provides a RUN-OFF so the winner is chosen based upon the preferences of all voters. Another name for RCV is "Instant Run-Off Voting" which emphasizes this desirable feature.

I AM TESTIFYING IN FAVOR OF RANKED CHOICE VOTING FOR THESE NARROW AND SPECIFIC ELECTIONS. To fix this specific and anomalous type of a rushed election. I am not prepared to argue that Ranked Choice Voting is preferable for all elections. But it definitely is preferable for the elections where it would be employed under this bill.

There are been multiple references to the use of the Democratic Party of Hawaii in our 2020 party-run presidential primary. While I am speaking as an individual, I

was deeply involved in the decision to use RCV for our primary, in getting approval from the DNC and was a witness to the processing of the ballots and tabulating of the votes.

We chose to use RCV for VERY PRACTICAL REASONS. We had a very large number of candidates at the time we started planning. We wanted to avoid large crowds and long lines at the walk-in voting sites we intended to hold prior to COVID. And we wanted voters to be comfortable to mail in their ballot early rather than hold on to it out of concern the list of available candidates might shrink by the time of the vote. A RCV ballot gave the voter confidence if their first choice candidate were to drop out, their vote would automatically go to their second choice.

It has been argued that RCV is so confusing to voters that it will result in a large number of spoiled ballots. The DPH presidential primary experience should resolve such doubts. We had a total of 35,044 ballots cast, with only 68 ballots that were spoiled, invalidating the vote. ONLY .19% of our ballots were spoiled and invalidated. That compares favorably with the number of spoiled ballots in elections conducted by the State and county election officials in regular elections.

I have attached evidence of the incidence of over-votes and under votes in regular elections.

I have also attached the results of the May 2020 Democratic Party Presidential Primary in a format that demonstrates how the votes were calculated with each round of counting, which candidate received the fewest votes and was eliminated and where those votes were transferred. It should help lawmakers, and interested observers, better understand how this works in practical terms.

Thank you for this opportunity to testify. Again, I think SB560 is a modest, narrowly tailored bill that fixes an unjustifiable weakness in the voting system currently used to fill vacancies in Congress and county councils. I urge its passage.

# ATTACHMENTS:

A: Chart showing the rounds of vote counting for the 2020 Democratic Presidential Primary in Hawaii, using RCV

B: Chart Showing Rate of "Voided" or "Spoiled" Votes Cast in the 2003 and 2010 Hawaii Special Elections to Fill a Congressional Vacancy

# ATTACHMENT A

# Democratic Party of Hawaii Party Run Presidential Primary First Congressional District Results by Round

		Ballots	mailed: 31	,836 Ba	allots receive	d: 14,613 T	urnout: 45.	90%		
	Round 1	Round 2	Round 3	Round 4	Round 5	Round 6	Round 7	Round 8	Round 9	Round 10
Joseph R. Biden	8585	8586 +1	8588 <b>+2</b>	8601+13	8612 +11	8686 +74	8729 <b>+43</b>	8885+156	8991+106	9315 <b>+324</b>
Michael R. Bloomberg	262	262	266 +4	267 +1	270 <b>+3</b>	278 <b>+8</b>	286 (X) +8	0	0	0
Pete Buttigieg	153	153	153	159 <b>+6</b>	159 (X)	0	0	0	0	0
Tulsi Gabbard	446	446	446	447 <b>+1</b>	449 <b>+2</b>	456 +7	475 <b>+19</b>	485(X)+10	0	0
Amy Klobuchar	34	34	34 (X)	0	0	0	0	0	0	0
Deval Patrick	4 (X)	0	0	0	0	0	0	0	0	0
Bernie Sanders	4054	4055 +1	4057 <b>+2</b>	4061 +4	4066 <b>+5</b>	4086 <b>+20</b>	4141 +55	4174 <b>+33</b>	4322+148	3 4716 <b>+394</b>
Tom Steyer	15	15 (X)	0	0	0	0	0	0	0	0
Elizabeth Warren	738	738	740 <b>+2</b>	746 <b>+6</b>	747 <b>+1</b>	769 <b>+22</b>	813 +44	832+19	853(X)+21	0
Andrew Yang	186	187 <b>+1</b>	191 +4	192 <b>+1</b>	193 +1	206 (X)+13	0	0	0	0
Uncommitted	106	106	106	106 (X)	0	0	0	0	0	0
Exhausted	0	1 +1	2+1	4 +2	87 <b>+83</b>	102 +15	139 <b>+37</b>	207+68	417 <b>+21</b> (	552 <b>+135</b>
	14583	14583	14583	14583	14583	14583	14583	14583	14583	14583
Transferred Votes		4	15	34	106	159	206	286	485	853
VOID	30	30	30	30	30	30	30	30	30	30
(X) = Eliminated, votes red	distributed i	n the next r	ound							

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This shows the results of votes cast in Congressional District 1. Slightly more votes were cast in CD 2, but following a similar pattern. The red numbers have been added to show exactly which votes were transferred, and to whom, after a candidate was eliminated.

# ATTACHMENT B

# RATE OF VOIDED VOTES IN HAWAII CONGRESSIONAL SPECIAL ELECTIONS

January 4, 2003 SPECIAL ELECTION TO FILL VACANCY CAUSED BY DEATH OF REP. PATSY MINK

SPECIAL ELECTION - STATE OF HAWAII - STATEW January 4, 2003 U.S. Representative, Dist. 2 Final Report

U.S. Representative, Dist 2		
<u> </u>	91 of 91	100.09
CASE, Ed (D)	33,002 23,050	43.29
MATSUNAGA, Matt (D)	23,050	30.29
HANABUSA, Colleen (D)	0,040	1.9
MARUMOTO, Barbara C. (R)	4,497 4,298	5.99
McDERMOTT, Bob (R)	4,298	5.6
HALFORD, Chris (R)	728 642	1.0
KALOI, Kimo (R)		
CARROLL, John (Mahina) (R)	521 483	0.7
FASI, Frank F. (R)	483	0.6
MCNETT, Mark (N)	449	0.6
RATH, Jim (R)	414	0.5
HAAKE, Richard H. (R)	212	0.3
SECRETARIO, Nelson J. (R)	208	0.3
ANDERSON, Whitney T. (R)	201	
KEAULANA-DYBALL, Moana (N)		0.1
NIKHILANANDA, Nick (G)	75	0.1
COLE, Brian G. (D)	69	0.1
KAAPU, Kekoa D. (D)	68	0.1
MALLAN, Jeff (L)	58	0.1
MATAAFA, Sophie (N)	52	0.1
FAIRHURST, Doug (R)	38	0.0
GAGNE, Mike (D)	35	0.0
GOLOJUCH, Carolyn Mart (R)	29 27	0.0
GOODWIN, G. (Iimz) (G)	27	0.0
PAYNE, Richard (Rich) (R)	25	0.0
WEATHERWAX, Clarence H (R)	25	0.0
ANAND, Kabba (N)	24	0.0
VIERRA, Dan (N)	22	0.0
SABEY, John L. (R)	20	0.0
ROCCO, Pat (D)	19	0.0
RUSSELL, Bill (N)	18	0.0
SPARKS, Steve (N)	17	0.0
WONG, Solomon (N)	16	0.0
REYES, Art P. (D)	15	0.0
BRITOS, Paul (D)	13	0.0
HARLAN, S.J. (N)	11	0.0
COLLINS, Charles (D)	10	0.0
RANDALL, John (Jack) (N)	9	0.0
TATAII, Steve (D)	9	0.0
RETHMAN, Mike (R)	8	0.0
TURNER, Marshall (N)	8	0.0
JENSEN, Herbert L. (D)	6	0.0
GANO, Alan R. (N)	3	0.0
ROWLAND, Bartle Lee (N)	3	0.0
BLANK VOTES	647	0.8
OVER VOTES	107	0.1

May 22, 2010
SPECIAL ELECTION TO FILL
VACANCY CAUSED BY THE
RESIGNATION OF REP.
NEIL ABERCROMBIE

U.S. REP DISTRICT I SPECIAL VACANCY ELECTION - State of I May 22, 2010
SUMMARY REPORT
\*\*NUMBER 2\*\*

Congressional District I			
	98 of 98		
(R) DJOU, Charles	67,610	39.4%	
(D) HANABUSA, Colleen	52.802	30.8%	
(D) CASE, Ed	47,391	27.6%	
(D) DEL CASTILLO, Rafael (Del)	664	0.4%	
(N) STRODE, Kalaeloa	491	0.3%	
(N) BREWER, Jim	273	0.2%	
(D) LEE, Philmund (Phil)	254	0.1%	
(R) COLLINS, Charles (Googie)	194	0.1%	
(R) AMSTERDAM, C. Kaui Jochanan	170	0.1%	
(D) BROWNE, Vinny	150	0.1%	
(N) TATAII, Steve	125	0.1%	
(R) CRUM, Douglas	107	0.1%	
(R) GIUFFRE, John (Raghu)	82	0.0%	
(N) MOSELEY, Karl F.	80	0.0%	
Blank Votes: Over Votes:	135 889	0.1% 0.5%	



In a special election, when there is only one item on the ballot, both over-votes and blank votes should be considered as void votes.

Votes are also spoiled or voided for other reasons, such as a failure to sign a security envelope, But we do not have easy access to the toal number of spoiled, voided votes conducted by state and county election officials.

In the Hawaii Democratic Party. run Presidential Primary, using Ranked Choice Voting, only 0.19% of the ballots were voided.

